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- a. MEMORANDUM
- b. CITY OF PALMETTO 2030 COMPREHENSIVE PLAN PUBLIC HEARING ORDINANCE NO. 09-995

MEMORANDUM

To: City of Palmetto Planning and Zoning Commission

From: Tom McCollum, Interim City Planner

Date: August 4, 2009

Subject: Comprehensive Plan Modifications based upon the July 20, 2009 and

August 3, 2009 (City Commission) Workshop Meetings

As a follow up to the July 20th and August 3rd workshop meetings, please find attached an outline prepared in response to the expressed concerns of the City Commission.

Please note that a number of "improvements" to the document are suggested, including new policies for Mobile Home Parks and Farm Worker Housing.

You will note that a new draft of the Plan documents is provided. In conjunction with the City Clerk's office, we have reformatted the document as requested by the City Commission. We are continuing to make minor revisions including the Table of Contents, which cannot be finalized until such a time as the P&Z Commission has made its official recommendations.

Finally, please note two additional suggestions from the City Attorney are included at the end of the attached outline. Both of these suggestions appear to be appropriate and should be considered.

COMPREHENSIVE PLAN AMENDMENT

FOLLOW UP

JULY 20, 2009 AND AUGUST 3, 2009 (City Commission) WORKSHOP MEETINGS

Introduction

As a follow up to the July 20th workshop, I met with the City Attorneys on Friday, July 24th to discuss the various topics of interest from the workshop discussion. The purpose of this summary is to provide the City Commission with follow up changes/revisions made from that workshop and to provide additional input from the City Attorney's office.

<u>CRA Map</u> – Since the exact boundaries of the CRA District are not clear and because there is no specific requirement for a CRA Map in the Comprehensive Plan, we propose to remove the map from the document.

<u>Flood Map</u> – Currently, the Flood Map illustrates the Level 1 – Evaluation Zone. Based on the comments made at the workshop, the larger flood vulnerability area has been added to the map. This area provides additional information to the resident's of the City.

<u>Future Land Use Map - Conservation (CONS) Land Use Designation</u> — Based upon a concern from the City Attorney, we have reviewed the ownership of all parcels illustrated as "CONS" on the Future Land Use Map. Based upon that review, we have modified several designations to remove the designation from privately-owned parcels.

Mobile Home Parks – Based upon the workshop discussion, we propose the following:

a. The existing definition for Mobile Home Parks is to remain. The current definition includes only the parks existing as of the date of adoption of the Comprehensive Plan.

<u>Acronyms/Abbreviations</u> – In order to clarify "terms" used throughout the Comprehensive Plan, the first time a term is used in that section, it will be provided in complete words with the acronym/abbreviation provided in parentheses. A complete listing of the terms will also be provided at the end of the Definition Section of the Comprehensive Plan.

Land Use Policy 1.3.3 and Future Land Use Designation Summary – At the City Attorney's suggestion, we are adding the statistical information to the individual land use categories. We are also double-checking to be certain that all the information is internally consistent. Also, since the method for providing FAR (Floor Area Ratio) information has been questioned and because it is different from the way it is currently provided, we have revised the values to be the same as the current Comprehensive Plan.

Before first sentence, added the following to RES-4, RES-6, RES-10, and RES-14: "Uses Permitted: Residential uses, churches, schools, and water-dependent uses."

Before first sentence, added the following to COMC: Uses Permitted: General commercial, professional, churches, schools, parks, water-dependent uses, off-site parking facilities, residential, personal and professional services, and public uses.

Removed the following from COMC language: Uses may include manufacturing, processing, and assembly plants, warehousing, lumberyards, and commercial marinas.

Before first sentence, added the following to GCOM: Uses Permitted: General commercial, professional, churches, schools, water-dependent uses, and personal and professional services.

Before first sentence, added the following to HCOMIND: Uses Permitted: General Commercial, heavy commercial, warehousing, distribution terminals, industrial, assembly plants, commercial marinas, schools, and churches.

Before first sentence, added the following to PD: Commercial and professional services designated to serve the planned community are encouraged.

<u>Policy 1.4.1:</u> This policy has been revised to include "adopt" rather than "amend", at a Commissioner's suggestion.

<u>Policy 3.6:</u> "Provision of affordable housing . . ." After additional research of the state statutes, it was determined that the 15% objective is found in Chapter 380, rather than in Chapter 163 or 9J-5.010 as reported. Based upon past experience with affordable housing, I would recommend that we maintain the 15% objective; however, it does not appear to be a strict state requirement.

<u>Policy 3.6.6:</u> As requested, this policy will be revised to read, "The City shall avoid the concentration of assisted housing consistent with criteria in Policy 3.6.7.".

<u>Policy 3.8.2:</u> The City shall allow mobile home parks in areas designated MHP on the Future Land Use Map.

Parks existing at the date of adoption are as follows:

| | Name of Park* | Number of Spaces | Dwelling Units/Acre |
|------|------------------------------|---------------------|------------------------|
| 1. | Tropic Isles | 632 | 9 |
| 2. F | Rainbow Mobile Home Park | 81 | 23 |
| 3. 1 | Mobile Home Park of Palmetto | 488 | 15 |
| 4. | Jet Mobile Home Park | 267 | 9 |
| 5. i | Pegel Point | 40 | 9 |
| 6. l | ₋one Oak | 118 | 13 |
| 7. (| Colonel | 236 | 8.4 |
| 8. F | Palm Bay | 226 | 8.5 |

^{*} It is the policy of the City that if and/or when redevelopment of any of these mobile home parks are redeveloped for any reason, the RES-10 objectives and policies shall apply.

New Policy: Objective 3.9: To continue to recognize the need for safe and sanitary farm worker housing within the City. [9J-5.010(3)(b)1.]

<u>Policy 3.9.1:</u> The City will continue to coordinate with Manatee County and the Manatee County Health Department to identify suitable sites and facilities for farm worker housing.

<u>Policy 3.9.2:</u> The City will permit farm worker housing in appropriate locations in accordance with the City's Land Development Regulations.

<u>Policy 3.9.3:</u> The City will use Code Enforcement powers to ensure safe and sanitary living environments for the farm workers.

Existing Objective 3,9 was renumbered to 3.10 series.

Comprehensive Plan Amendment Follow Up for the June 20, 2009 and August 3, 2009 (City Commission) Workshop Meetings Page 4

<u>Hurricane Shelters</u> — As a result of the workshop discussion, the last sentence in **Policy 8.4.3** listing specific shelters has been removed as suggested by the City Attorney. Specific shelters are provided annually in the "Hurricane Guide". Since the shelters do change each year, the less specific policy appears to be the appropriate one.

The following replaced the last sentence: "Shelter locations are available in the annual Hurricane Guide through the City of Palmetto."

Policy 12.2.1: This policy will be amended to include, "strive to", as requested.

Policy 12.3.1: This policy will be amended to include, "and which", as requested.

<u>Policy 12.3.4:</u> As a follow up to a Commission concern, we contacted the School Board and determined that they will accept an electronic copy of the Comprehensive Plan. We recommend a compact disc (CD) be provided to the School Board.

Added following to the sentence: "an electronic (on CD)".

<u>Policy 13.2:</u> "Expenditures of public funds . . ." As suggested, a cross reference to Policy 8.5 has been added.

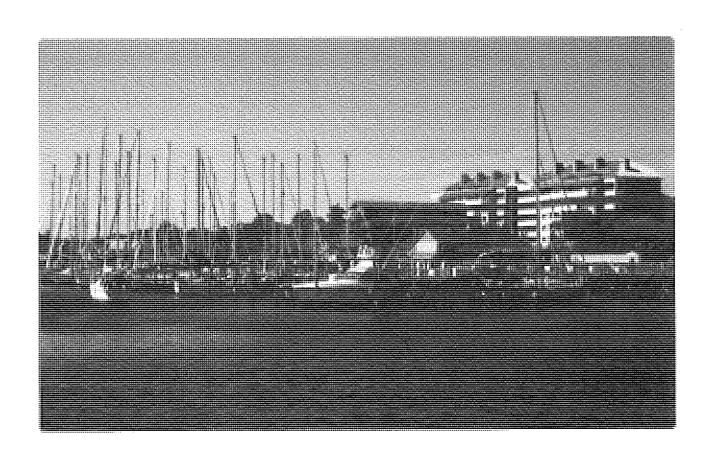
Additional Suggestions from the City Attorney:

Remove the MHP designation from the Future Land Use Element (FLUE) and the Future Land Use Map (FLUM). Substitute RES-10 as the Map designation.

Removed the MHP language in Section 1.3.3.

Revise the PD designation in the FLUE and the FLUM and rename the designation to something else (maybe Urban Planning (UP)). This revision would separate the land use designation from the current zoning category that could lead to confusion.

CITY OF PALMETTO 2030 COMPREHENSIVE PLAN



City of Palmetto

Comprehensive Plan Table of Contents

Section 1: Future Land Use Element

Section 2: Transportation Element

Section 3: Housing Element

Section 4: Sanitary Sewer Element

Section 5: Solid Waste Element

Section 6: Stormwater Element

Section 7: Potable Water Element

Section 8: Coastal Management Element

Section 9: Conservation Element

Section 10: Parkland Open Space and Recreation Element

Section 11: Public School Facilities Element

Section 12: Intergovernmental Coordination Element

Section 13: Capital Improvements Element

I. PUBLIC PARTICIPATION

Citizen involvement in the comprehensive planning process is paramount to ensuring broad-based support and acceptance of the plan by the general public. Key to the success of any plan is a clear understanding of the issues closest to the people as well as the issues confronting City officials charged with implementing the Comprehensive Plan on a daily basis. To this end, the City shall employ a variety of mechanisms to encourage and facilitate citizen involvement in the planning process. These processes shall apply to this EAR-Based Amendment as well as to recurring plan amendments as permitted by law.

The City of Palmetto public participation process shall include the following:

Public Workshops and Public Hearings

Any revisions or amendments to the Plan Document shall be subject to public workshops and/or public hearings with notification of such workshops or hearings being provided by the City Clerk's office. It should be noted that workshops shall be optional as needed; however, public hearings shall be required. Workshops and public hearings on proposed revisions or amendments shall be conducted at a minimum before the Planning and Zoning Board (the Local Planning Agency) and the City Council.

City Council shall hold advertised public hearings in accordance with law.

Public Requests and Comments

The general public is encouraged to participate in the planning process by making known its requests and comments at workshops, hearings and general inquiries to the City Administration. To this end, any person representing himself/herself, or representing a property owner or organization shall be permitted to request information or comment at all public hearings regarding plan revisions and amendments. Further, the general public is encouraged to make known its requests, comments and inquiries either by telephone with the city planner (941-723-4570) or by written or personal communication during normal business hours with:

City Planner
Palmetto City Hall
516 8th Avenue West
(Post Office Box 1209 34220)
Palmetto, Florida 34221.

The City shall maintain copies of all documents and maps subject to revisions and amendments as well as a formal public record of the hearing proceedings of advertised public workshops and hearings, a copy of which shall be provided to the general public upon request. A copy of the current adopted Comprehensive Plan shall remain on file for public inspection at Palmetto City Hall and the Palmetto Public Library.

III. DEFINITIONS

ABUT - To physically touch or border upon; or to share all or part of a common lot line or parcel of land.

ADJACENT - A lot or parcel of land that shares all or part of a common lot line with another lot or parcel of land. Adjacent shall also include any property separated by a public or private right-of-way.

AFFORDABLE HOUSING - "Affordable" means that monthly rents or monthly mortgage payments including taxes and insurance do not exceed 30 percent of that amount which represents the percentage of the median annual gross income for the households as indicated in subsection (19), subsection (20), or subsection (28). However, it is not the intent to limit an individual household's ability to devote more than 30 percent of its income for housing, and housing for which a household devotes more than 30 percent of its income shall be deemed affordable if the first institutional mortgage lender is satisfied that the household can afford mortgage payments in excess of the 30 percent benchmark.

ANNEXATION - The incorporation of a land area into an existing community with a resulting change in the boundaries of the community.

ARTERIAL ROAD - A roadway providing service that is relatively continuous and of relatively high traffic volume, long trip length, and high operating speed. In addition, every United States numbered highway is an arterial road.

BICYCLE AND PEDESTRIAN WAYS - Any road, path or way that is open to bicycle travel and traffic afoot and from which motor vehicles are excluded.

CAPITAL BUDGET - The portion of Palmetto's budget that reflects capital improvements scheduled for a fiscal year.

CAPITAL IMPROVEMENT - Physical assets constructed or purchased to provide, improve or replace a public facility and which are large scale and high in cost. The cost of a capital improvement is generally non-recurring and may require multi-year financing. For the purpose of this document, a capital improvement is defined as a capital item with a minimum cost of \$30,000 and an overall life expectancy of 10 years.

CLUSTERING - The grouping together of structures and/or infrastructure on a portion of a development site while remaining below the maximum density and/or floor area ratio.

COASTAL HIGH HAZARD AREA - The evacuation zone for a category 1 hurricane as established in the Tampa Bay Regional Planning Council's hurricane evacuation study.

COLLECTOR ROAD - A roadway providing service which is of relatively moderate traffic volume, moderate trip length, and moderate operating speed. Collector roads collect and distribute traffic between local roads or arterial roads.

COMMERCIAL CORE CATEGORY (COMC) - Land use category used to designate the downtown redevelopment area. Commercial Core is designed to include land uses associated with a compact, pedestrian oriented, downtown core. Multi-family residential is an appropriate use in this land use category. For that portion of the Commercial Core land use category located within the Coastal High Hazard Area (CHHA), the density for residential shall be limited to an average of the existing and future density in the adjacent and surrounding area. The general boundaries of the Commercial Core located within the CHHA are: 5th Street West to the Manatee River and 10th Avenue West to 8th Avenue West. The following land uses are included:

Retail stores, including eating and drinking establishments.

Hotels and motels.

Personal services such as laundry, hairdressing, and shoe repair shops.

Business services such as advertising, photocopying, employment agencies, data processing services, and photo finishing.

Offices.

Banks and other financial services.

Health services, educational services, and social services.

Theaters, museums, and art galleries.

Service stations (excluding automotive painting and body work and the storage of vehicles).

COMMERCIAL USE - Activities within land areas that are predominantly connected with the sale, rental and distribution of products, or performance of services.

CONCURRENCY - Necessary public facilities and services to maintain the adopted level of service standards are available when the impacts of development occur.

CONCURRENCY MANAGEMENT SYSTEM - The procedures and/or process established by the City of Palmetto to assure that development orders and permits are not issued unless the necessary facilities and services are available concurrent with the impacts of development. The Concurrency Management System is located in the City's <u>Land Development Code</u>.

CONSERVATION USES (CONS) - Activities or conditions within land areas designated for the purpose of conserving or protecting natural resources or environmental quality, including areas designated for such purposes as flood control, protection of quality or quantity of groundwater or surface water, flood plain management, commercially or recreational valuable fish and shellfish, or protection of vegetative communities or wildlife habitats.

DE MINIMIS - A <u>de minimis</u> impact is an impact that would not affect more than one (1) percent of the maximum volume at the adopted level of service of the affected transportation facility as determined by the City of Palmetto. No impact will be <u>de minimis</u> if the sum of existing roadway volumes and the projected volumes from approved projects on a transportation facility would exceed 110 percent of the maximum volume at the adopted level of service of the affected transportation facility; provided, however, that an impact of a single family home on an existing lot will constitute a <u>de minimis</u> impact on all roadways regardless of the level of the deficiency of the roadway. Further, no impact will be <u>de minimis</u> if it would exceed the adopted level of service standard of any affect designated hurricane evacuation route.

DENSITY - An objective measurement of the number of people or residential units allowed per unit land. For the purposes of this document, density shall be measured as the number of units allowed per acre of land.

DEVELOPMENT - The construction, reconstruction, conversion, structural alteration, relocation of enlargement of any structure; any mining, excavation, landfill or land disturbance, and any non-agricultural use or extension of the use of land. For the purposes of this document, redevelopment shall also be included in this definition.

DEVELOPMENT ORDER - Any order granting, denying, or granting with conditions, an application for a development permit.

DEVELOPMENT PERMIT - Any building permit, zoning permit, subdivision approval, rezoning, conditional use, variance, or any other official action of local government having the effect of permitting the development of land.

DRAINAGE BASIN - The area defined by topographic boundaries which contributes stormwater to a watershed, drainage system, estuarine waters, or oceanic waters, including all areas artificially added to the basin.

DRAINAGE FACILITIES - A system of man-made structures designed to collect, convey, hold, divert or discharge stormwater, and includes stormwater sewers, canals, detention structures, and retention structures.

ENVIRONMENTALLY SENSITIVE LANDS - Areas of land or water that are determined necessary to conserve or protect natural habitats and ecological systems.

ESTUARY - A semi-enclosed, naturally existing coastal body of water in which saltwater is naturally diluted by fresh water and which has a connection with oceanic waters, including bays, embayments, lagoons, sounds and tidal streams.

EVACUATION ROUTES - Routes designated by county civil defense authorities or by the TBRPC evacuation plan, for the movement of persons to safety, in the event of a hurricane.

FACILITY AVAILABILITY - Whether or not a facility is available in a manner to satisfy the concurrency management system.

FARM WORKER HOUSING - Habitable structures or dwelling units intended to be occupied by, and for which occupancy is limited to, farm employees and their families. Such uses occur exclusively in association with the performance of agricultural labor. This term also includes migrant housing and farm labor camps.

FLOOD PLAINS - Areas inundated during a 100-year flood event or identified by the National Flood Insurance Program as an A Zone or V Zone on Flood Insurance Rate Maps or Flood Hazard Boundary Maps.

FLOOD PRONE AREAS - Areas inundated during a 100-year flood event or areas identified by the National Flood Insurance Program as an A Zone on Flood Insurance Rate Maps or Flood Hazard Boundary Maps.

FLOOR AREA RATIO - Defined as the total building area divided by the total land area of the site and is limited to non-residential uses not including parking, public atriums, and/or indoor plazas and courtyards.

FOSTER CARE FACILITY - A facility that houses foster residents and provides a family living environment for the residents, including such supervision and care as may be necessary to meet the physical, emotional and social needs of the residents and serving either children or adult foster residents.

GENERAL COMMERCIAL CATEGORY (GCOM) - This land use category is used to designate areas appropriate for activities primarily connected with the sale, rental, and distribution of products or the performance of services. The following land uses are included:

Retail stores, including eating and drinking establishments.

Hotels and motels.

Personal services such as laundry, hairdressing, and shoe repair shops.

Business services such as advertising, photocopying, employment agencies, data processing services, and photo finishing.

Miscellaneous business services such as building maintenance services and sign shops.

Commercial printing.

Funeral services.

Automotive sales and service, repair garages, body shops, auto painting, boat and mobile home dealers.

Building material dealers.

Meeting places for membership organizations.

Offices.

Banks and other financial services.

Health, educational, and social services.

Theaters, museums, and art galleries.

Miscellaneous amusements such as bowling alleys, pool establishments, and arcades.

Marinas.

Radio and television studios.

GOAL - The long-term end toward which programs or activities are ultimately directed.

GROUP HOME - A facility that provides a living environment for unrelated residents who operate as the functional equivalent of a family, including such supervision and care as may be necessary to meet the physical, emotional and social needs of the residents. Adult congregate living facilities comparable in size to group homes are included in this definition. It does not include rooming or boarding homes, clubs, fraternities, sororities, monasteries or convents, hotels, residential treatment facilities, nursing homes, or emergency shelters.

HAZARDOUS WASTE - Solid waste, or a combination of solid waste, which, because of its quantity, concentration, or physical, chemical, or infectious characteristics, may cause, or significantly contribute to, an increase in mortality or an increase in serious irreversible or incapacitating reversible illness or may pose a substantial present or potential hazard to human health or the environment when improperly transported, disposed of, stored, treated or otherwise managed.

HEAVY COMMERCIAL/INDUSTRIAL CATEGORY (HCOMIND) - This land use category is used to designate areas appropriate for activities connected with the manufacturing, assembly, processing, and storage of products. Residential uses are not appropriate in this land use category. The following land uses are included:

Agricultural services, including fruit and vegetable packing.

Construction yards.

Manufacturing.

Freight transportation and warehousing.

Wholesale trade.

Generation, transmission, or distribution of electricity, gas, or steam.

Telephone, radio and television facilities.

Automotive, boat, and recreational vehicle storage.

HISTORIC RESOURCES - All areas, districts or sites containing properties listed on the Florida master Site File, the National Register of Historic Places, or designated by Palmetto as historically, architecturally, or archaeologically significant.

HURRICANE SHELTER - A structure designated by local officials as a place of safe refuge during a storm or hurricane. For the purpose of this document the following structures shall serve as hurricane shelters: Tillman Elementary School, Blackburn Elementary, and Palm View Elementary.

HURRICANE VULNERABILITY ZONE - The areas delineated by TBRPC hurricane evacuation plan as requiring evacuation. The hurricane vulnerability zone shall include areas requiring evacuation in the event of a 100-year storm or Category 3 storm event.

INDUSTRIAL USES - The activities within land uses predominantly connected with manufacturing, assembly, processing, or storage of products.

INFILL - Development or redevelopment which occurs on scattered vacant lots in a developed area. Development is not considered infill if it occurs on parcels exceeding one acre or more.

INFRASTRUCTURE - Those man-made structures that serve the common needs of the population, such as: sewage disposal systems; potable water systems; potable water wells serving a system; solid waste disposal sites or retention areas; stormwater systems; utilities; piers; docks; wharves; breakwaters; bulkheads; seawalls; bulwarks; revetments; causeways; marinas; navigation channels; bridges; and roadways.

INTENSITY - An objective measurement of the extent to which land may be developed or used, including the consumption or use of the space above, on or below ground; the measure of the use of or demand on natural resources; and the measurement of the use of or demand on facilities and services.

LAND DEVELOPMENT CODE - The document that combines all of the City of Palmetto Land Development Regulations into a single code. For purposes of this document, the <u>Land Development Code</u> shall be adopted by December 2010.

LAND DEVELOPMENT REGULATIONS - Ordinances enacted by the City of Palmetto to regulate any aspect of development, including zoning, subdivision, landscape, parking, fencing, signage, and building construction, or any other regulation controlling the development of land.

LEVEL OF SERVICE - An indicator of the extent or degree of service provided by, or proposed to be provided by a facility based on and related to the operational characteristics of the facility.

LIVING MARINE RESOURCES - Oceanic or estuarine plants or animals, such as mangroves, sea grasses, algae, coral reefs, and living marine habitat; fish, shellfish, Crustacea and fisheries; and sea turtles and marine mammals.

LOCAL PEACETIME EMERGENCY PLAN - The plans prepared by Manatee County Public Safety addressing weather-related natural hazards and man-made disasters except nuclear power plant accidents and war. The plan covers hazard mitigation, emergency preparedness, emergency response, emergency recovery, and hurricane evacuation.

LOCAL PLANNING AGENCY (LPA) - For the purposes of this document, the LPA for the City of Palmetto is the Planning and Zoning Board.

MASS TRANSIT - Passenger services provided by public, private or non-profit entities such as the following surface transit modes: commuter rail, rail rapid transit, light rail transit, light guide way transit, express bus, and local fixed route bus.

MIXED OR MULTIPLE USE - The mixture of more than one land use within a single building, or within a single project in separate buildings, with such uses planned in a coordinated manner under a single development plan. This definition excludes parks, golf courses, schools, and public facilities. Land uses, which when combined within a single project constitute mixed or multiple uses include residential, commercial, and/or industrial uses.

MOBILE HOME PARK (MHP) CATEGORY - This land use category is used to designate existing mobile home parks with density exceeding the maximum density permitted by this plan. This land use category shall be used to recognize mobile home parks existing on the date of plan adoption and shall not be used to designate parks in the future.

NATURAL DRAINAGE FEATURES - The naturally occurring features of an area that accommodate the flow of significant amounts of stormwater, such as streams, rivers, lakes, sloughs, flood plains and wetlands.

NON-POINT SOURCE POLLUTION - Any source of water pollution that is not a point source.

OBJECTIVE - A specific, measurable, intermediate end that is achievable and marks progress toward a goal.

OPEN SPACE - Undeveloped lands suitable for passive recreation or conservation uses.

OVERRIDING PUBLIC INTEREST - Actions required by local, state, or federal government, necessary for the promotion of public safety, health and general welfare.

PARK - A neighborhood, community, or regional park.

PLANNED DEVELOPMENT - Land under unified control to be planned and developed as a whole in a single-development operation for definitely programmed services of development operations or phases. A planned development includes principal and accessory structures and uses substantially related to the character and purposes of the planned development. A planned development is built according to general and detailed plans that include not only streets, utilities, lots and building location, and the like, but also site plans for all buildings as they are intended to be located, constructed, used, and related to each other. A planned development includes a program for the provisions, operations, and maintenance of such areas, facilities, and improvements as will be for common use by some or all of the occupants of the planned development district but which will not be provided, operated, or maintained at general public expense.

PLANNED DEVELOPMENT CATEGORY (PD) - This land use category is used to designate areas where unique environmental conditions require conservation of coastal areas and other environmentally sensitive areas. It is also used to designate those areas where mixed or multi-use projects are proposed. The maximum density permitted in this land use category is 16 du/ac, as provided in the City's <u>Land Development Code</u>. For those portions of this land use category located within the CHHA, the maximum density shall be an average of the existing and future density of adjacent and surrounding properties.

POINT SOURCE POLLUTION - Any source of water pollution that constitutes a discernible, confined, and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, or vessel or other floating craft, from which pollutants are or may be discharged. This term does not include return flows from irrigated agriculture.

POLICY - The way in which programs and activities are conducted to achieve an identified goal.

POTABLE WATER - Water that is satisfactory for drinking, culinary, and domestic purposes and which meets the appropriate requirements of the Florida Department of Environmental Protection.

POTABLE WATER FACILITIES - A system of structures designed to collect, treat, or distribute potable water, and includes water wells, treatment plants, reservoirs, and distribution mains.

PRIVATE RECREATION SITES - Sites owned by private, commercial, or non-profit entities available to the public for purposes of recreational use.

PUBLIC ACCESS - The ability of the public to physically reach, enter, or use recreation sites including beaches and shores.

PUBLIC FACILITY - Transportation systems or facilities, sewer systems or facilities, solid waste systems or facilities, drainage systems or facilities, potable water systems or facilities, educational systems or facilities, and public health systems or facilities.

PUBLIC FACILITIES CATEGORY (PF) - The land use category created to designate those areas defined as a "Public Facility".

PUBLIC RECREATION SITES - Sites owned or leased on a long-term basis by a federal, state, regional or local government agency for purposes of recreational use.

PUBLIC USE CATEGORY (PU) - The land use category created to designate parks and recreation systems or facilities.

RECREATION - The pursuit of leisure time activities occurring in an indoor or outdoor setting.

RECREATION FACILITY - A component of a recreation site used by the public such as a trail, court, athletic field, or swimming pool.

RESIDENTIAL 4 DU/AC CATEGORY (RES-4) - This land use category is used to designate areas appropriate for the development of single-family housing units at a maximum of 4 du/ac. This land use category may be designated in areas where environmental conditions or limitations of public infrastructure require low density development.

RESIDENTIAL 6 **DU/AC CATEGORY** (**RES-6**) - This land use category is used to designate areas appropriate for the development of single-family housing units at a maximum of 6 du/ac. This land use category is designated in areas adjacent to schools, educational facilities, and public parks that are not subject to heavy traffic. For those portions of this land use category located in the CHHA, the maximum allowable density shall be an average of the existing and future density of adjacent and surrounding properties.

RESIDENTIAL 10 DU/AC CATEGORY (RES-10) - This land use category is used to designate areas appropriate for the development of single-family attached, two-family and multi-family housing units at a maximum of 10 du/ac. For those portions of this land use category located in the CHHA, the maximum allowable density shall be an average of the existing and future density of adjacent and surrounding properties.

RESIDENTIAL 14 DU/AC CATEGORY (RES-14) - This land use category is used to designate areas appropriate for the development of single-family attached and multi-family housing units at a maximum of 14 du/ac. The primary location of this land use category is the downtown redevelopment area because of its proximity to recreational and scenic amenities, shopping and services of the Commercial Core. For_those portions of this land use category located in the CHHA, the maximum allowable density shall be an average of the existing and future density of adjacent and surrounding properties.

RIGHT-OF-WAY - Land in which the state, a county, or a municipality owns the fee simple title or has an easement dedicated or required for a transportation or utility use.

ROADWAY FUNCTIONAL CLASSIFICATION - The assignment of roads into categories according to the character of service they provide in relation to the total road network. Basic functional categories include limited access facilities, arterial roads, and collector roads, which may be subcategorized into principal, major or minor levels. Those levels may be further grouped into urban and rural categories.

SANITARY SEWER FACILITIES - Structures or systems designed for the collection, transmission, treatment, or disposal of sewage and includes trunk mains, interceptors, treatment plants and disposal systems.

SERVICES - The programs and employees determined necessary by local government to provide adequate operation and maintenance of public facilities and infrastructure as well as those educational, health care, social, and other programs necessary to support the programs, public facilities, and infrastructure set out in this plan or required by local, state or federal law.

SHORELINE OR SHORE - The interface of land and water and, as used in the coastal management element, is limited to oceanic and estuarine interfaces.

SOLID WASTE - Sludge from a waste treatment works, water supply treatment plant, or air pollution control facility or garbage, rubbish, refuse, or other discarded material, including solid, liquid, semisolid, or contained gaseous material resulting from domestic, industrial, commercial, mining, agricultural, or governmental operations.

SOLID WASTE FACILITIES - Structures or systems designed for the collection, processing or disposal of solid wastes, including hazardous wastes, and includes transfer stations, processing plants, recycling plants, and disposal systems.

STORMWATER - The flow of water that results from a rainfall event.

STORMWATER FACILITIES - Manmade structures that are part of a stormwater management system designed to collect, convey, hold, divert, or discharge stormwater, and may include stormwater sewers, canals, detention facilities, and retention facilities.

TAX INCREMENT FINANCING (TIF) - A funding mechanism for redevelopment. TIF captures the incremental increase in property tax revenues resulting from redevelopment and uses it to pay for public improvements needed to support and encourage new development.

URBAN SPRAWL - Uncontrolled and untimely expansion and spreading out of an urban community into the outlying non-urban area.

WATER-DEPENDENT USES - Activities that can be carried out only on, in, or adjacent to water areas because the use requires access to the water body for: waterborne transportation including ports or marinas; recreation; electrical generating facilities; water supply.

WATER-RELATED USES - Activities that are not directly dependent upon access to a water body, but which provide goods and services that are directly associated with water-dependent or waterway uses.

WETLANDS - Those wetlands under the jurisdiction of the Department of Environmental Protection and/or the Southwest Florida Water Management District.

| Acronym | Definition | |
|---------|--|--|
| СННА | Coastal High Hazard Area | |
| CIP | Capital Improvement Plan | |
| СМЕ | Coastal Management Element | |
| COMC | Commercial Core | |
| CON | Conservation | |
| du | Dwelling Units | |
| FAR | Floor Area Ratio | |
| FDEP | Florida Department of Environmental Protection | |
| FDOT | Florida Department of Transportation | |
| FEMA | Federal Emergency Management Agency | |
| FGFWFC | Florida Game Freshwater Fish Commission | |
| FISH | Florida Inventory of School Houses | |
| FLUE | Future Land Use Element | |
| FLUM | Future Land Use Map | |
| GCOM | General Commercial | |
| gpd | Gallons Per Day | |
| HCOMIND | Heavy Commercial/Industrial | |
| JPC | Joint Planning Committee | |
| LOS | Level of Service | |
| mgd | Million Gallons per Day | |
| МНР | Mobile Home Park | |
| МРО | Metropolitan Planning Organization | |
| PD | Planned Development | |
| PF | Public Facilities | |
| PU | Publie Use | |
| SSA | School Service Area | |
| SWFWMD | Southwest Florida Water Management District | |

1.0 FUTURE LAND USE GOALS, OBJECTIVES, AND POLICIES

GOAL: TO MANAGE THE GROWTH AND DEVELOPMENT OF THE CITY OF PALMETTO TO PROMOTE THE ACHIEVEMENT OF SO AS TO ACHIEVE A COMMUNITY IN WHICH RESIDENTS AND VISITORS LIVE IN AN HEALTHFUL A HEALTHY, SUSTAINABLE, AND SAFE ENVIRONMENT; ONE THAT CONSERVES THE HISTORICAL AND NATURAL QUALITIES OF THE CITY, WHILE PROVIDING OPPORTUNITIES FOR ECONOMIC AND SOCIAL ADVANCEMENT.

Topography, Soil Conditions, and the Availability of Facilities and Services [9J-5.006(3)(b)1.]

Objective 1.1: To give due consideration to topography, soil conditions, and the availability of facilities and services in the location and density of future land uses.

<u>Policy 1.1.1 (ORIGINAL – DELETE THIS PARAGRAPH FOR FINAL)</u>: Development of environmentally sensitive areas such as wetlands shall be avoided. Where avoidance is not practicable, mitigation is required. [9J-5.006(3)(c)6.]

Policy 1.1.1: Development of wetlands shall be avoided to the greatest extent practicable. Where development of the wetlands cannot be avoided, impacts shall be minimized to the greatest extent practicable. Development of wetlands may be authorized in cases where the mitigation provided is of greater long-term benefit to fish and wildlife and water quality or where there is a net public benefit. Mitigation for lost wetland functions shall be provided in accordance with Chapter 373 Florida Statutes and 62-345 of the Florida Administrative Code, as may be amended.

Policy 1.1.2: Residential development within low-lying areas subject to flooding shall meet flood insurance standards of elevation and be limited to densities that permit safe evacuation. [9J-5.006(3)(e)1.]

Policy 1.1.3: Availability of public facilities and services shall be concurrent with the impacts of new development and shall meet established Level of Service (LOS) standards. In redevelopment areas, local government shall assist in correcting deficiencies. [9J-5.006(3)(c)3.] Policy 1.1.4: New development shall be permitted only where adequate drainage and stormwater management, open space, and traffic flow and parking are provided. In redevelopment areas, local government shall assist in correcting deficiencies. [9J-5.006(3)(c)4.]

Community Redevelopment Area [9J-5.006(3)(b)2.]

Objective 1.2: To encourage the redevelopment and renewal of the City's Community Redevelopment Area.

Policy 1.2.1 (ORIGINAL – DELETE THIS PARAGRAPH FOR FINAL): Major shopping centers, high density housing, office parks, and public buildings shall be located within the community redevelopment area unless no suitable site exists within the redevelopment area encouraged to locate within, and to coordinate with the CRA. Renumbered below:

<u>Policy 1.2.1:</u> The City shall use the powers of the Community Redevelopment Act to encourage development, including assemblage of parcels of land for buildings and parking.

Policy 1.2.2: The City shall encourage in-fill development in areas closer to the Downtown Commercial Core through by allowing higher intensity in the Commercial Core Zoning District. If the property is located within the Constal High Hazard Area CHHA, then appropriate density and intensity limitations shall apply.

Policy 1.2.4 (This is Now 1.2.3 below – Delete this paragraph for Final): The City shall discourage duplication of the functions of the Commercial Downtown core to minimize the need for commercial rezoning avoiding outside of commercial corridors of the Community Redevelopment Area which permits commercial development or high density residential development outside the Community Redevelopment Area.

Policy 1.2.3: The City shall discourage duplication of the functions of the Downtown Commercial Core to minimize the need for commercial rezoning outside of commercial

corridors of the Community Redevelopment Area.

Policy 1.2.4: The City shall establish enhanced design standards to ensure that sidewalks in the

Downtown Commercial Core are safe and attractive to pedestrians. Such standards may include

limits to the number and width of curb cuts and other design features standards.

Incompatible Land Uses [9J-5.006(3)(b)3.]

Objective 1.3: To eliminate uses of land incompatible with conservation of the health, safety, and

welfare of the residents.

Policy 1.3.1: Obsolete and unused railroad rights-of-way and obsolete and vacant industrial or

heavy commercial buildings shall be eliminated and replaced by modern industrial or

commercial facilities, public facilities, and where compatible with surrounding patterns of land

use, residential development.

Policy 1.3.2: Commercial development shall be permitted only if designated mixed use areas

such as the community redevelopment area, planned development, and in areas designated on

the land use map for commercial development. The City shall, through the Land Development

Code, clearly identify and determine the types, intensities, and scales appropriate for the

Downtown Commercial Core and other districts in order to avoid the duplication of functions

within these various districts.

Policy 1.3.3: Heavy commercial/industrial development shall be permitted only in areas

designated on the land use map and the community redevelopment plan. The following shall be

the future land use categories that apply within the City of Palmetto and which are included on

the City's Future Land Use Map (FLUM):

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• Residential-Low Density (RLD - 4 dwelling units/gross acre)

(Original – DELETE FOR FINAL – New RES-4 Below – Bold Text represents what P&Z changed in new text)

The Residential-Low Density District replaces the RES4 land use category and designates areas appropriate for larger lot, single-family detached residential development. Densities in this district will be relatively low, up to a maximum of approximately four dwelling units per gross acre, and create, in some areas, a suburban atmosphere with one to two story houses, curvilinear streets and setback building footprints. Where the gridded street network is already established, it should be maintained, viewsheds such as those to the waterfront should be protected, and access to community facilities should be maximized to create or reinforce the atmosphere of a traditional neighborhood. Today, there exist some limited agricultural operations in the RES4 District. While these uses are permitted to continue, it is expected that they will ultimately be phased out through natural market forces. While most retail/commercial use is inconsistent with the character and intent of this District, some modestly-scaled neighborhood commercial and civic facilities such as neighborhood and community parks, schools, and places of worship would be suitable.

• RES-4 (Residential-Low Density – 4 Dwelling Units per Gross Acre)

Uses Permitted: Residential uses, churches, schools, and water-dependent uses. The Residential-Low Density District designates areas appropriate for larger lot, single-family detached residential development. Densities in this District shall be relatively low, up to a maximum of approximately four dwelling units per gross acre, and create, in some areas, a suburban atmosphere with one- to two-story houses, curvilinear streets and setback building footprints. Where the gridded street network

is already established, it should be maintained, viewsheds such as those to the waterfront should be protected, and access to community facilities should be maximized to create or reinforce the atmosphere of a traditional neighborhood. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out when development occurs. While most retail/commercial use is inconsistent with the character and intent of this District, some modestly-scaled neighborhood commercial and civic facilities such as neighborhood and community parks, schools, and places of worship would be suitable.

• Residential-Low/Moderate Density (RLMD - 6 dwelling units/gross acre)

(Original - DELETE FOR FINAL - New RES-6 Below - Bold Text represents what P&Z changed in new text)

This category replaces the former RES6. The main objective of the Residential-Low/Moderate Density land use designation is to preserve the structure and historic fabric of established neighborhoods, which are comprised primarily of one to two story, detached, single family dwelling units on a gridded street network shaded by significant tree canopy. Densities of up to approximately six dwelling units per gross acre are appropriate. This District serves as a transition between lower density residential development and the downtown core, which has a mix of uses and a much greater concentration of development. While most retail/commercial is inconsistent with the character and intent of this District, some modestly-scaled neighborhood commercial and civic facilities such as neighborhood and community parks, schools, and places of worship would be suitable.

Uses Permitted: Residential uses, churches, schools, and water-dependent uses. The main objective of the RES-6 land use designation is to preserve the structure and historic fabric of established neighborhoods, which are comprised primarily of one-to two-story, detached, single-family dwelling units on a gridded street network shaded by significant tree canopy. Densities of up to six dwelling units per gross acre are appropriate. This District serves as a transition between lower density residential development and the Commercial Core, which has a mix of uses and a much greater concentration of development. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out when development occurs. While most retail/commercial is inconsistent with the character and intent of this District, some modestly-scaled neighborhood commercial and civic facilities such as neighborhood and community parks, schools, and places of worship would be suitable.

Residential-Moderate Density (RMD - 10 dwelling units/gross acre)

(Original – DELETE FOR FINAL – New RES-10 Below – Bold Text represents what P&Z changed in new text)

The Residential-Moderate Density category replaces the former RES10 designation. The new designation provides areas for a mix of residential types located adjacent to or near to planned or existing commercial and office uses, and providing employment opportunities and proximity to a complement of residential support uses normally utilized during the daily activities of residents. In addition to single family, two-family, and multi-family residential uses, this District may include community facilities such as libraries, places of worship, and schools. Densities up to approximately ten dwelling units per gross acre are appropriate in this district.

• RES-10 (Residential-Moderate Density – 10 Dwelling Units per Gross Acre)

Uses Permitted: Residential uses, churches, schools, and water-dependent uses. The designation provides areas for a mix of residential types located adjacent to or near to planned or existing commercial and office uses, and providing employment opportunities and proximity to a complement of residential support uses normally utilized during the daily activities of residents. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out when development occurs. In addition to single-family, two-family, and multi-family residential uses, this District may include community facilities such as libraries, places of worship, and schools. Densities up to ten dwelling units per gross acre are appropriate in this District.

• RES-14 (Residential-High Density – 14 Dwelling Units per Gross Acre)

Uses Permitted: Residential uses, churches, schools, and water-dependent uses. The designation provides areas for a mix of residential types located adjacent to commercial and office uses. The designation includes single-family, two-family, and multi-family residential uses and may also include community facilities such as libraries, churches, and schools. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out when development occurs. Dwelling unit densities up to fourteen (14) units per gross acre are permitting in this category.

MHP (Mobile Home Park - Current Residential Density)

The purpose of the MHP District is to recognize areas in Palmetto that are presently platted or developed as mobile home parks. The intent is not to increase the quantity of land dedicated to accommodate these uses, but rather to

ensure that these existing parks are designed and built in a safe and sound manner while maintaining a range of housing choices in Palmetto.

Downtown Commercial Core (DCC) COMC (Commercial Core – 5.0 FAR/45

Dwelling Units per Acre Except in CHHA)

This designation replaces the former Commercial Core category. Uses Permitted: General commercial, professional, churches, schools, parks, water-dependent uses, off-site parking facilities, residential, personal and professional services, and public uses. The purpose of the DCC COMC District is to strengthen and protect areas identified as part of the historic and functional downtown center, allowing development that is consistent with an urban theme and that combines residential development at higher densities, including planned developments, than other districts with commercial activities and recreational opportunities necessary for a vibrant downtown. It is further intended that development in the downtown Commercial Core be designed with carefully located buildings, parking and service areas, open space and use mixtures which are scaled and balanced to reduce general traffic congestion, by providing interdependent uses and uses that are compatible and complimentary with adjacent and surrounding land uses. The DCC COMC is comprised of three subareas, Downtown Waterfront District, Midtown District, and Uptown District, which incrementally step back the scale, density, and intensity of development northward from the Manatee River Waterfront.

• Commercial District Mixed Use (CMU) GCOM (General Commercial - .60

FAR/14 Dwelling Units per Gross Acre Except in CHHA)

The CMU land use category replaces the former GCOM designation. Uses Permitted: General commercial, professional, churches, schools, water-dependent uses, and personal and professional services. This land use category identifies areas suitable for

a wide range of commercial (retail and office) establishments that fulfill daily and longer-term needs for goods and services. Representative appropriate uses may include convenience stores, restaurants, banks, doctors' offices, hotels, dry cleaners, auto repair, and gas stations. The areas designated GCOM are primarily located along major arterials and lend themselves to be accessed by car. However, provisions for alternate modes of transport to and within the District from nearby residential areas should be considered available.

• HCOMIND (Heavy Commercial/Industrial -1.25 FAR)

The HCI land use category replaces the former HCOMMIND. Uses Permitted: General Commercial, heavy commercial, warehousing, distribution terminals, industrial, assembly plants, commercial marinas, schools, and churches. The primary purpose of the (HCI) HCOMIND is to identify areas appropriate for those industrial, heavy commercial, and other employment-oriented uses that may generate objectionable impacts with regard to appearance, noise, vibration, dust, odor, etc., and which need to be buffered from residential and other less intense or incompatible development. Uses may include manufacturing, processing, and assembly plants, warehousing, lumberyards, and commercial marinas. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out as redevelopment occurs. The HCI land use category may also allow small-scale complementary commercial uses to provide for the needs of workers in, or visitors to, or residents nearby, any areas designated under this category. The HCOMIND land use category may also allow complementary commercial and professional uses to provide for the needs of workers in, or visitors to, or residents nearby, any areas designated under this category.

• Conservation (CONS) Original – DELETE FOR FINAL – New Conservation Below

The CONS land use category identifies areas of major public or privately held lands whose primary purpose is the preservation of natural resources. Such locations may be appropriate for passive recreational use.

CONS (Conservation)

The primary function of the Conservation Land Use Category is to enhance, preserve and protect ecological and other natural functions of lands that have been determined, by their designation under this category, as having significant potential for providing regional conservation benefits. These areas may contain floodways, certain regionally-significant floodplains, surface waters, wetlands, and/or uplands that shall be protected from adverse impacts resulting from development and preserved for the benefit of the region. The following are uses/facilities/activities that shall be permitted by the City of Palmetto within this land use category: pedestrian and non-motorized vehicle trails; roadway and infrastructure crossings; passive recreation and environmental education facilities; wetlands and upland habitat mitigation; species-specific habitat mitigation; stormwater attenuation and water quality treatment; floodplain compensation; and surface water storage and withdrawals.

• Parks and Recreation (PR) PU (Public Use – Special)

The PR land use designation replaces the former PU category. This District includes existing and planned government-owned parks, marinas, open space, and other recreational facilities and may encompass other private recreational facilities.

• Community Facilities PF (Public Facility – Special)

The Community Facilities designation replaces the former PF land use district. The CF land use category identifies The Public Facilities category identifies and

proposed government-owned facilities, such as schools, libraries, fairgrounds, and government buildings. This category may also accommodate semi-public uses, such as places of worship, cemeteries, museums, art galleries, and hospitals.

PD (Planned Development - 1.00 FAR/16 Dwelling Units per Gross Acre except in CHHA)

Commercial and professional services designated to serve the planned community are encouraged. The purpose of the PD District is to encourage large-scale, integrated, planned development in those areas that are primarily undeveloped and contain large parcels under single ownership. There may be some limited agricultural operations in the District. While these uses are permitted to continue, it is expected that they will ultimately be phased out when development occurs. This District permits the flexibility to design, in a comprehensive manner, a mix of uses that encourages pedestrian connectivity, adequate open space, a sense of place, and, if appropriate, a range of housing types and densities.

FUTURE LAND USE DESIGNATION SUMMARY

| Map Symbol | Category | Maximum Density / Intensity | General Range of Uses |
|------------|---|--|--|
| RES-4 | Residential-Low Density | 4 du/Gross Acre | Single-Family Residential |
| RES-6 | Residential- Low/Moderate Density | 6 du/Gross Acre | 1 to 2 Story Detached Single- Family Residential |
| RES-10 | Residential- Moderate Density | 10 du/Gross Acre | Mix of Residential Uses, Community Facilities, Churches, Schools |
| RES-14 | Residential-High Density | 14 du/Gross Acre | Mix of Residential Uses, Community Facilities, Churches, Schools |
| МНР | Mobile Home Park | Current Residential Density | Mobile Homes and Accessory Uses |
| COMC | Commercial Core | 5.0/ 1.00 FAR 45 du/Gross Acre (Except in CHHA) | Wide Range of Commercial and Office Uses, Open Space, Church, Schools, Mix of Residential Uses |
| GCOM | General Commercial | .60/100 FAR 14 du/Gross Acre (Except in CHHA) | General Commercial, Office, Schools, Churches, Open Space |
| HCOMIND | Heavy Commercial / Industrial | 1.25 /1.00 FAR | Manufacturing Processing Assembly, Warehouse, Lumber Yards, Commercial Marinas, Boat Building, Supporting Commercial and Office Uses |
| PD | Planned Development | 1.00/ 1.00 -FAR 16 du/Gross Acre (Except in CHHA) | Mixed Uses Range of Housing Types, Open Space, Limited Commercial Uses |
| CONS | Conservation | 0 | Open Space, Passive Recreation |
| PU | Public Use | Special | Parks, Marinas, and Other Recreational and Open Space Uses |
| bĿ | Public Facility | Special | Government Owned Facilities |

SOURCE: City of Palmetto Planning Department, 2009

Policy 1,3.4: Heavy commercial/industrial land uses shall be subject to performance standards

to control noise, vibration, glare, odors, fumes, and smoke. The Land Development Code shall

address performance standards related to noise, vibration, glare, odor, fumes, and smoke for

heavy commercial/industrial land uses by 2010.

Policy 1.3.5: Heavy commercial/industrial land uses in the Commercial Core are designated as

conditional uses in the Land Development Code. shall not be permitted in the Commercial

Downtown Core. These uses existing at the date of plan adoption will continue as permitted

uses. However, if the use ceases, then any future heavy commercial/industrial land use shall be

subject to review and approval as a Conditional Use. Existing heavy commercial and industrial

uses in this Future Land Use designation shall be deemed to be nonconforming pursuant to

parameters established in the Land Development Code. Once an existing heavy commercial or

industrial nonconforming land use located in the Commercial Downtown Core ceases, it shall

not be re-established.

Natural and Historic Resources [9J-5.006(3)(b)4.]

Objective 1.4: To conserve and protect natural and historic resources from unnecessary destruction

disturbance.

Policy 1.4.1: Palmetto's historic resources shall be conserved and protected by institution of

ordinances and incentives to encourage maintenance and restoration of buildings, trees, street

furnishings, and grounds in the designated historic districts (91-5.006(3)(e)(8). The City shall

adopt a amend adopt the Historic Preservation Ordinance by 2009. Resolution by December

2010. The Historic Preservation Ordinance-Resolution shall establish a Historic Preservation

Board and procedures and standards for nominating and designating historic districts and

landmarks.

Policy 1.4.2: Conservation areas identified on the Future Land Use Map FLUM shall be

protected by enactment of appropriate ordinances or by public acquisition.

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<u>Policy 1.4.3:</u> The City shall have a program to protect, preserve or appropriately re-use the historic resources in the City's coastal zone. [9J-5.012(3)(b)10.]

<u>Policy 1.4.4:</u> The City shall adopt a Historic Preservation Resolution Ordinance to provide protection for significant historic resources.

<u>Policy 1.4.5</u>: The City shall amend its <u>Land Development Code</u> to provide for the protection of significant historic resources from the impacts of development and redevelopment.

<u>Policy 1.4.6:</u> Significant historic resources and their environments should be included in public acquisition programs for recreation, open space and conservation. Any development or activities planned for these sites shall be passive in nature and shall not endanger the integrity and character of the resource.

Coastal Population Densities [9J-5.006(3)(b)5.]

Objective 1.5: To limit coastal area population densities consistent with the need for an effective hurricane evacuation plan.

<u>Policy 1.5.1:</u> Palmetto's coastal areas shall be conserved and protected by restricting development, by encouraging the use of planned development techniques, and by encouraging acquisition of property for public open space.

<u>Policy 1.5.2:</u> Coastal densities—population shall be consistent with local or regional coastal evacuation plans.

<u>Policy 1.5.3:</u> The City shall continue to designate land within the Coastal High Hazard Area CHHA as either RES-4, CON, GCOM, or PU.

<u>Utility Facilities</u> [9J-5.006(3)(b)9.]

Objective 1.6: To ensure the availability concurrency and adequate provision and provide for of utilities to meet the needs of the area.

<u>Policy 1.6.1:</u> During the development review process, the City shall require continue to coordinate coordination with all applicable utility companies.

<u>Policy 1.6.2</u>: The Development Review Committee shall be responsible for assessing future impacts on utilities and review for concurrency purposes.

Discourage the Proliferation of Urban Sprawl [9J-5.006(3)(b)8.]

Objective 1.7: Discourage the proliferation of urban sprawl by encouraging active redevelopment of the City's Commercial Downtown Commercial Core and the in-fill development of vacant enclaves within the City's service area.

<u>Policy 1.7.1:</u> Incentives to investment in the redevelopment area shall be offered to the extent necessary to correct existing blight.

<u>Policy 1.7.2:</u> Land use planning, zoning, and other development regulations shall be applied to encourage greater intensity of development in the <u>Commercial Downtown</u> Commercial Core.

<u>Policy 1.7.3:</u> Public policy The City shall encourage private-public cooperation and assistance in accelerating development of in-fill sites.

<u>Policy 1.7.4:</u> The City shall discourage high intensity development outside the redevelopment area by avoiding rezoning which permit commercial development or high density residential development.

Laud Development Regulations [9J-5.006(3)(b)10.]

Objective 1.8: The City shall implement its Future Land Use Map FLUM through its Land Development Code. Uses that are inconsistent with the community character as depicted on the Future Land Use Map FLUM shall be eliminated, with proper consideration for property rights.

Policy 1.8.1: By December 2010, the City shall review and, as necessary, revise the Land

Development Code to eliminate existing inconsistencies with the policies of the

Comprehensive Plan and to ensure that proposed policies of the Comprehensive Plan

are appropriately implemented.

Objective 1.9: To encourage the use of planned developments and mixed use developments when such techniques improve the City's ability to meet its land use goal.

Policy 1.9.1: The City shall review its Land Development Code to determine if the planned

development districts meet the needs of the development community and the vision of the City.

Policy 1.9.2: The administration of land use development regulations shall be carried out in a

manner designed to ensure insure that all development meets standards consistent with the

comprehensive plan in drainage and stormwater management, open space, and convenient on-

site traffic flow, including needed and parking.

Policy 1.9.3: By October 2002 2010, the City shall amend its Land Development regulations

Code to require encourage bicycle parking for any new multi-family, commercial and/or heavy

commercial uses.

Policies 1.8.4, 1.8.5, and 1.8.6 were deleted prior to ZNS receiving - Delete this note for

Final.

Policy 1.9.4: The Planned Development (PD) land use category requires a Planned

Development zoning. The maximum density of the PD category is 16 dwelling units/acre with

applicable density bonus; however, existing densities and future land use plan category

densities of adjacent and surrounding development shall be considered when determining the

density permitted for a specific project. For purposes of this document, the density shall be

determined by averaging the density of adjacent property. For purposes of this document,

adjacent property shall include those properties an equal dimensional distance to the north,

south, east and west of the subject property. For example, if the subject property is 250 feet

wide by 287 feet deep with the width running east/west and the depth running north/south, all

properties 250 feet east and west of the subject property shall be included in the averaging

formula.

The averaging formula shall be done as follows:

a) If the adjacent property is developed or is controlled by an approved site plan, the existing

density or approved site plan shall be used to determine the maximum density.

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b) If the adjacent property is vacant, the average density shall be calculated from the adjacent

property land use categories.

This information shall be provided by the applicant for staff review and approved by the

appropriate governing bodies.

If PD land use and zoning are proposed, appropriate density shall take into consideration visual

compatibility standards defined in the Land Development Code and may not exceed 45

dwellings units per acre. A determination of compatibility between the existing and proposed

development shall be based on the design standards. Planned Development in the Constal High

Hazard Area CHHA is subject to the same considerations of visual compatibility, but must

also, pursuant to stipulations contained in House Bill 1359 and corresponding Florida

Administrative Rules and Statutes, guarantee that hurricane evacuation times are maintained or

reduced. (see Policy 8.6.6).

Density Bonus - Planued Development Category

Objective 1.10: In order to facilitate the provision of affordable housing, the preservation of historic,

archaeological or architectural significant structures, the acquisition of public facility sites, the

acquisition of public access sites, and the redevelopment or infill of properties located within the

Community Redevelopment Area, the Planned Development land use category shall offer a density

bonus provision.

Policy 1.10.1: The Planned Development land use category allows consideration of a density

bonus. The maximum density permitted in the Planned Development category is 16 45 16

dwelling units per acre. For those properties designated or requesting a designation of PD, the

density allowance within the CHHA shall, pursuant to stipulations contained in House Bill

1359 and corresponding Florida Administrative Rules and Statutes, guarantee that hurricane

evacuation times are maintained or reduced. (see Policy 8.6.6).

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<u>Policy 1.10.2</u>: The <u>Land Development Code</u> shall include the following options for consideration of a density bonus:

- Ten (10) Fifteen (15) percent of the housing units shall be affordable and attainable.
- Additional density, up to 45 du/acre, may be achieved considered if the restoration and preservation of historic, archaeological, or architectural significant structures or sites is part of the overall development.
- A portion of the developable land is dedicated for a public facility site.
- The proposed development provides, constructs, and maintains public access to the recreational waters of the City.

The proposed development is redevelopment or in-fill and is located within the Community Redevelopment Area:

Density/Intensity Transfer

Objective 1.11: To ensure the preservation of and compatibility of development on properties containing environmentally sensitive lands, the City shall allow the transfer of a portion of the density/intensity of the environmentally sensitive land to the upland acreage.

Policy 1.11.1: For those lands designated as environmentally sensitive, no development shall be permitted on those properties. A maximum density/intensity transfer of 25% of the environmentally sensitive acreage to the upland portion of the property is permitted. Only mitigation projects on environmentally sensitive areas which receive the support of SWFMD and DEP are permitted.

Policy 1.10.2: If a density/intensity transfer occurs, appropriate setbacks shall be applied between the environmental sensitive land and the project development.

<u>Policy 1.11.2:</u> If a density/intensity transfer occurs, only those uses deemed compatible with the adjacent wetlands shall be permitted.

Annexation

Objective 1.12: In order to reduce the number of enclaves and to provide more efficient governmental services, the City shall develop an annexation strategy policy.

Policy 1.12.1: By December 2001, the City shall prepare an annexation map. The City shall work with the Joint Planning Committee (JPC) to determine those areas contiguous to the City that should be considered for annexation.

Policy 1.12.2: By December 2001 The City shall continue to coordinate with Manatee County to determine appropriate water and sewer service area boundaries through their mutual binding Potable Water agreement. Once these service area boundaries have been established, a binding agreement between the City and the County establishing service areas shall be executed.

Policy 1.12.3: By December 2010, the City shall evaluate the Accord for consistency with implementation tools and regulations, both adopted and proposed.

Policy 1.12.4: By December 2010, the City shall develop and adopt annexation criteria.

Flex Provision

Objective 1.13: In order to provide the logical extension of development potential for adjacent properties, the City shall implement a flex provision.

Policy 1.13.1: The land use category boundaries depicted on the land use map are precise lines. However, when using the flex provision, the land use category boundaries shall be deemed to extend one hundred fifty feet (150') beyond the precise line. In consideration of a rezoning, the following criteria must be met:

- 1. Only properties adjacent to the plan designation proposed for flexing may be considered.
- 2. The proposed rezoning is consistent with the Goals, Objectives, and Policies of the Comprehensive Plan and any other applicable land development regulation.
- 3. The proposed rezoning does not disrupt established land use boundaries such as, but not limited to, railroads, streets, alleys, and rear property lines.
- 4. The increased density, intensity, use, or scale of development is compatible with adjacent land uses. [9J-5.006(3)(c)2.]

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5. The proposed rezoning site is adequately served or programmed to be served by acceptable

levels of community facilities and transportation network.

5. The site is adequately served or programmed to be served by acceptable levels of community

facilities and utilities.

Policy 1.13.2: The flex provision does not change the underlying land use designation for the

property subject to the rezoning; therefore, this provision can only be used one time employed

once on the subject property. Properties adjacent to a flexed property cannot use the flex

provision as a basis for rezoning.

School Siting

Objective 1.14: To provide for, locate, and expand schools in a coordinated manner ensuring the

planning, construction, and opening of educational facilities are coordinated in time and place,

concurrent with necessary services and infrastructure and to ensure compatibility and consistency with

the Comprehensive Plan.

Policy 1.14.1: Under appropriate circumstances, schools may be considered in all land use plan

categories, except Conservation.

Policy 1.14.2: Assist the School Board schools to determine appropriate sites for schools.

Continue to encourage the location of schools adjacent to other public facilities such as parks,

libraries, and community centers and to those locations that can be used as a potential catalyst

or leverage for redevelopment efforts in the surrounding urban area.

Policy 1.13.3: It is the intent of the City that development and redevelopment of school sites

shall be as minimally disruptive as possible to adjacent areas. In order to achieve this, the City

shall assess the potential impacts of these uses on the physical development pattern and the

character of the surrounding area, and require mitigation of negative off-site impacts, consistent

with the provision of the Comprehensive Plan.

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Policy 1.13.4: Ensure that adjacent neighborhoods have the opportunity to provide input into the school redevelopment and siting process.

Policy 1.14.3: Per state statute, the Manatee County School Board is required to notify the City of Palmetto at least 60 days prior to acquiring or leasing property that may be used for a new public educational facility. The City shall notify the board School Board within 45 days if the site proposed for acquisition or lease is consistent with the land use categories and policies of the Comprehensive Plan.

2.0 TRANSPORTATION ELEMENT GOALS, OBJECTIVES, AND POLICIES

GOAL 1: TO PROVIDE A SAFE, CONVENIENT, COST EFFECTIVE, AND EFFICIENT MULTI-MODAL TRANSPORTATION SYSTEM WHILE ENHANCING THE NATURAL AND SOCIAL ENVIRONMENT OF THE CITY. [9J-5.019(4)(a)]

Level of Service (LOS)

Objective 2.1: Maintain and update as necessary roadway level-of-service (LOS) LOS standards for review of development proposals and issuance of development orders with respect to concurrency requirements, for use in capital improvement programming, and for establishing the long-range traffic operation goals for major roadways. [9J-5.019(4)(b)]

Policy 2.1.1: The level-of-service standard for collector and arterial roadways in the City shall be LOS "D", peak hour.

Policy 2.1.2: The City shall utilize the level-of-service standard adopted by Manatee County for all County roadways and state roadways not on the Florida Intrastate Highway System as defined by Section 338.001, FS.

Policy 2.1.3: The City shall issue development orders only upon certification that required transportation facilities are available to serve the proposed development at the adopted level-of service LOS standard, or are scheduled to be in place or under actual construction not more than three years after issuance of a first certificate of occupancy or its equivalent as recognized in the adopted Palmetto Five-Year Capital Improvements Plan or the first three years of the adopted FDOT Five-Year Work Program.

Policy 2.1.4: The City shall review its roadway design criteria to ensure consistency with recommended planning and engineering principles and design criteria.

<u>Policy 2.1.5:</u> The City shall continue to implement regulations that provide for the construction of off-site road improvements by developers which mitigate traffic congestion in the immediate area of their development.

Policy 2.1.6: The City shall continue to implement development regulations and programs that require road users and land developers to absorb a fair share portion of the costs of needed transportation facilities to maintain adopted level-of-service standards, thereby enhancing the economic feasibility of existing and future transportation systems.

<u>Policy 2.1.7:</u> The City shall review on an annual basis the vehicle miles of travel operating below the adopted level-of-service standard.

Traffic Circulation

Objective 2.2: The traffic circulation system shall emphasize efficiency, safety, and aesthetics. [9J-5.019(4)(b)1]

Policy 2.2.1: The City shall minimize through traffic movement within residential neighborhoods through signage and police enforcement.

Policy 2.2.2: Access to and from arterial streets shall be minimized consistent with Florida

Department of Transportation (FDOT) specifications and City regulations.

Policy 2.2.3: The City shall limit access through the proper location and spacing of curb cuts, thereby improving roadway capacity and level of service LOS.

Policy 2.2.4: The City shall continue to require all development to meet standards City regulations adopted for parking lots, including number of spaces and internal circulation, for both motorized and non-motorized vehicles.

Policy 2.2.5: The City shall coordinate with FDOT to improve safety on state roads that traverse Palmetto.

Policy 2.2.6: By December 1999, the City shall correct the drainage problem at 10th Street and 10th Avenue to enhance hurricane evacuation of Snead Island and the western portion of the City.

<u>Policy 2.2.6:</u> The City shall continue to prioritize improvements at intersections with unusually high accident rates.

Policy 2.2.7: The City shall continue to clearly post evacuation routes.

Policy 2.2.8: The City shall maintain records of de minimis transportation impacts to determine if and when a 110% threshold has been reached. A summary of these records shall be submitted to DCA with the annual update of the capital improvements element.

Objective 2.3: To promote transportation system alternatives which mimize the conflict between local and non-local traffic. To coordinate with Manatee County to further the County's mass transportation plans for transportation and in an effort to become a multi-modal community.

Policy 2.3.1: The Sarasota Manatee Area Transporation Study (SMATS) Year 2000 Needs Plan

Sarasota/Manatee Metropolitan Planning Organization 2030 Long Range Transportation Plan

(SMMPO) shall be followed considered for identification of future roadway improvements necessary to safely and efficiently carry local and non-local traffic through the City.

Intergovernmental Coordination

Objective 2.4: The City shall continue to coordinate transportation planning activities with the plans and programs of any applicable county, regional, state, and federal transportation entities. [9J-5.019(4)(b)3]

Policy 2.4.1: The City shall actively participate through attendance at public hearings, informational workshops, and technical advisory committee meetings or organizations, such as SMATS-SMMPO, in the county, regional, and state planning efforts regarding upgrading transportation facilities within its planning area.

<u>Policy 2.4.2:</u> The City shall coordinate with Manatee County and the Sarasota Manatee MPO in the establishment and implementation of transportation demand management programs such as

ridesharing and flexible working hours that serve to modify peak-hour travel demand and reduce the number of vehicle miles traveled per capita.

Policy 2.4.3: The City of Palmetto shall coordinate with Manatee County Area Transit to increase annual transit trips per capita.

Objective 2.5: Maintain the Future Traffic Circulation Map to be highly consistent with the MPO's Long Range Transportation Plan. [9J-5.019(4)(b)3]

Policy 2.5.1: Annually, the City shall review both the Metropolitan Planning Organization's (MPO's) and FDOT's 5-year programs to determine if revisions to—of the City's Future Traffic Circulation Map are necessary.

<u>Policy 2.5.2:</u> After the annual review of the MPO's and FDOT's 5-year plans, the City shall revise the Transportation Element and/or the Future Traffic Circulation Map as necessary.

Multi-modal

Objective 2.6: The City shall continue to provide for and improve the safe and efficient movement of bikeway and pedestrian traffic. [9J-5.019(4)(b)1]

Policy 2.6.1: The City shall continue to include within its overall transportation system an adequate bikeway and pedestrian plan which connects schools, residential areas, recreational facilities, and commercial areas, including adequate right of way and pedestrian crossing signals and/or markings.

Policy 2.6.1: The City shall support implementation of the Manatee County Bikeways Plan; with particular emphasis on the establishment of a community trails network. The City shall continue to support the implementation of the Manatee County Bikeways Plan and include within its overall transportation system an adequate bikeway and pedestrian plan that connects schools, residential areas, recreational facilities, and commercial areas and specifies adequate right-of-way and pedestrian crossing signals and/or markings.

Policy 2.6.2: Where feasible, the City shall incorporate MPO recommended bicycle-friendly design standards into all new and reconstructed thoroughfare streets. Where specific design standards cannot be met, the City shall consider the use of wider outside vehicle lanes to accommodate safe bicycle travel.

Policy 2.6.3: In accordance with the Waterfront Plan, the City shall adopt a policy improve methods to enhance the east/west transportation corridors and circulation from the 4th Street extension.

<u>Policy 2.6.4:</u> The City shall adopt a policy that explores the creation of includes landscaping standards for gateway enhancement and beautification.

Objective 2.7: Coordinate with the Manatee County Area Transit System for the provision of efficient transit services based upon existing and proposed major trip generators, existing and proposed major trip attractors, safe and convenient public transit terminals; land uses, and accommodation of the special needs of the transportation disadvantaged. [9J-5.019(4)(b)4]

Policy 2.7.1: The City shall encourage the use of existing mass transit to relieve pressure on the existing roadway system by providing transit service information at public buildings.

<u>Policy 2.7.2:</u> The City shall utilize the route performance standards adopted by the Manatee County Area Transit System as an indicator of the fixed route transit system that serves Palmetto.

Future Land Use

Objective 2.8: To ensure that transportation improvements promotes desirable future land use consistent with the Future Land Use Element (FLUE). [9J-5.019(4)(b)2]

<u>Policy 2.8.1:</u> Major roads shall serve as boundaries to neighborhoods. Non-residential uses shall be concentrated on these major roads and not on local residential streets.

Policy 2.8.2: As a means of managing the location of growth, the City shall prioritize roadway improvements to correct existing deficiencies and to meet projected future needs as indicated on the Future Land Use Map.

<u>Policy 2.8.3:</u> The City shall encourage the development and redevelopment of properties served by the existing transportation network prior to developing new facilities. Methods of encouragement could include rezoning approval, providing information regarding capacity on roadways, etc.

Policy 2.8.4: The City shall give special priority to funding transportation improvements necessary within the designated downtown redevelopment area.

<u>Policy 2.8.5:</u> The City should consider the adoption of Corridor Master Plans with consideration of any appropriate changes to the boundary of the Community Redevelopment Area.

Environmental Quality

Objective 2.9: To-Develop and implement a transportation system that limits water, air, and noise pollution, thereby enhancing the quality of the environment.

Policy 2.9.1: The City shall require the paving of parking lots in its land development regulations in order to reduce fugitive dust. However, in order to minimize the addition of unnecessary impervious surface areas (parking areas) the City may permit the use of other techniques (e.g., turf block, porous pavement, sod) in ancillary parking areas.

<u>Policy 2.9.2:</u> The City and developers shall protect environmentally sensitive areas from future road construction through applicable permitting processes.

Policy 2.9.3: The City shall coordinate with FDOT to limit air and noise pollution attributable to traffic on state roadways that traverse Palmetto.

Right-of-Way Protection

Objective 2.10: Ensure the availability of existing and future rights-of-way needed to implement the Transportation Element. [9J-5.019(4)(b)5]

Policy 2.10.1: The Palmetto <u>Land Development Code</u> shall continue to provide setback requirements to protect future rights-of-way from building encroachments.

<u>Policy 2.10.2:</u> The City shall review future land uses when planning for new roadways to ensure that the future mobility needs of City residents are met.

<u>Policy 2.10.3:</u> The City shall not vacate public right-of-way until it has been determined that the right-of-way is not required for future mobility, utility infrastructure, or stormwater needs.

| TABLE 2-1 FDOT FUNCTIONALLY CLASSIFIED ROADWAYS IN PALMETTO | | | | | |
|--|------------------------------|--------------------|-------------------------------|--|--|
| NAME | FUNCTIONAL CLASSIFICATION | NUMBER OF LANES | MAINTENANCE RESPONSIBILITY | | |
| US 41 | Principal Arterial | 4LD | State | | |
| US 301 | Principal Arterial | 4LD | State | | |
| Business 41 (8th Avenue West) | Principal Arterial | 4LD/U | State | | |
| 17th Street West | Urban Collector | 2LU | City | | |
| 10th Street West | Collector | 3LU/2LU | City | | |
| 7th Street West | Collector | 3LU/2LU | City | | |
| 14th Avenue West | Collector | 2LU | City | | |

SOURCE: City of Palmetto, 1997.

3.0 HOUSING ELEMENT GOALS, OBJECTIVES, AND POLICIES

GOAL: TO PROVIDE DECENT, SAFE, AND SANITARY HOUSING AT AFFORDABLE COSTS TO MEET THE NEEDS OF PRESENT AND FUTURE POPULATIONS. [9J-5.010(3)(a)]

Substandard Housing

Objective 3.1: To upgrade substandard housing through rehabilitation, replacement, or demolition.

[9J-5.010(3)(b)2]

Policy 3.1.1: The City shall set annual goals for the elimination of substandard housing within established target areas and monitor progress on an annual basis. [9J-5.010(3)(c)3]

Policy 3.1.2: The City shall encourage rehabilitation of deteriorated housing through the use of public grants (CDBG) and private local banks subsidized load funds. [9J 5.010(3(e)4].

<u>Policy 3.1.3:</u> The City shall apply available funds to the demoliation of dilapidated structures including CDBG funds and tax increment funds. [9J 5.010(3)(c)4].

<u>Policy 3.1.3:</u> The City shall update the Language in the <u>Land Development Code</u> permitting the use of accessory structures as dwelling units.

Objective 3.2: To achieve structural soundness and aesthetic improvement of existing housing and prevent existing standard units from becoming substandard. [9J-5.010(3)(b)2]

Policy 3.2.1: The City shall target concentrated code enforcement efforts to areas having concentrations of substandard housing and shall maintain regular enforcement activities in all areas of relatively older housing or rental housing. [9J-5.010(3)(c)3]

Policy 3.2.2: The City Code Enforcement Board shall establish standards and indicators of code compliance in terms of structural soundness and aesthetic improvement and annually report the quality of the City's housing stock in terms of such indicators to City Council. [9J-5.010(3)(c)3]

Policy 3,2.3: The City shall continue to enforce standards that facilitate the preservation of sound neighborhoods that are conducive to reinvestment by residents, infill developers, and financial institutions. [9J-5.010(3)(c)3]

Policy 3.2.4: The City shall assist neighborhood conservation by providing code enforcement, removing blighting or unsanitary conditions, and concentrating law enforcement efforts to create a safe, livable environment.

Policy 3.2.5: The City shall enforce housing codes to the fullest extent through code enforcement action.

Historically Significant Housing

Objective 3.3: Provide necessary measures to ensure preservation and conservation of known historical resources. [9J-5.010(3)(b)5]

Policy 3.3.1: Promote the designation of historic districts through implementation of a preservation ordinance that includes criteria for designating property; standards and guidelines for controlling demolitions, alterations, and relocations; and procedures for administration and enforcement. By 2010, the City shall develop standards and guidelines.

Policy 3.3.2: The City shall negotiate with landowners prior to the development review process to avoid disturbance and encourage preservation of known historical and pre-historical sites. When appropriate, the City shall require a cultural resources survey. [9J-5.010(3)(c)4]

Policy 3.3.3: The City shall assist the Palmetto Historical Commission in its efforts to provide public information, education, and technical assistance relating to historic preservation programs. [9J-5.010(3)(c)4]

Relocation Housing

Objective 3.4: To Provide uniform and equitable treatment of persons displaced by government housing programs consistent with State laws. [9J-5.010(3)(b)6]

Policy 3.4.1: Persons displaced by federal or state programs shall be assured reasonably located, standard housing at affordable costs prior to their displacement. [9J-5.010(3)(c)9]

Housing Supply

Objective 3.5: To Encourage and facilitate private sector development of housing units indicated in the Housing Element analysis to meet the housing needs of existing and projected populations

Policy 3.5.1: The City shall provide information, technical assistance, and efficient permitting processes to assist the private sector to maintain a rate of housing production, especially for affordable housing, sufficient to meet the needs of the population [9J-5.010(3)(c)2]

<u>Policy 3.5.2:</u> The City shall continue to implement land development regulations that grant density bonuses to encourage planned development (PD) techniques to achieve affordable housing densities while preserving estuarine wetlands. [9J-5.010(3)(c)11]

Policy 3.5.3: The City shall continue to implement development regulations that grant density bonuses to developers of rental units. [9J-5.010(3)(c)11]

Policy 3.5.4: The City shall continue to implement development regulations that grant density bonuses to developers of multiple family multi-family dwelling units. [9J-5.010(3)(c)11]

Policy 3.5.5: The City shall continue to review ordinances, codes, regulations, and permitting processes for the purpose of eliminating excessive requirements, and to establish fast-track processing for housing developments intended to serve persons with special housing needs including the elderly, handicapped, large families, and persons relocated from substandard housing. [9J-5.010(3)(c)2]

Affordable Housing

Objective 3.6: Monitor the provision of affordable housing for the existing and anticipated population of very low, low and moderate income households, and encourage private sector development of affordable housing in order that a minimum of five fifteen percent of the current housing demand, as indicated in the Housing Element analysis, is met annually. [9J-5.010(3)(b)1]

<u>Policy 3.6.1:</u> The City shall continue to implement programs that facilitate financing for housing rehabilitation, infill development, and housing affordable to very low, low, and moderate income households.[9J-5.010(3)(c)7]

<u>Policy 3.6.2:</u> The City shall encourage the public private housing task force to increase involvement of local banks in the process of lending for affordable housing. {9J 5.010(3)(c)7].

Policy 3.6.2: The City shall make greater use of available incentives to increase production of housing affordable to very low, low, and moderate income households by directing the use of tax increment funds that result from commercial development being used to subsidize affordable housing. [9J-5.010(3)(c)7]

3.6.4: The City shall work with local banks to establish a loan pool to assist very low, low and moderate income homeowners to maintain and improve their homes. [9J-5.010(3)(c)7].

<u>Policy 3.6.3:</u> The City shall utilize federal, state, and local subsidy programs as one means of meeting affordable housing needs. [9J-5.010(3)(c)7]

<u>Policy 3.6.4:</u> The City shall continue to provide density bonuses for the inclusion of affordable units within each residential project and establish intensity bonuses for the inclusion of affordable units within mixed use development. [9J-5.010(3)(c)5]

<u>Policy 3.6.5:</u> The City shall require the location of publicly assisted housing, group homes, and foster care facilities in areas that meet the following criteria:

- adequate public facilities are present;
- adequate public services are present;
- site is proximate to employment opportunities;
- site is proximate to schools and recreation;
- site is proximate to emergency medical facilities;
- site is proximate to shopping opportunities;
- mass transit.

<u>Policy 3.6.6:</u> The City shall spatially deconcentrate avoid the concentration of assisted housing consistent with the criteria in Policy 3.6.7 of this element. [9J-5.010(3)(c)5]

<u>Policy 3.6.7:</u> The City shall approve plan amendment requests for additional residential acreage (consistent with the <u>FLUE</u> Future Land Use <u>Element (FLUE)</u>) when and where substantiated by residential growth trends and need for affordable housing. [9J-5.010(3)(c)11]

<u>Policy 3.6.8:</u> The City shall may approve rezoning of nonresidentially zoned non-residential land if it is compatible with surrounding areas in order to promote (consistent with the FLUE) in order to maintain a reasonably priced supply of buildable building residential land. [9J-5.010(3)(c)11]

Objective 3.7: To provide incentives to developers for providing housing sites for very low, low, and moderate income households. [9J-5.010(3)(b)3]

<u>Policy 3.7.1:</u> The City shall continue to implement development regulations that grant density bonuses to developers of subdivisions and planned unit developments, which include very low, low, and moderate income housing units. [9J-5.010(3)(c)5]

Objective 3.8: To hold the number of mobile and manufactured home sites constant. [9J-5.010(3)(b)3].

Policy 3.8.1: The City shall allow existing mobile and manufactured home parks to continue to operate and take no action to close or relocate existing mobile home parks unless residents are assured reasonably located mobile and manufactured home sites at affordable costs. [9J-5.010(3)(e)5].

<u>Policy 3.8.2</u>: The existing mobile and manufactured home parks designated as MHP on the land use map shall have the following maximum densities:

| <u>PARK</u> | <u>DWELLING UNITS</u> (DU'S) | ACRES | DU'S PER ACRE |
|--|---------------------------------|------------------|---|
| Rainbow Mobile Home Park | 85 | 3 .85 | 22.1 |
| Palmetto Mobile Home Park | 488 | 32.89 | 15.0 |

<u>Policy 3.8.3:</u> Due to the already substantial percentage of mobile and manufactured homes in the overall housing supply, the City shall discourage new mobile and manufactured home sites. [9J-5.010(3)(e)5]

Farm Worker Housing

Objective 3.9: To provide safeguards to ensure adequate and affordable housing for farm workers employed in the City of Palmetto. [9J-5.010(3)(b)1]

<u>Policy 3.9 1:</u> The City shall monitor the efforts of Manatee County to provide farm worker housing in existing and future farming areas of the County. [9J-5.010(3)(e)5]

<u>Policy 3.9.2:</u> The City shall refer private agricultural businesses and non-profit agencies to the appropriate County agency to plan and coordinate farm worker housing at locations convenient to agricultural areas of Manatee County. [9J 5.010(3)(e)5]

<u>Policy 3.9.3:</u> The City shall maintain a definition of "Farm Labor Camp" and zoning districts that permit farm worker housing as a conditional use in the land development regulations. [9J-5.010(3)(e)5]

Group Homes and Foster Care Facilities

To provide adequate sites for group homes and foster care facilities consistent with Chapter 419, Florida Statutes in all residential zones, particularly in new subdivisions and planned unit developments. [9J-5.010(3)(b)4]

Providing for the Housing Needs of the City's Residents

Objective 3. 8: To provide adequate sites for group homes and foster care facilities consistent with Chapter 419, Florida Statutes in all residential zones, particularly in new subdivisions and planned unit developments. [9J-5.010(3)(b)4]. The City shall allocate sufficient acreage in appropriate locations to meet the housing needs of the City's residents.

<u>Policy 3.8.1:</u> The City shall continue to implement development regulations that provide flexibility in the form of affordable densities to protect the environmental and design quality to allow group

homes and foster care facilities in all residential zones, subject to standards designed to avoid adverse impacts. [9J-5.010(3)(c)6]

<u>Policy 3.10.2:</u> The City shall continue to implement development regulations which grant density bonuses to developers of subdivisions or planned unit developments which include sites for group homes and foster care facilities. [9J-5.010(3)(e)6]

<u>Policy 3.10.3:</u> The City shall adopt in the land development regulations site selection criteria including accessibility, convenience, and infrastructure availability for locating housing for the elderly and institutional housing.

<u>Policy 3.8.2:</u> The City shall allow mobile home parks in areas designated MHP on the Future Land Use Map (FLUM).

Parks existing at the date of adoption are as follows:

| | Name of Park* | Number of Spaces | Dwelling Units/Acre |
|----|------------------------------|---------------------|------------------------|
| 1. | Tropic Isles | 632 | 9 |
| 2. | Rainbow Mobile Home Park | 81 | 23 |
| 3. | Mobile Home Park of Palmetto | 488 | 15 |
| 4. | Jet Mobile Home Park | 267 | 9 |
| 5. | Pegel Point | 40 | 9 |
| 6. | Lone Oak | 118 | 13 |
| 7. | Colonel | 236 | 8.4 |
| 8. | Palm Bay | 226 | 8.5 |

^{*} It is the policy of the City that if and/or when redevelopment of any of these mobile home parks are redeveloped for any reason, the RES-10 objectives and policies shall apply.

<u>Policy 3.8.3:</u> The City shall review and evaluate zoning and other regulations that pertain to housing to ensure that requirements continue to be reasonable and do not unduly limit opportunities for lower income groups to secure housing in desirable locations.

<u>Policy 3.8.4:</u> The City shall allow manufactured housing built to the Standard Building Code in residential areas designated on the Future Land Use Map.

Objective 3.9: To continue to recognize the need for safe and sanitary farm worker housing within the City. [9J-5.010(3)(b)1.]

<u>Policy 3.9.1:</u> The City will continue to coordinate with Manatee County and the Manatee County Health Department to identify suitable sites and facilities for farm worker housing.

<u>Policy 3.9.2:</u> The City will permit farm worker housing in appropriate locations in accordance with the City's Land Development Regulations.

<u>Policy 3.9.3:</u> The City will use Code Enforcement powers to ensure safe and sanitary living environments for the farm workers.

Housing Implementation Programs

Objective 3.10: To establish housing implementation programs capable of meeting the Housing Element objectives. [9J-5.010(3)(b)7]

<u>Policy 3.10.1:</u> The City shall continue to implement land development regulations that provide flexibility in the form of affordable densities, and standards to protect the environment and design quality.

Policy 3.10.2: The City shall participate in a regional encourage participation in a regional housing task force comprised of real estate, development and financial industries, residents, and public officials to develop practical implementation methods for improving the supply of good quality affordable housing. Methods could include technical assistance programs, low-cost housing construction techniques, loan assistance programs, federal, state, and local subsidy programs, and cooperation with other units of government.

<u>Policy 3.10.3:</u> The City shall encourage neighborhood conservation by providing code enforcement, removing blight or unsanitary conditions, and concentrating law enforcement efforts to create safe, livable neighborhoods conducive to reinvestment by residents, infill developers, and financial institutions.

4.0 SANITARY SEWER GOALS, OBJECTIVES, AND POLICIES

GOAL: A COST EFFECTIVE, EFFICIENT, AND SAFE COLLECTION AND TREATMENT SYSTEM THAT PROTECTS THE QUALITY AND INTEGRITY OF THE ENVIRONMENT AND MEETS FUTURE POPULATION DEMANDS, WHILE PROMOTING COMPACT URBAN GROWTH.

Advanced Wastewater Treatment System

Objective 4.1: To provide sanitary sewer service to all areas within the City limits and service area.

<u>Policy 4.1.1:</u> The City's sewage collection, treatment, and disposal system shall meet or exceed applicable local, state, and federal regulations and guidelines.

<u>Policy 4.1.2:</u> The City shall carefully review proposed annexations for impacts upon the City's sewer system.

<u>Policy 4.1.3:</u> The City shall require all development to be reviewed for sanitary sewer concurrency standards.

Policy 4.1.4: The sanitary sewer Level of Service (LOS) standard is 100 gallons/person/day. [9J-5.011(2)(c)2.]

Policy 4.1.5: The City's current service area boundaries may be extended to provide needed sewer service beyond the present City limits. If the property is not contiguous to the City when service is provided, then the property owner shall enter into an Annexation Agreement with the City that is binding on future property owners to annex into Palmetto when contiguous.

<u>Policy 4.1.6:</u> Require industrial or commercial users that generate wastewater loads of a character not permitted for disposal directly into the City's sanitary sewer system to pretreat wastewater to achieve compliance with the City's standards prior to discharge into the City's sanitary sewer system.

Maintenance of Existing Facilities

Objective 4.2: As a means to maximize the City's existing wastewater treatment facilities, the City shall limit the opportunities for inflow and infiltration and shall modify lift stations as necessary to ensure the effective collection of wastewater.

<u>Policy 4.2.1:</u> The City shall continue the Inflow and Infiltration Program and correct any areas identified as having either inflow and/or infiltration problems.

<u>Policy 4.2.2:</u> The City shall continue to ensure the efficient and effective collection of wastewater through the maintenance and upgrading of lift stations.

Reclaimed Water Use

Objective 4.3: As a means to further enhance the City's water conservation efforts, the City shall expand the practice of using reclaimed water for the irrigation of recreational, urban lands, and agricultural uses as a means to reduce the use of potable or groundwater and to cease the discharge of wastewater to surface waters. [9J-5.011(2)(b) 4., (c)3.]

<u>Policy 4.3.1</u>: Require the use of reclaimed water to irrigate recreational, agricultural, and future development.

<u>Policy 4.3.2:</u> Encourage the use of reclaimed water to irrigate lawns and landscaping in current urban areas.

<u>Policy 4.3.3</u>: Pursue a regional approach, wherever feasible, to the use of reclaimed water through development of interlocal agreements with other governmental jurisdictions.

<u>Policy 4.3.4</u>: Require the construction of an on-site distribution system for the transmission of reclaimed water in all new and future development projects.

Funding Mechanisms

Objective 4.4: Appropriate funding mechanisms to provide adequate revenue to finance the construction, operation, and maintenance of the City's collection, treatment, and disposal system shall be implemented.

<u>Policy 4.4.1:</u> Wastewater collection and reclaim utility rates shall be reviewed at least 18-24 months to determine the adequacy for financial support of system operation and maintenance.

<u>Policy 4.4.2:</u> By April 2002, the City shall review the sanitary sewer impact fee to determine if any changes are necessary.

<u>Policy 4.4.2:</u> Scheduling and prioritizing of major system improvements to the sewage system shall be completed as a component of the Capital Improvements Program (CIP).

5.0 SOLID WASTE GOALS, OBJECTIVES AND POLICIES

GOAL: COST EFFECTIVE, EFFICIENT, AND ENVIRONMENTALLY SOUND COLLECTION AND DISPOSAL OF SOLID WASTE THAT MEETS THE NEEDS OF THE PROJECTED POPULATION.

Collection and Disposal

Objective 5.1: The City shall continue to assess its methods of collection and disposal of solid waste to ensure that the most cost effective, efficient, economic, and environmentally sound practices are employed by its handlers.

<u>Policy 5.1.1:</u> Only acceptable methodologies that meet federal, state, and local guidelines shall be employed in the collection, transport, and disposal of solid wastes.

<u>Policy 5.1.2:</u> The City shall continue to enforce all applicable ordinances and laws to prevent illegal dumping of solid or liquid wastes within the City.

<u>Policy 5.1.3:</u> As part of the site plan review process, the City shall require the screening of solid waste receptacles.

<u>Policy 5.1.4:</u> By adoption of this plan, The City shall support Manatee County's efforts to purchase additional landfill sites consistent with the long-range needs for solid waste disposal.

Policy 5.1.5: The City shall continue to cooperate with the Manatee County Public Works Department to advise its citizens of the appropriate methods for disposal of hazardous materials. Each quarter, the City shall notify its residential customers of the Household Hazardous Waste Amnesty Day provided at the Lena Road Landfill. The City shall continue to monitor its commercial and industrial customers to ensure that they are following appropriate disposal methods for hazardous materials.

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Recycling and Waste Reduction

Objective 5.2: As a means to further enhance the City's recycling and solid waste reduction efforts, the City shall continue to provide and improve the existing recycling and yard debris separation programs.

<u>Policy 5.2.1:</u> The City presently provides shall continue to provide curbside recycling to single-family residential customers. By January 2002 The City shall require multi-family encourage commercial and institutional and industrial customers to recycle.

<u>Policy 5,2,2:</u> The City shall continue its efforts to reduce solid waste generation through both its curbside recycling and separation of yard trash programs.

6.0 STORMWATER MANAGEMENT GOALS, OBJECTIVES AND POLICIES

GOAL: TO PROVIDE THE MOST COST EFFECTIVE, EFFICIENT, AND ENVIRONMENTALLY SOUND STORMWATER MANAGEMENT PLAN THAT PROTECTS HUMAN LIFE AND PROPERTY AND ENHANCES THE NATURAL ENVIRONMENT.

Stormwater Management Plan

Objective 6.1: The City shall periodically update and implement the Master Drainage Plan adopted in December 1997 ensure that adequate drainage facilities are available commensurate with future development and to correct existing system deficiencies pursuant to staff recommendations and historic flooding data in order to ensure that adequate drainage facilities are available commensurate to future development.

<u>Policy 6.1.1:</u> The City's Public Works Department shall continue to maintain an inventory and map of its natural and manmade drainage systems.

<u>Policy 6.1.2:</u> The City shall periodically review its drainage regulations to ensure compliance of applicable regional, district, and federal regulations.

<u>Policy 6.1.3:</u> The City Public Works Department shall coordinate (e.g., dovetail maintenance of drainage ditches with multiple jurisdictions) its stormwater management activities with other governmental agencies to ensure optimal protection of human life and property.

<u>Policy 6.1.4:</u> The City Public Works Department shall ensure that major drainage ditches and natural drainage features are inspected quarterly to ensure that no alterations to the features have been made. Where deemed necessary, an annual maintenance is performed in a timely manner.

<u>Policy 6.1.5:</u> Except in cases of overriding public interest, the City shall not permit development where it is determined that such development will have an irreversible adverse

impact on storage capabilities, increase flood prone areas, significantly increase rates of runoff, or cause other unfavorable drainage conditions.

<u>Policy 6.1.6:</u> Pollution control structures and techniques shall be required during and, if necessary, after construction activities to prevent water pollution from erosion and siltation

<u>Policy 6.1.7:</u> By December 2002, the City will have implemented through project design and construction the applicable recommendations of the Master Drainage Plan.

Level of Service (LOS) Standards

Objective 6.2: The City shall adopt LOS standards to meet both water quality and water quantity issues.

Policy 6.2.1: The water quality LOS standards shall comply with the rules and regulations as set forth by the State and the City's NPDES Permit. [9J-5.011(2)(c)5.]

Policy 6.2.2: The water quantity LOS standard is the 25-year frequency, 24-hour duration design storm event. [9J-5.011(2)(c)2.c.]

<u>Policy 6.2.3:</u> The Master Drainage Plan shall include an analysis of the adopted water quantity LOS standard (see Policy 6.2.2) and provide recommendations for any revisions to that LOS standard.

Surface Water

Objective 6.3: To ensure that the quality of surface water within the City is maintained, and where unacceptable, improved.

<u>Policy 6.3.1:</u> Surface and Stormwater Treatment. The City shall continue to implement and update, from time to time, adopted surface and stormwater management regulations that assure that systems are designed to meet or exceed current standards, and can be practically and easily maintained. Enforcement of these requirements is intended to increase retention of stormwater, minimize degradation of surface waters, and protect wetlands through treatment

of stormwater runoff. At a minimum, surface and stormwater treatments may include, but are not limited to:

- Appropriate on-site retention or detention in accordance with adopted local and state regulations including filtration, exfiltration, establishment of littoral zones in wetland areas, and the use of grassy areas for filtration;
- Protection of wetlands and environmentally sensitive areas; and
- Management and protection of the quantity, timing, and quality of water releases and discharges.

<u>Policy 6.3.2:</u> Retrofitting of substandard drainage systems shall occur during repair, expansion, or redevelopment activities. This policy is intended to address water quality problems resulting from inadequate systems, or those systems constructed prior to a complete understanding of the effects of stormwater runoff on water quality.

<u>Policy 6.3.3:</u> All drainage outfall and irrigation connections shall be designed to maintain, and where possible, improve water quality.

Implementation of Drainage Improvements

Objective 6.4: To establish a schedule of drainage improvements that is prioritized to correct existing deficiencies. [9J-5.011(2)(c)1.]

<u>Policy 6.4.1:</u> The drainage improvements identified in the Capital Improvements Program (CIP) shall be completed in order to correct existing drainage deficiencies.

Policy 6.4.2: By December 1999, the City shall determine how to fund the Master Drainage
Plan. One option under consideration is establishing a storm water utility and appropriate
fees

Policy 6.4.2: By December 2010, The City shall adopt a policy that encourages the sharing of stormwater systems where appropriate in order to minimize the number of stormwater ponds.

<u>Policy 6.4.3:</u> The <u>Land Development Code</u> shall include regulations that require private developers to remedy situations of minor and temporary flooding associated with new development or redevelopment.

Intergovernmental Coordination of Drainage Studies and Improvements

<u>Objective 6.5:</u> Because of limited funding opportunities available to the City to complete the improvements identified in the master drainage plan, the City shall coordinate with the following agencies toward identification and resolution of the City's long term drainage problems:

Florida Department of Environmental Protection

Southwest Florida Water Management District

Manatee County Public Works Department.

<u>Policy 6.5.1:</u> By December 1999, the City shall determine the feasibility of securing additional funds for implementing the improvements identified in the Master Drainage Plan and the Capital Improvements Program.

7.0 POTABLE WATER GOALS, OBJECTIVES, AND POLICIES

GOAL: TO PROVIDE AN ADEQUATE SUPPLY OF POTABLE WATER AND DISTRIBUTION SYSTEM THAT MEETS PROJECTED DEMANDS, PROTECTS PUBLIC INVESTMENTS, AND PROMOTES ORDERLY, COMPACT URBAN GROWTH.

Availability of Potable Water to Serve Future Development

Objective 7.1: The City shall ensure through the implementation of this plan that, at the time of development permit issuance, adequate potable water capacity is available when needed to serve development.

<u>Policy 7.1.1:</u> Unless determined to be in the best financial interest of the City's residents, the City shall honor its commitment to purchase potable water from Manatee County through the year 1999 2015.

Policy 7.1.2: By adoption of this plan, a Level of Service (LOS) standard of 105 gallons per day per capita is established and shall be used as the basis for determining future potable water needs within the City of Palmetto's service and planning areas. [9J-5.011(2)(c)2.]

Policy 7.1.3: Prior to 2000, the City shall prepare an assessment of the feasibility of alternative water sources. As part of this feasibility study, a long range (through the year 2015) potable water plan shall be developed. The City shall continue to update, as necessary, and implement its Long Range Potable Water Plan.

<u>Policy 7.1.4:</u> To ensure adequate fire flow, the City shall establish a program for replacing inadequate lines (less than 4"). No new water line installation shall be less than 4".

<u>Policy 7.1.5:</u> Because the City purchases its water wholesale from Manatee County, the City shall monitor and support the County's implementation of long-term water supply projects that ensure provision of potable water supplies for all of its customers, including the City of

Palmetto. Those projects are listed below, and more information about them, can be found in the County Comprehensive Plan:

- MARS-I (East County Wellfield Expansion) this is expected to generate 2.17 million gallons per day (mgd) of additional capacity, and to be online in 2009;
- MARS-II (North County Wellfield) this is expected to generate 3.0 mgd in additional capacity and to be online in 2014;
- Peace River/Manatee River Regional Water Supply Authority (PR/MRWSA) Option

 this is expected to generate 5.0 mgd in additional capacity and to be online in 2017;
- PR/MRWSA Regional Option for MARS-IV this is expected to generate 5.0 mgd in additional capacity and to be online by 2024.

Maximize Existing Facilities

Objective 7.2: The City shall require that existing and new developments maximize the use of existing potable water facilities.

<u>Policy 7.2.1:</u> The City shall require the use of low-volume plumbing fixtures for all new construction in accordance with the requirements of the most recently adopted Standard Plumbing Code.

Policy 7.2.2: The City shall continue to encourage the use of xeriscape in all landscaping projects.

<u>Policy 7.2.3:</u> Where lines are available, the City shall require new development and redevelopment to connect to the reclaimed water system.

Water Conservation

Water Reuse

Objective 7.3: As a means to further enhance the City's water conservation efforts, the City shall

expand the practice of using reclaimed water for the irrigation of recreational, urban lands, and

agricultural uses as a means to reduce the use of potable water or groundwater and to cease the

discharge of wastewater to surface waters. [9J-5.011(2)(b) 4., (c)3.]

Policy 7.3.1: Require the use of reclaimed water to irrigate recreational, agricultural, and

future development.

Policy 7.3.2: Encourage the use of reclaimed water to irrigate lawns and landscaping in

current urban areas.

Policy 7.3.3: Pursue a regional approach, wherever feasible, to the use of reclaimed water

through development of interlocal agreements with other governmental jurisdictions.

Policy 7.3.4: Require the construction of an on-site distribution system for the transmission

of reclaimed water in all new and future development projects.

Policy 7.3.5: The City shall continue to implement the emergency conservation of water

resources in accordance with the plans of the Southwest Florida Water Management District

(SWFWMD).

Policy 7.3.6: The City shall amend the Land Development Code to require new development

and redevelopment to connect to the reclaimed water system. If the reclaimed water system is

not available at the time development occurs, then installation of "dry" lines or payment to

City for future pipe installation shall be required.

Policy 7.3.7: In accordance with the Reclaimed Water System Ordinance adopted in June

1998 (Ordinance No. 609), the City shall address the following issues:

Installation of backflow preventors

Amount of connection fee; and

Fee for using reclaimed water.

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Policy 7.3.8: The City shall continue to encourage the use of xeriscape in all landscaping

projects.

Policy 7.3.9: Where lines are available, the City shall require new development and

redevelopment to connect to the reclaimed water system.

Policy 7.3.10: If reclaimed water is available then it must be used for irrigation. If it is not

available, the City first encourages the use of existing wells and then, as a last resort, the use

of potable water for irrigation.

Funding Mechanism

Objective 7.4: Appropriate funding mechanisms to provide adequate revenue to finance the

construction, operation, and maintenance of the City's potable water distribution system shall be

implemented.

Policy 7.4.1: Rates shall be reviewed at least 18-24 months periodically to determine the

adequacy for financial support of system operation and maintenance.

Policy 7.4.2: By December 2002, Every 18 to 24 months, The City shall periodically review

the potable water impact fee to determine if any changes are necessary.

Policy 7.4.3: Scheduling and prioritizing of major system improvements to the potable

water system shall be completed as a component of the Capital Improvements Program

(CIP).

8.0 COASTAL MANAGEMENT GOALS, OBJECTIVES, AND POLICIES

GOAL: PROTECTION AND IMPROVEMENT OF THE ENVIRONMENTAL QUALITY, NATURAL, HISTORIC, AND ECONOMIC RESOURCES OF THE CITY'S COASTAL AREA AS FUTURE DEVELOPMENT OCCURS.

Sound Coastal Management and the Protection and Enhancement of Coastal Resources and Wildlife

Objective 8.1: To protect and enhance wildlife and fish populations and habitat. [9J-5.012(3)(b)1.]

<u>Policy 8.1.1:</u> The dredging and filling of marine grass beds shall be prohibited except in instances of overriding public interest. Mitigation is required.

<u>Policy 8.1.2:</u> Future development of mangrove forests and coastal marshes shall be prohibited except as provided in Conservation Policy 9.2.7.

<u>Policy 8.1.3:</u> Living marine resources shall be protected from immediate and future degradation resulting from improper development and/or waste disposal practices. The City shall continue to review appropriate codes and ordinances and make corrections or revisions as necessary to ensure that future development and redevelopment results in no net loss of living marine resources.

<u>Policy 8.1.4:</u> The City shall utilize the Planned Development (PD) concept in those coastal areas characterized as having unique environmental concerns in order to encourage clustering of development on the upland portions of the sites thereby maximizing the protection of coastal resources.

<u>Policy 8.1.5:</u> By October 2002 2010, the City shall review its land development regulations to assess the feasibility of amendments and/or additions that would achieve the following:

- Preserving at least twenty (20) percent of a site's native vegetation after development.
- A representative tract of a site's Coastal Native Vegetation shall be preserved after development.

- Utilizing pilings as opposed to fill to elevate structures in areas of extensive native vegetation.
- Providing buffer strips to separate the development parts areas of sites from the site's native vegetation in accordance with Conservation Policy 9.2.4.
- Utilizing a maximum amount of native vegetation for landscaping in buffer areas, setbacks,
 and/or open spaces.
- Establishing mitigation standards for use in developing in and around environmentally sensitive areas in accordance with Conservation Policy 9.2.9.

<u>Policy 8.1.6</u>: The City shall assist in the enforcement of federal, state, and local mitigation policies by withholding building permits until all necessary required environmental permits are received issued.

<u>Policy 8.1.7:</u> Existing and new marina and boat ramp operators (public and private) shall be required to undertake the following manatee protection measures in areas where manatee occur:

- Implement and maintain a manatee public awareness program (coordinate with the Department of Environmental Protection) which includes the posting of signs to advise boat users that manatees are an endangered species which frequently use the waters of the Manatee River and Terra Ceia Bay and provide educational/informational data on manatees at conspicuous locations.
- Declare the waters in an around marinas and/or boat ramps as no wake or idle speed zones.

 Ensure that prospective renters, lessees or owners of ships are aware that if they are found in violation of marine laws which are intended to protect manatees, then they may be prohibited from using the facility thereafter.

<u>Policy 8.1.7:</u> The City shall defer to the rules and policies established by Manatee County regarding manatee habitat areas in native coastal areas.

<u>Policy 8.1.8:</u> The City shall prohibit the planting of Australian pine, Melaleuca, Brazilian pepper, Mimosa pigra, and other nuisance species. Utilization of these plant types to meet the requirements of the <u>Land Development Code</u> shall be prohibited. Removal and continued management of these "pest exotic" species shall be required as a condition of development approval. The City shall refer to the Florida Pest Plant Council Category 1.

Estuarine Systems

Objective 8.2: To protect and preserve the functions and values of marine natural systems. These systems serve a multitude of functions including, but not limited to, wildlife habitat, flood control, and erosion control. [9J-5.012(3)(b)2.]

<u>Policy 8.2.1</u>: The City shall ensure that no point sources shall be permitted to discharge directly into the Manatee River or Terra Ceia Bay that result in the reduction of estuarine water quality.

<u>Policy 8.2.2:</u> Dredging or spoiling of undisturbed bay bottom shall be prohibited except in cases of overriding public interest. Mitigation shall be required as appropriate.

<u>Policy 8.2.3:</u> Discharges into Terra Ceia Bay shall be in compliance with at least minimum Class II water quality standards of Florida Department of Environmental Protection (FDEP).

<u>Policy 8.2.4:</u> Shellfish harvesting is permitted in Terra Ceia Bay based upon water quality standards.

Water Dependent and Water Related Resources

Objective 8.3: The City of Palmetto shall establish land use criteria, which gives priority to the siting and development of water-dependent uses in the coastal area. [9J-5.012(3)(b)3.]

<u>Policy 8.3.1:</u> The following uses shall be given priority in the shoreline area of the and coastal areas. This listing is not applicable to property designated for residential use only. The order indicates the priority of use.

- Water-dependent uses such as fish, shellfish and wildlife production, recreation, water-dependent industry, marinas, and navigation.
- Water-related uses such as-certain utilities, commercial, and industrial uses.

- Water-enhanced uses such as certain-recreational and commercial uses.
- Non-water dependent or related activities such as residential uses.
- Non-water dependent and non-water enhances uses that result in an irretrievable commitment of coastal resources.

<u>Policy 8.3.2:</u> The Natural Resources Map shall designate the following eight (8) water dependent land uses:

- Marlow Marine
- Bradenton Yacht Club
- Regatta Pointe Marina
- Riverside Park and Boat Ramp
- Riverside Park East
- Green Bridge Fishing Pier
- FDOT Wayside Park
- Tropic Isles Mobile Home Park Marina

These water dependent uses shall be classified as "commercial" or "public access/recreational".

Policy 8.3.2: The City shall maintain a map designating water-dependent land uses.

<u>Policy 8.3.3:</u> Because of the orientation and dependence of City and County residents to the water-dependent uses, the City shall continue to ensure through its <u>Land Development Code</u> that these uses are protected.

Policy 8.3.4: The City shall continue to encourage commercial and recreational uses of a water-dependent and water-related nature east of U.S. 301 and south of Haben Boulevard in the area designated as Planned Development.

<u>Policy 8.3.5:</u> The City shall strive to maintain existing access to the waterfront and seek opportunities to increase public access points to the waterfront, including at locations of new development and redevelopment located at or near the waterfront.

(Delete this Note for Final: Moved Historic Preservation Section 8.4 through 8.4.3 to Appropriate Objective 3.3

and renumbered below policies

Hurricane Evacuation

Objective 8.4: The City shall continue to work with the County Public Safety Department and the

Tampa Bay Regional Planning Council to improve the hurricane evacuation clearance time of 12 hours

for all zones within Palmetto and to ensure that adequate shelter capacity is available for City residents

and visitors.

Policy 8.4.1: Development orders shall be evaluated for their impacts on traffic circulation,

evacuation routes, critical locations, on-site shelter provisions, and proximity to off-site shelter

facilities within the Coastal High Hazard Area (CHHA).

Policy 8.4.2: At the beginning of each hurricane season, the City shall inspect the evacuation

routes and remove any potential hazards from these routes.

Policy 8.4.3: The City shall continue to work with the County's Public Safety Department to

increase the number of shelters for residents of Palmetto. The existing shelters are: Tillman

Elementary School, Blackburn Elementary School, Palm View Elementary School, and

Palm View Baptist Church, Shelter locations are available in the annual Hurricane Guide

through the City of Palmetto.

Policy 8.4.4: Any new mobile home developments shall be required to provide on-site

sheltering for 100 percent of the development's residents expected to reside in mobile homes

during hurricane season.

Policy 8.4.5: The design and construction of any community facility within a new development

located within Storm Category 1, 2, and 3 zones shall be required to meet hurricane shelter

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design standards.

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<u>Policy 8.5.6:</u> Because of the importance of 10th Avenue West and 10th Street West to the evacuation of the City, a drainage construction and finance program to improve the flooding conditions at this intersection should be completed by December 1999.

Development in Coastal High Hazard Area (CHHA)

Objective 8.5: The Coastal High Hazard Area CHHA shall be defined as the evacuation zone for a Category I hurricane as established by the Tampa Bay Regional Planning Council. The City shall ensure that development activities in the CHHA are carried out in a manner that minimizes danger and/or damage to private and public property and human life. Development within high hazard areas shall be restricted and public funding for facilities within the Coastal High Hazard Area CHHA shall be limited. [9J-5.012(3)(b)5., 6.]

<u>Policy 8.5.1:</u> High density developments in areas projected to receive major hurricane damage from coastline storm surges shall be avoided. <u>Plan amendments to increase the existing land use eategory density or to change the land use designation shall be prohibited.</u>

<u>Policy 8.5.2:</u> The City shall, at a minimum, require building elevations consistent with the Flood Insurance Rate Maps, the building requirements of the National Flood Insurance Program, and provide detention of rain from the 25-year storm frequency, 24-hour duration.

<u>Policy 8.5.3:</u> The City shall review on a minimum five-year schedule the hazard mitigation annex of the Local Comprehensive Emergency Management Plan and make appropriate amendments to lessen the City's exposure to natural hazards. The City shall continue to cooperate with the County in the update of the Local Comprehensive Emergency Management Plan, which shall include a mitigation strategy for Palmetto and other governmental entities in Manatee County.

<u>Policy 8.5.4:</u> The City shall restrict the expenditure of public funds for facility development in <u>coastal high hazard areas</u> CHHA, unless the facility is for public access or resource restoration, or is an overriding public interest.

Policy 8.5.5: New mobile home development shall be prohibited within the Coastal High Hazard Area CHHA.

Policy 8.5.6: Density in the Coastal High Hazard Area CHHA shall be limited to 4 du/ac, unless a Planned Development (PD) land use and zoning classification is approved. If Planned Development land use and zoning is proposed, the following criteria shall be used to determine appropriate density: appropriate density shall take into consideration visual compatibility and, pursuant to stipulations in House Bill 1359, account for infrastructure that enables timely evacuation in the event of a hurricane. A determination of compatibility between the existing and proposed development shall be based on the design standards established in the Land Development Code.

- For those properties designated or requesting a designation of PD, the maximum density within the CHHA shall not exceed 10 du/ac.
- For those properties designated or requesting a designation PD, density shall be determined by averaging the density of adjacent property. For purposes of this document, adjacent property shall include those properties an equal dimensional distance to the north, south, east and west of the subject property. For example, if the subject property is 250 feet wide by 287 feet deep with the width running east/west and the depth running north/south, all properties 250 feet east and west of the subject property and all properties 287 feet north and south of the subject property shall be included in the averaging formula.
- The averaging formula shall be done as follows:
 - If the adjacent property is developed or is controlled by an approved site plan, the existing zoning category or approved site plan shall be used to determine the maximum density. For

example, if the zoning is RS 3, the maximum density shall be 6 du/ac (43,560 square feet ÷ 7,250 square feet [minimum lot size]).

If the adjacent property is vacant, the average value within the CHHA shall be 4 du/ac; the average value outside of the CHHA shall be 10 du/ac.

This information shall be provided by the applicant for staff review and approval by the appropriate governing bodies.

Post Disaster Redevelopment

Objective 8.6: The City's highest priority following a natural disaster shall be to restore potable water, sanitary sewer, and roadway access services to its residents. The City shall establish Post Disaster Redevelopment Plans to reduce the risks to human life and public and private property damage. [9J-5.012(3)(b)8.]

Policy 8.6.1: Following a major disaster, but prior to re-entry of the population into evacuated areas, the City Public Works Director, City Engineer and City Clerk Hurricane Response Team shall meet to determine preliminary damage assessments and coordinate the implementation of the Post Disaster Development Plan.

Policy 8.6.2: Following a natural disaster, the individuals outlined in Policy 8.7.1 Hurricane Response Team shall:

- Review damages and assess the priorities for repair and/or reconstruction,
- Coordinate with the Mayor, county, state, and federal officials as appropriate to prepare applications for disaster assistance,
- Identify options for repair or reconstruction of damaged public facilities, and

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Implement a redevelopment strategy and plan for both short- and long-term redevelopment.

Policy 8.6.3: The individuals outlined in Policy 8.7.4 Hurricane Response Team shall develop and place into operation a program for immediate repair and clean-up needed to protect the health, safety, and welfare of returning citizens. Such activities shall include, but not be limited to:

- Restoration of potable water, sanitary sewer, electrical power, and temporary road access,
- Removal of storm debris to facilitate movement of vehicular traffic, and
- Identification and removal of unsafe structures and identifying structures to receive priority permitting approvals.

Policy 8.6.4: The individuals outlined in Policy 8.7.1-Hurricane Response Team shall further identify long-term redevelopment strategies based upon an assessment of infrastructure and/or structural damage. Appropriate interagency hazard mitigation reports shall be thoroughly assessed to assist the City in distinguishing between immediate repair, cleanup activities, and long-term repair and redevelopment activities.

<u>Policy 8.6.5:</u> Recognizing that a major hurricane could result in extensive repairs to public infrastructure, the City shall continue to fund the Emergency/Disaster Contingency Fund.

Policy 8.6.6: The individuals outlined in Policy 8.7.1 Hurricane Response Team shall propose comprehensive plan amendments, if appropriate, which reflect the recommendations of any interagency hazard mitigation reports or other reports prepared pursuant to Section 406 of the Disaster Relief Act of 1974 (PL-93-288).

Policy 8.6.7: Any structure within the Coastal High Hazard Area CHHA that is damaged in excess of 50% of its most recent assessed value shall be rebuilt to meet or exceed all current Building Code requirements, including those enacted since the construction of the structure.

Post Disaster Habitat Restoration

Objective 8.7: By December 2002 2009 2010, the City shall develop a plan to restore or enhance the natural resources and habitat value of severely damaged, newly formed or extensively altered coastal areas following disastrous storm events.

<u>Policy 8.7.1:</u> Prior to December 2002, Land acquisition mechanisms shall be researched that enable public acquisition of newly formed or extensively altered coastal lands following disastrous storm events shall continue to be researched.

Policy 8.7.2: Reconstruction of severely damaged coastal areas shall meet all existing eonstal eonstruction standards Federal Emergency Management Agency (FEMA) requirements. Where feasible, the City shall consider purchasing any property that has experienced repeated damage from natural disasters.

Interagency Hazard Mitigation Reports

Objective 8.8: The City shall work in cooperation with Manatee County and the other jurisdictions in the development of the Local Comprehensive Emergency Management Plan.

Policy 8.8.1: The City of Palmetto adopted the Local Mitigation Strategy Plan on November 1, 1999. The CME (Coastal Management Plan) shall be amended to include appropriate plan strategies and policies in the next round of plan amendments after adoption of the City's Comprehensive Plan.

Provision of Public Access

Objective 8.9: There shall be no net loss of public access to the Manatee River or Terra Ceia Bay over the horizon of this Plan. [9J-5.012(3)(b)9.]

<u>Policy 8.9.1:</u> The City shall, through its Comprehensive Land Use Map, preserve the current amount of land for public access to the Manatee River or Terra Ceia Bay.

<u>Policy 8.9.2:</u> The City shall continue to permit density bonuses to developments that provide public shoreline access facilities.

<u>Policy 8.10.3:</u> By December 2001, the City in cooperation with the Florida Department of Transportation shall expand and improve Wayside Park thereby providing additional shoreline access.

<u>Policy 8.9.3:</u> The City shall continue to pursue the acquisition of additional boat ramps adjacent to the Manatee River or Terra Ceia Bay.

Coastal Area Level of Service (LOS) Standards

Objective 8.10: The LOS in the Coastal High Hazard Area CHHA shall be the same as for those areas of the City outside of the Coastal High Hazard Area CHHA. [9J-5.012(3)(b)11.]

<u>Policy 8.10.1:</u> Implement only infrastructure improvements and LOS standards specified in the City of Palmetto Comprehensive Plan within the Coastal High Hazard Area CHHA unless overriding public interest is established.

Policy 8.10.2: Regularly identify, by December 2002, any areas within the Coastal High Hazard Area CHHA that are considered blighted and propose programs which will to eliminate unsafe conditions and encourage appropriate economic development.

Policy 8.10.3: Require that placement of infrastructure within the Coastal High Hazard Area CHHA addresses, but does not provide capacity that exceeds, the demands generated by approved development or redevelopment activities.

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9.0 CONSERVATION GOALS, OBJECTIVES, AND POLICIES

GOAL: CONSERVE, PROTECT, AND ENHANCE THE CITY'S NATURAL RESOURCES FOR FUTURE GENERATIONS RECOGNIZING THEIR EXTENSIVE BIOLOGICAL AND ECONOMIC VALUE.

Protect and Enhance Natural Resources

Objective 9.1: The City shall protect and enhance its natural resources by ensuring mitigation of adverse impacts of pollution and by restoring natural systems disrupted by new development or redevelopment. [9J-5.013(2)(b)4.]

Policy 9.1.1: Development applicants shall demonstrate that their project will not result in a net reduction of fish and wildlife habitat. The City shall restrict development where that development will result in a net reduction in fish and wildlife habitat for rare, threatened and endangered species within its planning area. The City shall coordinate with the Florida Freshwater Fish and Game Commission to implement this policy.

Policy 9.1.2: Land use decisions shall consider the effects of development impacts on rare, endangered, threatened, or species of special concern. Those species known to inhabit the Palmetto area include: White Ibis, Great Egret, Snowy Egret, Little Blue Heron, Eastern Brown Pelican, Bald Eagle, Roseate Spoonbill, and West Indian Manatee. Where known to be present, a condition of approval will be that a Preserve Area Management Plan shall be prepared at the time of site plan submittal. This Preserve Area Management Plan shall describe a habitat management program that addresses several particular endangered, threatened, or species of special concern found onsite. It shall specify:

- All activities to be undertaken to support habitat values to sustain viable communities.
- The manner and method in which disrupted wildlife or habitat shall be relocated.
- Management procedures necessary to maintain viability of protected habitat.

Design features and management techniques to protect the habitat of endangered,
 threatened plant, and animal species of special concern from the effects of drainage and
 other development related impacts.

• The extent, type, and timing of any planting and the provision to enhance habitat conditions.

Wetlands

Objective 9.2: Use the local planning process to protect identified wetlands from physical and hydrologic alteration.

Policy 9.2.1: The classification of wetlands, in the City of Palmetto, shall be as follows:

 Category I wetlands shall include wetlands having hydrological connection to natural surface water bodies, any isolated wetlands 40 acres or larger, and wetlands containing
 Strategic Habitat Conservation Areas as identified by Florida Game Freshwater Fish
 Commission (FGFWFC);

• Category II wetlands shall include isolated wetlands that have been connected to other surface water drainage and are greater than or equal to five acres, or are less than 40 acres and do not qualify as Category I;

• Category III wetlands shall include isolated wetlands less than five acres and those that do not qualify as Category I or Category II wetlands.

Policy 9.2.2: The City shall coordinate with the Army Corp of Engineers, the Florida Department of Environmental Protection (FDEP), and the Southwest Florida Water Management District (SWFWMD) to identify and regulate wetland areas under the respective agency's jurisdiction.

<u>Policy 9.2.3:</u> The City shall require that the extent of wetland areas be identified on a signedand-sealed wetlands delineation map that a qualified professional prepare a map delineating wetlands prior to staff review of any of the following:

- Annexation-related Future Land Use Map (FLUM) amendments requested in conjunction with an annexation development. For annexation-related plan amendments not associated with development, an applicant shall not be required to provide signed and sealed wetlands delineation maps unless a specific development is proposed. For annexation related plan amendments without development, the applicant shall provide existing wetland delineation maps as prepared by appropriate governmental agencies existing delineation maps as prepared by appropriate governmental agencies;
- b) Preliminary site plan, preliminary plat, or other preliminary development plan or similar approval in conjunction with development approval;
- c) Preliminary site plan, preliminary plat, or other preliminary redevelopment plan or similar approval in conjunction with redevelopment approval.

The City of Palmetto may revoke any development orders where the difference between an estimate of wetland areas shown on a signed-and-sealed survey and actual wetlands onsite is determined to be significant enough to warrant substantial project redesign.

<u>Policy 9.2.4:</u> Within Category I and II wetlands, the City shall require a minimum preserve area setback of ten (10) feet or greater if warranted by specific site conditions. This minimum setback is in addition to the minimum setbacks established in the <u>Land Development Code</u> for the respective zoning district. For single-family lots of record, the preserve area setback may be reduced to less than ten (10) feet but not less than five (5) feet.

<u>Policy 9.2.5:</u> The preserve area setback, as measured landward from the approved jurisdictional line, shall be maintained in a natural vegetative state and be free of exotic and nuisance species as defined by the Florida Pest Plant Council.

<u>Policy 9.2.6:</u> By April 2002, The City's <u>Land Development Code</u> shall be amended to contain criteria for the award of density/intensity credit for preserved on-site wetlands and preserve area setbacks. To determine credit eligibility, the criteria shall specify:

- Types of sensitive lands to be protected under the program;
- The maximum ratio of sensitive land acreage to developable acreage that may quality for credit;
- The maximum gross density/intensity as set forth in the comprehensive plan; and,
- Standards for applying density/intensity to on-site, developable acreage.

Policy 9.2.7: The City shall not permit development in a Category I or II wetlands or the preserve area setback except as follows:

- Clearing and/or construction of walking trails;
- Construction of timber boardwalks/catwalks for direct access to water bodies;
 construction of wildlife management shelters, footbridges, observation decks, and
 similar structures not requiring any dredging and/or filling for their replacement;
- Developing an area that no longer functions as a wetland, provided its potential value as a restored wetland would not lend itself to a larger ecological benefit and no wetlands have been filled or altered in violation of any rule, statute, or this Comprehensive Plan;
- Clearing and/or construction of electric utility infrastructure as needed to provide electric service that does not impair the long-term viability of the wetland system;
- Dredging and filling within wetlands if:
 - No other reasonable alternative exists and avoidance cannot be achieved;

- Such activity is consistent with other policies of the Comprehensive Plan;
- Such activity complies with the requirements of all federal, state, and regional agencies claiming jurisdiction over wetlands alteration;
- Appropriate justification for alterations is provided to the City;
- Adequate mitigation of any adverse hydrological and physical alterations is provided;
- No more than one percent of any Category I wetlands is impacted (may be increased in cases of overriding public benefit); and
- No more than fifteen percent of any Category II wetlands is impacted (may be increased in cases of overriding public benefit).

Policy 9.2.8: Removal, encroachment, or alteration for Class III wetlands may be allowed with the extent of such activities being determined on a case-by-case basis in conjunction with applicable regulatory agencies and in the interest of the public benefit.

Policy 9.2.9: When encroachment, alterations, or removal of Class I, II, and III wetlands is permitted, habitat compensation or mitigation as a condition of development approval shall be required. The basis for mitigation shall be categorized by type of wetland area. Mitigation shall be required to replace the habitat and functions performed by the wetland areas destroyed. Reasonable assurance shall be provided for type-for-type mitigation at the ratios set by agency regulations.

<u>Policy 9.2.10:</u> Any development parcel containing wetlands must demonstrate that no significant adverse impact to the wetlands will result from activities to be conducted on the site, or that adequate mitigation/compensation will be provided to protect function and replace type-for-type.

Policy 9.2.11: The City shall require all wetland encroachments to be mitigated according to Chapters 62 25 and 40D 4, FAC, and Section 404, Clean Water Act, and mitigation

eompliance to be monitored by FDEP, SWFWMD, and ACOE the requirements of the FDEP and/or SWFWMD, as applicable.

<u>Policy 9.2.12:</u> In combination with other goals, objectives, and policies of the Comprehensive Plan, the City shall protect and conserve wetlands by redirecting incompatible uses.

Protection of Trees and Native Vegetation

Objective 9.3: Protect trees and native vegetative cover within the City. Protect and enhance native trees and vegetation within the City. [9J-5.013(2)(b)3.]

<u>Policy 9.3.1:</u> The planting or seeding of exotic species of plants that tend to out-compete or otherwise displace native species of plants is prohibited.

<u>Policy 9.3.2:</u> In conjunction with the development of any site, Australian pine, Melaleuca, Mimosa pigra, and Brazilian pepper are to be removed from the site and prevented from reestablishing on the site.

<u>Policy 9.3.3:</u> By April 2002 2010, the City shall review and amend, if necessary, the <u>Land Development Code</u> to regulate the diminishment of the tree canopy. During the review process, consideration shall be given to tree removal, tree replacement, and other native vegetation protection.

<u>Policy 9.3.4:</u> The City of Palmetto shall continue to cooperate with Manatee County for the purpose of conserving, using and/or protecting unique vegetative communities (i.e., Terra Ceia Bay, Manatee River) with shared boundaries.

<u>Policy 9.3.5:</u> The City shall encourage Florida-Friendly Landscaping principles. Educational materials shall be made available to developers, homeowners, and other interested citizens concerning proper maintenance, management, restoration, and development.

Water Quality and Conservation

Objective 9.4: The City shall ensure that there is no net reduction in surface and subsurface water quality in coastal and inland areas as a result of existing and future development. [9J-5.013(2)(b)2.]

Policy 9.4.1: Drainage systems in all new development or redevelopment shall be designed to

collect and treat stormwater so as to minimize pollution loadings to receiving water bodies

consistent with the Level of Service (LOS) standard adopted in the Stormwater Management

Element of this plan. All new development shall be required to comply with the most recent

stormwater requirements of the SWFWMD Southwest Florida Water Management District.

Policy 9.4.2: Provided wastewater service is available to new development at the time of

construction, all such development shall connect to the City wastewater system at that time. All

existing development that is not connected to the City's wastewater system shall connect to

such system within thirty (30) days of the system becoming available to such development.

Policy 9.4.3: The City shall continue to implement the emergency conservation of water

resources in accordance with the plans of the SWFWMD Southwest Florida Water

Management District.

Policy 9.4.4: The City shall continue to review is its Land Development Code to encourage

the use of innovative development practices that minimize negative water quality impacts.

These techniques could include "Turf Block" for overflow, temporary or periodically used

parking areas, grassed swales for drainage, etc.

Policy 9.4.5: The City shall amend the Land Development Code to require new development

and redevelopment to connect to the reclaimed water system. If the reclaimed water system is

not available at the time development occurs, then installation of "dry" lines or payment to City

for future pipe installation shall be required.

Policy 9.4.6: By December 1999 2009, the City shall develop requirements for existing

development to connect to the reclaimed water system where available. Issues that need to be

addressed include:

-Mandatory connection;

Installation of backflow preventors

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Installation of irrigation systems;

Discontinuance of existing wells for irrigation purposes;

Amount of connection fee; and

Fee for using reclaimed water.

<u>Policy 9.4.6:</u> The City shall continue the requirement for existing development to connect to the reclaimed water system where available.

<u>Policy 9.4.7:</u> The hardening, channelizing, or structural modification of natural drainageways shall be discouraged except in cases of protection of property and human life. The City shall require the issuance of dredge and fill permits in such instances.

<u>Policy 9.4.8:</u> Natural landscape barriers to flooding and stormwater shall be preserved or enhanced as a requirement to obtain a development order.

Policy 9.4.9: The City shall continue to cooperate with the Manatee County Public Works Department to advise its citizens of the appropriate methods for disposal of hazardous materials. Each quarter, the City shall notify its residential customers of the Household Hazardous Waste Amnesty Day provided at the Lena Road Landfill. The City shall continue to monitor its commercial and industrial customers to ensure that they are following appropriate disposal methods for hazardous materials.

Air Quality

Objective 9.5: The City shall ensure that existing and new development within the City will result in no net/measurable increase in air pollution. [9J-5.013(2)(b)1.]

<u>Policy 9.5.1:</u> The City shall not issue a development order until all appropriate permits have been obtained.

<u>Policy 9.5.2:</u> The City shall continue to work with and cooperate with the Manatee County Pollution Control Department to ensure that all existing commercial/industrial development is in compliance with federal and state air pollution control regulations and to monitor adopted performance standards.

Policy 9.5.3: The City shall maintain adopted **LOS** standards for its roadway system to lessen the impacts of automobile emissions on the City's air quality.

10.0 PARKLAND, OPEN SPACE, AND RECREATION GOALS, OBJECTIVES, AND POLICIES

GOAL: TO PROVIDE ADEQUATE PARKLAND AND OPEN SPACE FACILITIES FOR THE POPULATION OF PALMETTO.

Parks in New Development

Objective 10.1: To require the private sector to complement public park and recreation planning by including neighborhood park facilities in planned developments and new subdivisions.

<u>Policy 10.1.1:</u> Planned developments and new subdivisions shall be required to dedicate and construct new neighborhood park facilities meeting City standards.

<u>Policy 10.1.2:</u> The City shall review and amend, if necessary, the <u>Land Development Code</u> to require the dedication and construction of neighborhood parks within planned developments and/or new subdivisions.

<u>Policy 10.1.3:</u> By November 2002, the City shall consider the option of a fee in lieu of dedication and construction of neighborhood parks

Neighborhood/Community Parks

Objective 10.2: To provide neighborhood and community park facilities at a standard adequate to meet current and projected needs.

<u>Policy 10.2.1:</u> By November 2002, The City shall periodically review and amend, if necessary, the neighborhood/ community park Level of Service (LOS) standard of 4 acres/1,000 population.

<u>Policy 10.2.2:</u> The City shall continue to pursue land acquisition in the western portion of the City for the construction of a neighborhood park.

<u>Policy 10.2.3:</u> The City shall continue to inspect and upgrade playground equipment to meet applicable safety standards.

<u>Policy 10.2.4:</u> The City shall continue to coordinate with the Manatee County Parks and Recreation Department to ensure that County-owned and/or maintained park/recreational facilities located within or adjacent to the City are adequate to meet the needs of area citizens.

<u>Policy 10.2.5:</u> The City shall design all new parks and recreational facilities to include handicapped access for persons with disabilities.

<u>Policy 10.2.6:</u> The City shall develop a trails and open space linkage system that emphasizes pedestrian and bicycle access.

<u>Policy 10.2.7:</u> Priority shall be given to those linkages that connect parks, major residential areas, and schools or other areas.

Park System Needs Assessment

Objective 10.3: To ensure that the existing park system has sufficient capacity to meet the current and future park needs of Palmetto residents through the year 2010.

<u>Policy 10.3.1:</u> By December 2002 The City shall regularly complete a needs assessment for identifying and correcting deficiencies in the City's park system. This needs assessment shall include:

- Documentation of existing or projected deficiencies, if any, in park and recreational facilities.
- A joint public/private approach to providing the facilities and sites needed to meet identified needs by the year 2010.
- Financing sources necessary to correct deficiencies identified in the needs assessment.
- An implementation plan.
- Public transportation ability.

<u>Policy 10.3.2:</u> The City shall develop procedures to monitor facilities upkeep and maintenance to anticipate future needs.

<u>Policy 10.3.3:</u> The City shall assess the need for City recreational programs.

Public Access to Manatee River and Terra Ceia Bay

Objective 10.4: To maintain existing or increase public access to the Manatee River and Terra Ceia Bay.

<u>Policy 10.4.1</u>: The City shall not reduce the number of public access points to the Manatee River or Terra Ceia Bay.

<u>Policy 10.4.2:</u> The City shall encourage the Florida Department of Transportation to expand the DOT Wayside Park at the DeSoto Bridge in conjunction with the City's efforts to purchase 11.75 acres north of the Wayside Park through a P2000 grant

Policy 10.4.2: The City shall continue its efforts to obtain public access to Terra Ceia Bay.

<u>Policy 10.4.3:</u> By December 2002 The City shall map all public road rights-of-way that deadend at the waterfront or other permanent barrier. The City shall review the information to determine if such lands are suitable for the development of pocket parks and/or rest areas along bike and pedestrian paths.

Public Boat Ramps

Objective 10.5: To provide an adequate number of public boat ramps adjacent to the Manatee River and Terra Ceia Bay.

Policy 10.5.1: The adopted LOS standard for a boat ramp is 1 ramp per 2000 5,000-population. By December 2000, the City shall review this standard to determine if the standard is achievable.

<u>Policy 10.5.2:</u> The City shall not approve the closing of any existing public boat ramp unless an overriding public interest is established reduce the number of existing public boat ramps.

Policy 10.5.3: The City shall monitor the development activities in the vicinity of the Riverside Park boat ramp to ensure minimize interference from that future development does not interfere with the successful operation of the boat ramp. The City shall ensure seek to anticipate and

address that the impacts of future development on the availability of and demand for of boat trailer parking spaces.

<u>Policy 10.5.4:</u> The City shall continue its efforts to acquire a public boat ramp adjacent to Terra Ceia Bay.

<u>Policy 10.5.5:</u> The City shall work in conjunction with Florida Department of Transportation (FDOT) to improve the boat ramp facilities at the DeSoto Bridge.

GOAL: TO PRESERVE OPEN SPACES VITAL TO CONSERVATION OF THE NATURAL ENVIRONMENT OF PALMETTO AND TO IMPROVE PUBLIC ACCESS TO SUCH PLACES.

Public Access to Water Resources

Objective 10.6: Provide public access to Terra Ceia Bay and the Manatee River.

<u>Policy 10.6.1:</u> The City shall obtain improved public access to Terra Ceia Bay either through acquisition of a recreational site or through the requirement that projects adjacent to Terra Ceia Bay enter into a development agreement containing a condition(s) requiring the provision of public access.

Policy 10.6.1: The City shall improve public access to Terra Ceia Bay.

<u>Policy 10.6.2:</u> The City shall not reduce the number or square footage of public access points to water resources unless an overriding public interest is established.

Preservation of Environmentally Sensitive Areas

Objective 10.7: Require the preservation of environmentally sensitive areas indicated on the Future Land Use Map (FLUM) or as determined through jurisdictional delineation on a project specific basis, unless it can clearly be demonstrated that there is an overriding public interest otherwise.

<u>Policy 10.7.1:</u> Preserve private open space through the use of planned developments to conserve environmentally sensitive areas adjacent to Terra Ceia Bay and the Manatee River.

<u>Policy 10.7.2:</u> Land development regulations shall be revised by specify to specified standards and requirements for private open space conservation with the objective of the preservation of Terra Ceia Bay and the Manatee River.

Open Space Requirements

Objective 10.8: The City shall require the dedication of usable open space in all new residential and mixed use development.

<u>Policy 10.8.1:</u> By December 2000 2010, the City shall review and amend, if necessary, the open space LOS standard of 1 acre/1,000 population.

<u>Policy 10.8.2:</u> Open spaces shall be minimally developed and supplied with furnishings, appropriate equipment and facilities including, but not limited to, benches, picnic tables, shaded areas, etc. to allow public use and enjoyment.

Policy 10.8.3: By October 1, 2010, the City shall adopt a **LOS** standard for public multipurpose recreational facilities of 1 facility for every 15,000 population.

<u>Policy 10.8.4:</u> The City shall explore a plan to provide affordable cultural and recreational programs.

11.0 PUBLIC SCHOOL FACILITIES ELEMENT GOALS, OBJECTIVES, AND POLICIES

GOAL: THE CITY OF PALMETTO SHALL MAINTAIN COORDINATION WITH THE SCHOOL DISTRICT AND PARTICIPATING LOCAL GOVERNMENTS IN SCHOOL AND COMMUNITY PLANNING.

Objective 11.1: Coordinate to ensure future school sites are consistent with the Comprehensive Plan and growth and development patterns.

<u>Policy 11.1.1:</u> The City and the School Board shall coordinate the Comprehensive Plan and Future Land Use Map (FLUM) with the School Board's long-range facility maps to ensure consistency and compatibility with the provisions of this element.

<u>Policy 11.1.2:</u> The School Board and the City shall coordinate to ensure that proposed public school facility sites are consistent with the applicable land use designations of the Comprehensive Plan and appropriate Land Development regulations.

<u>Policy 11.1.3:</u> The School Board and the City shall coordinate to ensure that proposed public school facility sites and proposed development sites are compatible.

<u>Policy 11.1.4:</u> School sites shall be permissible in all future land use categories except conservation.

<u>Policy 11.1.5:</u> The City shall provide a copy of the Comprehensive Plan to the School Board.

Objective 11.2: Encourage the siting of school facilities so they serve as community focal points and encourage the potential for collocation with other public facilities.

<u>Policy 11.2.1:</u> Continue to encourage the location of schools adjacent to other public facilities such as parks, libraries, and community centers.

<u>Policy 11.2.2:</u> Assist the School Board to determine a site that can be used as a potential catalyst or leverage redevelopment efforts in the surrounding area.

Policy 11.2.3: Development proposals incorporating school facilities shall be evaluated

to determine the feasibility of co-location of stormwater and other infrastructure facilities.

Policy 11.2.4: The City and School Board shall determine whether collocation of public

facilities such as parks, libraries, and community centers can be achieved with existing or

proposed school sites when considering the acquisition and establishment of such public

facilities.

Objective 11.3: Coordinate school site selection with available, planned and needed

infrastructure.

Policy 11.3.1: The School Board and the City shall review proposed school sites for

available, proposed, and needed infrastructure.

Policy 11.3.2: The School Board shall evaluate and may request assistance from City to

determine available infrastructure for proposed schools and school expansions.

Policy 11.3.3: Road capacity and traffic concerns shall be evaluated during the school

planning, development, and permitting processes.

Policy 11.3.4: Pedestrian and bicycle plans shall be evaluated during the school

planning, development, and permitting processes.

Policy 11.3.5: The School Board shall be afforded the opportunity to participate in the

review of the City's Capital Improvements Program and Element to assist in coordination

of the timing of infrastructure.

Policy 11.3.6: The School Board and the City are subject to Section 1013.51, Florida

Statutes, in regards to any infrastructure improvements.

Objective 11.4: Participation in the County Emergency Preparedness System.

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<u>Policy 11.4.1:</u> The City shall be part of the formal Emergency Support Function (ESF)/Incidental Command System (ICS) for emergency response.

<u>Policy 11.4.2:</u> The City shall continue collaborative efforts in the management of special needs shelters, and transportation and tracking of citizens during evacuations.

<u>Policy 11.4.3:</u> The City shall partner with local government and the School Board in disaster drills as necessary to ensure community readiness.

<u>Policy 11.4.4:</u> The City shall work with other local governments and the School Board to promote coordination in disaster planning efforts to ensure collaborative processes rather than competing plans.

Objective 11.5: The City shall coordinate with other participating local governments and the School District in an annual review and update of the element.

<u>Policy 11.5.1:</u> The City shall work cooperatively with the School Board and other participating local governments to track approved and proposed development projects that have either received or requested concurrency determinations.

<u>Policy 11.5.2:</u> The City shall provide the School Board with annual updates, at a minimum, of concurrency reservations for schools that reflect completed residential units whose impacts are accounted for in the demand generated by existing students.

<u>Policy 11.5.3:</u> The City shall provide the School Board with population projections by School Service Area (SSA) and update on an annual basis.

<u>Policy 11.5.4:</u> A Staff Working Group shall be established to meet periodically and evaluate population projections, enrollment projections, and growth projections.

<u>Policy 11.5.5:</u> There shall be regular meetings of the Manatee Council of Governments to review the element and ensure that there is open communication on school and community planning issues and to annually review the element.

GOAL: ENSURING THE PROVISION OF PUBLIC SCHOOL FACILITIES CONSISTENT WITH THE ADOPTED LEVEL OF SERVICE (LOS) STANDARDS

Objective 11.6: Recognizing public school facilities as community infrastructure, work with other local governments and the School Board to establish uniform district-wide LOS standards for public schools of the same type.

Policy 11.6.1: The LOS standards for public schools are as follows:

- Elementary: 110% of Permanent Florida Inventory of School Houses (FISH)
 Capacity by School Service Area SSA
- Middle: 105% of Permanent FISH Capacity by School Service Area SSA
- High: 100% of Permanent FISH Capacity District-wide

Policy 11.6.2: Capacity Utilization is Capacity Demand divided by Capacity Availability.

Objective 11.7: Establish coordinated concurrency service areas that provide for effective analysis and planning.

Policy 11.7.1: The City, in coordination with the School Board, shall adopt School Service Areas SSAs as part of its land development regulations.

<u>Policy 11.7.2:</u> The City, in coordination with the other local governments and the School Board, shall consider the following criteria and standards when establishing and modifying School-Service Areas SSAs:

- Achievement and maintenance of LOS standards adopted;
- Maximizing utilization of school capacity;
- Transportation costs;
- Court-approved desegregation plans;
- Relationship to School Attendance Zones;
- Changes in use of schools;

- Anticipated demand and student generation based upon proposed or approved residential development;
- Patterns of development pursuant to adopted Comprehensive Plans;
- Neighborhoods;
- Natural and manmade boundaries, including waterways, arterial roadways, and political boundaries; and,
- Such other relevant matters as are mutually agreed to by the parties of the Interlocal Agreement.

Objective 11.8: Establish a concurrency management system that evaluates residential development applications for school concurrency requirements and maintains adopted levels of service.

<u>Policy 11.8.1:</u> The City and School Board shall ensure that the adopted levels of service are maintained by the end of the five-year planning period through the review of proposed residential development.

<u>Policy 11.8.2:</u> The City shall provide the opportunity for the School District to comment on Comprehensive Plan Amendments, rezonings, and other land-use decisions that may be projected to impact on public schools.

<u>Policy 11.8.3</u>: Concurrency determinations shall be made at the point in the development review process that constitutes the final concurrency determination for the City.

Policy 11.8.4: Capacity Demand shall be determined for each school type within the service area by adding the following:

- Existing students within the service area as determined annually by the School Board;
- Spaces reserved for future development with previously issued Certificates of
 LOS for Educational Facilities;

• Spaces reserved, subject to final approval by the City, of the potential number of students from the proposed development based on the most recently adopted methodology of the School Board.

<u>Policy 11.8.5:</u> Capacity Availability shall be determined for each school type within the service area by adding the following:

- Existing FISH permanent capacity; and,
- Improvements that will be in place or under construction within three years of the issuance of the final subdivision or site plan approval, or functional equivalent.

<u>Policy 11.8.6:</u> A proposed residential development shall receive a Certificate of LOS for Educational Facilities when it is determined there is sufficient Capacity Availability for the proposed impacts to schools based on Capacity Demand.

Policy 11.8.7: If sufficient capacity is not available within the SSA in which the proposed project is located, available capacity from contiguous service areas may be used.

<u>Policy 11.8.8:</u> A proposed development seeking a Certificate of LOS for Educational Facilities may utilize available capacity as needed from a contiguous SSA to meet the adopted LOS standards to determine financial feasibility within a SSA.

Policy 11.8.9: Contiguous Service Areas are as follows:

| School Service Area | Contiguous Service Area |
|---------------------|-------------------------|
| SSA I | SSA 2 |
| SSA 2 | SSA 1, SSA 3 |
| SSA 3 | SSA 2, SSA 4 |
| SSA 4 | SSA 3 |
| | |

Objective 11.9: Establish provision of mitigation and proportionate share opportunities consistent with Florida Statutes.

<u>Policy 11.9.1:</u> In circumstances where there is not sufficient capacity in one or more school type, a development shall be required to mitigate its impacts before receiving approval of the Certificate of LOS for school concurrency.

Policy 11.9.2: An Applicant may propose any form of mitigation authorized pursuant to Section 163.3180(13)(e)(1), Florida Statutes, that is subject to approval by the School Board and the Affected Local Government(s), including, but not limited to, the contribution of land; the construction, expansion, or payment for land acquisition or construction of a public school facility; and the creation of mitigation banking based on the construction of a public school facility in exchange for the right to sell capacity credits.

Policy 11.9.3: When proportionate share mitigation is used to satisfy the requirements of school concurrency, the City shall enter into a legally binding Development Agreement with the Applicant and the School Board. This Development Agreement shall record and incorporate the mitigation to be contributed by the Applicant and accepted by the School Board, and ensure such mitigation funds are utilized appropriately for an improvement that satisfies the demand.

<u>Policy 11.9.4:</u> Proportionate share mitigation shall be eligible for impact fee credits pursuant to the terms of Section 163.3180(13)(e)(2), Florida Statutes.

Objective 11.10: The Five-Year School Capacity Program should include projects necessary to address existing deficiencies and to meet projected capacity needs based upon achieving and maintaining the adopted LOS standards by the end of the five-year planning period.

<u>Policy 11.10.1:</u> The Five-Year Schedule should be reviewed and amended, at least annually, to include new capacity projects, proportionate share mitigation projects, and any projects necessary to maintain LOS standards.

Policy 11.10.2: Each year the City shall adopt plan amendments:

- 1) adding a new fifth year;
- 2) updating the financially feasible public schools capital facilities program;
- 3) coordinating the program with the five-year district facilities work plan, the plans of other local governments; and
- 4) as necessary, updating the concurrency service area map.

<u>Policy 11.10.3:</u> The annual plan amendments shall ensure that the Capital Improvements Program continues to be financially feasible and that the LOS standards shall continue to be achieved and maintained by the end of the five-year and long-term planning period.

<u>Policy 11.10.4:</u> If capacity projects are removed from the School Capacity Program by the School Board or moved to a later year, the City shall similarly modify the Five-Year Schedule in its annual Comprehensive Plan amendments to ensure consistency.

12.0 INTERGOVERNMENTAL COORDINATION GOALS, OBJECTIVES, AND POLICIES

This was originally Section 11 -Delete Note

GOAL: TO ACHIEVE MAXIMUM GOVERNMENTAL EFFICIENCY AND IMPROVE LOCAL GOVERNMENTAL PLANNING CAPABILITY BY IMPROVING THE QUALITY OF INTERGOVERNMENTAL COORDINATION.

Governmental Efficiency

Objective 12.1: Intergovernmental interaction shall aim at achieving an optimal level of coordination that is appropriate for attaining maximum efficiency.

<u>Policy 12.1.1:</u> Services and information shall be shared with other agencies to the extent practical.

<u>Policy 12.1.2:</u> Regional issues shall be addressed at, by, or through the Tampa Bay Regional Planning Council.

<u>Policy 12.1.3:</u> Intergovernmental coordination shall be reviewed periodically to avoid needless paperwork, duplication, non-productive meetings, and other waste.

Effective Plan Implementation

Objective 12.2: Intergovernmental coordination shall help to achieve effective implementation of the local Comprehensive Plan.

<u>Policy 12.2.1:</u> The City shall strive to cooperate with other communities and agencies in the region to bring private and public sectors together for establishing an orderly, environmentally, and economically sound plan for future needs and growth.

<u>Policy 12.2.2:</u> Development of regional programs that will reduce unnecessary delays in federal, state, and local development review procedures is encouraged.

<u>Policy 12.2.3:</u> Level of Service (LOS) standards shall be coordinated with other state, regional, or local entities having operational and maintenance responsibility for public facilities.

<u>Policy 12.2.4:</u> The impacts of development proposed in the Comprehensive Plan shall be coordinated with adjacent municipalities, the county, the region, and the state.

<u>Policy 12.2.5:</u> Consistent and coordinated management of Terra Ceia Bay and the Manatee River shall be pursued.

<u>Policy 12.2.6:</u> The City shall continue to work with Manatee County, the Southwest Florida Water Management District (SWFWMD), and any other appropriate regional partners to assure the continued availability of potable water supplies to meet meets the needs of the City's projected population, its businesses, and its visitors.

<u>Policy 12.2.7:</u> The City shall work to coordinate its future population projections with Manatee County and the <u>Southwest Florida Water Management District SWFWMD</u>.

<u>Policy 12.2.8:</u> The City shall continue to consider The Accord when making decisions regarding annexation and service provision.

School Planning

GOAL: FOSTER AND MAXIMIZE EFFICIENCY IN INTERGOVERNMENTAL COORDINATION WITH MANATEE COUNTY, ITS MUNICIPALITIES, THE COUNTY SCHOOL BOARD, AND OTHER REGIONAL, STATE AND FEDERAL ENTITIES BY MAINTAINING COMMUNICATION, COORDINATION, AND COOPERATION.

<u>Objective 12.3:</u> Maintain and enhance joint planning processes and procedures for the coordination of public education facilities for planning and decision making.

<u>Policy 12.3.1:</u> From time to time the City of Palmetto shall review existing coordination mechanisms and establish new mechanisms when needed that will evaluate and address its comprehensive plans and programs and their effects on the plans developed for the School Board. Assistance for this effort shall be requested from regional and state agencies, as needed.

<u>Policy 12.3.2:</u> On an annual basis, the School Board will provide the City of Palmetto with information from their Five-Year capital Facilities Plan to determine the need for additional school facilities.

<u>Policy 12.3.3:</u> In order to coordinate the effective and efficient provision and siting of public educational facilities with associate infrastructure and services within Manatee County, Manatee County Board of County Commissioners, the County School Board, and the county's local governments shall meet jointly to develop mechanisms for coordination, to share information, and to work on issues of mutual concern.

<u>Policy 12.3.4:</u> The City of Palmetto shall provide for the Monitoring and Evaluation of the implementation of the Public School Facilities Element.

<u>Policy 12.3.5:</u> Supply the School Board of Manatee County with a copy of the adopted Comprehensive Plan for the City of Palmetto.

GOAL: THE CITY SHALL CONTINUE INTERGOVERNMENTAL COORDINATION AND COOPERATION IN SCHOOL PLANNING.

Intergovernmental Coordination Element (ICE) Section

Objective 12.3: The City shall coordinate the adopted Comprehensive Plan with the plans of the School Board.

Policy 12.3.1: The City shall adopt the "Amended and Restated Interlocal Agreement for Public School Facility Planning" that was fully executed by all the parties as such Agreement and which may be amended from time-to-time.

<u>Policy 12.3.2:</u> The City shall strive to monitor and evaluate the Public School Facilities Element in order to assure the best practices of the joint planning processes and procedures for coordination of planning and decision making are implemented.

<u>Policy 12.3.3:</u> The City shall coordinate its Comprehensive Plan and Future Land Use Map (FLUM) with the School District's long-range facility maps to ensure consistency and compatibility with the provisions of this element.

Policy 12.3.4: The City shall provide an electronic (on CD) copy of the Comprehensive Plan to the School Board

Objective 12.4: The City shall provide for collaborative planning and decision making with the School District and participating local governments.

<u>Policy 12.4.1:</u> The City shall provide the School District with annual information needed to determine school concurrency.

<u>Policy 12.4.2:</u> The City shall annually provide the School District population projections to facilitate development of school enrollment projections.

<u>Policy 12.4.3:</u> The City shall provide the opportunity for the School District to comment on Comprehensive Plan Amendments, rezonings, and other land-use decisions that may be projected to impact on public schools.

Policy 12.4.4: A Staff Working Group shall be established to meet periodically and carry out the responsibilities assigned pursuant to the Interlocal Agreement.

<u>Policy 12.4.5:</u> The City shall participate in meetings of the Manatee Council of Governments to ensure open communication on school and community planning issues.

13.0 CAPITAL IMPROVEMENTS GOALS, OBJECTIVES, AND POLICIES

This was originally Section 12 - Delete Note

GOAL: PROVIDE PUBLIC FACILITIES TO ALL RESIDENTS IN A TIMELY, COST EFFECTIVE, AND SOUND FISCAL MANNER AND IN A WAY THAT PROMOTES COMPACT URBAN GROWTH.

Correct Existing Deficiencies and Meet Future Needs

Objective 13.1: The City shall direct its five-year schedule of capital improvements towards correcting existing facility/capacity deficiencies and/or meeting future facility/capacity needs, and replacing obsolete or worn-out facilities.[9J-5.016(3)(b)1.]

<u>Policy 13.1.1:</u> The City shall include capital projects of a generally non-recurring nature; with a useful life of at least 10 years; and with cost in excess of \$30,000 in the Capital Improvement Program (CIP) 5-year program schedule.

Policy 13.1.2: Those projects needed to correct existing deficiencies in meeting adopted LOS Level of Service (LOS) standards shall receive the highest priority in scheduling and funding within the CIP 5-year program schedule. More specifically, the City shall establish priorities based upon:

- The elimination of public hazards;
- The elimination of existing capacity deficits;
- Local budget impacts;
- Locational needs based on projected growth patterns;
- The accommodation of new development and redevelopment facility demands;
- Financial feasibility; and
- Plans of state agencies and water management districts that provide public facilities
 within the local government's jurisdiction.

<u>Policy 13.1.3:</u> The <u>City Council</u>, Public Works Director and City Clerk and <u>Police Chief</u> shall establish and review, on an annual basis, the prioritization of capital projects included in the <u>Capital Improvements Program.</u> CIP.

Policy 13.1.4: Because the City purchases its water wholesale from Manatee County, the City shall monitor and support the County's implementation of long-term water supply projects that ensure provision of potable water supplies for all of its customers, including the City of Palmetto. Those projects are listed below, and more information about them can be found in the County's Comprehensive Plan:

- MARS-I (East County Wellfield Expansion) this is expected to generate 2.17
 million gallons per day (mgd) of additional capacity, and to be online in 2009;
- MARS-II (North County Wellfield) this is expected to generate 3.0 mgd in additional capacity and to be online in 2014;
- Peace River/Manatee River Regional Water Supply Authority (PR/MRWSA) Option

 this is expected to generate 5.0 mgd in additional capacity and to be online in 2017;
 and,
- PR/MRWSA Regional Option for MARS-IV this is expected to generate 5.0 mgd in additional capacity and to be online by 2024.

Limit Public Expenditures in High Hazard Coastal Area

Objective 13.2: The expenditure of public funds to subsidize future development in the Coastal High Hazard Area (CHHA) shall be directed by the goals, objectives, and policies of the Coastal Management Element. (CME) [9J-5.016(3)(b)2.] (Also see Objective 8.5.4.)

<u>Policy 13.2.1:</u> The City shall expend funds within the <u>constal high hazard area</u> CHHA for continued maintenance/ improvement of existing facilities in order to meet adopted LOS standards and to encourage development/redevelopment.

Policy 13.2.2: The City shall continue to allocate revenues to the contingency fund for the purpose of insuring a local dollar match for state and/or federal disaster assistance grants maintain an unreserved fund balance of approximately 50 percent of any year's operating budget for the purpose of ensuring stability after an emergency situation and to provide matching grant money, if required.

<u>Policy 13.2.2:</u> The City shall continue to allocate revenues to the contingency fund for the purpose of ensuring a local dollar match for state and/or federal disaster assistance grants.

Coordination of Land Use Decision with the Capital Improvements Element

Objective 13.3: The City shall coordinate its future land use decisions with the CIP to ensure available service capacity at the time of development and require developers to assume an increased share of the cost of facility improvements. [9J-5.016(3)(b)3.]

<u>Policy 12.3.1:</u> By December 2001, the City shall complete a feasibility study to ascertain the level of commitment to, public support of and potential monies which could be generated through the adoption of additional impact fee ordinances (i.e., Transportation Impact Fee, Park and Recreation Impact Fee, Storm Water Utility Fee).

<u>Policy 13.3.1:</u> The City shall require all development and redevelopment to assume the cost of expanding and/or providing necessary public facilities to serve the development.

Policy 13.3.2: The City shall maintain records of de minimis transportation impacts to determine if and when a 110% threshold has been reached. A summary of these records shall be submitted to DCA with the annual update of the capital improvements element

Demonstration of the Ability to Fund Improvements

Objective 13.4: The City shall, through its Capital Improvements Program CIP and annual capital budget, manage its fiscal resources to ensure that previously issued development permits and the issuance of future development/redevelopment permits do not exceed the ability of the City to fund or provide needed capital improvements. [9J-5.016(3)(b)5.]

<u>Policy 13.4.1:</u> The City shall utilize grants and/or private funds to finance capital improvements. Grant funds and private non-discretionary monies (i.e., impact fees) shall be used before general revenues or financing of projects incurring debt.

Decisions Regarding Permit Issuances

Objective 13.5: The City shall continue to implement the Concurrency Management System that is adopted as part of the Land Development Code.

Decisions Regarding Permit Issuances

Objective 13.5: The City shall continue to implement the Concurrency Management System that is adopted as part of the Land Development Code.

<u>Policy 13.5.1:</u> At a minimum, the Concurrency Management System shall contain the following provisions:

The City of Palmetto shall make appropriate concurrency determinations in conjunction with the following development approval activities: 1) at the time of zoning actions, site plan approval, and/or subdivision approvals; 2) prior to the issuance of building permits; and 3) prior to the issuance of certificates of use and occupancy.

An affirmative principal concurrency determination will be required before a prospective developer can obtain a subsequent development order. Principal concurrency determinations will be made prior to the approval of subdivision plats, or in instances where plat approvals are not required to have predated the effective date of the concurrency requirement, a principal concurrency determination will be made the final site plan or building permit stage.

| | A principal concurrency determination made at the final plat approval |
|----------------|--|
| | will serve as the determination for requested building permits where |
| | said permits are issued within two years after the date of final-plat |
| | approval. Where the applicant demonstrates that the development has |
| | commenced on a timely basis and is continuing in good faith, this |
| | period may be extended but in no case shall this period exceed five |
| | years after final plat approval. |
| D , | In no instance shall a building permit be issued authorizing |
| | construction of a new building or expansion of an existing building |
| | unless the facilities necessary to maintain LOS standards are existing |
| | and available or are assured to be existing and available within the |
| | following time frames relative to the date of issuance of a certificate of |
| | occupancy (CO): |
| | a) Necessary water, sewer, solid waste and drainage facilities |
| | must be in place and available at the time of issuance of a CO; |
| | b) Necessary parkland must be acquired no later than 12 months |
| | after issuance of a CO; |
| | c) For the purposes of concurrency, a facility may be considered |
| | as available if the construction of the facility is included in the |
| | first three years of the City's adopted five year schedule of |
| | capital improvements or the first 3 years of the adopted |
| | Florida Department of Transportation five year work |
| | program, such that the needed facility will be in place or under |
| | construction not more than 3 years after issuance of a |
| | certificate of occupancy or its functional equivalent and if the |

| • | | schedule (or FDOT work program) includes the estimated |
|----------|---|---|
| | | date of commencement of actual construction and the |
| | | estimated date of project completion. |
| <u> </u> | Assura | ance that the facilities will be constructed or acquired and |
| | availat | ole within the time frames established in forgoing paragraph D. |
| | shall be provided by the following means: | |
| | a) | The necessary facilities are under construction at the time the |
| | | building permit is issued; |
| | -b) | The necessary facilities and services are the subject of a |
| | | binding executed contract for the construction of the facilities |
| | | or the provision of services at the time the building permit is |
| | | issued; |
| | | The necessary facilities are funded and programmed in year |
| | | one of the City's adopted capital budget or are programmed in |
| | | the CIE for construction or acquisition; the necessary facilities |
| | | shall not be deferred or deleted from the adopted one year |
| | | capital budget unless the dependent building permit expires or |
| | | is rescinded prior to the issuance of a certificate of occupancy. |
| | <u>d)</u> | The necessary facilities are programmed, in the five-year |
| | | capital facility plan or work program of the State agency |
| | | having operational responsibility for affected facilities, for |
| | | construction or acquisition; |
| | | The necessary facilities and services are guaranteed, in an |
| | | enforceable development agreement, to be provided by the |
| | | developer. |

Timely provision of the necessary facilities will be guaranteed by some other means or instrument providing substantially equivalent assurances. In all instances where required park land is not dedicated or acquired prior to issuance of a CO, funds in the amount of the developer's fair share shall be committed prior to the issuance of a CO unless the developer has entered into a binding agreement to dedicate an improved park site within the time frame established in foregoing paragraph D-2. A plan amendment is required to eliminate, defer or delay construction of any transportation facility or service, including any mass transit facility or service listed in the five-year schedule of capital improvements, which was relied upon in issuance of a development order, or permit to maintain the adopted LOS standard. It is anticipated that after building permits are issued, determinations of concurrency prior to the issuance of CO's may simply involve

Facilities Standards

Objective 13.6: The City shall issue development permits based upon existing development regulations including, but not limited to, concurrency management and the goals, objectives, and policies of this plan.

set forth in foregoing paragraphs D. and E.

review and verification of compliance with the terms of the conditions

<u>Policy 13.6.1:</u> When reviewing the impacts of future development/redevelopment, the City shall use the level—of-service standards established in the Capital Improvements Element and the Concurrency Management System.

<u>Policy 13.6.2:</u> Requested plan amendments and development proposals, whether public or private, shall be reviewed with respect to their anticipated impacts upon public facilities and levels of service. Further, the City shall establish a policy with Manatee County and a procedure to review and respond to proposed land use plan amendments within or immediately abutting the City's planning area.

<u>Policy 13.6.3:</u> The following LOS standards shall be established for the purpose of reviewing development proposals, issuing permits and development orders, and capital facilities planning:

| FACILITY | UNITS | STANDARD |
|----------------------------------|-----------------------|---|
| Neighborhood Park/Community Park | Acres | 4 acres/1,000 population |
| Boat Ramps | Lane | 1 lane/ 2,000 5,000 population |
| Open Space | Acres | 1 acre/1,000 population |
| Tennis | Court | 1 court/2,000 population |
| Baseball | Field | 1 field/2,000 population |
| Softball | Field | 1 field/2,000 population |
| Basketball | Court | 1 court/5,000 population |
| Racquetball | Court | 1 court/10,000 population |
| Soccer | Field | 1 field/5,000 population |
| Football | Field | 1 field/5,000 population |
| Shuffleboard | Court | 1 court/10,000 population |
| Fishing Piers | Feet | 800 feet/10,000 population |
| Playgrounds | Playgrounds | 1 playground/2,000 population |
| Picnicking | Pavilions/tables | 1 pavilion/10,000 population |
| Swimming Pool | Pool | 1 pool/20,000 population |
| Multi-Purpose Recreation | Square feet | 7,500 square feet/15,000 population |
| Sanitary Sewer | Gallons per day (GPD) | 100 gpd/capita |
| Solid Waste | Lbs/day | 7.1 lbs/capita |
| Drainage | NA | 25-year/24-hour duration storm design |
| Potable Water | Gallons per day (GPD) | 105 gpd/capita |

Public Schools

Objective 13.7: The City shall ensure that future public school facility needs are addressed in a manner consistent with the adopted level of service standards for public schools

<u>Policy 13.7.1:</u> The City and School Board of Manatee County agree to implement the level of service standards for public schools district wide to all schools of the same type as follows:

Elementary 110% Permanent FISH Capacity by School Service Area. Middle 105% Permanent FISH Capacity by School Service Area. High 100% Permanent FISH Capacity District wide.

Policy 13.7.2: The City shall ensure that future development pays its share of the costs of capital facility capacity needed to accommodate new development and to assist in maintaining the applicable adopted level of service standards, via impact fees and other legally available and appropriate methods.

Policy 13.7.3: The City in conjunction with the Manatee County School Board shall annually update the Five Year Capital Facilities Plans to ensure maintenance of a financially feasible capital improvements program and to ensure that level of service standards will continue to be achieved and maintained by the end of the planning period.

<u>Policy 13.7.4:</u> The City adopts by reference the School District of Manatee County 2007—08 School Capacity Program, as approved by the School board on March 10, 2008.

<u>Policy 13.7.5:</u> Manatee County School Board will ensure that the level of service standards for public schools are achieved and maintained by the end of their five year schodule of capital improvements.

Policy 13.7.6: Each year the City of Bradenton will adopt plan amendments: 1) adding a new fifth year; 2) updating the financially feasible public schools capital facilities program; 3) coordinating the program with the five year district facilities work plan, the plans of other local governments; and 4) as necessary updating the concurrency service area map. The annual plan amendments shall ensure that the capital improvements program continues to be financially feasible and that the level of service standards will continue to be achieved and maintained.

GOAL: THE CITY SHALL COORDINATE WITH THE SCHOOL DISTRICT TO PROVIDE A FINANCIALLY FEASIBLE CAPITAL IMPROVEMENTS PLAN.

Capital Improvement Element (CIE) Section

Objective 13.7: The City shall establish and maintain the adopted LOS for public schools.

<u>Policy 13.7.1:</u> The City and the School Board agree to implement the **LOS** standards for public schools to all schools of the same type.

<u>Policy 13.7.2:</u> The **LOS** standards for public schools are as follows:

- Elementary: 110% of Permanent Florida Inventory of School Houses (FISH)
 Capacity by School Service Area (SSA)
- Middle: 105% of Permanent FISH Capacity by School Service Area SSA
- High: 100% of Permanent FISH Capacity District-wide

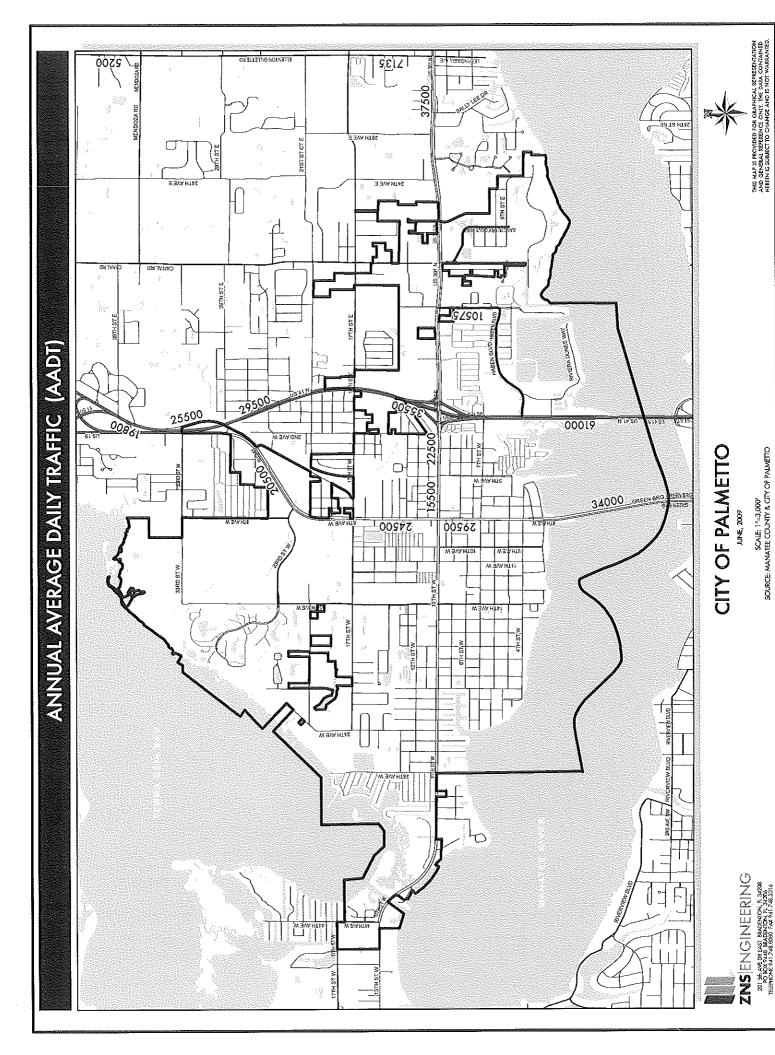
Policy 13.7.3: Capacity Utilization is Capacity Demand divided by Capacity Availability.

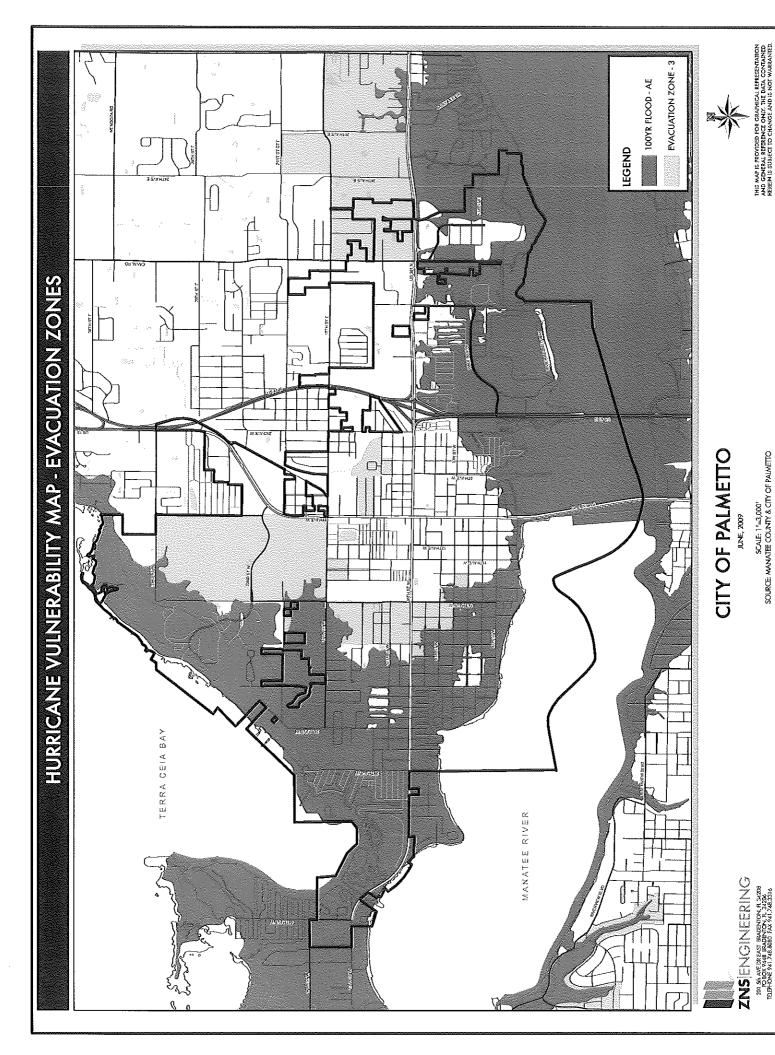
<u>Policy 13.7.4:</u> The City shall ensure that future development pays a proportionate share of the costs of capital facility capacity needed to accommodate new development.

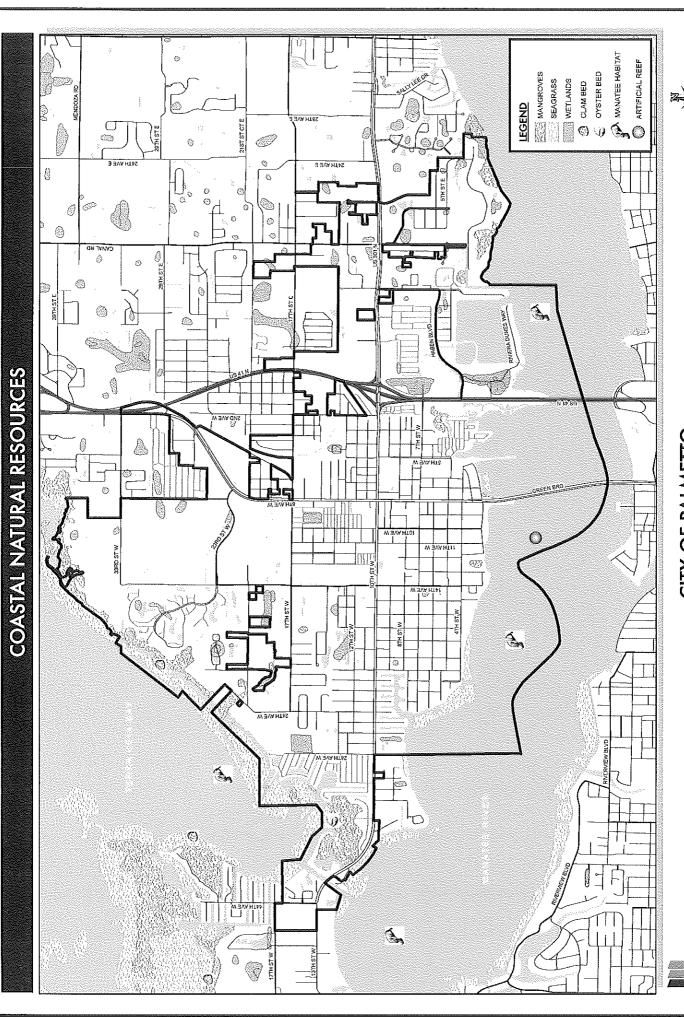
<u>Policy 13.7.5:</u> The City adopts by reference the School District of Manatee County 2008-09 School Capacity Program, as approved by the School Board on September 8, 2008.

<u>Policy 13.7.6</u>: The five-year schedule of improvements ensures the **LOS** standards for public schools are achieved and maintained within the period covered by the five-year schedule.

<u>Policy 13.7.7:</u> Annual updates to the schedule shall ensure levels-of-service standards are achieved and maintained.



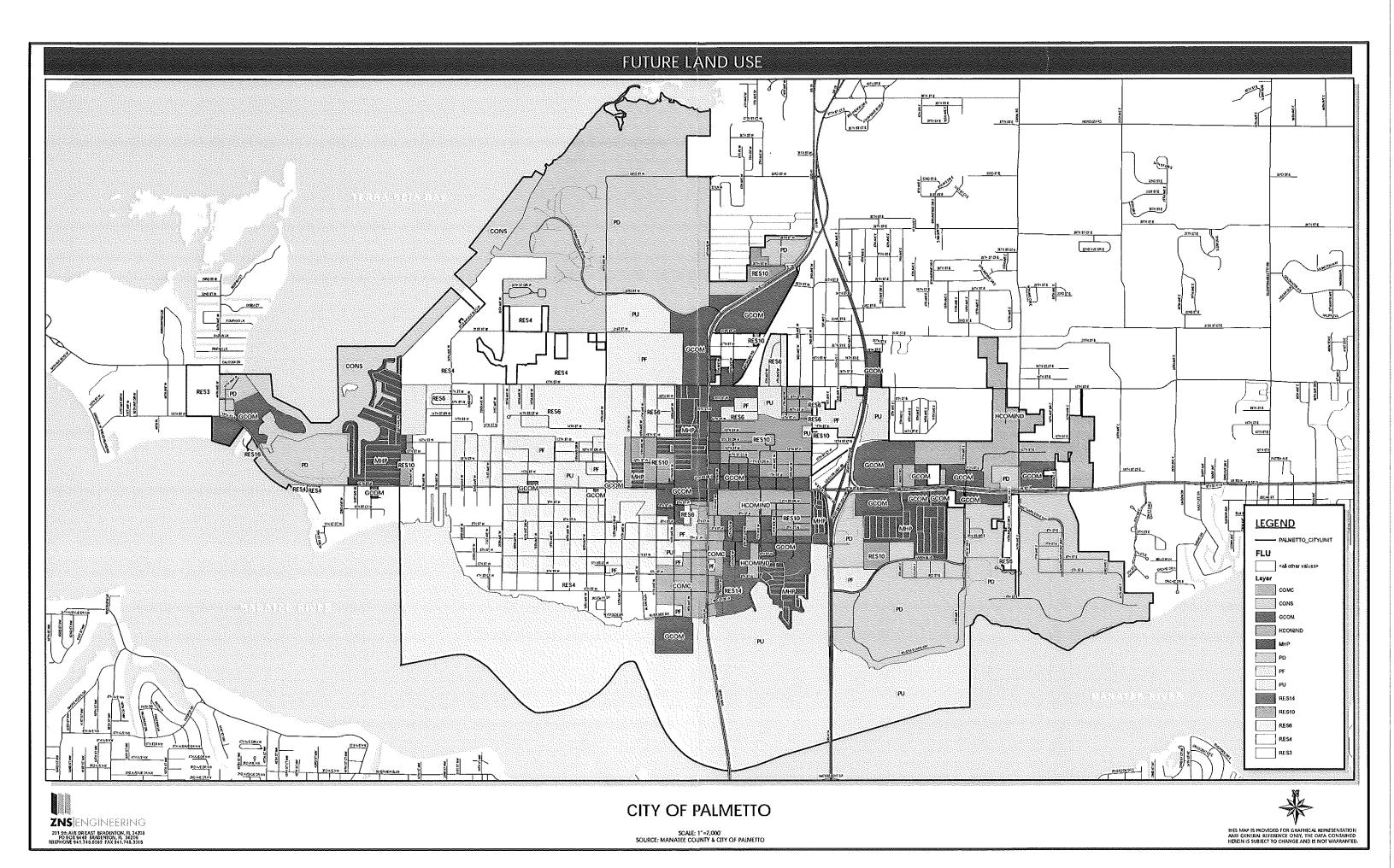




CITY OF PALMETTO

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SCURCE: MANATE COUNTY & CITY OF PALMETTO



OLD BUSINESS

a. Directors Comments

NEW BUSINESS