

TAB 2



City of Palmetto Agenda Item

Meeting Date**4/5/10****Presenter:**

Tom McCollum

Department:

Public Works/Planning

Title:

2030 Comprehensive Plan

Enclosed, please find an updated version of the 2030 Comprehensive Plan document for discussion at the City Commission workshop.

Please note that this document is based on the recommended approval by the Planning & Zoning Board at their regular meeting held on December 17, 2009. Since that meeting, the Staff and City Attorney have made a number of minor revisions that do not affect the overall substance or intent of the Plan. Those revisions are provided in blue font throughout the document.

If the City Commission is satisfied at the conclusion of the workshop, Staff is prepared to move on to advertise for the final Public Hearing.

**Budgeted
Amount:**

\$0.00

**Budget Page
No(s):**

NA

**Available
Amount:**

\$0.00

**Expenditure
Amount:**

\$0.00

**Additional Budgetary
Information:**

No Direct Budget Impact

**Funding
Source(s):**

NA

**Sufficient
Funds
Available:**☒ Yes
☐ No**Budget
Amendment
Required:**☐ Yes
☒ No**Source:**

NA

**City Attorney
Reviewed:**☒ Yes
☐ No
☐ N/A**Advisory Board
Recommendation:**☒ For
☐ Against
☐ N/A**Consistent
With:**☒ Yes
☐ No
☐ N/A**Potential
Motion/
Direction
Requested:**

General consensus to move to Public Hearing

Staff Contact:

Tom McCollum

Mark Barnebey

Attachments:

Comprehensive Plan Draft Document

13.0 CAPITAL IMPROVEMENTS GOALS, OBJECTIVES, AND POLICIES

GOAL: PROVIDE PUBLIC FACILITIES TO ALL RESIDENTS IN A TIMELY, COST EFFECTIVE, AND SOUND FISCAL MANNER AND IN A WAY THAT PROMOTES COMPACT URBAN GROWTH.

Correct Existing Deficiencies and Meet Future Needs

Objective 13.1: The City shall direct its five-year schedule of capital improvements towards correcting existing facility/capacity deficiencies and/or meeting future facility/capacity needs, and replacing obsolete or worn-out facilities. ~~{9J-5.016(3)(b)1.}~~

Policy 13.1.1: The City shall include capital projects of a generally non-recurring nature; with a useful life of at least 10 years; and with cost in excess of \$30,000 **and provides increased capacity per the schedule shown in Policy 13.5.3** in the Capital Improvement Program (CIP) 5-year program schedule.

Policy 13.1.2: Those projects needed to correct existing deficiencies in meeting adopted Level of Service (LOS) standards shall receive the highest priority in scheduling and funding within the CIP 5-year program schedule. More specifically, the City shall establish priorities based upon:

- The elimination of public hazards;
- The elimination of existing capacity deficits;
- Local budget impacts;
- Locational needs based on projected growth patterns;
- The accommodation of new development and redevelopment facility demands;
- Financial feasibility; and
- Plans of state agencies and water management districts that provide public facilities within the local government's jurisdiction.

Policy 13.1.3: The Public Works Director and City Clerk shall establish and review, on an annual basis, the prioritization of capital projects included in the CIP.

Policy 13.1.4: Because the City purchases its water wholesale from Manatee County, the City shall monitor and support the County's implementation of long-term water supply projects that ensure provision of potable water supplies for all of its customers, including the City of Palmetto. Those projects are listed below, and more information about them can be found in the County's Comprehensive Plan:

- MARS-I (East County Wellfield Expansion) – this is expected to generate 2.17 million gallons per day (mgd) of additional capacity, and to be online by December 31, 2009;
- MARS-II (North County Wellfield) – this is expected to generate 3.0 mgd in additional capacity and to be online by December 31, 2014;
- Peace River/Manatee River Regional Water Supply Authority (PR/MRWSA) Option – this is expected to generate 5.0 mgd in additional capacity and to be online by December 31, 2017; and,
- PR/MRWSA Regional Option for MARS-IV – this is expected to generate 5.0 mgd in additional capacity and to be online by December 31, 2024.

Limit Public Expenditures in High Hazard Coastal Area

Objective 13.2: The expenditure of public funds to subsidize future development in the Coastal High Hazard Area (CHHA) shall be directed by the goals, objectives, and policies of the Coastal Management Element. (CME). ~~[9J-5.016(3)(b)2.]~~ (Also see Objective ~~8.5.5~~ **8.5.4**.)

Policy 13.2.1: The City shall limit the **expenditure of expend** funds within the CHHA for **continued** maintenance/improvement of existing facilities in order to meet adopted LOS standards and **allow to encourage limited** development/**redevelopment**.

Policy 13.2.2: The City shall continue to allocate revenues to the contingency fund for the purpose of ensuring a local dollar match for state and/or federal disaster assistance grants.

Coordination of Land Use Decision with the Capital Improvements Element

Objective 13.3: The City shall coordinate its future land use decisions with the CIP to ensure available service capacity at the time of development and require developers to assume an increased share of the cost of facility improvements. ~~{9J-5.016(3)(b)3.}~~

Policy 13.3.1: The City shall require all development and redevelopment to assume the cost of expanding and/or providing public facilities to serve the development.

Demonstration of the Ability to Fund Improvements

Objective 13.4: The City shall, through its CIP and annual capital budget, manage its fiscal resources to ensure that previously issued development permits and the issuance of future development/redevelopment permits do not exceed the ability of the City to fund or provide needed capital improvements. ~~{9J-5.016(3)(b)5.}~~

Policy 13.4.1: The City shall utilize grants and/or private funds to finance capital improvements. Grant funds and private non-discretionary monies (i.e., impact fees) shall be used before general revenues or incurring debt.

Facilities Standards

Objective 13.5: The City shall issue development permits based upon existing development regulations including, but not limited to, concurrency management and the goals, objectives, and policies of this plan.

Policy 13.5.1: When reviewing the impacts of future development/redevelopment, the City shall use the level-of-service standards established in the Capital Improvements Element and the Concurrency Management System.

Policy 13.5.2: Requested plan amendments and development proposals, whether public or private, shall be reviewed with respect to their anticipated impacts upon public facilities and levels of service. Further, the City shall establish a policy with Manatee County and a procedure to review and respond to proposed land use plan amendments within or immediately abutting the City's planning area.

Policy 13.5.3: The following LOS standards shall be established for the purpose of reviewing development proposals, issuing permits and development orders, and capital facilities planning:

FACILITY	UNITS	STANDARD
Neighborhood Park/Community Park	Acres	4 acres/1,000 population
Boat Ramps	Lane	1-lane/ 5,000 population
Open-Space	Aeres	1-acre/1,000 population
Tennis	Court	1-court/2,000 population
Baseball	Field	1-field/2,000 population
Softball	Field	1-field/2,000 population
Basketball	Court	1-court/5,000 population
Racquetball	Court	1-court/10,000 population
Socceer	Field	1-field/5,000 population
Football	Field	1-field/5,000 population
Shuffleboard	Court	1-court/10,000 population
Fishing Piers	Feet	800-feet/10,000 population
Playgrounds	Playgrounds	1-playground/2,000 population
Picnicking	Pavilions/tables	1-pavilion/10,000 population
Swimming-Pool	Pool	1-pool/20,000 population
Multi-Purpose Recreation	Square-feet	7,500-square-feet/15,000 population
Schools	See Policy 11.6	
Sanitary Sewer	Gallons per day (GPD)	100 gpd/capita
Solid Waste	Lbs/day	7.1 lbs/capita
Drainage	NA	25-year/24-hour duration storm design
Potable Water	Gallons per day (GPD)	105 gpd/capita
Transportation	LOS Standard Peak Hour "D"	
Schools	See Policy 13.7 of this Section	

GOAL: THE CITY SHALL COORDINATE WITH THE SCHOOL DISTRICT TO PROVIDE A FINANCIALLY FEASIBLE CAPITAL IMPROVEMENTS PLAN.

Capital Improvement Element (CIE) Section

Objective 13.6: ~~The City shall establish and maintain the adopted LOS for public schools.~~

Policy 13.6.1: ~~The City and the School Board agree to implement the LOS standards for public schools to all schools of the same type.~~

Policy 13.6.2: ~~The LOS standards for public schools are as follows:~~

- ~~Elementary: 110% of Permanent Florida Inventory of School Houses (FISH) Capacity by School Service Area (SSA)~~
- ~~Middle: ——— 105% of Permanent FISH Capacity by SSA~~
- ~~High: 100% of Permanent FISH Capacity District-wide~~

Policy 13.6.3: ~~Capacity Utilization is Capacity Demand divided by Capacity Availability.~~

Policy 13.6.4: ~~The City shall ensure that future development pays a proportionate share of the costs of capital facility capacity needed to accommodate new development.~~

Policy 13.6.5: ~~The City adopts by reference the School District of Manatee County 2008-09 School Capacity Program, as approved by the School Board on September 8, 2008.~~

Policy 13.6.6: ~~The five-year schedule of improvements ensures the LOS standards for public schools are achieved and maintained within the period covered by the five-year schedule.~~

Policy 13.6.7: ~~Annual updates to the schedule shall ensure levels of service standards are achieved and maintained.~~

~~**Objective 13.6:** The City shall establish and maintain the adopted LOS for public schools.~~

~~**Policy 13.6.1:** The City and the School Board agree to implement the LOS standards for public schools to all schools of the same type.~~

~~**Policy 13.6.2:** The LOS standards for public schools are as follows:~~

- ~~• Elementary: 110% of Permanent Florida Inventory of School Houses (FISH) Capacity by School Service Area (SSA), as adjusted by Policy 11.6.2~~
- ~~• Middle: 105% of Permanent FISH Capacity by SSA, as adjusted by Policy 11.6.2~~
- ~~• High: 100% of Permanent FISH Capacity District-wide, as adjusted by Policy 11.6.2~~

~~**Policy 13.6.3:** For the first three years (2008, 2009, and 2010) of school concurrency implementation, relocatable facilities purchased after 1998 that meet the standards for long-term use pursuant to Section 1013.20, F.S. shall be included in the school concurrency determination, and beginning 2011 the relocatables will be removed from the concurrency determination. Those relocatables that do not meet the requirement will not be included in the school concurrency determination.~~

~~**Policy 13.6.4:** Capacity Utilization is Capacity Demand divided by Capacity Availability.~~

~~**Policy 13.6.5:** The City shall ensure that future development pays a proportionate share of the costs of capital facility capacity needed to accommodate new development.~~

~~**Policy 13.6.6:** The City shall adopt the School District of Manatee County 2009-2010 School Capacity Program annually as part of the Capital Improvement Element and as approved by the School Board into the Capital Improvement table, on September 28, 2009.~~

~~**Policy 13.6.7:** The five-year schedule of improvements ensures the LOS standards for public schools are achieved and maintained by the end of the five-year schedule.~~

CITY OF PALMETTO 2030 COMPREHENSIVE PLAN



March 2010

CITY OF PALMETTO 2030 COMPREHENSIVE PLAN



MAYOR AND CITY COMMISSION

Mayor Shirley Groover Bryant
Vice-Mayor Brian Williams
Commissioner Tamara Cornwell
Commissioner Mary Lancaster
Commissioner Tandra Varnadore
Commissioner Alan Zirkelbach

PLANNING AND ZONING BOARD

Chairman Michael Burton
Vice Chairman Robert Smith
Ed Bennett, Board Member
Barbara Jennings, Board Member
Jon Moore, Board Member
Christopher Moquin, Board Member
Charlie Ugarte, Board Member

CITY ATTORNEY

Kirk Pinkerton, P.A.
**Attorneys: Mark P. Barnebey
and Scott E. Rudacille**

Prepared by
City of Palmetto
ZNS Engineering, L.C.

Adoption Date

I. PUBLIC PARTICIPATION

Citizen involvement in the comprehensive planning process is paramount to ensuring broad-based support and acceptance of the plan by the general public. Key to the success of any plan is a clear understanding of the issues closest to the people as well as the issues confronting City officials charged with implementing the Comprehensive Plan on a daily basis. To this end, the City shall employ a variety of mechanisms to encourage and facilitate citizen involvement in the planning process. These processes shall apply to this EAR-Based Amendment as well as to recurring plan amendments as permitted by law.

The City of Palmetto public participation process shall include the following:

Public Workshops and Public Hearings

Any revisions or amendments to the Plan Document shall be subject to public workshops and/or public hearings with notification of such workshops or hearings being provided by the City Clerk's office. It should be noted that workshops shall be optional as needed; however, public hearings shall be required. Workshops and public hearings on proposed revisions or amendments shall be conducted at a minimum before the Planning and Zoning Board (the Local Planning Agency) and the City **Commission Council**.

City **Commission Council** shall hold advertised public hearings in accordance with law.

Public Requests and Comments

The general public is encouraged to participate in the planning process by making known its requests and comments at workshops, hearings and general inquiries to the City Administration. To this end, any person representing himself/herself, or representing a property owner or organization shall be permitted to request information or comment at all public hearings regarding plan revisions and amendments. Further, the general public is encouraged to make known its requests, comments and inquiries either by telephone with the city planner (941-723-4570) or by written or personal communication during normal business hours with:

City Planner
Palmetto City Hall
516 8th Avenue West
(Post Office Box 1209 34220)
Palmetto, Florida 34221.

The City shall maintain copies of all documents and maps subject to revisions and amendments as well as a formal public record of the hearing proceedings of advertised public workshops and hearings, a copy of which shall be provided to the general public upon request. A copy of the current adopted Comprehensive Plan shall remain on file for public inspection at Palmetto City Hall and the Palmetto Public Library.

II. DEFINITIONS

ABUT - To physically touch or border upon; or to share all or part of a common lot line or parcel of land.

ADJACENT - A lot or parcel of land that shares all or part of a common lot line with another lot or parcel of land. Adjacent shall also include any property separated by a public or private right-of-way.

AFFORDABLE HOUSING - "Affordable" means that monthly rents or monthly mortgage payments including taxes and insurance do not exceed 30 percent of that amount which represents the percentage of the median annual gross income for the households as **defined in the City Code, indicated in subsection (19), subsection (20), or subsection (28)**. However, it is not the intent to limit an individual household's ability to devote more than 30 percent of its income for housing, and housing for which a household devotes more than 30 percent of its income shall be deemed affordable **if the first institutional mortgage lender is satisfied that the household can afford mortgage payments in excess of the 30 percent benchmark**.

ANNEXATION - The incorporation of a land area into an existing community with a resulting change in the boundaries of the community.

ARTERIAL ROAD - A roadway **designated by the City** providing service that is relatively continuous and of relatively high traffic volume, long trip length, and high operating speed. In addition, every United States numbered highway is an arterial road.

BICYCLE AND PEDESTRIAN WAYS - Any road, path or way that is open to bicycle travel and traffic afoot and from which motor vehicles are excluded.

CAPITAL BUDGET - The portion of Palmetto's budget that reflects capital improvements scheduled for a fiscal year.

CAPITAL IMPROVEMENT - Physical assets constructed or purchased to provide, improve or replace a public facility and which are large scale and high in cost. The cost of a capital improvement is generally non-recurring and may require multi-year financing. **For the purpose of this document, a capital improvement is defined as a capital item with a minimum cost of \$30,000 and an overall life expectancy of 10 years.**

CLUSTERING - The grouping together of structures and/or infrastructure on a portion of a development site while remaining below the maximum density and/or floor area ratio.

COASTAL HIGH HAZARD AREA - The evacuation zone for a category 1 hurricane as established in the Tampa Bay Regional Planning Council's hurricane evacuation study.

COLLECTOR ROAD - A roadway **designated by the City** providing service which is of relatively moderate traffic volume, moderate trip length, and moderate operating speed. Collector roads collect and distribute traffic between local roads or arterial roads.

~~COMMERCIAL CORE CATEGORY (COMC) - Land use category used to designate the downtown redevelopment area. Commercial Core is designed to include land uses associated with a compact, pedestrian-oriented, downtown core. Multi-family residential is an appropriate use in this land use category. For that portion of the Commercial Core land use category located within the Coastal High Hazard Area (CHHA), the density for residential shall be limited to an average of the existing and future density in the adjacent and surrounding area. The general boundaries of the Commercial Core located within the CHHA are: 5th Street West to the Manatee River and 11th Avenue West to 8th Avenue West. The following land uses are included:~~

- ~~—— Retail stores, including eating and drinking establishments.~~
- ~~—— Hotels and motels.~~
- ~~—— Personal services such as laundry, hairdressing, and shoe repair shops.~~
- ~~—— Business services such as advertising, photocopying, employment agencies, data processing services, and photo finishing.~~
- ~~—— Offices.~~
- ~~—— Banks and other financial services.~~
- ~~—— Health services, educational services, and social services.~~
- ~~—— Theaters, museums, and art galleries.~~
- ~~—— Service stations (excluding automotive painting and body work and the storage of vehicles).~~

COMMERCIAL USE - Activities within land areas that are predominantly connected with the sale, rental and distribution of products, or performance of services.

CONCURRENCY - Necessary public facilities and services to maintain the adopted level of service standards are available when the impacts of development occur.

CONCURRENCY MANAGEMENT SYSTEM - The procedures and/or process established by the City of Palmetto to assure that development orders and permits are not issued unless the necessary facilities and services are available concurrent with the impacts of development. The **details of** the Concurrency Management System are located in the City's Land Development Code.

~~**CONSERVATION USES (CONS)** - Activities or conditions within land areas designated for the purpose of conserving or protecting natural resources or environmental quality, including areas designated for such purposes as flood control, protection of quality or quantity of groundwater or surface water, flood plain management, commercially or recreational valuable fish and shellfish, or protection of vegetative communities or wildlife habitats.~~

DE MINIMIS - A de minimis impact is an impact that would not affect more than one (1) percent of the maximum volume at the adopted level of service of the affected transportation facility as determined by the City of Palmetto. No impact will be de minimis if the sum of existing roadway volumes and the projected volumes from approved projects on a transportation facility would exceed 110 percent of the maximum volume at the adopted level of service of the affected transportation facility; provided, however, that an impact of a single family home on an existing lot will constitute a de minimis impact on all roadways regardless of the level of the deficiency of the roadway. Further, no impact will be de minimis if it would exceed the adopted level of service standard of any affect designated hurricane evacuation route.

DENSITY - An objective measurement of the number of residential units allowed per unit of land. For the purposes of this document, density shall be measured as the number of units allowed per acre of land.

DEVELOPMENT - The construction, reconstruction, conversion, structural alteration, relocation of enlargement of any structure; any mining, excavation, landfill or land disturbance, and any non-agricultural use or extension of the use of land. For the purposes of this document, redevelopment shall also be included in this definition.

DEVELOPMENT ORDER - Any order granting, denying, or granting with conditions, an application for a development permit.

DEVELOPMENT PERMIT - Any building permit, zoning permit, subdivision approval, rezoning, conditional use, variance, or any other official action of local government having the effect of permitting the development of land.

DRAINAGE BASIN - The area defined by topographic boundaries which contributes stormwater to a watershed, drainage system, estuarine waters, or oceanic waters, including all areas artificially added to the basin.

DRAINAGE FACILITIES - A system of man-made structures designed to collect, convey, hold, divert or discharge stormwater, and includes stormwater sewers, canals, detention structures, and retention structures.

ENVIRONMENTALLY SENSITIVE LANDS - Areas of land or water that are determined necessary to conserve or protect natural habitats and ecological systems.

ESTUARY - A semi-enclosed, naturally existing coastal body of water in which saltwater is naturally diluted by fresh water and which has a connection with oceanic waters, including bays, embayments, lagoons, sounds and tidal streams.

EVACUATION ROUTES - Routes designated by county civil defense authorities or by the TBRPC evacuation plan, for the movement of persons to safety, in the event of a hurricane.

~~**FACILITY AVAILABILITY** - Whether or not a facility is available in a manner to satisfy the concurrency management system.~~

FARM WORKER HOUSING - Habitable structures or dwelling units intended to be occupied by, and for which occupancy is limited to, farm employees and their families. Such uses occur exclusively in association with the performance of agricultural labor. This term also includes migrant housing and farm labor camps.

FLOOD PLAINS - Areas inundated during a 100-year flood event or identified by the National Flood Insurance Program as an A Zone or V Zone on Flood Insurance Rate Maps or Flood Hazard Boundary Maps.

FLOOD PRONE AREAS - Areas inundated during a 100-year flood event or areas identified by the National Flood Insurance Program as an A Zone on Flood Insurance Rate Maps or Flood Hazard Boundary Maps.

FLOOR AREA RATIO - Defined as the total building area divided by the total land area of the site and is limited to non-residential uses ~~not including~~. ~~Building area shall not include~~ parking, public atriums, and/or indoor plazas and courtyards.

FOSTER CARE FACILITY - A facility that houses foster residents and provides a family living environment for the residents, including such supervision and care as may be necessary to meet the physical, emotional and social needs of the residents and serving either children or adult foster residents.

GENERAL COMMERCIAL CATEGORY (GCOM) — This land use category is used to designate areas appropriate for activities primarily connected with the sale, rental, and distribution of products or the performance of services. The following land uses are included:

- Retail stores, including eating and drinking establishments.
- Residential.
- Hotels and motels.
- Personal services such as laundry, hairdressing, and shoe repair shops.
- Business services such as advertising, photocopying, employment agencies, data processing services, and photo finishing.
- Miscellaneous business services such as building maintenance services and sign shops.
- Commercial printing.
- Funeral services.
- Automotive sales and service, repair garages, body shops, auto painting, boat and mobile home dealers.
- Building material dealers.
- Meeting places for membership organizations.
- Offices.
- Banks and other financial services.
- Health, educational, and social services.
- Theaters, museums, and art galleries.
- Miscellaneous amusements such as bowling alleys, pool establishments, and arcades.
- Marinas.
- Radio and television studios.
- Mixed Uses.

GOAL - The long-term end toward which programs or activities are ultimately directed.

GROUP HOME - A facility that provides a living environment for unrelated residents who operate as the functional equivalent of a family, including such supervision and care as may be necessary to meet the physical, emotional and social needs of the residents. Adult congregate living facilities comparable in size to group homes are included in this definition. It does not include rooming or boarding homes, clubs, fraternities, sororities, monasteries or convents, hotels, residential treatment facilities, nursing homes, or emergency shelters.

HAZARDOUS WASTE - Solid waste, or a combination of solid waste, which, because of its quantity, concentration, or physical, chemical, or infectious characteristics, may cause, or significantly contribute to, an increase in mortality or an increase in serious irreversible or incapacitating reversible illness or may pose a substantial present or potential hazard to human health or the environment when improperly transported, disposed of, stored, treated or otherwise managed.

~~**HEAVY COMMERCIAL/INDUSTRIAL CATEGORY (HCOMIND)** - This land use category is used to designate areas appropriate for activities connected with the manufacturing, assembly, processing, and storage of products. Residential uses are not appropriate in this land use category. The following land uses are included:~~

- ~~—— Agricultural services, including fruit and vegetable packing.~~
- ~~—— Construction yards.~~
- ~~—— Manufacturing.~~
- ~~—— Freight transportation and warehousing.~~
- ~~—— Wholesale trade.~~
- ~~—— Generation, transmission, or distribution of electricity, gas, or steam.~~
- ~~—— Telephone, radio and television facilities.~~
- ~~—— Automotive, boat, and recreational vehicle storage.~~

HISTORIC RESOURCES - All areas, districts or sites containing properties listed on the Florida master Site File, the National Register of Historic Places, or designated by Palmetto as historically, architecturally, or archaeologically significant.

HURRICANE SHELTER - A structure designated by local officials as a place of safe refuge during a storm or hurricane.

HURRICANE VULNERABILITY ZONE - The areas delineated by TBRPC hurricane evacuation plan as requiring evacuation. The hurricane vulnerability zone shall include areas requiring evacuation in the event of a 100-year storm or Category 3, 4, or 5 storm event.

INDUSTRIAL USES - The activities within land uses predominantly connected with manufacturing, assembly, processing, or storage of products.

INFILL - Development or redevelopment which occurs on scattered vacant lots in a developed area. Development is not considered infill if it occurs on parcels exceeding one acre or more.

INFRASTRUCTURE - Those man-made structures that serve the common needs of the population, such as: educational facilities, libraries, sewage disposal systems; potable water systems; potable water wells serving a system; solid waste disposal sites or retention areas; stormwater systems; utilities; piers; docks; wharves; breakwaters; bulkheads; seawalls; bulwarks; revetments; causeways; marinas; navigation channels; bridges; and roadways.

INTENSITY - An objective measurement of the extent to which land may be developed or used, including the consumption or use of the space above, on or below ground; the measure of the use of or demand on natural resources; and the measurement of the use of or demand on facilities and services.

LAND DEVELOPMENT CODE - The document that combines all of the City of Palmetto Land Development Regulations into a single code. For purposes of this document, the Land Development Code shall be adopted by December 31, 2010.

LAND DEVELOPMENT REGULATIONS - Ordinances enacted by the City of Palmetto to regulate any aspect of development, including zoning, subdivision, landscape, parking, fencing, signage, and building construction, or any other regulation controlling the development of land.

LEVEL OF SERVICE - An indicator of the extent or degree of service provided by, or proposed to be provided by a facility based on and related to the operational characteristics of the facility.

LIVING MARINE RESOURCES - Oceanic or estuarine plants or animals, such as mangroves, sea grasses, algae, coral reefs, and living marine habitat; fish, shellfish, Crustacea and fisheries; and sea turtles and marine mammals.

LOCAL PEACETIME EMERGENCY PLAN - The plans prepared by Manatee County Public Safety addressing weather-related natural hazards and man-made disasters except nuclear power plant accidents and war. The plan covers hazard mitigation, emergency preparedness, emergency response, emergency recovery, and hurricane evacuation.

LOCAL PLANNING AGENCY (LPA) - For the purposes of this document, the LPA for the City of Palmetto is the Planning and Zoning Board.

MASS TRANSIT - ~~Passenger Transportation~~ services provided by public, private, or non-profit entities ~~such as including the following surface-transmit modes:~~ commuter rail, rail rapid transit, light rail transit, ~~light guide-way-transit,~~ express bus, and local fixed route bus.

MIXED OR MULTIPLE USE - The mixture of more than one land use within a single building, or within a single project in separate buildings, with such uses planned in a coordinated manner under a single development plan. This definition excludes parks, golf courses, schools, and public facilities. Land uses, which when combined within a single project constitute mixed or multiple uses include residential, commercial, and/or industrial uses.

~~**MOBILE HOME PARK (MHP) CATEGORY** - This land use category is used to designate existing mobile home parks with density exceeding the maximum density permitted by this plan. This land use category shall be used to recognize mobile home parks existing on the date of plan adoption and shall not be used to designate parks in the future.~~

NATURAL DRAINAGE FEATURES - The naturally occurring features of an area that accommodate the flow of significant amounts of stormwater, such as streams, rivers, lakes, sloughs, flood plains and wetlands.

NON-POINT SOURCE POLLUTION - Any source of water pollution that is not a point source.

OBJECTIVE - A specific, measurable, intermediate end that is achievable and marks progress toward a goal.

OPEN SPACE - Undeveloped lands suitable for passive recreation or conservation uses.

OVERRIDING PUBLIC INTEREST - Actions required by local, state, or federal government, necessary for the promotion of public safety, health and general welfare.

PARK - A neighborhood, community, or regional park.

PLANNED DEVELOPMENT - Land under unified control to be planned and developed as a whole in a single-development operation for definitely programmed services of development operations or phases. A planned development includes principal and accessory structures and uses substantially related to the character and purposes of the planned development. A planned development is built according to general and detailed plans that include not only streets, utilities, lots and building location, and the like, but also site plans for all buildings as they are intended to be located, constructed, used, and related to each other. A planned development includes a program for the provisions, operations, and maintenance of such areas, facilities, and improvements

as will be for common use by some or all of the occupants of the planned development district but which will not be provided, operated, or maintained at general public expense.

POINT SOURCE POLLUTION - Any source of water pollution that constitutes a discernible, confined, and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, or vessel or other floating craft, from which pollutants are or may be discharged. This term does not include return flows from irrigated agriculture.

POLICY - The way in which programs and activities are conducted to achieve an identified goal.

POTABLE WATER - Water that is satisfactory for drinking, culinary, and domestic purposes and which meets the appropriate requirements of the Florida Department of Environmental Protection.

POTABLE WATER FACILITIES - A system of structures designed to collect, treat, or distribute potable water, and includes water wells, treatment plants, reservoirs, and distribution mains.

PRIVATE RECREATION SITES - Sites owned by private, commercial, or non-profit entities available to the public for purposes of recreational use.

PUBLIC ACCESS - The ability of the public to physically reach, enter, or use recreation sites including beaches and shores.

~~**PUBLIC FACILITIES CATEGORY (PF)** - The land use category created to designate those areas defined as a "Public Facility".~~

PUBLIC RECREATION SITES - Sites owned or leased on a long-term basis by a federal, state, regional, or local government agency for purposes of recreational use.

PUBLIC SERVICE FACILITY - Transportation systems or facilities, sewer systems or facilities, solid waste systems or facilities, drainage ~~systems~~ facilities, potable water ~~systems~~ facilities, educational ~~systems~~ facilities, libraries, and public health systems or facilities.

~~**PUBLIC USE CATEGORY (PU)** - The land use category created to designate parks and recreation systems or facilities.~~

RECREATION - The pursuit of leisure time activities occurring in an indoor or outdoor setting.

RECREATION FACILITY - A component of a recreation site used by the public such as a trail, court, athletic field, or swimming pool.

RECREATIONAL RESORT - A parcel or parcels of land containing amenities designed to attract and accommodate tourists and seasonal residents. A Recreational Resort may be a Single, Mixed or Multiple Use project, and primary land uses shall include one or more of the following: residential dwelling units, lodging facilities such as recreational vehicle (RV) sites, hotels, villas, and cabins. Accessory land uses may be allowed within the category to include golf courses, athletic courts, marinas, boat storage, boat docks and ramps, fishing piers, boardwalks, eating and drinking establishments, retail stores, personal services such as spas, gyms and salons; cultural facilities such as theaters and museums; amusement facilities such as bowling alleys and arcades; and passive and active recreational uses. All lodging facilities shall limit the stay of guests to a maximum of 180-days. Recreational Vehicle sites shall be limited to 10 sites per acre. Neither density nor FAR shall be applied to RV sites. Fifth-wheels, travel trailers, park models, manufactured homes, pop-ups, tents, and conversion vans are prohibited on the RV sites. Heavy commercial and industrial uses are prohibited.

~~RESIDENTIAL 4 DU/AC CATEGORY (RES-4) - This land use category is used to designate areas appropriate for the development of single-family housing units at a maximum of 4 du/ac. This land use category may be designated in areas where environmental conditions or limitations of public infrastructure require low density development.~~

~~RESIDENTIAL 6 DU/AC CATEGORY (RES-6) - This land use category is used to designate areas appropriate for the development of single-family housing units at a maximum of 6 du/ac. This land use category is designated in areas adjacent to schools, educational facilities, and public parks that are not subject to heavy traffic. For those portions of this land use category located in the CHHA, the maximum allowable density shall be an average of the existing and future density of adjacent and surrounding properties.~~

~~RESIDENTIAL 10 DU/AC CATEGORY (RES-10) - This land use category is used to designate areas appropriate for the development of single-family attached, two-family and multi-family housing units at a maximum of 10 du/ac. For those portions of this land use category located in the CHHA, the maximum allowable density shall be an average of the existing and future density of adjacent and surrounding properties.~~

~~RESIDENTIAL 14 DU/AC CATEGORY (RES-14) - This land use category is used to designate areas appropriate for the development of single-family attached and multi-family housing units at a maximum of 14 du/ac. The primary location of this land use category is the downtown redevelopment area because of its proximity to recreational and scenic amenities, shopping and services of the Commercial Core. For those portions of this land use category located in the CHHA, the maximum allowable density shall be an average of the existing and future density of adjacent and surrounding properties.~~

RIGHT-OF-WAY - Land in which the state, a county, or a municipality owns the fee simple title or has an easement dedicated or required for a transportation or utility use.

ROADWAY FUNCTIONAL CLASSIFICATION - The assignment of roads into categories according to the character of service they provide in relation to the total road network. Basic functional categories include limited access facilities, arterial roads, **and** collector roads, **and local roads** which may be subcategorized into principal, major, or minor levels. Those levels may be further grouped into urban and rural categories.

SANITARY SEWER FACILITIES - Structures or systems designed for the collection, transmission, treatment, or disposal of sewage and includes trunk mains, interceptors, treatment plants, and disposal systems.

SERVICES - The programs and employees determined necessary by local government to provide adequate operation and maintenance of public facilities and infrastructure as well as those educational, health care, social, and other programs necessary to support the programs, public facilities, and infrastructure set out in this plan or required by local, state or federal law.

SHORELINE OR SHORE - The interface of land and water and, as used in the coastal management element, is limited to oceanic and estuarine interfaces.

SOLID WASTE - Sludge from a waste treatment works, water supply treatment plant, or air pollution control facility or garbage, rubbish, refuse, or other discarded material, including solid, liquid, semisolid, or contained gaseous material resulting from domestic, industrial, commercial, mining, agricultural, or governmental operations.

SOLID WASTE FACILITIES - Structures or systems designed for the collection, processing or disposal of solid wastes, including hazardous wastes, and includes transfer stations, processing plants, recycling plants, and disposal systems.

STORMWATER - The flow of water that results from a rainfall event.

STORMWATER FACILITIES - Manmade structures that are part of a stormwater management system designed to collect, convey, hold, divert, or discharge stormwater, and may include stormwater sewers, canals, detention facilities, and retention facilities.

TAX INCREMENT FINANCING (TIF) - A funding mechanism for redevelopment. TIF captures the incremental increase in property tax revenues resulting from redevelopment and uses it to pay for public improvements needed to support and encourage new development.

~~**URBAN PLANNING (UP) CATEGORY** - This land use category is used to designate areas where unique environmental conditions require conservation of coastal areas and other environmentally sensitive areas. It is also used to designate those areas where mixed or multi-use projects are proposed. The maximum density permitted in this land use category is 16 du/ac, as provided in the City's Land Development Code. For those portions of this land use category located within the CHHA, the maximum density shall be an average of the existing and future density of adjacent and surrounding properties~~

URBAN SPRAWL - Uncontrolled and untimely expansion and spreading out of an urban community into the outlying non-urban area.

WATER-DEPENDENT USES - Activities that can be carried out only on, in, or adjacent to water areas because the use requires access to the water body for: waterborne transportation including ports or marinas; recreation; electrical generating facilities; water supply.

WATER-RELATED USES - Activities that are not directly dependent upon access to a water body, but which provide goods and services that are directly associated with water-dependent or waterway uses.

WETLANDS - Those wetlands under the jurisdiction of the Department of Environmental Protection and/or the Southwest Florida Water Management District.

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Abbreviation Table	
Acronym	Definition
CHHA	Coastal High Hazard Area
CIE	Capital Improvement Element
CIP	Capital Improvement Plan
CME	Coastal Management Element
COMC	Commercial Core
CON	Conservation
du	Dwelling Units
FAR	Floor Area Ratio
FDEP	Florida Department of Environmental Protection
FDOT	Florida Department of Transportation
FEMA	Federal Emergency Management Agency
FWC	Florida Fish & Wildlife Conservation Commission
FISH	Florida Inventory of School Houses
FLUE	Future Land Use Element
FLUM	Future Land Use Map
GCOM	General Commercial
gpd	Gallons Per Day
HCOMIND	Heavy Commercial/Industrial
JPC	Joint Planning Committee
LOS	Level of Service
mgd	Million Gallons per Day
MHP	Mobile Home Park
MPO	Metropolitan Planning Organization
PF	Public Facilities
PU	Public Use
SMMPO	Sarasota/Manatee Metropolitan Planning Organization
SSA	School Service Area
SWFWMD	Southwest Florida Water Management District
UP	Urban Planning

1.0 FUTURE LAND USE ELEMENT GOALS, OBJECTIVES, AND POLICIES

GOAL: MANAGE THE GROWTH AND DEVELOPMENT OF THE CITY OF PALMETTO SO AS TO ACHIEVE A COMMUNITY IN WHICH RESIDENTS AND VISITORS LIVE IN A HEALTHY, SUSTAINABLE, AND SAFE ENVIRONMENT; ONE THAT CONSERVES THE HISTORICAL AND NATURAL QUALITIES OF THE CITY, WHILE PROVIDING OPPORTUNITIES FOR ECONOMIC AND SOCIAL ADVANCEMENT.

Topography, Soil Conditions, and the Availability of Facilities and Services ~~{9J-5.006(3)(b)1-}~~

Objective 1.1: Give due consideration to topography, soil conditions, and the availability of facilities and services in the location and density of future land uses.

Policy 1.1.1: Development of wetlands shall be avoided to the greatest extent practicable.

Where development of the wetlands cannot be avoided, impacts shall be minimized to the greatest extent practicable. Development of wetlands may be authorized in cases where the mitigation provided is of greater long-term benefit to fish and wildlife and water quality or where there is a net public benefit. Mitigation for lost wetland functions shall be provided in accordance with Chapter 373 Florida Statutes and 62-345 of the Florida Administrative Code, as may be amended.

Policy 1.1.2: Residential development within low-lying areas subject to flooding shall meet flood insurance standards of elevation and be limited to densities that permit safe evacuation.

~~{9J-5.006(3)(c)1-}~~

Policy 1.1.3: Availability of public facilities and services shall be concurrent with the impacts of new development and shall meet established (LOS) standards. In redevelopment areas, local government shall assist in correcting deficiencies. ~~{9J-5.006(3)(c)3-}~~

Policy 1.1.4: New development shall be permitted only where adequate drainage and stormwater management, open space, and traffic flow and parking are provided. In redevelopment areas, local government shall assist in correcting deficiencies. ~~{9J-5.006(3)(e)4.}~~

Community Redevelopment Area ~~{9J-5.006(3)(b)2.}~~

Objective 1.2: To encourage the redevelopment and renewal of the City's Community Redevelopment Area.

Policy 1.2.1: The City shall use the powers of the Community Redevelopment Act to encourage development, including assemblage of parcels of land for buildings and parking.

Policy 1.2.2: The City shall encourage in-fill development in areas closer to the Commercial Core by allowing higher intensity in the Commercial Core Zoning District. If the property is located within the CHHA, then appropriate density and intensity limitations shall apply.

Policy 1.2.3: The City shall discourage duplication of the functions of the Commercial Core to minimize the need for commercial rezoning outside of commercial corridors of the Community Redevelopment Area.

Policy 1.2.4: The City shall establish enhanced design standards to ensure that **sidewalks pedestrian** access in the Commercial Core is safe and attractive to pedestrians. Such standards may include limits to the number and width of curb cuts and other design features.

Future Land Uses

Objective 1.3 Future Land Use Categories: Establish and define the following land use categories including the various land uses for the City. These land use categories will be illustrated on the FLUM (Future Land Use Map) which is included and incorporated into this Section.

- RES-4 (Residential-Low Density – **Maximum** of 4 Dwelling Units per Gross Acre)

Uses Permitted: Residential uses, churches, schools, and water-dependent uses. The Residential-Low Density District designates areas appropriate for larger lot, single-family detached residential development. Densities in this District shall be relatively low, up to a maximum of four dwelling units per gross acre, and create, in some areas, a suburban atmosphere with one- to two-story houses, curvilinear streets, and setback building footprints. Where the gridded street network is already established, it should be maintained, public viewsheds such as those to the waterfront should be protected, and access to community facilities should be maximized to create or reinforce the atmosphere of a traditional neighborhood. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out when development occurs. ~~While most~~ Retail/commercial use is inconsistent with the character and intent of this District, ~~some modestly-sealed neighborhood commercial and civic facilities such as neighborhood and community parks, schools, and places of worship would be suitable.~~ A maximum dwelling unit density of 4 du/per gross acre may be considered.

- RES-6 (Residential-Low/Moderate Density – ~~Maximum of 6~~ Dwelling Units per Gross Acre)

Uses Permitted: Residential uses, churches, schools, and water-dependent uses. ~~While most~~ Retail/commercial is inconsistent with the character and intent of this District, ~~some modestly-sealed neighborhood commercial and civic facilities, such as neighborhood and community parks, schools, and places of worship, may would be considered suitable.~~ The main objective of the RES-6 land use designation is to preserve the structure and historic fabric of established neighborhoods, which are comprised primarily of one- to two-story, detached, single-

family dwelling units on a gridded street network shaded by significant tree canopy. ~~Densities of up to six dwelling units per gross acre are appropriate~~ allowed. This District may serve as a transition between lower density residential development and the Commercial Core, which has a mix of uses and a much greater concentration of development. There may be some limited agricultural operations in the District. While these uses are permitted to continue, ~~it is expected that they will~~ shall ultimately be phased out when development occurs. A maximum dwelling unit density of 6 du/per gross acre may be considered.

RES-10 (Residential-Moderate Density – Maximum of 10 Dwelling Units per Gross Acre)

Uses Permitted: Residential uses, churches, schools, ~~existing mobile home parks,~~ and water-dependent uses. ~~While most retail/commercial is inconsistent with the character and intent of this District, some modestly-scaled neighborhood commercial and civic facilities, such as private recreation and open space, may be considered.~~ The designation provides areas for a mix of residential types located adjacent to or near to planned or existing commercial and office uses, ~~and providing employment opportunities and proximity to a complement of residential support uses normally utilized during the daily activities of residents.~~ There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out when development occurs. In addition to single-family, two-family, and multi-family residential uses, this District may include community-serving facilities such as ~~libraries, places of worship, churches~~ and schools. ~~Densities up to ten dwelling units per gross acre are appropriate in this District.~~ A maximum dwelling unit density of 10 du/per

gross acre may be considered. A maximum FAR (Floor Area Ratio) not to exceed .25 may be considered for non-residential land uses.

- RES-14 (Residential-High Density – Maximum of 14 Dwelling Units per Gross Acre)

Uses Permitted: Residential uses, churches, schools, and water-dependent uses.

While most retail/commercial is inconsistent with the character and intent of this District, some modestly-scaled neighborhood commercial and civic facilities, such as private recreations and open space, may be considered. The designation provides areas for a mix of residential types located adjacent to commercial and office uses. The designation includes single-family, two-family, and multi-family residential uses and may also include community facilities such as libraries, churches, and schools. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out when development occurs. Dwelling-unit-densities-up-to-14-units-per-gross-acre-are-permitting-in-this-category. A maximum dwelling unit density of 14 du/per gross acre may be considered. A maximum FAR not to exceed .30 may be considered for non-residential land uses.

- COMC (Commercial Core – Maximum of 10.00 FAR/ Maximum of 45 Dwelling Units per Acre Except in CHHA)

Uses Permitted: General commercial, professional, churches, schools, parks, water-dependent uses, off-site parking facilities, residential, personal and professional services, and public uses. The purpose of the COMC District is to strengthen and protect areas identified as part of the historic and functional downtown center, allowing development that is consistent with an urban theme and that combines residential development at higher densities, including planned development urban

planning other than districts with commercial activities and recreational opportunities necessary for a vibrant downtown. It is further intended that development in the Commercial Core be designed with carefully located buildings, parking and service areas, open space and use mixtures which are scaled and balanced to reduce general traffic congestion, by providing interdependent uses and uses that are compatible and complimentary with adjacent and surrounding land uses. ~~The COMC is comprised of three subareas, Downtown Waterfront District, Midtown District, and Uptown District, which incrementally step back the scale, density, and intensity of development northward from the Manatee River Waterfront.~~ A maximum gross FAR density of 10.00 and the maximum dwelling unit density of 45 du/per gross acre may be considered.

- **GCOM (General Commercial – Maximum of 1.00 FAR/Maximum of 14 Dwelling Units per Gross Acre Except in CHHA)**
Uses Permitted: General commercial, professional, residential, mixed use, churches, schools, water-dependent uses, **and personal services including laundry, hairdressing, and shoe repair shops** and professional services **including advertising, photocopying, employment agencies, data processing services, and photo finishing.** This land use category identifies areas suitable for a wide range of commercial (retail, **including eating and drinking establishments,** and office) establishments that fulfill daily and longer-term needs for goods and services. Representative appropriate uses may include convenience stores, restaurants, banks and **other financial services,** doctors' offices, hotels/motels, dry cleaners, auto repair **including sales, service, garage, body shops, auto painting, boat and mobile home dealers,** and gas stations. **Other uses include miscellaneous business services such as building maintenance services and sign shops; commercial**

painting; funeral services; building material dealers; meeting places for membership organizations; health, educational, and social services; theaters, museums, and art galleries; miscellaneous amusement such as bowling alleys, pool establishments, and arcades; marinas; radio and television studios. The areas designated GCOM are primarily located along major arterials and lend themselves to be accessed by car. However, provisions for alternate modes of transport to and within the District from nearby residential areas should be available. A maximum gross FAR density of 1.00 and the maximum dwelling unit density of 14 du/per gross acre may be considered.

- **HCI HCOMIND** (Heavy Commercial/Industrial – Maximum of 5.00 FAR)

Uses Permitted: General Commercial, heavy commercial, warehousing, distribution terminals, industrial, assembly plants, commercial marinas, ~~schools~~, and churches. The primary purpose of the **HCI HCOMIND** is to identify areas appropriate for those industrial, heavy commercial, and other employment-oriented uses that may generate objectionable impacts with regard to appearance, noise, vibration, dust, odor, etc., and which need to be buffered from residential and other less intense or incompatible development. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out as redevelopment occurs. The **HCI HCOMIND** land use category may also allow complementary commercial and professional uses to provide for the needs of workers in, or visitors to, or residents nearby, any areas designated under this category. A maximum gross FAR density of 5.00 may be considered.

- **CON CONS** (Conservation)

The primary function of the Conservation Land Use Category is to enhance, preserve and protect ecological and other natural functions of lands that have been determined,

by their designation under this category, as having significant potential for providing regional conservation benefits. These areas may contain floodways, certain regionally-significant floodplains, surface waters, wetlands, and/or uplands that shall be protected from adverse impacts resulting from development and preserved for the benefit of the region. The following are uses/facilities/activities that shall be permitted by the City of Palmetto within this land use category: pedestrian and non-motorized vehicle trails; roadway and infrastructure crossings; passive recreation and environmental education facilities; wetlands and upland habitat mitigation; species-specific habitat mitigation; stormwater attenuation and water quality treatment; floodplain compensation; and surface water storage and withdrawals.

- **PU (Public Use) – ~~Specific Approval by City Commission~~**

This District includes existing and planned government-owned parks, marinas, open space, **schools**, and other recreational facilities. ~~and may encompass other private recreational facilities.~~ **Requires specific approval of density or intensity to ensure compatibility.**

- **PF (Public Service Facility) - ~~Specific Approval by City Commission~~**

The Public Facility category identifies existing and proposed **major** government-owned facilities, such as schools, libraries, fairgrounds, **and** government buildings, ~~and recreation and recreation support uses.~~ **Requires specific of density or intensity approval to ensure compatibility. This category may also accommodate semi-public uses, such as places of worship, cemeteries, museums, art galleries, hospitals, and off-site parking facilities.**

- **UP (Urban Planning) – ~~Maximum of 10.00 FAR/Maximum of 45 Dwelling Units per Gross Acre except in CHHA~~**

The purpose of the UP District is to ~~encourage~~ **require** large-scale, integrated ~~urban~~ **planning planned development** in those areas that are ~~primarily undeveloped and~~ **contain large parcels** under single ownership **and shall require planned development zoning for significant developments.** Recreational Resorts are a use permitted in the Land Use designation. There may be some limited agricultural operations in the District. While these uses are permitted to continue, ~~it is expected~~ **that they will shall** ultimately be phased out when development occurs. This District permits the flexibility to design, in a comprehensive manner, a mix of uses that encourages pedestrian connectivity, adequate open space, a sense of place, and, if appropriate, a range of housing types and densities. Commercial and professional services designated to serve the planned community are encouraged. **A maximum gross FAR density of 10.00 and the maximum dwelling unit density of 45 du/per gross acre may be considered.**

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TABLE 1-1
FUTURE LAND USE DESIGNATION SUMMARY*

Map Symbol	Designation	Maximum Density / Intensity	Summary of Uses
RES-4	Residential-Low Density	4 du/Gross Acre	Single-Family Residential
RES-6	Residential-Low/Moderate Density	6 du/Gross Acre	1 to 2 Story Detached Single-Family Residential
RES-10	Residential-Moderate Density	10 du/Gross Acre	Mix of Residential Uses, Community Facilities, Existing Mobile Home Parks, Churches, Schools
RES-14	Residential-High Density	14 du/Gross Acre	Mix of Residential Uses, Community Facilities, Churches Schools
COMC	Commercial Core	10.00 FAR 45 du/Gross Acre (Except in CHHA)	Wide Range of Commercial and Office Uses, Open Space, Church, Schools , Mix of Residential Uses
GCOM	General Commercial	1.00 FAR 14 du/Gross Acre (Except in CHHA)	General Commercial, Office, Mixed Use, Schools , Churches, Open Space
HCI HCOMIND	Heavy Commercial/Industrial	5.00 FAR	Manufacturing Processing Assembly, Warehouse, Lumber Yards, Commercial Marinas, Boat Building, Supporting Commercial and Office Uses
CON CONS	Conservation	0	Open Space, Passive Recreation
PU	Public Use	Specific Approval by City Commission	Parks, Marinas, and Other Recreational and Open Space Uses
PF	Public Service Facility	Specific Approval by City Commission	Government Owned Facilities, Schools, Libraries, and Fairgrounds Recreation, and Recreation Support Uses
UP	Urban Planning	10.00FAR 45 du/Gross Acre (Except in CHHA)	Mixed Uses including Recreational Resorts -- Range of Housing Types, Open Space, Limited Commercial Uses

SOURCE: City of Palmetto Planning Department, 2009

*Refer to proceeding policies for specific details.

NOTE: Proposed development in any land use designation exceeding 14 du/acre or exceeding a FAR of 1.00 requires approval from the City Commission.

Policy 1.3.1: For mixed-use developments, acreage calculations for each use shall be designated on the site plan for the purpose of determining compliance with the density and intensity ratios provided herein. Acreage may only be utilized for single, most appropriate classifications depending on the proposed use.

Policy 1.3.2: In cases of public right-of-way, the Future Land Use categories of the adjacent properties shall extend to the centerline of the right-of-way.

Incompatible Land Uses ~~[9J-5.006(3)(b)3-]~~

Objective 1.4: Eliminate uses of land incompatible with conservation of the health, safety, and welfare of the residents.

Policy 1.4.1: Obsolete and unused railroad rights-of-way and obsolete and vacant industrial or heavy commercial buildings shall be eliminated and replaced by modern industrial or commercial facilities, public facilities, and where compatible with surrounding patterns of land use, residential development.

Policy 1.4.2: The City shall, through the Land Development Code, clearly identify and determine the types, intensities, and scales appropriate for the Commercial Core and other districts in order to avoid the duplication of functions within these various districts.

~~**Policy 1.4.3:** The following shall be the future land use categories that apply within the City of Palmetto and which are included on the City's FLUM:~~

Policy 1.4.3: The Land Development Code shall address performance standards related to noise, vibration, glare, odor, fumes, and smoke for heavy commercial/industrial land uses by December 31, 2010.

~~**Policy 1.4.5:** Heavy commercial/industrial land uses in the Commercial Core are designated as Conditional Uses in the Land Development Code. Those uses existing at the date of plan adoption will continue as permitted uses. However, if the use ceases, then any~~

~~future heavy commercial/industrial land use shall be subject to review and approval as a Conditional Use.~~

Policy 1.4.4: Heavy commercial/industrial land uses shall only be permitted in the HCI Future Land Use Category. Existing legally permitted, heavy commercial and industrial uses in all other Future Land Use Categories shall be deemed to be nonconforming and subject to parameters established in the Land Development Code.

Natural and Historic Resources ~~{9J-5.006(3)(b)4.}~~

Objective 1.5: Conserve and protect natural and historic resources from unnecessary disturbance.

Policy 1.5.1: The City shall adopt the Historic Preservation **Ordinance Resolution** by December 2010. The Historic Preservation **Ordinance Resolution** shall establish a Historic Preservation Board and procedures and standards for nominating and designating historic districts and landmarks. **The Historic Preservation Ordinance may also include protections for historic structures and features of the City.**

Policy 1.5.2: Conservation areas identified on the FLUM shall be protected by enactment of appropriate ordinances or by public acquisition.

Policy 1.5.3: The City shall develop a program to protect, preserve or appropriately re-use the historic resources in the City's coastal zone. ~~{9J-5.012(3)(b)10.}~~

Policy 1.5.4: The City shall adopt a Historic Preservation **Ordinance Resolution** to provide protection for significant historic resources.

Policy 1.5.5: The City shall amend its Land Development Code to provide for the protection of significant historic resources from the impacts of development and redevelopment.

Policy 1.5.6: Significant historic resources and their environments should be **considered included** in public acquisition programs for recreation, open space, and conservation. Any development or activities planned for these sites shall be **appropriate passive** in nature ~~to and shall~~ not endanger the integrity and character of the resource.

Coastal Population Densities {9J-5.006(3)(b)5.}

Objective 1.6: Limit coastal area population consistent with the need for an effective hurricane evacuation plan.

Policy 1.6.1: Palmetto's coastal areas shall be ~~conserved and~~ protected by restricting development, by encouraging the use of ~~planned development zoning, UP techniques,~~ and by encouraging acquisition of property for public open space.

Policy 1.6.2: Coastal population shall be consistent with local or regional coastal evacuation plans.

Policy 1.6.3: The City shall ~~continue to~~ designate land within the CHHA ~~into appropriate land use designations to limit future population within the CHHA. as either RES-4, CON, GCOM, or PU.~~

Utility Facilities {9J-5.006(3)(b)9.}

Objective 1.7: Ensure the concurrency and adequate provision of utilities to meet the needs of the area.

Policy 1.7.1: During the development review process, the City shall continue to coordinate with all applicable utility companies.

Policy 1.7.2: The Development Review Committee shall be responsible for assessing future impacts on utilities and review for concurrency purposes.

Discourage the Proliferation of Urban Sprawl {9J-5.006(3)(b)8.}

Objective 1.8: Discourage the proliferation of urban sprawl by encouraging active redevelopment of the City's Commercial Core and the in-fill development of vacant enclaves within the City's service area.

Policy 1.8.1: Incentives to invest in the redevelopment area shall be offered to the extent necessary to correct existing blight.

Policy 1.8.2: Land use planning, zoning, and other development regulations shall be applied to encourage greater intensity of development in the Commercial Core.

Policy 1.8.3: The City shall encourage private-public cooperation and assistance in accelerating development of in-fill sites.

Land Development Regulations ~~{9J-5.006(3)(b)10.}~~

Objective 1.9: The City shall implement its FLUM through its Land Development Code. Uses that are inconsistent with the community character as depicted on the FLUM shall be eliminated, with proper consideration for property rights.

Policy 1.9.1: By December 31, 2010, the City shall review and, as necessary, revise the Land Development Code to eliminate existing inconsistencies with the policies of the Comprehensive Plan and to ensure that proposed policies of the Comprehensive Plan are appropriately implemented.

Policy 1.9.2: Any development in excess of 14 dwelling units per acre or with a FAR in excess of 1.00 will require planned development zoning and approval by the City Commission.

Objective 1.10: Encourage the use of **planned development** ~~urban-planning~~ and mixed use developments when such techniques improve the City's ability to meet its land use goal.

Policy 1.10.1: The City shall review its Land Development Code to determine if the **planned development UP** districts meet the needs of the development community and the vision of the City.

Policy 1.10.2: The administration of land use development regulations shall be carried out in a manner designed to ensure that all development meets standards consistent with the comprehensive plan in drainage and stormwater management, open space, and convenient on-site traffic flow, and parking.

Policy 1.10.3: By December 31, 2010, the City shall amend its Land Development Code to encourage bicycle parking for new multi-family, commercial, and/or heavy commercial uses.

Policy 1.10.4: The UP land use category requires a planned development zoning. If planned development ~~land-use-and~~ zoning are proposed, appropriate density shall take into consideration visual compatibility ~~and design~~ standards as defined in the Land Development Code and may not exceed 45 dwellings units per acre. A determination of compatibility between the existing and proposed development shall be based on the design standards. Urban Planning in the CHHA is subject to the same considerations of visual compatibility, but must also ~~pursuant to stipulations contained in House Bill 1359 and corresponding Florida Administrative Rules and Statutes,~~ guarantee that hurricane evacuation times are maintained or reduced. (see Policy ~~8.5 8.6.6~~).

Density Bonus — COMC Category

~~**Objective 1.11:** In order to facilitate the provision of affordable housing, the preservation of historic, archaeological or architectural significant structures, the acquisition of public facility sites, the acquisition of public access sites, and the redevelopment or infill of properties located within the Community Redevelopment Area, the COMC land use category shall offer a density bonus provision:~~

~~**Policy 1.11.1:** The COMC land use category allows consideration of a density bonus. The maximum density permitted in the COMC category is 45 dwelling units per acre. For those properties designated or requesting a designation of COMC, the density allowance within the CHHA shall, pursuant to stipulations contained in House Bill 1359 and corresponding Florida Administrative Rules and Statutes, guarantee that hurricane evacuation times are maintained or reduced. (see Policy 8.6.6).~~

~~**Policy 1.11.2:** The Land Development Code shall include the following options for consideration of a density bonus:~~

- ~~• **Fifteen (15) percent of the housing units shall be affordable and attainable.**~~

- ~~Additional density, up to 45 du/acre, may be considered if the restoration and preservation of historic, archaeological, or architectural significant structures or sites is part of the overall development.~~
- ~~A portion of the developable land is dedicated for a public facility site.~~
- ~~The proposed development provides, constructs, and maintains public access to the recreational waters of the City.~~

Density/Intensity Transfer

Objective 1.11: Ensure the preservation of and compatibility of development on properties containing environmentally sensitive lands, the City shall allow the transfer of a portion of the density/intensity of the environmentally sensitive land to the upland acreage.

Policy 1.11.1: For those **lands** designated as environmentally sensitive **lands**, no development shall be permitted on those properties. A maximum density/intensity transfer of 25% of the environmentally sensitive acreage to the upland portion of the property is permitted.

Policy 1.11.2: If a density/intensity transfer occurs, only those uses deemed compatible with the adjacent wetlands shall be permitted.

Annexation

Objective 1.12: In order to reduce the number of enclaves and to provide more efficient governmental services, the City shall develop an annexation strategy.

Policy 1.12.1: The City shall work with the Joint Planning Committee (JPC) to determine those areas contiguous to the City that should be considered for annexation.

Policy 1.12.2: The City shall continue to coordinate with Manatee County to determine appropriate water and sewer service area boundaries through their mutual binding Potable Water agreement.

Policy 1.12.3: By December 31, 2010, the City shall evaluate the Accord for consistency with implementation tools and regulations, both adopted and proposed.

Policy 1.12.4: By December 31, 2010, the City shall develop and adopt annexation criteria.

Flex Provision

Objective 1.13: In order to provide the logical extension of development potential for adjacent properties, the City shall implement a flex provision.

Policy 1.13.1: The land use category boundaries depicted on the land use map are precise lines. However, when using the flex provision, the land use category boundaries shall be deemed to extend one hundred fifty feet (150') beyond the precise line. In consideration of a rezoning, the following criteria must be met:

1. Only properties adjacent to the plan designation proposed for flexing may be considered.
2. The proposed rezoning is consistent with the Goals, Objectives, and Policies of the Comprehensive Plan and any other applicable land development regulation.
3. The proposed rezoning does not disrupt established land use boundaries such as, but not limited to, railroads, streets, alleys, and rear property lines.
4. The increased density, intensity, use, or scale of development is compatible with adjacent land uses. ~~{9J-5.006(3)(c)2.}~~
5. The site is adequately served or programmed to be served by acceptable levels of community facilities and utilities.

Policy 1.13.2: The flex provision does not change the underlying land use designation for the property subject to the rezoning; therefore, this provision can only be employed once on the subject property. Properties adjacent to a flexed property cannot use the flex provision as a basis for rezoning.

School Siting

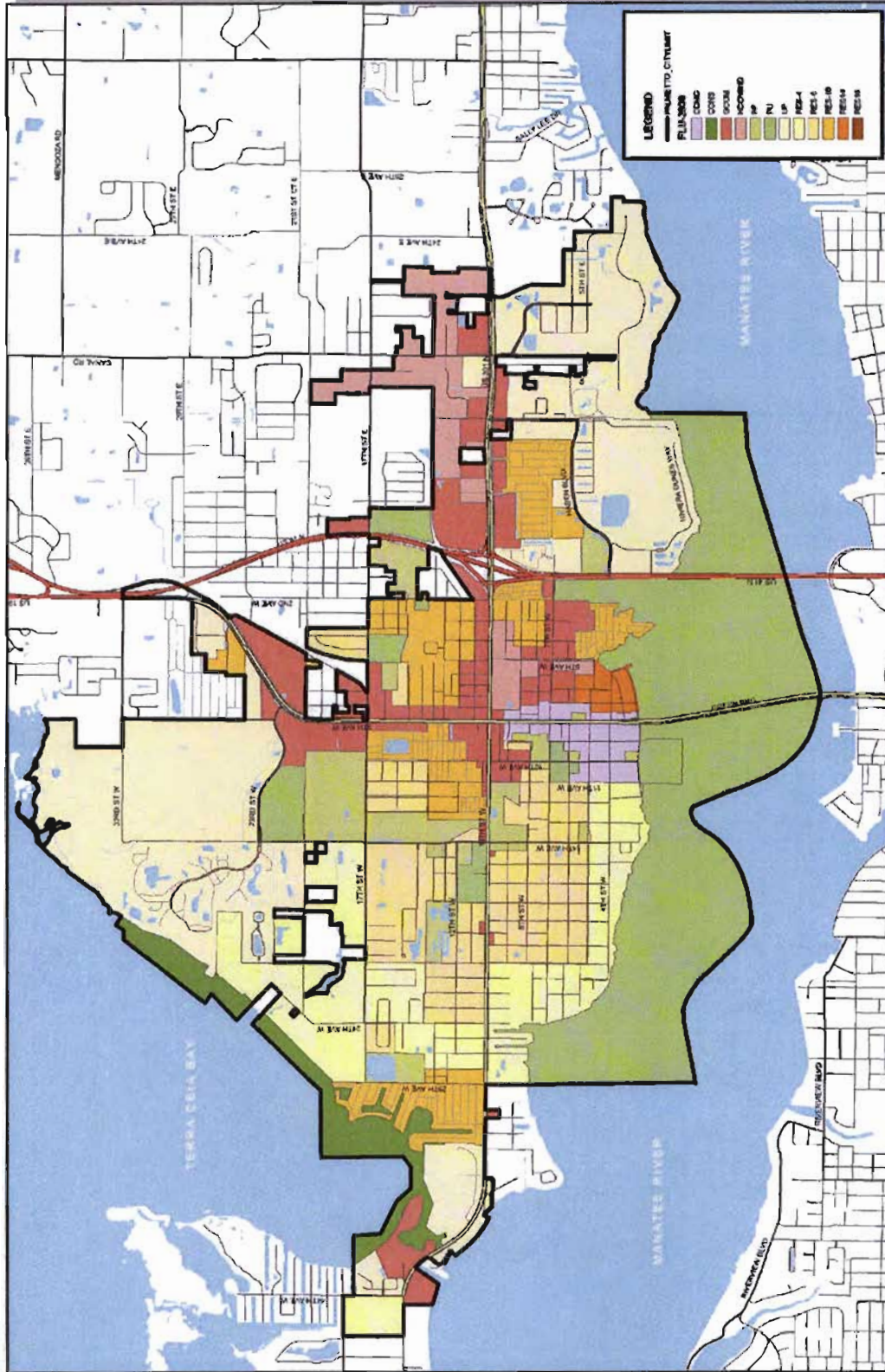
~~**Objective 1.14: Provide for, locate, and expand schools in a coordinated manner ensuring the planning, construction, and opening of educational facilities are coordinated in time and place, concurrent with necessary services and infrastructure and to ensure compatibility and consistency with the Comprehensive Plan.**~~

~~Policy 1.14.1: Under appropriate circumstances, schools may be considered in all land use plan categories, except Conservation.~~

~~Policy 1.14.2: Assist schools to determine appropriate sites. Continue to encourage the location of schools adjacent to other public facilities such as parks, libraries, and community centers and to those locations that can be used as a potential catalyst or leverage for redevelopment efforts in the surrounding urban area.~~

~~Policy 1.14.3: Per state statute, the Manatee County School Board is required to notify the City of Palmetto at least 60 days prior to acquiring or leasing property that may be used for a new public educational facility. The City shall notify the School Board within 45 days if the site proposed for acquisition or lease is consistent with the land use categories and policies of the Comprehensive Plan.~~

FUTURE LAND USE - 2030



ZNS ENGINEERING
204 S. GULF AVENUE, SUITE 100
PALMETTO, FL 34651
TEL: 813.947.1234
WWW.ZNS-ENGINEERING.COM

CITY OF PALMETTO

SCALE: 1"=1,000'
SOURCE: MANATEE COUNTY & CITY OF PALMETTO



THIS MAP IS PROVIDED FOR INFORMATIONAL PURPOSES ONLY AND DOES NOT CONSTITUTE A GUARANTEE OF ANY KIND. THE CITY OF PALMETTO AND MANATEE COUNTY ARE NOT RESPONSIBLE FOR ANY ERRORS OR OMISSIONS. THE MAP IS SUBJECT TO CHANGE AND A NOT WARRANTED.

CITY OF PALMETTO
ORDINANCE NO. 2010-01

AN ORDINANCE OF THE CITY COMMISSION FOR THE CITY OF PALMETTO, FLORIDA, AMENDING ORDINANCE NO. 624 (THE CITY OF PALMETTO COMPREHENSIVE PLAN); ADOPTING AMENDMENTS TO THE DEFINITIONS SECTION, FUTURE LAND USE ELEMENT, TRANSPORTATION ELEMENT, HOUSING ELEMENT, SANITARY SEWER ELEMENT, SOLID WASTE ELEMENT, STORMWATER ELEMENT, POTABLE WATER ELEMENT, COASTAL MANAGEMENT ELEMENT, CONSERVATION ELEMENT, PARK, OPEN SPACE, AND RECREATION ELEMENT, INTERGOVERNMENTAL COORDINATION ELEMENT, CAPITAL IMPROVEMENT ELEMENT, AND PUBLIC SCHOOL FACILITIES ELEMENT OF THE CITY OF PALMETTO COMPREHENSIVE PLAN; PROVIDING FOR REPEAL OF ORDINANCES IN CONFLICT; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Article VIII, Section 2 of the Florida Constitution provides that municipalities shall have governmental, corporate and proprietary powers to enable municipalities to conduct municipal government, perform municipal functions, and render municipal services; and

WHEREAS, Chapter 166, Florida Statutes, the “Municipal Home Rule Powers Act,” implements the applicable provisions of the Florida Constitution and authorizes municipalities to exercise any power for municipal purposes, except when expressly prohibited by law and to enact ordinances in furtherance thereof; and

WHEREAS, Chapter 163, Florida Statutes, requires municipalities to adopt Comprehensive Plan amendments in response to Evaluation and Appraisal Reports once they have been determined to be sufficient by the Florida Department of Community Affairs; and

WHEREAS, the City wishes to make additional amendments to the Comprehensive Plan to benefit the general health, safety and welfare of the City of Palmetto; and

WHEREAS, the City Commission adopted an Evaluation and Appraisal Report for submittal to the Department of Community Affairs on September 24, 2007; and

WHEREAS, the Department of Community Affairs issued a Finding of Sufficiency for the Evaluation and Appraisal Report on December 14, 2007; and

WHEREAS, the City's Local Planning Agency, the Planning and Zoning Board, held public hearings on August 10, 2009 and December 17, 2009 regarding Ordinance 2010-01 and the Comprehensive Plan amendments proposed in the ordinance; and

WHEREAS, on December 17, 2009 the Planning and Zoning Board recommended adoption of Ordinance 2010-01; and

WHEREAS, on April 19, 2010, the City Commission held a public hearing regarding Ordinance 2010-01 and approved the ordinance for transmittal to the Department of Community Affairs; and

WHEREAS, on ____, the City received the Department of Community Affairs' Objections, Recommendations and Comments report regarding the proposed Comprehensive Plan amendments and has reviewed and considered the report; and

WHEREAS, on ____, the City Commission held a public hearing to consider adoption of Ordinance 2010-01.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF PALMETTO, FLORIDA, AS FOLLOWS:

Section 1. Adoption of Amended Comprehensive Plan. The amended Comprehensive Plan for the City of Palmetto attached hereto as Exhibit "A" is hereby adopted and shall replace all previous versions of the Comprehensive Plan.

Section 2. Repeal of Ordinance. This Ordinance hereby repeals and replaces any and all provisions of ordinances in conflict herewith to the extent of such conflict.

Section 3. Severability. If any section, sub-section, paragraph, sentence, clause or phrase in this Ordinance shall be held invalid by a court of competent jurisdiction, then such invalidity shall not affect the remaining portions hereof.

Section 4. Effective Date. Upon adoption of this ordinance pursuant to the provisions of the City Charter, the ordinance shall take effect as provided by Section 163.3184, Florida Statutes.

PUBLIC HEARING (TRANSMITTAL): April 19, 2010

PUBLICATION: April 2, 2010

PUBLIC HEARING (ADOPTION):

PUBLICATION:

PASSED AND DULY ADOPTED, by the City Commission, in open session, with a quorum present and voting, this ____ day of _____, 20__.

CITY OF PALMETTO, FLORIDA, BY
AND THROUGH THE CITY
COMMISSION OF THE CITY OF
PALMETTO

By:

Shirley Groover Bryant, Mayor

ATTEST:

By: _____
James R. Freeman, City Clerk