The City of Palmetto, Florida Comprehensive Annual Financial Report Fiscal Year Ended September 30, 2016

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Comprehensive Annual Financial Report

City of Palmetto, Florida

For the Fiscal Year Ended September 30, 2016



Prepared By The Finance Department

Karen L. Simpson, CGFO Finance Director



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City of Palmetto, Florida For the Year Ended September 30, 2016



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March 17, 2017

To the Citizens of the City of Palmetto, Florida:

State law requires that all general purpose local governments publish each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) in the United States of America and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants. Pursuant to that requirement, I present to you the Comprehensive Annual Financial Report of the City of Palmetto, Florida, for the fiscal year ended September 30, 2016.

This report consists of management's representations concerning the finances of the City of Palmetto. Management assumes full responsibility for the reliability and completeness of the information presented in this report. To provide a reasonable basis for making these representations, the management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft or misuse, and to compile sufficient, reliable information for the preparation of the City's financial statements in conformity with GAAP. The City of Palmetto has designed internal controls to provide reasonable assurance that the financial statements are free from any material misstatement. We believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position and results of operations of the City's financial of the City's financial activity have been included.

The City of Palmetto's basic financial statements have been audited by independent certified public accountants, Christopher, Smith, Leonard, Bristow & Stanell, P.A. The purpose of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2016, are free from material misstatement. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Palmetto's financial statements for the fiscal year ended September 30, 2016 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component in the financial section of this report.

Government Auditing Standards require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements. This report and the management letter are included in the Management Section of this report. GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Palmetto's MD&A can be found immediately following the report of the independent auditors.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Palmetto for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2015. This was the eleventh consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

THE CITY

The City of Palmetto, Florida was incorporated in 1897. The current charter was approved by the voters on November 8, 2016. Revisions to the charter included changing the residency requirements for elected officials, modifications to the selection process for electing a Vice Mayor and changing the time requirement for a charter review from every five years to every ten years. The government of the City consists of a Legislative Branch comprised of five elected Commissioners and an Executive Branch consisting of an elected Mayor. Three of the five Commissioners are elected by the electors of wards. The remaining two Commissioners are elected at-large by the electors of the entire City. The Mayor appoints all appointed officers of the City and the Commission has the power to confirm such appointments.

The City provides a range of municipal services. The public safety operation includes police protection, as well as building code compliance and zoning. Recreational services include numerous neighborhood parks, recreational trails, tennis and basketball courts and an estuary park. Public Works provides essential street and highway maintenance, landscaping, solid waste, water, sewer, storm water and reuse water for irrigation. Other services provided include planning, redevelopment, engineering and general administrative services.

The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests to the City Clerk's office. The City Clerk's office compiles the budget requests from all departments and develops the citywide proposed budget. The proposed budget is presented to Commission for review in July. Public hearings are held in late summer and early fall, prior to adopting the final budget before September 30th of each year. The appropriated budget is prepared by fund and department, and monthly reporting is done to monitor the results during the year.

ECONOMIC CONDITION AND OUTLOOK

Palmetto is a waterfront community located on the Gulf Coast of Florida, midway between Tampa/St. Petersburg to the north and Sarasota to the south. Palmetto is at the crossroads of Southwest Florida's largest commercial centers. It is home to the thriving Port Manatee and is the hub of Manatee County's agricultural industry, which ranks in the top ten for agricultural sales in Florida. Nearly three million Floridians live within a 50-mile radius of Palmetto, creating one of the state's most stable marketplaces. Nine public and private universities and colleges are within 45 minutes of the City, along with many of Florida's most noted attractions, museums and beaches.

As with most cities throughout Florida, 2016 continued to show signs that the economy has rebounded and growth is making a steady comeback. Foreclosures and abandoned properties have slowed considerably compared to prior years. Over the past five years, the economic environment has placed additional demands on the City to ensure that the health, safety, and welfare of the community are maintained. The City has increased the efficiency of our remaining resources to minimize the impact to our citizens. Statewide unemployment has continued to decrease from 5.1 percent at the end of 2015 to 4.9 percent as of December 2016. Unemployment in the North Port, Bradenton, Sarasota Metropolitan Statistical Area (MSA) also showed a slight improvement during the year and was projected to be 4.3 percent as of December 2016 compared to 4.4 percent in December 2015.

The City and its community leaders have made the commitment to work together and help achieve our goal of making the City of Palmetto a great place to live. Through our Community Redevelopment Agency (CRA), we have implemented a variety of programs to promote growth and economic development. Examples include downtown commercial core incentives for improvements to business properties coupled with additional incentives for hiring local businesses to complete the enhancements. In addition to bringing companies such as It Works! and Dollar General, a major renovation of a local veterinary clinic was completed during 2016 with the help of CRA incentives. As we look to 2017, the CRA is working closely with the County to bring a major hotel to the convention center property. This new hotel is a concierge hotel with 250 rooms and will bring several hundred jobs to the area. The CRA intends to commit \$8.5 million dollars to purchase property for a new public parking lot and associated improvements related to this hotel project. In addition, the hotel project will enable the extension of 7th Street between US41/301 and Haben Blvd. and activation of the traffic light at US41/301. The estimated construction cost for the hotel project is in excess of \$50 million dollars. All of these projects will add taxable value to the CRA and achieve one of our primary CRA goals, which is to promote redevelopment. In addition to developer incentives, storefront grants are available for commercial businesses, and the residential rehabilitation program that was started in 2010 continues to offer assistance to qualifying properties. Although development within the City in recent years has been modest, things appear to be on the upswing as we continue to look for growth opportunities while maintaining the "Old Florida" charm that residents and visitors have come to love. The City boasts thirteen public parks, numerous festivals, movies in the park and a variety of residential options for every lifestyle. Options include waterfront single family homes, golf and country club communities, and "Old World" homes in the historic downtown district. In recent years, several condominium developments were completed, many of which offer robust amenities and dramatic water views.

Although the economy has certainly improved over the last four years, Palmetto continues to be faced with increasing costs, increasing demand for services, aging infrastructure and unfunded mandates by state and federal governments. Despite the increased demand for services and rising costs, the Florida Legislature continues to propose and pass legislation that puts additional pressure on local government. In recent years, additional homeowner exemptions coupled with reductions in state revenue dollars have made it difficult for cities across the state. Increasing property values during the last four years have helped offset declines in other areas, but tax revenues are still well below their peak of 2009. However, new bills to reduce the communication services tax (CST) and business tax revenues are being proposed in the current legislative session. Taxable values throughout the City increased 4 percent, 5.3 percent and 6.5 percent in 2014, 2015 and 2016 respectively. As we look ahead, values should continue increasing at a similar pace. Capital funding presents a big challenge for the City and that will likely continue in the years to come. Aging infrastructure is in need of repair to ensure we continue to provide the service we demand for our residents. In November of 2016, voters throughout the County and City approved a half cent sales tax to help fund traffic, safety and public facility improvements in the City. This new tax will be in effect for fifteen years and will result in about \$900,000 per year for the City. The City will continue to aggressively seek grant funds to help offset the costs for infrastructure projects. In late 2013, Commission approved utility rate increases and that money is being used to fund many of the infrastructure projects within our Capital Improvement Plan. We are starting to see the benefits of this additional funding as many infrastructure projects are in the design phase or under construction. Another major focus for the City involves gateway beautification and aesthetic improvements to major corridors and business districts throughout the City. During 2016, the City completed phase one of a multi-year project that includes multimodal corridor improvements from Riverside Drive to 10th Avenue and north along 10th Avenue to 17th Street. The City hopes these improvements will attract more businesses to the area which means more jobs and increased spending in our local economy. In addition, these new businesses will increase our tax base which translates to revenue for the City. Despite the economic challenges, the City remains committed to providing the best possible service to our citizens. During 2016, the City continued to look for ways to reduce the funding being received from the CRA which will enable us to continue expanding programs that focus on redevelopment and the removal of slum and blight. In fiscal year 2016 the City Commission decided to raise the millage \$.25 from 5.7171 to 5.9671 for the fiscal year 2016. The City Commission is committed to fiscally sound programs designed to increase the tax base, by supporting the CRA activities and incentives and by enhancement of the City's image and quality of life via adoption of the Five-Year Capital Improvement Plan.

Great things are planned for the City this coming year. Community policing will continue to be a focus for our City as we strive to ensure residents have a safe place to call home. I am excited about several major initiatives involving redevelopment of our parks, recreational amenities, and infrastructure. As mentioned above, planning continues for future phases of the new multimodal redevelopment project along 10th Avenue from Riverside Drive to 17th Street. This project is made possible with the help of funding from the Florida Department of Transportation (FDOT), Sarasota/Manatee Metropolitan Planning Organization (MPO) and the Southwest Florida Water Management District (SWFWMD). A new seawall and living shoreline was also completed during fiscal year 2016 and will serve as a break water and also provide new habitat for a variety of fish. Park improvements will continue to be a focus, as upgrades to Sutton and Lamb Park are scheduled for the coming year. Our new solar parking structure at Estuary Park is now complete and generating electricity that we return to the FPL power grid as part of a partnership with the City. All of these projects will enhance the quality of life and recreation for our residents. I am happy to report on the progress of our new Aquifer Storage and Recovery (ASR) well. Construction is complete and we are in the final stages of testing and permitting. The ASR well is scheduled to be fully operational and online during 2017. Ultimately, this ASR well will stabilize the supply of reuse and provide much needed storage for advanced waste water. Many of the projects mentioned above were made possible through cooperative funding between the City, SWFWMD and the West Coast Inland Navigation District (WCIND). Several of the projects are explained in more detail below.

The City has been able to manage the economic downturn, and the road ahead looks very promising. We must remain cautious but diligent in our efforts to prioritize projects, identify funding and manage our human capital. During fiscal year 2016, the City completed a compensation study and suggested changes were implemented at the beginning of fiscal year 2017. It had been over 10 years since the last compensation study.

Our focus will continue toward diversification and expansion of local businesses, enhancing communication with the community and developing tools to provide even more safety to our residents and businesses. The exercise of fiscal restraint, the safeguarding and control of the City's resources, and continued growth in its tax base and utility customers give cause for challenge, optimism and excitement for the future. The City will continue to implement and review policies such as our fund balance policy to ensure we continue to be well prepared and fiscally sound for many years to come.

MAJOR INITIATIVES

For the Year:

In fiscal year 2016, the CRA awarded one commercial incentive totaling approximately \$50,000 to be payable over 10 years.

The CRA awarded four storefront grants totaling \$35,651 for exterior renovations on commercial properties in the district during fiscal year 2016.

The Residential Rehabilitation Program funds affordable housing rehabilitation within the CRA District as a means to reduce slum and blight as defined in F.S. 163 Part III. Since the program started in 2010, a total of six homes have been completed. The CRA has contributed a total of \$153,424 to these homes.

The City issued a total of nine procurement requests for proposals (RFPs) during fiscal year 2016. Areas of interest included the Seawall Replacement at Riverside Park, Fireworks, Engineering Services, Janitorial Services and Police Automotive Repairs.

The City Commission approved approximately \$8.8 million of capital improvements for fiscal year 2016. Major projects include the ASR well, Inflow and Infiltration (I&I), reuse line expansion and storm water drainage improvements in the 13th Street and 24th Avenue area. Other projects include annual upgrades and repairs to our waste water treatment plant, miscellaneous repairs to our City buildings and the installation of security cameras.

Several million dollars was spent on the multimodal project at Riverside Park. Improvements included the new seawall and living seawall, low impact design (LID) parking spaces, enhanced

landscaping and LED lighting. This project was funded by the CRA and FDOT and is phase one of a multi-year partnership which is explained in more detail below.

Over \$500,000 was spent on reducing I&I in system one and system four. Both of these areas are located west of BUS 41 and is one of the largest components of our utility infrastructure. The improvements will help reduce the amount of unnecessary flows that must be processed at our treatment plant.

In late 2015, the City reached a contract agreement with the Police Benevolent Association (PBA) Union. This agreement was effective October 2015 and is in effect until September 2018. As part of this new agreement, officer salaries were adjusted to ensure we remain competitive with surrounding jurisdictions.

The City received the Certificate of Achievement for Excellence in Financial Reporting for the eleventh consecutive year. The City also applied for and received the Distinguished Budget Presentation Award for the 2016 budget. This was the seventh year in a row the City received the budget award from the Government Finance Officer's Association (GFOA).

The City completed its tenth year of offering a free "movie in the park" once a month, subsidized by Spectrum and Waste Management, providing affordable recreational options to our residents.

For the Future:

Redevelopment plans for the 10th Avenue and 8th Avenue corridors have begun. This project will focus on pedestrian friendly enhancements, beautification and congestion management on both corridors. Phase one of the multi-year project was completed in 2016 and included improvements beginning from the Green Bridge and continuing to 10th Avenue West. This project is made possible with CRA funds and funding from FDOT, SWFWMD and Sarasota/Manatee MPO.

The new ASR well continues to move forward and construction is now complete. SWFWMD partnered with the City and contributed over \$2 million dollars in grant funding towards this project. The City will work with SWFWMD to complete the final stages of testing later this year. The ASR well is expected to be operational before the end of 2017. Once fully operational, this ASR well will provide unlimited storage capacity for reclaimed water and provide a more stable year-round supply to our residents. Additional benefits associated with the ASR well include conservation of potable water, elimination of the risks associated with discharge into the waterways and preservation of the environment.

The City has issued an RFP for the design of the new equalization (EQ) basin at our wastewater treatment plant. This tank will allow waste water that is being treated to have a more stable flow pattern by eliminating large fluctuations in the volume of water being treated. Ultimately, this means less stress on our treatment facility. The total cost for this project is estimated at \$4 million and will be funded with a State Revolving Facility (SRF) loan.

The City plans to continually tackle inflow and infiltration issues within the utility infrastructure to help reduce the amount of water that flows to the plant for treatment. This reduction will reduce unnecessary strain being placed on our treatment facility and improve the overall efficiency of the treatment plant. Much work has already begun as smoke testing has been completed and many problem areas have been identified. The City has applied for a Community Development Block Grant (CDBG) to assist with funding the cost of these improvements. We are awaiting the final award decisions and the City could receive up to \$750,000 for improvements.

Construction on the new hotel at the convention center and the extension of 7th street will be forthcoming. We are hopeful that construction of the new parking area and associated road work will begin before the end of the year.

Intersection improvements at 14th Avenue and 17th Street are scheduled to get underway later this year. This project is being funded with the help of FDOT and the Local Agency Program (LAP) dollars. Once completed, 14th Avenue will be realigned and additional pedestrian cross walks will be installed.

The removal of slum and blighted areas and development incentives will continue to be the focus of our CRA. We hope to utilize these incentives and build on the recent successes to attract more companies to our beautiful City.

The City will continue to make improvements at the waste water treatment plant to ensure renewal of our operating permit. Specific improvements include the installation of a chloramine injection system and lift station upgrades.

ACKNOWLEDGEMENTS

The preparation of the Comprehensive Annual Financial Report was accomplished through the diligent efforts of the City Clerk's Office, the Finance Department and other City staff. I would like to express my appreciation to the firm of Christopher, Smith, Leonard, Bristow & Stanell, P.A. for their cooperation and assistance throughout the year.

Sincerely,

Shiley Groover Bryant

Shirley Groover Bryant, Mayor City of Palmetto

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Palmetto Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2015

Executive Director/CEO



City of Palmetto, Florida Fiscal Year Ended September 30, 2016 List of Principal Officials

Elected Officials

Shirley Groover Bryant Harold Smith Tamara Cornwell Jonathan Davis Harold Smith Tambra Varnadore Brian Williams Mayor Vice Mayor, Ward 1 Commissioner At-Large Commissioner, Ward 1 Commissioner, Ward 2 Commissioner, Ward 3

Office of the City Clerk

James R. Freeman Amber Foley Karen Simpson City Clerk Assistant City Clerk Finance Director

Public Works

Allen Tusing Javier Vargas Grace Johnson Director Deputy Director of Public Works Deputy Director – Administration

Police Department

Scott Tyler Mike Stinson Steve Greer Police Chief Captain Captain

Community Redevelopment Agency

Jeff Burton

Director

City Attorney

Mark Barnebey

City Attorney



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INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor, and Members of the City Commission City of Palmetto, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Palmetto, Florida (the "City"), as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Palmetto, Florida, as of September 30, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As described in Note II to the financial statements, the City modified its method of application of generally accepted accounting principles in its reporting of its actuarially determined net pension liability, deferred outflows and deferred inflows for both defined benefit plans so that the reporting date of the valuation is consistent with the measurement date. Our opinion is not modified with respect to this matter.

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BRADENTON SARASOTA TAMPA 1001 3rd Avenue West, Suite 700 1515 Ringling Boulevard, Suite 900 101 East Kennedy Boulevard, Suite 1460 Bradenton, FL 34205 Sarasota, FL 34236 Tampa, FL 33602 ph 941.748.1040 ph 941.954.4040 ph 813.490.4490

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and pension and other post-employment benefit schedules on pages 14–27 and 103–114, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual non-major fund statements and schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules, are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 17, 2017, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting.

Christopher, Smith, Jeanaul, Brister & Stanell, P.A.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

March 17, 2017 Bradenton, Florida

(Unaudited)

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Palmetto, Florida (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2016. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the Mayor's letter of transmittal preceding this report and the City's financial statements beginning on page 29.

FINANCIAL HIGHLIGHTS

At the close of the fiscal year ending September 30, 2016:

- The assets of the City exceeded its liabilities by \$68,923,154 (*net position*). Of this amount, \$7,078,291 (*unrestricted net position*) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City reported an increase in total net position of \$3,831,601 compared to \$4,079,092 in fiscal year 2015 before any change in accounting principle. Increased expenses outpaces increased revenues resulting in a lower net position at the end of fiscal year 2016. The City's total net position increased, after the change in accounting principle, by \$2,834,114, or 4.29%, in comparison to the prior year, which includes a prior period adjustment reducing the beginning net position by \$997,486. The adjustment was a result of the City implementing a change in accounting principle by changing the measurement date, per the provisions of the Governmental Accounting Standards Board (GASB) Statement No. 68. For more information on this change, please refer to Note II, A on page 52.
- Total revenues increased a total of \$682,781 or 2.89% in comparison to the prior year. Property taxes and motor fuel taxes, increased \$704,066 and \$99,528 respectively. These increases were offset by a decrease in capital grants totaling \$359,821 which is driven by the completion of the ASR in 2015 and the boat ramp in early fiscal year 2016.
- Total expenses increased \$930,273 or 4.76% in comparison to prior year. General government activities, public safety, highways and streets and water and sewer increased \$302,235 (10.95%), \$325,755 (7.32%), \$132,169 (12.82%), and \$335,945 (6.83%) respectively while solid waste expenses decreased \$178,478 or 8.19% over the prior year. The decrease in Solid Waste expenses is a result of lower costs as part of the new franchise agreement signed in November, 2015.
- The City's governmental funds reported combined ending fund balances of \$12,723,032, an increase of \$1,181,033 in comparison with the prior year ending balance. Approximately 36.57% of this total amount, \$4,652,720 (*unassigned fund balance*), is available for spending at the City's discretion and is 46.57% of the total general fund expenditures. Restricted fund balance of \$4,514,848 is restricted for roadway infrastructure, Community Redevelopment Agency (CRA) building department operating expenses, law enforcement special projects, the maintenance of the City's cemetery and impact fees used to fund growth in the City. The committed fund balance in the amount of \$2,885,547 includes \$2,039,206 for the trailer park trust.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements

The focus of the *government-wide financial statements* is on the overall financial position and activities of the City of Palmetto. Reporting is similar to that of a private-sector business. The City's government-wide financial statements include the statement of net position and statement of activities. As described below, these statements do not include the City's fiduciary funds because resources of these funds cannot be used to finance the City's activities, however, these statements are included in the City's fund financial statements, because the City is financially accountable for those resources, even though they belong to other parties.

(Unaudited)

The *Statement of Net Position* presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents *revenues* and *expenses*, and shows how the government's net position changed during the fiscal year. All changes in net position are reported in a manner similar to the approach used by private-sector businesses in that revenues are recognized when earned or established criteria are satisfied and expenses are reported when incurred. Accordingly, revenues are reported even when they may not be collected for several months after the end of the accounting period and expenses are recorded even though they may not have consumed cash during the current period.

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, highways and streets, recreation and economic and physical environmental services. The business-type activities of the City include solid waste collection, water and sewer, the storm water utility system and the reuse utility.

The government-wide financial statements are found on pages 29 through 31 of this report.

Fund financial statements

Unlike government-wide financial statements, the focus of fund financial statements is directed to specific activities of the City rather than the City as a whole. Except for the General Fund, separate funds are established to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, used fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City can be divided into three categories: 1) governmental funds, 2) proprietary funds, and 3) fiduciary funds.

Governmental funds

Governmental fund financial statements consist of a balance sheet and a statement of revenues, expenditures, and changes in fund balances. These statements are prepared on an accounting basis that is significantly different from that used to prepare the government-wide financial statements.

In general, these financial statements have a short-term emphasis and, for the most part, measure and account for cash and other assets that can easily be converted to cash. For example, amounts reported on the balance sheet include items such as cash and receivables collectible within a short period of time, but do not include capital assets such as land and buildings. Fund liabilities include amounts that are to be paid within a short period after the end of the fiscal year, but do not include long-term debt, leases, compensated absences or other similar long-term liabilities. The difference between a fund's total assets, outflows, inflows and total liabilities is labeled as the fund balance, and generally indicates the amount that may be used to finance the next fiscal year's activities. The statement of revenues, expenditures and changes in fund balances for governmental funds reports only those revenues and expenditures that were collected or paid during the current fiscal year or very shortly after the end of the year. For the most part, the balances and activities accounted for in the governmental funds are also reported in the governmental activities columns of the government-wide financial statements. However, because of the difference in accounting basis used to prepare fund financial statements and government-wide financial statements, there are often significant differences between the totals presented. For this reason, there is an analysis at the bottom of the governmental fund balance sheet that reconciles the total fund balances to the amount of net position presented in the governmental activities column on the statement of net position. Also, there is an analysis after the statement of revenues, expenditures, and changes in fund balances that reconciles the total change in fund balances for all governmental funds to the change in net position as reported in the governmental activities column in the statement of activities.

The City presents in separate columns, funds that are most significant to the City (major funds) and all other governmental funds are aggregated and reported in a single column (non-major funds). The City's only non-major governmental fund during the year-ended September 30, 2016 was the Capital Projects fund.

The City's governmental fund financial statements are presented beginning on page 32.

(Unaudited)

Proprietary funds

Proprietary fund financial statements consist of a statement of net position, a statement of revenues, expenses and changes in fund net position, and a statement of cash flows. These statements are prepared on an accounting basis that is similar to the basis used to prepare the government-wide financial statements. For financial reporting purposes, proprietary funds are grouped into enterprise funds and internal service funds.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, reuse, solid waste collection and storm water utility system. The City does not report any internal service funds.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the major enterprise funds which are the solid waste collection, water and sewer utility, storm water utility system, and reuse utility. The City does not have any non-major proprietary funds during the year-ended September 30, 2016.

The proprietary fund financial statements can be found beginning on page 35 of this report.

Fiduciary funds

Fiduciary fund financial statements consist of a statement of fiduciary net position and a statement of changes in fiduciary net position. Assets held by the City for other parties, either as a trustee or as an agent, and that cannot be used to finance the City's own operating programs are reported in the fiduciary funds. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's fiduciary funds consist of pension trusts that present the results of two defined benefit pension plans and an agency fund. Agency funds are unlike all other types of funds, reporting only assets and liabilities. They are merely clearing accounts for assets held by the City as an agent for individuals, private organizations and other governmental entities and are not reflected in the government-wide financial statements.

The fiduciary fund financial statements can be found on pages 39 and 40 of this report.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 42 of this report.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension and other post employment benefits to its employees. Required supplementary information can be found beginning on page 103 of this report.

Included in the required supplementary information are budgetary comparison schedules for the General Fund, Community Redevelopment Fund and the Road and Bridge Fund found on pages 103 through 105.

The non-major Capital Projects Fund and combining statements for the fiduciary funds, begin on page 116.

(Unaudited)

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$68,923,154 at the close of the most recent fiscal year.

The following schedule is a summary of the Statement of Net position found on page 29 of this report:

City of Palmetto's Net Position Governmental Activities Business-type Activities Total Primary Government 2016 2015 2016 2015 2016 2015 Assets Current and other assets \$ 11,056,702 \$ 10,485,445 \$ 4,037,801 \$ 3,843,117 \$ 15,094,503 \$ 14,328,562 Restricted assets 2,251,002 1,617,291 3,258,886 3,310,303 5,509,888 4,927,594 Capital assets, net of depreciation 37,888,569 32,793,401 32,409,554 37,630,164 70,681,970 70,039,718 Total assets 49,732,900 40,090,088 39,562,974 51,196,273 91,286,361 89,295,874 1,150,832 **Deferred outflows of resources** 1,674,455 1,438,453 990.918 2,589,285 2,665,373 Liabilities Current and other liabilities 490,271 473,881 959,058 1,313,372 1,787,253 1,449,329 Non-current liabilities 10,244,948 11,997,033 13,198,286 23,656,893 10,458,607 22,241,981 Total liabilities 10,735,219 10,932,488 12,956,091 14,511,658 23,691,310 25,444,146 Deferred inflows of pension earnings 1,109,901 321,596 227,369 30,377 1,337,270 351,973 **Net Position** 33,319,038 22,947,006 21,533,620 Net investment in capital assets 33,506,241 54,852,658 56,453,247 Restricted 3,567,422 1,012,806 4,474,145 4,378,810 906,723 5,391,616 Unrestricted 3,030,809 3,937,734 3,140,557 3,731,428 7,078,291 6,762,237 Total net position \$ 41,025,608 \$ 39,917,269 \$ 27,897,546 \$ 26,171,771 68,923,154 \$ 66,089,040 \$

The overall net position of the City increased slightly in 2016 as a result of increases in net position netted against the negative effects of implementing a change in method of applying GASB 68. Changes in net position over time can be one of the best and most useful indicators of financial position. The total net position of the City increased from fiscal year 2015 by \$2,834,114 or 4.29%. The net position of governmental activities increased by \$1,108,339, or 2.78% due to the increase of \$704,066 in property taxes, \$99,528 in motor fuel taxes and smaller increases in nearly every other revenue type. Net position of business-type activities increased by \$1,725,775, or 6.59% primarily as a result of an approved increase in user fees for water, sewer and reuse utilities and minimal effect of the accounting principle change. The overall net operating income of the business-type activities is \$2,359,084.

A significant portion of the City's net position, \$56,453,247 or 81.91% reflects its investment in capital assets (e.g., land, buildings, improvements, infrastructure and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should still be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

(Unaudited)

An additional portion of the City's net position, \$5,391,616 or 7.82% represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$7,078,291 or 10.27% may be used to meet the City's ongoing obligations to citizens and creditors. This amount includes the fund balance of the Trailer Park Trust (Governmental Activities) of \$2,039,206, which may be used upon approval of the City Commission after a duly advertised public hearing.

At the end of the current fiscal year, the City reported positive balances in all three categories of net position, governmental activities, business-type activities and total combined net position.

The following is a summary of the information presented in the Statement of Activities found on pages 30 and 31 of this report:

	Governmental Activities		Business-type	Activities	Total Primary Government			
	2016	2015	2016	2015	2016	2015		
Revenues								
e	\$ 832,366 \$	775,414	\$ 10,290,534 \$	10,081,782 \$	11,122,900 \$	10,857,196		
Operating grants and								
contributions	5,470	29,693			5,470	29,693		
Capital grants and contributions	220,296	554,283	41,303	67,137	261,599	621,420		
General revenue	5 3 (1 1 0 5	6 555 0 41			5 6 (1 1 6 5	6 555 0 41		
Property taxes	7,261,107	6,557,041			7,261,107	6,557,041		
Other taxes	4,436,332	4,256,721			4,436,332	4,256,721		
Other	1,164,907	1,260,855	 36,754	23,362	1,201,661	1,284,217		
Total revenues	13,920,478	13,434,007	 10,368,591	10,172,281	24,289,069	23,606,288		
Expenses			 					
Governmental Activities:								
General government	3,063,567	2,761,333			3,063,567	2,761,333		
Public safety	4,773,190	4,447,435			4,773,190	4,447,435		
Highways and streets	1,163,107	1,030,938			1,163,107	1,030,938		
Recreation	632,666	648,017			632,666	648,017		
Economic and physical								
environment	2,699,069	2,713,354			2,699,069	2,713,354		
Interest on long-term debt	116,363	120,874			116,363	120,874		
Business-type Activities:								
Solid Waste			2,001,620	2,180,098	2,001,620	2,180,098		
Water and Sewer			5,255,761	4,919,816	5,255,761	4,919,816		
Stormwater			593,910	574,894	593,910	574,894		
Reuse			 158,216	130,437	158,216	130,437		
Total expenses	12,447,962	11,721,951	 8,009,507	7,805,245	20,457,469	19,527,196		
Increase (decrease) in net position								
before transfers	1,472,516	1,712,056	2,359,084	2,367,036	3,831,600	4,079,092		
Transfers	458,963	406,595	(458,963)	(406,595)				
Change in net position	1,931,479	2,118,651	1,900,121	1,960,441	3,831,600	4,079,092		
Net position - beginning	39,917,269	42,114,615	26,171,771	25,164,644	66,089,040	67,279,259		
Change in accounting principle	(823,140)	(4,315,997)	(174,346)	(953,314)	(997,486)	(5,269,311)		
Net position - beginning, as restated	39,094,129	37,798,618	25,997,425	24,211,330	65,091,554	62,009,948		
Net position - ending	\$ 41,025,608 \$	39,917,269	\$ 27,897,546 \$	26,171,771 \$	68,923,154 \$	66,089,040		

City of Palmetto's Changes in Net Position

(Unaudited)

Governmental activities

Total revenues for governmental activities increased by \$486,471 or 3.62% when compared to the prior year. The net increase in revenues for the current year is the result of the following:

- City property tax revenues increased by \$704,066 or 10.74% due to a 5.4% increase in property values and 0.25 mil increase in the millage rate. These increases affect both the property taxes collected by the City and the tax increment financing (TIF) monies received by the CRA from the City and Manatee County. This was the third year property values have increased, and it appears the trend will continue in the future.
- Capital grants applicable to governmental activities decreased by \$333,987 or 60.26% due to grants received in 2015 from SWFWMD for the ASR and WCIND for the the boat ramp project that was not received in 2016. The boat ramp was completed in early 2016 and the remainder of the grants were received during the current year.
- Other taxes increased by \$179,611 or 4.22% compared to the prior year due to small increases in receipts of sales tax and utility tax revenue. Lower fuel costs for most of the fiscal year may have contributed to these increases.
- Other revenues decreased by \$95,948 or 7.61%. This decrease in revenue is due to the sale of CRA property in 2015.

Total expenses for governmental activities increased by \$726,011 or 6.19% in comparison to the prior year. The increase in the current year expenses is attributed to:

- Increases in General government accounted for \$302,234 (10.95%) and accounts for 41.63% of the overall increase in governmental expenses. This increase includes an additional \$51,969 in personnel costs for the wage increases and \$178,073 in increased tax increment funds to CRA for increased property values and millage rates.
- Increases in Public safety accounted for \$325,755 (7.32%) and accounts for 44.87% of the overall increase in governmental expenses. The increase includes \$155,292 in additional personnel costs for increased wages and associated benefits for the police union members and \$145,451 in pension expense related to GASB 68 pension liability.
- Increases in Highways and Streets of \$132,169 (12.82%) can be attributed to additional wage and benefit costs of \$40,801 and road repair materials of \$54,255.
- Other activities incurred minimal changes that include higher depreciation costs from completed projects and lower personnel costs from higher turnover.

(Unaudited)

The following graph shows the composition of revenues for the City's governmental activities:



Revenues by Source - Governmental Activities

The following chart compares expenses with program revenues, not including tax revenue, for the City's governmental activities:



Business-type Activities

Total revenues increased by \$196,310 or 1.93% for the current year. This revenue increase was largely associated with increases in charges for services of \$208,751 offset by a decrease in capital grants totaling \$25,834. The increase in charges for services was due to a 4% increase in water, sewer and 2% in reuse user fees. This increase was the third year of a five-year plan from a rate study completed at the end of fiscal year 2013 and implemented at the beginning of fiscal year 2014. The decrease in capital grants resulted in the completion of the grant awarded from Southwest Florida Water Management District (SWFWMD) for the City's Aquifer Storage Recovery (ASR) well project that was completed in fiscal year 2016.

(Unaudited)

Total expenses increased by \$204,262 or 2.62% when compared to the previous year. Increased expenses in Water and Sewer of \$335,945 was due to increased maintenance costs of \$115,049 and contract services of \$99,328 for Manatee County Water and Veolia Water. These expenses were offset by expense reductions in Solid Waste of \$178,478 due to the reduced costs in the new Waste Management contract. Stormwater and Reuse experienced minimal increases in expenses and all are explained in the Proprietary funds section in greater detail.

The following chart shows total revenues by source for all business-type activities:



^{*} Zero Data, Operating Grants and Contributions

The following chart compares expenses with program revenues for the City's business type activities:



Expenses and Program Revenues

(Unaudited)

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

The fund financial statements for the governmental funds are provided on pages 32 and 33. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financial requirements. In particular, *unassigned fund* balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's funds reported combined ending fund balances of \$12,723,032 an increase of \$1,181,033 compared to the prior year. Approximately 36.57% of this amount, or \$4,652,720, constitutes *unassigned fund balance*, which is available for spending at the City's discretion subject to budgetary constraints. The total fund balance increase resulted from positive net change in both the General Fund and Capital Projects Fund of \$484,079 and \$1,784,182 respectively. These increases are netted against smaller negative net change in both the CRA and Road and Bridge funds of \$817,398 and \$269,830, respectively.

The General Fund is the chief operating fund of the City. General tax revenues and other receipts that are not allocated by law or by contractual agreement to another fund are accounted for in this fund. General operating expenses, fixed charges and capital improvement costs not paid through other funds are paid from this fund. At the end of the current fiscal year, the total fund balance of the general fund was \$8,206,680, as compared with \$7,722,601 in the previous year.

The breakdown of General Fund fund balance classifications is as follows:

- Unassigned fund balance is \$4,652,720 as compared to \$4,586,884 the previous year. The \$65,836 increase was due, in part to a reduction in the unspendable fund balance and increases to general revenues such as property taxes.
- Assigned fund balance increased by \$194,849 to \$393,991. This increase was attributed to a larger portion of the available fund balance being assigned to fund 2017 one time expenditures. The City's fund balance policy allows balances above five months of expenditure budget to fund capital projects.
- Committed fund balance is \$2,039,206, all of which is associated with the Trailer Park Trust.
- Restricted fund balance is \$844,837 which includes \$503,358 for the Building department, \$164,790 for impact fees and the remaining amount for law enforcement and cemetery use. The Building department reserve was increased \$104,451 from operations. This is the second straight year reserves have increased due to a restructure of permit fees that was implemented in 2015 and the start of an upturn in construction.
- Nonspendable fund balance related to inventory is \$275,926.

Revenues for the General Fund increased by \$339,672 or 3.74%. The largest increases in revenue were mostly associated with property tax increase of \$373,170 with small increases in building permits and half cent sales taxes, all of which accounts for \$95,011 of the increased revenues. These increases can be attributed to increased property values, the restructured building permit fees and lower fuel costs. These increases were offset by decreased revenues in grants, charges for services, fines and forfeitures and miscellaneous revenue totaling \$134,167.

Total General Fund expenses increased by \$548,237 or 5.81%. This increase was largely driven by increases in personnel costs since the 2016 fiscal year brought one step increases in lieu of a COLA and the first year of the police union contract. Other increases include increased TIF funds to the CRA of \$178,073, additional legal costs for union negotiations, and increased liability insurance. Frugal spending kept these increased costs at a minimum. The total net change increased the fund balance by \$484,079 which is a slight decrease from the previous year by \$36,354.

(Unaudited)

Revenues for the CRA, a blended component unit of the City, increased \$239,934 or 8.29% compared to the previous year. TIF dollars from the City and County accounted for \$330,896 of this increase netted against a decrease in miscellaneous revenue of \$79,102 related to property that was sold in fiscal year 2015. Total expenses decreased by \$1,070,491 or 37.25%. Overall, capital expenses decreased \$927,139 due to the reduction of large projects during fiscal year 2016. The projects completed in fiscal year 2015 included the boat ramp on the Manatee River, purchase of land parcels for redevelopment, final expenses for MLK Park and initial expenses for the seawall and Multi-Modal Emphasis Corridor (MMEC) projects while the 2016 expenses were limited to the purchase of the historic VFW building and the finish of the FDOT MMEC project. The reduced expenses also included \$132,016 fewer dollars returned to the City for enhanced policing services within the CRA District.

Revenues in the Road and Bridge and Capital Projects Funds increased by \$97,920 or 6.37%, and decreased by \$261,217 or 53.84% respectively due to lower gas prices for most of the fiscal year leading to the consumption of more fuel and increased gasoline tax receipts. Revenues in the Capital Projects funds decreased from grants received from SWFWMD and WCIND for the boat ramp project that was completed in fiscal year 2015. In fiscal year 2016, the City received one grant from SWFWMD for the seawall. Expenses were essentially flat compared to last year in the Capital Projects fund. Expenses increased \$358,376 in the Road and Bridge fund. Operating expenses in Road and Bridge increased by \$206,089 alone due to the purchase of a new lightning loader, \$95,055 in increased street maintenance and personnel costs.

Proprietary funds

The fund financial statements for the City's proprietary funds, provided on pages 35 through 38, provide essentially the same type of information found in the government-wide financial statements.

At the end of the current fiscal year, the City's proprietary funds reported combined ending net position of \$27,897,546, an increase of \$1,725,775 in comparison with the prior year. The change in net position of \$1,900,121 was reduced by the effect of implementing a change in applying GASB No. 68 of \$174,346 from the implementation of GASB 68 for the net pension liability attributable to the business-type activities. Total utility user fee revenue was increased by \$355,483 or 3.6% compared to the previous year. Total revenues associated with charges for services for the proprietary funds were \$10,290,534. The gross margin for all enterprise funds decreased slightly from 28.43% last year to 26.72% this year. This decrease in this ratio was a result of higher maintenance expenses in utilities except Solid Waste.

The Solid Waste Fund had operating income of \$168,467 which is 82.9% higher than the previous year and an increase in net position of \$125,808 including \$30,000 of other revenue associated with carts included in the new contract. The total net position at the end of the current fiscal year, is \$573,835 of which, 99.6% is unrestricted.

The Water and Sewer Fund had operating income of \$1,881,670 for the year, and an increase in net position of \$1,259,051. This increase in net position is nearly the same as fiscal year 2015 with only a 1.95% reduction. Revenues increased \$296,737 or 4.47% in accordance with the scheduled increases while operating expenses increased \$392,712 or 8.43% for higher maintenance costs and the cost of water for resale. The unrestricted net position at the end of current fiscal year is \$2,718,103 and total net position is \$17,092,724.

The Stormwater Fund had operating income of \$301,719 and an increase in net position of \$297,061. The stormwater user fee structure for residential and commercial customers remains unchanged from 2008 therefore revenues remain flat, while expenses increased slightly by less than \$30,000 or 6.58%. The total net position is \$4,686,251 and the fund will continue to be evaluated to determine the necessity of continuing the subsidy or increasing user fees.

The Reuse Fund had operating income of \$300,932 and an increase in net position of \$218,201. The third year of a five year rate study increased user fees 2% which increased total revenues 2.28% from the previous year. The expenses increased \$33,106 or 51.79% because of a move to make the Reuse fund more self-sufficient via reallocation of personnel expenses now that the unrestricted net position is positive for the second year. At the end of the current fiscal year the unrestricted net position reflects a balance of \$842,133 and the total net position is \$5,544,736.

(Unaudited)

GENERAL FUND BUDGET AND ACTUAL

Differences between the original budget and the final amended budget can be found on page 103. Revenues including other financing sources associated with the original and final amended budget were increased by \$326,918. This increase in the revenue budget was associated with several items including approximately \$170,000 the total taxes, \$70,000 in electric utility taxes, \$39,000 in building department revenue, \$27,000 in impact fees and \$23,000 for disposition of assets. Several other revenue items were increased for minor amounts. The original General Fund budget anticipated decreasing the General Fund's fund balance by \$160,123 to fund approved capital outlay and contingencies.

The General Fund total expense budget was increased by approximately \$139,739 of which the largest adjustments totaling \$45,921 related to additional capital lease equipment for police equipment. Smaller increases to Parks, Public Works Administration and Police Department were netted out by smaller decreases to Finance, Human Resources, Information Technology and Planning. The final amended budget anticipated increasing the General Fund's fund balance by \$38,823 after transfers. This was largely due to the additional revenues added during the year that surpassed the additional expenses. However the final result of \$484,079 was even better due to lower actual expenses compared to the final budget.

Actual revenues excluding other financing sources were more than final budgetary estimates by \$32,654. Actual revenues for investment earnings from Trailer Park Trust were in excess of budget, however, were offset by unfavorable budget to actual receipts in several other revenue categories. Actual expenditures were less than budgetary estimates by \$442,602 and can be attributed to position vacancies in Parks, Finance and Public Works Administration, control of overtime as well as conservative spending Citywide.

CAPITAL ASSETS AND DEBT

Capital Assets

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2016, amounts to \$70,681,970 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements other than buildings, infrastructure, and machinery and equipment. The total increase net of accumulated depreciation in the City's investment in capital assets for the current fiscal year was \$642,252 or 0.92%. Factors contributing to the increase in capital assets include the seawall improvements and living seawall, purchase of the historic VFW building, improvements to the Wastewater Treatment Plant, Inflow and Infiltration (I&I) issues, and the completion of the 13th Street Drainage and additions to the reclaimed water system. In addition, the City purchased three new patrol vehicles, two trucks, radio equipment, mower, mini-excavator and dewatering equipment through a capital lease for a total of \$408,000.

The 2016 Capital Improvement Plan (CIP) was approved by the Commission on October 19, 2015 in the amount of \$8,828,445 for fiscal year 2016.

The CRA also budgeted approximately \$2,570,000 for other capital improvements within the CRA district.

The following projects had 2016 expenditures greater than \$50,000:

City Capital Projects

- City building/facility upgrades an ongoing project that had \$56,916 in 2016 expenses for improvements to City Commission Chambers and additional security measures.
- Wastewater Treatment Plant upgrades and R&R \$268,605 for new equipment and facility improvements.
- I&I upgrades \$562,246 in ongoing upgrades. The project continues through 2017.
- Lift Station Upgrades \$90,924 for new lift stations and improvements to existing lift stations.
- Fire protection upgrades \$106,000 for upgrades to fire hydrant and supporting systems and continues until completion.
- 13th Street Drainage project \$228,079 brings the project to completion.

CRA

- Seawall and Living Seawall project \$728,394 for an upgraded replacement to the deteriorating seawall and a protective living seawall.
- Multi-modal Environmental Concept (MMEC) project \$74,220 for the start of another phase of the multi-modal trail at the riverfront area. This phase of the ongoing project will be completed in early 2016.
- Historic VFW Armory \$146,951 to be partially leased back to the local VFW and build CRA offices

City of Palmetto's Capital Assets (Net of Depreciation)

		Governmental Activities			Business-type Activities				Total Primary Government			
	2016		2015		2016		2015		2016		2015	
Land	\$	4,589,052 \$	4,579,391	\$	279,415	\$	279,415	\$	4,868,467	\$	4,858,806	
Buildings		167,677	64,147		313,068		303,686		480,745		367,833	
Improvements other than												
buildings					24,587,557		24,384,343		24,587,557		24,384,343	
Machinery and equipment		2,255,016	2,057,292		2,058,234		2,054,213		4,313,250		4,111,505	
Infrastructure		28,385,832	29,242,162						28,385,832		29,242,162	
Construction in progress	_	2,490,992	1,687,172		5,555,127		5,387,897		8,046,119		7,075,069	
Total	\$	37,888,569 \$	37,630,164	\$	32,793,401	\$	32,409,554	\$	70,681,970	\$	70,039,718	

Additional information on the City's capital assets is presented in Note V, E beginning on page 66 of this report.

(Unaudited)

Long-term Liabilities

At the end of the current fiscal year, the City had long-term liabilities outstanding of \$22,241,981. This balance was greatly increased in 2015 through the implementation of GASB 68 by adding \$5,469,678 in net pension liability and another \$58,567 in 2016 for a change in measurement date associated with GASB 68. Other long-term liabilities includes compensated absences of \$671,367 and OPEB of \$253,417 as well as the City's bank loans and capital leases as shown in the table below. The City's debt is comprised of a \$4.3 million loan obtained in fiscal year 2004, a \$6.5 million loan obtained in fiscal year 2005, a \$5.3 million loan obtained in fiscal year 2004, a \$6.5 million loan obtained in fiscal year 2005, a \$1.25 million loan in fiscal year 2014 and two State of Florida revolving fund loans. All loans were used to fund capital improvement projects throughout the City. An interest rate swap agreement exists with the loans obtained in fiscal years 2004, 2005 and 2007 which have a total liability of \$1,091,166 as of September 30, 2016 which is a decrease of \$98,289 from the prior year. The loans are secured by a primary pledge of the Water, Sewer, Reuse and Storm Water revenues, with a secondary pledge of the non-ad valorem General Fund revenues. The City has \$1,840,617 in outstanding capital leases as of September 30, 2016.

In fiscal year 2006, the Community Redevelopment Association (CRA) obtained a loan for \$4,395,000 to fund capital improvement projects within the CRA district and retire \$1,500,000 of debt issued in 2004. The current balance is \$2,197,500 as of September 30, 2016. The loan is secured by a primary pledge of Tax Increment Funds (TIF) and is included in the City's outstanding debt.

	Governmental Activities			Business-type Activities			Total Primary Government					
	2016			2015		2016		2015		2016		2015
Bank Qualified Loans												
2004 Loan	\$	292,367	\$	323,751	\$	1,039,157	\$	1,150,703	\$	1,331,524	\$	1,474,454
2005 Loan		750,303		815,837		3,020,403		3,284,215		3,770,706		4,100,052
2007 Loan		599,437		639,823		2,954,068		3,153,094		3,553,505		3,792,917
2014 Loan						1,111,826		1,180,524		1,111,826		1,180,524
SRF Loans						892,106		1,053,602		892,106		1,053,602
CRA Loan	_	2,197,500		2,417,250					_	2,197,500		2,417,250
Total Loans		3,839,607		4,196,661		9,017,560		9,822,138		12,857,167		14,018,799
Capital Leases		678,764		718,812		1,161,853		1,277,667	_	1,840,617		1,996,479
Total Loans and Leases	\$	4,518,371	\$	4,915,473	\$	10,179,413	\$	11,099,805	\$	14,697,784	\$	16,015,278

City of Palmetto's Loans and Capital Leases Payable

See Note V, G, and H on pages 69 through 80.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The unemployment rate for the North Port/Sarasota/Bradenton area for November 2016 was 4.6 percent, which is lower that the State unemployment rate of 4.9 percent for the same time period. The national unemployment rate for the same time period is 5.0 percent (source: US Department of Labor).

According to the 2010 Census, the City's population was 12,606. As of April 2016, the population is estimated at 13,082, a 3.8 percent increase since the 2010 census (source: Bureau of Economic and Business Research).

The 2016 taxable value of commercial and residential property increased from \$680,257,287 in fiscal year 2015 to \$716,945,209 for the current fiscal year. This represents a 5.4 percent increase in taxable value and is largely attributed to the increased property values that are being experienced statewide. This increase of 5.4 percent was more than the 3.5 percent increased realized a year ago. After several years of declining property values, fiscal year 2016 was the third year in a row that the City saw values increase. We expect that trend to continue based on economic data and the overall health of the real estate market within the City. Since the City's taxable value peaked in fiscal year 2009, values decrease by 36 percent until this recent upturn. The City has made adjustments along the way to meet the challenges of the economic downturn. We are well poised and encouraged by the direction of our economy here in Palmetto.

(Unaudited)

The General Fund property tax millage of \$5.9671 for fiscal year 2016 and is .25 mils higher in comparison to fiscal year 2015. The millage was last increased by .50 mils in fiscal year 2014 to meet the demands of infrastructure improvements and lower property values.

In recent years, the pension costs have continued to rise for both the Police and General Employee pension fund. Fiscal year 2016 was the second year whereby both plans saw a slight decrease in the percentage of payroll required to fund each plan. The contribution amounts for the Police and General pension plans was 26.96 percent and 28.85 percent respectively. This was down slightly from the previous year of 28.09 percent and 30.66 percent. The slight decrease in contribution amounts was largely attributed to the strong investment returns for each plan. Health Care costs remain a large expense for the City. During fiscal year 2016, the City switched backed to Blue Cross Blue Shield for cost reasons. Fiscal year 2015 saw slightly higher claims which would have resulted in an increase in overall health insurance premiums and prompted the change in insurance carrier. The City has managed to reduce health care costs despite a challenging regulatory environment.

Funding for capital projects continues to present a challenge to the City. In fiscal year 2014 the implementation of the rate study has provided much needed funding, but the needs continue to outpace funding. As a result, the City has turned to grant funding and has been quite successful in the last few years. The City was awarded several grants during the fiscal year 2104 including a \$750,000 grant from Southwest Florida Water Management District (SWFWMD) for low impact storm water design, and a \$500,000 grant for storm water improvements to MLK park. In addition, the City received \$300,000 from the West Coast Inland Navigation District (WCIND) for a living seawall/shoreline project and construction was completed in fiscal year 2016. In addition, the Florida Department of Transportation is funding over \$1 M of improvements to our Riverside Park area as part of a mutli-modal long term beautification project that will span from Riverside Drive to 17th Street along 10th Avenue West. The City will also apply for another Community Development Block Grant in FY 2016 for infrastructure improvements in the City.

Manatee County and the City/CRA is combining efforts to expedite the private development of a hotel to combine with the existing convention center located in the City limits and CRA district. The CRA will finance approximately \$8.5 million to purchase land, construct the extension of 7th Street, and parking improvements at the convention center as its contribution to the project. In addition, the City is obtaining as \$4.5 million loan from the State Revolving Loan fund for the construction of a Equilization Basin at the Wastewater Treatment Plant and the expansion of the City's reclaimed water utility.

REQUESTS FOR INFORMATION

This financial report is designed to provide users with a general overview of the City of Palmetto's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Clerk, P.O. Box 1209, Palmetto, FL 34220 or telephone (941) 723-4570. You may also access our website at <u>www.palmettofl.org</u>.

City of Palmetto, Florida For the Year Ended September 30, 2016



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CITY OF PALMETTO, FLORIDA STATEMENT OF NET POSITION As of September 30, 2016

		Primary Government			
	Governmental Business-Type				
	Activities	Activities	Total		
ASSETS					
Cash and cash equivalents	\$ 7,283,601	\$ 3,257,400 \$	10,541,001		
Receivables, net of allowance for uncollectible	448,115	1,145,591	1,593,706		
Due from other governments	214,896		214,896		
Investments	2,468,974		2,468,974		
Internal balances	365,190		2,400,97-		
Inventory	275,926	(505,170)	275,92		
Restricted assets	273,920		275,92		
	2 251 002	2 250 000	5 500 99		
Cash and cash equivalents	2,251,002	3,258,886	5,509,888		
Capital assets (net of accumulated depreciation)					
Land	4,589,052	279,415	4,868,46		
Buildings	167,067	313,069	480,130		
Improvements other than buildings		24,587,557	24,587,55		
Machinery and equipment	2,255,626	2,058,233	4,313,859		
Infrastructure	28,385,832		28,385,832		
Construction in progress	2,490,992	5,555,127	8,046,119		
Total assets	51,196,273	40,090,088	91,286,36		
DEFERRED OUTFLOW OF RESOURCES					
Deferred outflows of pension resources	1,413,467	160,740	1,574,207		
Accumulated decrease in fair value of swap agreement	260,988	830,178	1,091,160		
	· · · · · · · · · · · · · · · · · · ·				
Total deferred outflow of resources	1,674,455	990,918	2,665,373		
LIABILITIES					
Accounts payable and other accrued liabilities	192,815	282,625	475,440		
Accrued interest	16,229	61,499	77,728		
Unearned revenue	279,802		279,802		
Customer deposits	1,425	614,934	616,359		
Noncurrent liabilities	1,125	011,951	010,55		
Due within one year	798,524	1,121,237	1,919,761		
Due in more than one year	9,446,424		20,322,220		
·	9,440,424	10,873,790	20,322,220		
Total liabilities	10,735,219	12,956,091	23,691,310		
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows of pension earnings	1,109,901	227,369	1,337,270		
NET POSITION					
Net investment in capital assets	33,506,241	22,947,006	56,453,24		
Restricted	4,378,810				
Unrestricted		1,012,806	5,391,610		
Unrestricted	3,140,557	3,937,734	7,078,291		
Total net position	\$ 41,025,608	\$ 27,897,546 \$	68,923,154		

CITY OF PALMETTO, FLORIDA STATEMENT OF ACTIVITIES For the Year Ended September 30, 2016

Function/Programs		Indirect Expenses Allocation							
Primary Government:									
Governmental activities:									
General government	\$	3,558,809	\$	(495,242)					
Public safety		4,773,190							
Highways and streets		1,163,107							
Recreation		632,666							
Economic and physical environment		2,203,827		495,242					
Interest on long-term debt		116,363							
Total governmental activities		12,447,962							
Business-type activities:									
Solid Waste		2,001,620							
Water and Sewer		5,255,761							
Stormwater		593,910							
Reuse		158,216							
Total business-type activities		8,009,507							
Total primary government	<u>\$</u>	20,457,469	\$						
		Program Revenues			Net (Expenses) I	Rev	enues and Change	es in 1	Net Position
--------	------------------------	-----------------------------	-----------------------------	----	----------------------------	-----	-----------------------------	---------	----------------------------
		Operating	Capital				mary Government		
	harges for Services	Grants and Contributions	Grants and Contributions		Governmental Activities		Business-type Activities		Total
\$	521,631 188,432	\$ 5,470	\$ 6,250	\$	(2,541,936) (4,573,038)			\$	(2,541,936) (4,573,038)
	88,597				(1,074,510)				(1,074,510)
	33,706				(598,960)				(598,960)
			214,046		(2,485,023)				(2,485,023)
					(116,363)				(116,363)
	832,366	5,470	220,296		(11,389,830)				(11,389,830)
	2,170,087						168,467		168,467
	6,935,577		41,303				1,721,119		1,721,119
	786,912						193,002		193,002
	397,958		41,303	_			239,742		239,742
	10,290,534		41,505				2,322,330		2,322,330
\$	11,122,900	\$ 5,470	<u>\$ 261,599</u>	\$	(11,389,830)	\$	2,322,330	\$	(9,067,500)
Gener	al Revenues:								
	perty taxes			\$	7,261,107	\$		\$	7,261,107
	es taxes				987,991				987,991
	lity taxes				1,107,225				1,107,225
	otor fuel taxes				1,528,050				1,528,050
	inchise fees				813,066 848,579				813,066 848,579
	erest and invest	ment earnings			123,720		36,754		160,474
	her general reve	e			192,608				192,608
Tran				_	458,963		(458,963)		
Т	otal general rev	venues and transfers		_	13,321,309	_	(422,209)		12,899,100
C	hange in net po	osition			1,931,479		1,900,121		3,831,600
Net po	sition - beginni	ing			39,917,269		26,171,771		66,089,040
Chang	e in accounting	principle			(823,140)		(174,346)		(997,486)
Net po	sition - beginni	ing, as restated		_	39,094,129		25,997,425		65,091,554
Net no	sition - ending			\$	41,025,608	\$	27,897,546	\$	68,923,154

CITY OF PALMETTO, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2016

	General		Community Redevelopment Agency			Road and Bridge	Capital Projects (Nonmajor)	G	Total overnmental Funds
ASSETS									
Cash and cash equivalents	\$	4,448,021	\$	1,069,451	\$	925,785	\$ 840,344	\$	7,283,601
Receivables (net of allowance for uncollectible)		361,092		1,692		78,629	6,000		447,413
Advances to other funds		365,892							365,892
Due from other governments		98,956				115,940			214,896
Investments		2,283,380				185,594			2,468,974
Inventory		275,926							275,926
Cash - Restricted		844,837			_	205,468	 1,200,697		2,251,002
Total assets	\$	8,678,104	\$	5 1,071,143	\$	1,511,416	\$ 2,047,041	\$	13,307,704
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES									
LIABILITIES									
Accounts payable and accrued liabilities	\$	172,076	\$	20,355	\$	16,610	\$ 3	\$	209,044
Unearned revenue		67,802							67,802
Customer deposits payable		1,425			_		 		1,425
Total liabilities	_	241,303		20,355		16,610	 3		278,271
DEFERRED INFLOWS OF RESOURCES Unavailable revenue		230,121	-			76,280	 		306,401
FUND BALANCES									
Nonspendable		275,926							275,926
Restricted		844,837		1,050,788		1,418,526	1,200,697		4,514,848
Committed		2,039,206					846,341		2,885,547
Assigned		393,991							393,991
Unassigned		4,652,720			_		 		4,652,720
Total fund balances		8,206,680		1,050,788		1,418,526	 2,047,038		12,723,032
Total liabilities, deferred inflows of resources and									
fund balances	\$	8,678,104	\$	5 1,071,143	\$	1,511,416	\$ 2,047,041		

General capital assets net of accumulated depreciation	\$ 37,888,569
Unearned revenue	(212,000)
Unavailable revenue	306,401
Deferred outflows of pension resources	1,413,467
Deferred inflows of pension earnings	(1,109,901)
Long term debt for capital leases; compensated absences, net pension liabilites, OPEB and loans	(9,983,960)
Total net position for governmental activities (page 30)	\$ 41,025,608

CITY OF PALMETTO, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended September 30, 2016

		General		Community development Agency	Road and Bridge	Capital Projects (Nonmajor)	Total Governmental Funds
REVENUES							
Taxes							
Property	\$	4,141,024	\$	3,120,083	\$	\$	\$ 7,261,107
Sales		987,991					987,991
Utility		1,107,225					1,107,225
Motor fuel		11,603			1,516,447		1,528,050
Other		813,066					813,066
Permits, fees, and special assessments		1,314,226					1,314,226
Intergovernmental revenues		5,470				223,977	229,447
Fines and forfeitures		47,122					47,122
Charges for services		665,174			51,289		716,463
Interest earnings		106,803		9,672	7,245		123,720
Miscellaneous		189,511		3,814	21,905		215,230
Impact fees	_	27,220			37,308		64,528
Total revenues		9,416,435		3,133,569	1,634,194	223,977	14,408,175
EXPENDITURES							
Current							
General government		3,111,603					3,111,603
Public Safety		4,456,172					4,456,172
Highways and streets					740,798		740,798
Recreation		617,505					617,505
Economic and physical environment Capital outlay		1,139,277		1,383,095			2,522,372
Streets					292,248	58,832	351,080
Other		419,869		167,931		785,310	1,373,110
Debt service principal and interest	_	246,007		251,921	281,537		779,465
Total expenditures	_	9,990,433		1,802,947	1,314,583	844,142	13,952,105
Excess (deficiency) of revenues over expenditures		(573,998)		1,330,622	319,611	(620,165)	456,070
OTHER FINANCING SOURCES (USES)							
Transfers in		803,310				2,404,347	3,207,657
Transfers out				(2,148,020)	(600,674)		(2,748,694)
Capital leases	_	254,767			11,233		266,000
Total other financing sources (uses)		1,058,077		(2,148,020)	(589,441)	2,404,347	724,963
Net change in fund balances		484,079		(817,398)	(269,830)	1,784,182	1,181,033
Fund balances, beginning	_	7,722,601		1,868,186	1,688,356	262,856	11,541,999
Fund balances, ending	\$	8,206,680	\$	1,050,788	\$ 1,418,526	\$ 2,047,038	\$ 12,723,032

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CITY OF PALMETTO, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2016

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 1,181,033
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	258,405
The issuance of long-term debt (i.e. loans and capital leases) provides current financial resources to government funds, while the repayment of the principal of long-term debt consumes the current financial resources of government funds and does not effect net assets. This amount is the net effect of these differences in the	
treatment of long-term debt and related payments.	397,102
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	87,394
Some revenues reported in the statement of activities do not increase current financial resources	 7,545
Changes in net assets of governmental activities	\$ 1,931,479

CITY OF PALMETTO, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2016

		B	usiness-type	Activ	ities - En	terp	rise Funds			
S	olid Waste	Sewer		Stormwater		Reuse			Total	
\$	580,175 \$	\$	2,193,333	\$	7,990	\$	475,902	\$	3,257,400	
	228,726		721,677		89,698		105,490		1,145,591	
	808,901		2,915,010		97,688	·	581,392		4,402,991	
			1,362,336				268,810		1,631,146	
			651,727		47,014				698,741	
					191,503		1,381		192,884	
			121,181						121,181	
			614,934						614,934	
			2,750,178		238,517		270,191		3,258,886	
			4.815		274.600				279,415	
									647,322	
				9	,677,947		2,876,901		41,658,089	
	210,944								3,873,417	
			1,598,319				3,956,808		5,555,127	
	(208,390)	(15,534,994)	(2	,809,332)		(667,253)		(19,219,969)	
	2,554		19,325,800	7	,287,919		6,177,128		32,793,401	
	2,554		22,075,978	7	,526,436		6,447,319		36,052,287	
\$	811,455 \$	\$	24,990,988	\$ 7	,624,124	\$	7,028,711	\$	40,455,278	
\$	\$	\$	426,286	\$	308,944	\$	94,948	\$	830,178	
-	13,509		117,074		30,157				160,740	
\$	13,509 \$	\$	543,360	\$	339,101	\$	94,948	\$	990,918	
	\$ 	$ \begin{array}{r} 228,726 \\ 808,901 \\ \\ \\ \\ $	Solid Waste V \$ 580,175 \$ 228,726 \$ 808,901 210,944 (208,390) (2,554 2,554 \$ 811,455 \$ \$ 13,509 \$	Solid WasteWater and Sewer\$ $580,175$ \$ $2,193,333$ $228,726$ $228,726$ $721,677$ $721,677$ $808,901$ $2,915,010$ $1,362,336$ 	Solid WasteWater and SewerStor\$ 580,175\$ 2,193,333\$ 228,726 $228,726$ $721,677$ $808,901$ $2,915,010$ $$ $1,362,336$ $$ $651,727$ $$ $-121,181$ $$ $-121,181$ $$ $2,750,178$ $$ $2,750,178$ $$ $2,9103,241$ $$ $2,9103,241$ $210,944$ $3,507,097$ $$ $1,598,319$ $(208,390)$ $(15,534,994)$ $(208,390)$ $(15,534,994)$ $(2,554)$ $22,075,978$ 7 $2,554$ $22,075,978$ 7 $$ 811,455$ $$ 24,990,988$ $$$ $$ 426,286$ $$ 13,509$ $117,074$	Solid WasteWater and SewerStormwater\$ $580,175$ \$ $2,193,333$ \$ $7,990$ $228,726$ $228,726$ $721,677$ $89,698$ $808,901$ $2,915,010$ $97,688$ $$ $651,727$ $47,014$ $$ $651,727$ $47,014$ $$ $-191,503$ $$ $$ $614,934$ $$ $$ $2,750,178$ $238,5174,8152,750,1784,815274,60029,103,241210,9443,507,097144,7041,598,319(208,390)(15,534,994)(2,809,332)2,55422,075,9787,526,436$ 811,455$ 24,990,988$ 7,624,124$$ 426,286$ 308,94413,509117,07430,157$	Solid WasteWater and SewerStormwater\$ 580,175\$ 2,193,333\$ 7,990 $228,726$ $721,677$ $89,698$ $228,726$ $721,677$ $89,698$ $808,901$ $2,915,010$ $97,688$ $$ $651,727$ $47,014$ $$ $-191,503$ $$ $121,181$ $$ $$ $614,934$ $$ $$ $2,750,178$ $238,517$ $$ $2,750,178$ $238,517$ $$ $2,9,103,241$ $9,677,947$ $210,944$ $3,507,097$ $144,704$ $$ $1,598,319$ $$ $(208,390)$ $(15,534,994)$ $(2,809,332)$ $2,554$ $19,325,800$ $7,287,919$ $2,554$ $22,075,978$ $7,526,436$ $$ 811,455$ $$ 24,990,988$ $$ 7,624,124$ $$$ $$ 426,286$ $$ 308,944$ $$ 13,509$ $117,074$ $30,157$	Solid WasteSewerStormwaterReuse\$ 580,175\$ 2,193,333\$ 7,990\$ 475,902 $228,726$ $721,677$ $89,698$ $105,490$ $228,726$ $721,677$ $89,698$ $105,490$ $808,901$ $2,915,010$ $97,688$ $581,392$ $651,727$ $47,014$ $651,727$ $47,014$ $614,934$ $614,934$ $2,750,178$ $238,517$ $270,191$ $2,750,178$ $238,517$ $270,191$ $29,103,241$ $9,677,947$ $2,876,901$ $210,944$ $3,507,097$ $144,704$ $10,672$ $1,598,319$ $3,956,808$ ($208,390$) $(15,534,994)$ $(2,809,332)$ $(667,253)$ $2,554$ $19,325,800$ $7,287,919$ $6,177,128$ $2,554$ $22,075,978$ $7,526,436$ $6,447,319$ $$ 811,455$ $$ 24,990,988$ $$ 7,624,124$ $$ 7,028,711$ $$$ 426,286$ \$ $308,944$ \$ 94,948 $13,509$ $117,074$ $30,157$	Solid WasteWater and SewerStormwaterReuse\$ 580,175\$ 2,193,333\$ 7,990\$ 475,902\$ $228,726$ 228,726721,677 $89,698$ 105,490808,9012,915,01097,688 $581,392$ 651,72747,014 191,5031,381191,5031,381614,9342,750,178238,517270,191647,32229,103,2419,677,9472,876,901210,9443,507,097144,70410,6721,598,3193,956,808(208,390)(15,534,994)(2,809,332)(667,253)2,55422,075,9787,526,4366,447,319\$ 811,455\$ 24,990,988\$ 7,624,124\$ 7,028,711\$ $3,509$ 117,07430,157	

CITY OF PALMETTO, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2016

		Busin	ess-type	Activities - 1	Enter	prise Funds		
			er and					
	Solid Waste	Se	wer	Stormwate	er	Reuse	Tot	al
LIABILITIES								
Total liabilities								
Accounts payable and accrued liabilities	\$ 135,370	\$ 1	41,057	\$ 5,32	25 \$	873	\$ 28	2,625
Accrued interest payable			31,670	23,30	00	6,529		1,499
Advances from other funds						365,190		5,190
Compensated absences	1,216		5,663	5,2				2,154
Capital leases payable-current			247,471	23,63				1,106
Loans payable-current			21,011	331,30)4	85,662	83	7,977
Total current liabilities payable from								
unrestricted assets	136,586		346,872	388,83	39	458,254	1,83	0,551
Current liabilities payable from restricted assets:								
Customer deposits payable		(514,934				61	4,934
Total current liabilities payable from restricted								
assets			514,934		<u> </u>			4,934
Total current liabilities	136,586	1,4	61,806	388,83	39	458,254	2,44	5,485
Noncurrent liabilities								
Loans payable		4,8	866,609	2,287,92	20	1,025,054	8,17	9,583
Interest rate swap contracts		2	26,286	308,94	44	94,948	83	0,178
Other post-employment benefits	3,811		28,770	7,94		667		1,194
Net pension liability	81,228	6	545,072	170,8′				7,176
Compensated absences	3,647		16,990	16,28				6,918
Capital leases payable			340,188	50,53	59		89	0,747
Total noncurrent liabilities	88,686	6,8	323,915	2,842,52	26	1,120,669	10,87	5,796
Total liabilities	\$ 225,272	\$ 8,2	285,721	\$ 3,231,30	55 \$	1,578,923	\$ 13,32	1,281
DEFERRED INFLOWS OF RESOURCES								
Deferred inflows of pension earnings	\$ 25,857		55,903		<u>)9</u>		<u>\$ 22</u>	7,369
Total deferred inflows of resources	\$ 25,857	<u>\$</u> 1	55,903	\$ 45,60	09 <u>\$</u>		\$ 22	7,369
NET POSITION								
Net investment in capital assets Restricted for:	\$ 2,554	\$ 13,6	501,713	\$ 4,641,5	17 \$	4,701,222	\$ 22,94	7,006
Capital improvements		e	551,727	47,0	14		69	8,741
Debt service				191,50	03	1,381	19	2,884
Impact fees		1	21,181				12	1,181
Unrestricted	571,281	2,7	18,103	(193,78	83)	842,133	3,93	7,734
Total net position	\$ 573,835	<u>\$ 17,0</u>	92,724	\$ 4,686,23	51 \$	5,544,736	\$ 27,89	7,546

CITY OF PALMETTO, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS For the Year Ended September 30, 2016

		I	Business-type	Activities - Enter	prise Funds	
			Water and			
	S	olid Waste	Sewer	Stormwater	Reuse	Total
Operating Revenues:						
Charges for sales and services						
Garbage and trash pickup	\$	2,111,035 \$		\$ \$	\$	2,111,035
Water sales			3,592,533			3,592,533
Sewer charges			3,053,714			3,053,714
Stormwater fees				772,640		772,640
Reuse fees					389,302	389,302
Installation and connection fees			9,731			9,731
Penalties and check charges		28,783	110,134	11,923	8,656	159,496
Miscellaneous		30,269	169,465	2,349		202,083
Total operating revenues		2,170,087	6,935,577	786,912	397,958	10,290,534
Operating Expenses:						
Cost of sales and services		2,001,424	4,227,496	300,558	39,238	6,568,716
Depreciation		196	826,411	184,635	57,788	1,069,030
Total operating expenses		2,001,620	5,053,907	485,193	97,026	7,637,746
Operating income (loss)		168,467	1,881,670	301,719	300,932	2,652,788
Nonoperating Revenues (Expenses)						
Interest earnings		3,291	27,513	2,013	3,937	36,754
Interest expense			(241,341)	(108,717)	(61,190)	(411,248)
Gain (loss) on sale of capital assets			39,487			39,487
Total nonoperating revenues (expenses)		3,291	(174,341)	(106,704)	(57,253)	(335,007)
Income (loss) before capital contributions and						
transfers		171,758	1,707,329	195,015	243,679	2,317,781
Capital contributions-impact fees			41,303			41,303
Transfers in				210,000		210,000
Transfers out		(45,950)	(489,581)	(107,954)	(25,478)	(668,963)
Change in net position		125,808	1,259,051	297,061	218,201	1,900,121
						A (15)
Total net position - beginning (as originally stated)		468,358	15,952,494	4,424,384	5,326,535	26,171,771
Change in accounting principle		(20,331)	(118,821)	(35,194)		(174,346)
Total net position - beginning, as restated		448,027	15,833,673	4,389,190	5,326,535	25,997,425
Total net position - ending	\$	573,835 \$	17,092,724	\$ 4,686,251 \$	5,544,736 \$	27,897,546

CITY OF PALMETTO, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended September 30, 2016

	_	Solid Waste	Water and Sewer	S	Stormwater		Reuse		Total Proprietary
CASH FLOWS FROM OPERATING ACTIVITIES									
Receipts from customers and users	\$	2,160,184	6,857,469		779,492		827,704		10,624,849
Payments to suppliers	(1,905,007) ((3,328,265)	(67,648)	(19,293)	(5,320,213)
Payments to employees	(144,318) ((953,675)	(245,201)	(19,278)	(1,362,472)
Net cash provided (used) by operating activities		110,859	2,575,529		466,643		789,133		3,942,164
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES									
Advances (to)/from other funds						(46,271)	(46,271)
Transfers from other funds					210,000				210,000
Transfers to other funds	(45,950) (489,581)	(107,954)	(25,478)	(668,963)
Net cash provided (used) by noncapital and related			· · · ·	<u> </u>	· · · · · ·	<u> </u>	· · · · ·	<u>`</u>	· · · · · ·
financing activities	(45,950) ((489,581)		102,046	(71,749)	(505,234)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Proceeds from sales of depreciable assets		((39,487)					(39,487)
Acquisition and construction of capital assets	(427) (,	(561,017)	(113,569)		1,583,365)
Impact fee capital contributions	(41,303	C		C	115,507)	C	41,303
Unspent capital lease proceeds		((70,000)					(70,000)
		,	,	,				Ç	
Payments on capital lease obligations		((170,604)	(17,210)	,		(187,814)
Principal paid on capital debt		((403,499)	(319,110)	(81,969)	(804,578)
Interest paid on capital debt		((244,061)	(111,634)	(61,894)	(417,589)
Net cash provided (used) by capital and related financing activities	(427) (1,794,700)	(1,008,971)	(257,432)	(3,061,530)
-		,,	· · · · ·		· · · ·	<u> </u>	<u>,</u>		· · · ·
CASH FLOWS FROM INVESTING ACTIVITIES									
Interest and dividends received		3,291	27,513		2,013		3,937		36,754
Net cash provided (used) by investing activities		3,291	27,513		2,013		3,937		36,754
Net increase (decrease) in cash and cash equivalents		67,773	318,761	(438,269)		463,889		412,154
Cash and cash equivalents - October 1		512,402	4,624,750		684,776		282,204		6,104,132
Cash and cash equivalents - September 30	\$	580,175	4,943,511		246,507		746,093	_	6,516,286
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	168,467	1,881,670		301,719		300,932		2,652,788
Depreciation expense		196	826,411		184,635		57,788		1,069,030
Non-cash pension expense	(9,231) ((15,980)			(79,163)
Loss on sale of depreciable assets	ć	2,323)		(Ì	2,323)
(Increase) decrease in accounts receivable	Ì	9,903) (97,265)	(7,420)		429,746		315,158
Increase (decrease) in accounts payable and accrued liabilities	ć	36,347) (· · · ·	(3,689		667	(32,483)
Increase (decrease) in customer deposits	(19,157						19,157
Total adjustments	(57,608)	693,859		164,924		488,201		1,289,376
Net cash provided (used) by operating activities	\$	110,859	2,575,529		466,643		789,133	_	3,942,164
Detail of cash and equivalents at September 30: Cash and equivalents	\$	580,175	2,193,333		7,990		475,902		3,257,400
Restricted cash:									
Cash - Capital Projects			1,362,336				268,810		1,631,146
Loan proceeds			651,727		47,014				698,741
Loan covenant accounts					191,503		1,381		192,884
Impact fees			121,181						121,181
Customer deposits			614,934						614,934
Total	\$	580,175	4,943,511		246,507		746,093	_	6,516,286
NONCASH CAPITAL ACTIVITIES Change in fair market value of interest rate swaps Borrowing under capital lease	\$		45,255 70,000		24,539 72,000		9,215		79,009 142,000

CITY OF PALMETTO, FLORIDA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2016

	Pension Tru	st	
	Funds	Age	ency Fund
ASSETS			
Cash and cash equivalents	\$ 80	0 \$	3,547
Accounts receivable	1,40	6	
Interest and dividends receivable	60,56	7	
Prepaid benefits	67,21	3	
Investments, at fair value			
Money market funds	1,046,93	4	
U. S. government securities	1,990,66	7	
Corporate bonds	2,613,76	0	
Corporate stocks	11,979,92		
Mutual funds	3,263,73		
Alternative investments	2,774,13	1	
Total investments	23,669,14	8	
Total assets	\$ 23,799,13	4 \$	3,547
LIABILITIES			
Accounts payable	\$ 80	1 \$	3,547
Advances from other funds	70	2	
Total liabilities	1,50	3	3,547
NET POSITION			
Restricted for pension benefits	<u>\$ 23,797,63</u>	1 \$	

CITY OF PALMETTO, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS For the Year Ended September 30, 2016

	Pension Trust
	Funds
ADDITIONS	
Contributions:	
Employer	\$ 1,279,842
Plan members	227,020
State (from the General Fund) Miscellaneous	114,200 3,735
Total contributions:	1,624,797
Investment Earnings	
Interest	143,573
Dividends	343,607
Net increase in the fair value of investments	1,736,586
Total investment earnings	2,223,766
Less investment expense	(161,986)
Net investment earnings	2,061,780
Total additions	3,686,577
DEDUCTIONS	
Benefits	1,529,983
Refunds of contributions	40,288
Administrative expenses	60,346
Total deductions	1,630,617
Change in net position	2,055,960
change in net position	2,000,000
Net position, beginning	21,741,671
Net position, ending	\$ 23,797,631

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City of Palmetto, Florida For the Year Ended September 30, 2016



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NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Palmetto, Florida, (the City) was incorporated June 15, 1897, by referendum and amended in 2004 and 2010. The City was created under Chapter 11059, Laws of Florida, as amended, and may exercise any power for municipal purposes as set forth in Chapter 166, Florida Statutes. The City is located on the west coast of Florida in Manatee County and is comprised of seven square miles with a population of 13,082. The current charter provides for an elected mayor and a five-member commission, all serving four year terms. The City provides municipal services such as public safety (police), roads and streets, recreation, public improvements, planning and zoning, and general administrative services. The City also has enterprise operations consisting of solid waste (garbage and trash collection), water, sewer, reclaimed water and stormwater.

The financial statements of the City have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. As required by accounting principles generally accepted in the United States of America, the accompanying financial statements present the primary government.

Blended Component Unit: The City Commission created the Community Redevelopment Agency (CRA), pursuant to City Ordinance No. 259, adopted November 4, 1985, under the provisions of Section 163.357 of the Florida Statutes to provide for the rehabilitation, conservation and redevelopment of certain slum or blighted areas of the City. The City Commission reorganized the CRA in 2009, by declaring itself as the CRA Board and establishing a CRA Advisory Board to make recommendations to the CRA Board.

The CRA is presented as a blended component unit within the City's financial statements as the CRA Special Revenue Fund because: 1) The CRA substantively operates under the same body as the City through the City Commission which meets separately as the CRA's governing body to approve the adoption of their annual budget, the transactions of real property, and the execution of contracts and modifications to the community redevelopment plans 2) The City Commission/CRA Board has operational responsibility of the CRA 3) The CRA provides an exclusive service or benefit to the City and its citizens and, 4) The debt of the CRA is largely repayable from City resources.

Accounting Standards Adopted in the Current Year:

GASB Statement No. 72, *Fair Value Measurement and Application*. This statement addresses accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This statement provides guidance for determining a fair value measurement for financial reporting purposes. This statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The implementation of this statement added additional disclosures to Notes I and V.

GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statement Nos. 67 and 68. This statement completed the suite of pension standards. Statement No. 73 establishes requirements for those pensions and pension plans that are not administered through a trust meeting specified criteria (in other words, those not covered by Statement Nos. 67 and 68). The requirements in Statement No. 73 for reporting pensions generally are the same as in Statement No. 68. However, the lack of a pension plan that is administered through a trust that meets specified criteria is now reflected in the measurements. The implementation of this statement had no impact on the City's financial statements.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

A. Reporting Entity (Continued)

GASB Statement No. 76. *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and non-authoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of this statement had no impact on the City's financial statements.

GASB Statement No. 79. *Certain External Investment Pools and Pool Participants*. This standard establishes new criteria to continue amortization cost accounting for certain external investment pools in light of recent changes to money market fund criteria. The majority of the requirements of this statement are effective for financial statements for periods beginning after June 15, 2015. Certain provisions on the portfolio quality, custodial credit risk, and monthly shadow pricing are effective for periods beginning after December 15, 2015. The implementation of this statement had no impact on the City's financial statements however, did require modification of the disclosures related to the investment pools.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. The effect of interfund activity has been removed from these statements by allocation of these activities on a fund basis based on the predominant users of the services. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for their support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment, are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirement of a particular function or segment. Taxes and other items not properly included as program revenues are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The City's fiduciary funds are presented in the fiduciary fund financial statement by type (pension trust and agency funds) but are not included in the government-wide statements. A reconciliation is provided that converts the results of governmental fund accounting to the government-wide presentations.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus and the accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus and the modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Debt expenditures, and expenditures related to compensated absences, claims and judgments, are usually recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Agency funds are unlike all other types of funds, reporting only assets and liabilities. Therefore, they do not have a measurement focus, but do however use the accrual basis of accounting to recognize receivables and payables. They are merely clearing accounts for assets held by the City as an agent for individuals, private organizations and other governmental entities.

Governmental funds report the following major funds:

The *general fund* is the primary operating fund of the City. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Most of the essential governmental services such as general administration, police protection, public works administration and parks and landscape are provided by the General Fund. Reported with the General Fund is the Trailer Park Trust, a "sub-fund" which is separated for the convenience of the City in tracking certain investments. The City allocates charges for indirect services provided by General Fund departments based on a cost allocation plan. The funds are reported as interfund transfers to the General Fund.

The *road and bridge fund* is a special revenue fund that accounts for the construction, maintenance, repair and replacement of the City's streets, roads and bridges. Financing is provided primarily through motor fuel taxes.

The *community redevelopment agency fund* is a special revenue fund that accounts for the rehabilitation, conservation and redevelopment of certain slum or blighted areas of the City. Financing is provided primarily through tax increment funding from the City and Manatee County.

The City also has a *capital projects* fund that is a non-major governmental fund. The capital projects fund accounts for the activities associated with construction and the preservation of the City's governmental capital assets. A joint capital projects fund, reported within the capital projects fund, is a sub-fund of the capital projects fund and accounts for the same type of activities that have funding sources from the City, CRA and grants.

Proprietary funds report the following major funds:

The *solid waste fund* accounts for the provision of garbage and trash collection to the City.

The water and sewer fund accounts for the provision of water and sewer service to the City and certain surrounding areas.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The stormwater fund accounts for the operation of a stormwater utility to improve stormwater drainage throughout the City.

The *reuse water fund* accounts for the operation of a reclaimed water utility to provide reclaimed water for irrigation in parts of the City.

In addition, the City reports the following fiduciary fund types:

The *pension trust funds* account for the activities of the Police and General Employees Pension plans. These funds accumulate resources for pension benefit payments to qualified employees.

The *agency fund* accounts for amounts collected from employees through payroll deduction that are disbursed to governmental agencies and private companies for benefits selected by the City's employees.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are from charges to customers for sales and services in the solid waste, water and sewer, stormwater and reuse funds. The water and sewer fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Assets, Liabilities and Net Position or Equity

1. Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds. The City considers all highly liquid investments with original maturities of three months or less when purchased as well as certain investments in the City's cash and investment pool that are to be cash equivalents for purposes of the statement of cash flows. Cash balances and requirements of all funds are considered in determining the amount to be invested. Interest earned on pooled cash and investments is allocated to funds based on their average daily balances.

The City's investment policy authorizes the City to invest in obligations of the U.S. Treasury, commercial paper, and corporate bonds of investment grade, repurchase agreements, and the State Treasurer's Investment Pool. Investments for the City are reported at fair value. The cash and investment pool maintained by the City is invested in collateralized certificates of deposits, the State Board of Administration (SBA) investment pool, Florida Safe Investment Pool (FL SAFE) and the Florida Municipal Investment Trust. The State Board of Administration and Florida Safe Investment Pools operate in accordance with appropriate state laws and regulations. Funds held with SBA are recognized at amortized cost and funds held with FL SAFE are recognized at net asset value.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities and Net Position or Equity (Continued)

2. Fair Value

The City uses fair value measurements to record fair value adjustments to certain assets and liabilities. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is best determined based upon quoted market prices. However, in certain instances, there are no quoted market prices for certain assets or liabilities. In cases where quoted market prices are not available, fair values are based on estimates using present value or other valuation techniques. Those techniques are significantly affected by the assumptions used, including the discount rate and estimates of future cash flows. Accordingly, the fair value estimates may not be realized in an immediate settlement of the asset or liability.

Fair value measurements focus on exit prices in an orderly transaction (that is, not a forced liquidation or distressed sale) between market participants at the measurement date under current market conditions. If there has been a significant decrease in the volume and level of activity for the asset or liability, a change in valuation technique or the use of multiple valuation techniques may be appropriate. In such instances, determining the price at which willing market participants would transact at the measurement date under current market conditions depends on the facts and circumstances and requires the use of significant judgment.

The three categories within the hierarchy are as follows:

Level 1: Quoted prices in active markets for identical assets and liabilities.

Level 2: Inputs other than quoted prices included within Level 1 that are observable for the asset of liability, either directly or indirectly, including quoted prices for similar assets or liabilities in active markets, quoted prices for identical assets or liabilities in markets that are not active, interest rates and yield curves observable at commonly quoted intervals, implied volatilities, credit spreads, and market-corroborated inputs.

Level 3: Unobservable inputs shall be used to measure fair value to the extent that relevant observable inputs are not available, thereby allowing for situations in which there is little, if any, market activity for the asset or liability at the measurement date. Level 3 assets and liabilities include financial instruments whose value is determined using pricing models, discounted cash flows methodologies, or similar techniques, as well as instruments for which the determination of fair value requires significant management judge.

See Note V for additional information regarding fair value.

3. Investments Measured at the Net Asset Value

Investments valued using the net asset value (NAV) per share (or its equivalent) are considered "alternative investments" and, unlike more traditional investments, generally do not have readily obtainable market values and take the form of limited partnerships. The City values these investments based on the partnerships' audited financial statements.

If September 30 statements are available, those values are used preferentially. However, some partnerships have fiscal years ending at other than September 30. If September 30 valuations are not available, the value is progressed from the most recently available valuation taking into account subsequent calls and distributions.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities and Net Position or Equity (Continued)

4. Receivables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in government-wide financial statements as "internal balances."

All trade receivables are reported net of an allowance for uncollectible accounts. Trade accounts receivable in excess of 365 days and a percentage of those in excess of 90 days comprise the trade accounts receivable allowance for uncollectibles.

5. Interfund Transactions

In the course of normal operations the City has numerous transactions between funds including expenditures and transfers of resources to provide services, construct assets and service debt. The General Fund provides administrative services to the enterprise funds. The cost of those services is allocated based on the total money spent by each department.

6. Inventories and Prepaid Items

Inventories are adjusted to annual counts and are valued at cost, which approximates market, using the average cost method. Inventory is accounted for using the consumption method, whereby inventories are recorded as expenditures when they are used rather than purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

7. Restricted Assets

Proceeds of the City's loans, as well as other resources set aside in accordance with debt covenants are classified as restricted on the fund level balance sheets. These include the following: loan proceeds for capital improvements, lease proceeds awaiting final invoices, cash accounts used to accumulate resources to meet debt service requirements and customer deposits.

Specific provisions of ordinances or resolutions adopted by City Commission and other agreements restrict the uses of certain proprietary fund assets. Assets so designated are identified as restricted assets on the balance sheet.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities and Net Position or Equity (Continued)

8. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Vacation pay is accrued when earned in proprietary fund financial statements. In governmental fund financial statements, the cost of vacation pay is recognized when payments are made to employees or when matured, as a result of employee resignation or retirement. Vacation pay is accrued up to forty-five days, which is paid to employees upon termination. Unused sick leave benefits can be accumulated up to 120 days. One-half of the accumulated sick leave benefit will be paid to employees upon retirement or death.

All vacation pay is accrued when earned in the government-wide financial statements. Sick leave is recorded in the financial statements at half the value only if the employee is vested.

9. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost per the schedule below. Equipment and vehicles with an individual cost between \$500 and \$2,000 are tracked as sundry items only, and not recorded as capital assets or depreciated. Capital assets are recorded at historical cost or estimated historical cost if constructed. Capital assets of the primary government are depreciated, using the straight-line method over the following estimated useful lives using these capitalization thresholds:

Assets	Useful Life	T	hreshold
Buildings and building improvements	30 years	\$	20,000
Machinery and equipment			
Equipment and vehicles	7 years	\$	2,000
Software	7 years	\$	20,000
Infrastructure	50 years	\$	20,000
Improvements other than buildings	50 years	\$	20,000

Donated capital assets are recorded at estimated fair value at the date of donation. The government reports infrastructure assets on a network and subsystem basis. Accordingly, the amounts spent for the construction or acquisition of infrastructure assets are capitalized and reported in the government-wide financial statements.

In the case of the initial capitalization of general infrastructure assets (i.e. those reported by governmental activities) the government chose to include all such items regardless of their acquisition date or amount. The government was able to estimate the historical cost for the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure to the acquisition year or estimated acquisition year). As the government constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities and Net Position or Equity (Continued)

10. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports the accumulated decrease in fair value of the SWAP agreement as a deferred outflow which is the offset of the fair market value of the City's derivatives (swap agreements). As the derivatives qualify as effective hedges – the change in fair market value occurs each year and the liability and deferred outflow are adjusted. Additionally, the City reports a deferred outflow for city contributions to the pension plans subsequent to their measurement date.

In addition to liabilities, the statement of revenues, expenditures and changes in fund balance will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, deferred inflows of resources, represents an acquisition of fund balance that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City has one deferred inflow reported in the governmental fund balance sheet, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, relates to unavailable revenues from grants and special assessments. These amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available. Additionally, the City has a deferred inflow of pension earnings that will be recognized in future years.

11. Property Tax Calendar

The City levies property taxes each November 1, which become a lien on real and personal property located in the City. Property taxes are based on the assessed values determined by the Manatee County Property Appraiser as of the prior January 1. The property tax revenue for fiscal year 2016 was based on taxable assessed property values totaling \$716,945,209.

The State of Florida permits the City to levy taxes up to 10 mills of assessed property valuations for the General Fund. For the 2015-2016 fiscal year, the City levied taxes of 5.9671 mills for the General Fund.

The Manatee County Tax Collector collects property taxes on behalf of each municipality within the county boundaries. All taxes are due from property owners on March 31. Taxes become delinquent on April 1. By May 31, of each year, either all taxes have been collected and remitted to the City or the delinquent taxes are raised by public auction of tax certificates. Due to this arrangement there are no material un-remitted tax revenues at the end of the fiscal year.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities and Net Position or Equity (Continued)

11. Property Tax Calendar (Continued)

The property tax cycle is summarized as follows:

June 1	Preliminary taxable valuation
July 1	Certification of valuations
September 14	Tentative tax levy set and first public hearing
September 28	Tax levy and budget adopted
October 1	Fiscal year begins for which tax is to be levied
November 1 - March 31	Property taxes are due with various discount rates
April 1	Taxes are delinquent and property is subject to lien
May 1	Delinquent tax certificates may be sold

12. Special Assessments

Special assessments are levied pursuant to State Statute and City Ordinances that result in a lien upon the properties involved.

13. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

The General Fund is typically used to liquidate the liability for compensated absences, net pension obligation and net other postemployment benefit obligations for the governmental funds.

In the fund financial statements, governmental fund types recognize the face amount of debt issued as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures in the year incurred.

14. Net Position/Fund Balance

The City classifies fund balance in accordance with GASB Statement No. 54 "*Fund Balance Reporting and Governmental Fund Type Definitions*." This Statement enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions.

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities and Net Position or Equity (Continued)

14. Net Position/Fund Balance (Continued)

<u>Fund Equity:</u> Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Fund Balance: Generally, fund balance represents the difference between the assets and deferred outflows and liabilities and deferred inflows under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- *Nonspendable:* Fund balances are reported as nonspendable when amounts cannot be spent because they are either: (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- *Restricted:* Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- *Committed:* Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Commission through the adoption of a resolution. Only the City Commission may modify or rescind the commitment.
- *Assigned:* Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Under City policy, assigned fund balance amounts represent intended uses established by City Commission. The City Commission has authorized the City Clerk or his designee to assign fund balance.
- *Unassigned:* Fund balances are reported as unassigned when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the General Fund. Negative unassigned fund balances may be reported in other funds.

Net position: Net position is the result of assets and deferred outflows of resources less liabilities and deferred inflows of resources. The net position of the government-wide and proprietary funds are categorized as net investment in capital assets, reduced by accumulated depreciation and any outstanding debt incurred to acquire, construct or improve those assets excluding unexpended bond/loan proceeds, restricted or unrestricted. The first category represents net position related to property, plant, equipment and infrastructure. The restricted category represents the balance of assets restricted by requirement of externally imposed constraints or by legislation in excess of the related liabilities payable from restricted assets. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

Flow Assumptions: When both restricted and unrestricted amounts of fund balance/net position are available for use for expenditures/expenses incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use committed fund balance first then assigned and unassigned.

NOTE II - CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT

A. Change in Method of Applying an Accounting Principle - Change in Measurement Date for GASB 68

During fiscal year 2015, the City adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions-An Amendment of GASB No. 27 and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date, An Amendment of GASB Statement No. 68. A change in the method of applying an accounting principle occurred when the measurement date for GASB 68 was changed to co-incide with the reporting date. This change in method is in accordance with generally accepted accounting principles. This change required the restatement of the September 30, 2015 net position in governmental activities, business-type activities and proprietary fund type statements The net position has been restated at October 1, 2015 as follows:

Government-wide Statement of Activities

	G	Governmental Business Type			Total		
Net position at October 1, 2015 - as originally stated	\$	39,917,269	\$	26,171,771	\$	66,089,040	
Change in accounting principle							
Palmetto General Employee's Pension Plan		(427,890)		(174,346)		(602,236)	
Palmetto Police Pension Plan	_	(395,250)				(395,250)	
Total restatement		(823,140)		(174,346)		(997,486)	
Net position at October 1, 2015 - as restated	\$	39,094,129	\$	25,997,425	\$	65,091,554	

Distribution of Business-type activities

				Water and					
	Sol	id Waste		Sewer	S	tormwater	Reuse		Total
Net Position at October 1, 2015 - as originally stated Change in accounting principle	\$	468,358	\$	15,952,494	\$	4,424,384	\$ 5,326,535	\$	26,171,771
Palmetto General Employee's Pension Plan		(20,331)	_	(118,821)		(35,194)	 	_	(174,346)
Total Restatement		(20,331)		(118,821)		(35,194)			(174,346)
Net position at October 1, 2015 - as restated	\$	448,027	\$	15,833,673	\$	4,389,190	\$ 5,326,535	\$	25,997,425

NOTE III - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net position

The governmental fund balance sheet includes a reconciliation between *fund balance-total governmental funds and net position-governmental* activities as reported in the government-wide statement of net position. The elements of that reconciliation are as follows:

1. *General government capital assets, net of accumulated depreciation*: Capital assets are not included as part of current assets in the fund statements and need to be reported as capital assets in the government-wide statement of net position. The details of this \$37,888,569 difference are as follows:

Capital assets (net of accumulated depreciation)		
Land	\$	4,589,052
Buildings		167,067
Machinery and equipment		2,255,626
Infrastructure		28,385,832
Construction in progress	_	2,490,992
Net adjustment to increase <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>	\$	37,888,569

2. *Other liabilities*: Other liabilities are not due and payable in the current period and therefore are not recorded in the governmental funds. The details of this \$212,000 difference are as follows:

Unearned revenue for Manatee Fruit Company	\$ (212,000)
Net adjustment to decrease <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>	\$ (212,000)

3. *Deferred inflows*: Revenues that are an acquisition of net position and applicable to a future reporting period and therefore unavailable for use in the governmental funds. The details of this \$306,401 difference are as follows:

Unavailable revenue - Code Enforcement Unearned revenue - Special Assessments	\$	200,433 46,560
Unearned revenue for grants which were earned in the governmental activities but did not meet the 60 day requirement in the governmental funds		59,408
Net adjustment to increase <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>	<u>\$</u>	306,401

NOTE III - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net position (Continued)

4. Deferred outflows and inflows of resources related to the City's pension plans are not expected to be liquidated with expendable available financial resources and are not recognized in the governmental funds. However, they are recorded in the statement of net position under full accrual accounting in accordance with GASB Statement No. 68. The details of these deferred resources are as follows

Deferred outflows of pension resources	\$ 1,413,467
Deferred inflows of pension earnings	\$ 1,109,901

5. Long-term debt for capital leases, compensated absences, net pension liabilities, OPEB and loans: Long-term liabilities, including loans payable, are not due and payable in the current period and therefore are not reported in the fund statements. The details of this \$9,983,960 difference are as follows:

2004 loan payable	\$ (292,367)
2005 loan payable	(750,303)
2007 loan payable - including reallocation of loan	(599,437)
CRA loan payable	(2,197,500)
Capital leases payable	(678,764)
Compensated absences	(622,296)
Other post-employment benefits	(212,223)
Net pension liability	 (4,631,070)
Net adjustment to decrease fund balance - total governmental funds to arrive at net position -	
governmental activities	\$ (9,983,960)

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between the net change in *fund balance-total governmental funds and changes in net position of governmental activities* as reported in the government-wide statement of activities. The elements of that reconciliation are as follows:

1. *Governmental funds report capital outlays as expenditures*: In the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of this \$258,405 difference are as follows:

Capital outlay Depreciation expense Capital assets sales	\$	1,724,190 (1,430,275) (35,510)
Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u>\$</u>	258,405

NOTE III - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)

2. The issuance and repayment of long-term debt (i.e. loans and capital leases): The issuance of long-term debt provides current financial resources to governmental funds. The repayment of the principal of long-term debt consumes the current financial resources of governmental funds and is reported as debt service payments in the Statement of Revenues, Expenditures and Changes in Fund Balances. The details of this \$397,102 difference are as follows:

Principal payments on long-term bank loans Payments on capital leases	\$	357,054 306,048
Capital lease additions	_	(266,000)
Net adjustment to increase net changes in fund balances – total governmental funds to arrive at		
changes in net position of governmental activities	\$	397,102

3. *Some expenses reported in the statement of activities do not require the use of current financial resources*: These expenses, therefore, are not reported as expenditures in governmental funds. The details of this \$87,394 difference are as follows:

Changes in other post-employment benefits Change in net pension liability, deferred inflows and deferred outflows Changes in compensated absences	\$ (7,075) 48,836 45,633
Net adjustment to increase <i>net changes in fund balances – total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	\$ 87,394

4. *Some revenues reported in the statement of activities do not provide current financial resources*: These revenues, therefore, are not reported in the governmental fund statements. The details of this \$7,545 difference are as follows:

Change in unavailable revenue	\$ 7,545
Net adjustment to increase <i>net changes in fund balances – total governmental funds</i> to arrive at	
changes in net position of governmental activities	\$ 7,545

NOTE IV - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental and proprietary funds.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. No later than the first regular City Commission meeting of September, the City Clerk submits to the City Commission, a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the means of financing the expenditures.
- 2. A public hearing is conducted to obtain taxpayer comments.
- 3. Prior to October 1, the budget is legally enacted through passage of a resolution. The budget resolution restricts total expenditures by fund. Expenditures for any year may not exceed current year fund appropriations plus accumulated fund equity.
- 4. The legal level of budgetary control (i.e. the level at which expenditures may not legally exceed appropriations) is the departmental cost center level. Transfers of appropriations between cost centers or funds require the approval of the City Commission. The transfer of appropriations between line items within the same departmental cost center can be accomplished with Department Head and City Clerk approval.
- 5. All unencumbered and unexpended appropriations lapse at fiscal year end. Encumbered appropriations (i.e., purchase orders, contracts) outstanding at year end are reported as committed or assigned fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.
- 6. The City Commission has the power to revise its budget appropriations by resolution from time to time during the fiscal year; however, no revision may be made by transferring any encumbered funds unless such funds are first released or discharged from any such encumbrance. Budgeted amounts are as originally adopted or amended by the City. Supplemental appropriations made during the fiscal year are included in the "Final Budget" columns on the statement of revenues, expenditures and changes in fund balances budget and actual.

B. Excess of Expenditures over Appropriations

For the year ended September 30, 2016, expenditures did not exceed appropriations at the departmental level, the legal level of budgetary control.

NOTE V - DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds, except the Pension Trust Funds. The main deposits and investments of the Pension Trust Funds are held separately from those of other City funds and holds pooled cash until the contributions are remitted to the trust funds. Interest income, attributed to the pooled cash and investments, is allocated monthly based on each fund's percentage of the total of pooled cash and investments.

At September 30, 2016, the carrying amount of the City's primary government deposits was \$18,524,210. This amount includes six collateralized certificates of deposit valued at \$6,515,037, one term series valued at \$1,000,000, one money market account valued at \$535,870, lease proceeds from the 2016 Capital Lease of \$203,056, the SBA investment of \$330,506, the FMIT investment of \$185,594, \$192,884 in loan covenant accounts, and \$2,283,380 from the Trailer Park Trust fund that may be used only on approval by City Commission. Also included in cash and cash equivalents is \$1,200,697 held in escrow by Florida Department of Transportation (FDOT) to be used on behalf of the City during fiscal year 2017. The bank balance for the operating accounts was \$6,075,188. All deposits are insured by either the Federal Depository Insurance Corporation or by the Multiple Financial Institution Collateral Pool established by Chapter 280 of the Florida Statutes. Chapter 280 requires all financial institutions holding municipal deposits to pledge securities with the State or third party custodians equal to a percentage between 25% and 200% determined by the State's Chief Financial Officer and based on information from nationally recognized financial rating services and established financial performance guidelines for the banking institutions. New and financially troubled institutions are required to pledge securities equal to 125% of municipal deposits with the State or third party custodians.

All deposits of the City are insured or collateralized with securities held by the entity or by its agent in the entity's name.

The cash and investment pool maintained by the City invests in time deposits, the State Board of Administration investment pool, Florida Surplus Asset Fund Trust (FL SAFE) investment pool and the Florida Municipal Investment Trust. The General Employees' Pension Plan and the Police Officers' Retirement Plan have individual investment policies and approved contracts for investment management services and for custody of securities. These funds invest in U.S. government securities, corporate stocks and bonds, money market funds, mutual funds, real estate, and alternative investments.

The City's investment guidelines have been defined in a written investment policy and approved by the City Commission for all funds except the Pension Trust Funds. This policy coincides with state statutes to reasonably insure the safety of the City's investments.

The respective Pension Boards have defined and adopted investment policies for the Pension Trust Funds and details of the investment assumptions, rates of returns and discount rates are found in Note VI.

For the year ended September 30, 2016, the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense was 10.33% for the Police Pension Plan and 8.18% for the General Employees' Pension Plan. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The pension plans did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Deposits and Investments (Continued)

Included in cash and cash equivalents are certain funds held in investment pools due to their overall liquidity. The Florida State Board of Administration's (SBA) Local Government Surplus Funds Account and the Florida Surplus Asset Fund Trust (FL SAFE) meet the criteria of 2a7-like pools. Funds held with the SBA are recognized at amortized cost and funds held with FL SAFE are recognized at net asset value.

The Local Government Surplus Funds Account is administered by the SBA under the regulatory oversight of the State of Florida, Chapter 19-7 of the Florida Administrative Code. The objectives of the pool are to provide a short-term, very liquid, high quality investment vehicle to participating local governments and to operate consistent with Section 215.47 of the Florida Statutes and as a 2a7-like fund using the Securities and Exchange Commission investment requirements for 2a-7. As a money market fund, the pool invests in instruments issued by financial institutions, non-financial corporations, the U. S. government and federal agencies. Money market instruments must be of the highest applicable rating, while other eligible securities must be rated investment grade. All maturity obligations of the U. S. government may not exceed two years and the weighted average maturity of the portfolio may not exceed 90 days.

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days."

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. From October 1, 2015 through September 30, 2016, no such disclosure has been made.

As of September 30, 2016, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Deposits and Investments (Continued)

Florida Surplus Asset Fund Trust (FL SAFE) is a local government investment pool (LGIP) trust fund, organized under Florida Statutes 163-01, et seq. to be a Stable Net Asset Value investment pool. As such a LGIP trust, FL SAFE pools and invests the funds of its Florida local government participants within the Investment Policy, established by the FL SAFE Board, and limitations set forth in the Indenture of Trust. FL SAFE is overseen by a Board of Trustees comprised of Florida local government officials, who are themselves participants in FL SAFE as the investment officer or designee for their own local government. The primary objectives of FL SAFE are to provide safety, liquidity, transparency and yield for Florida government entities. The fund includes a liquid money market like investment, called the "FL SAFE Fund" and one or more Term Series portfolios, as may be established from time to time, each of which has a fixed duration. The Fund has received and maintained an AAAm rating since 2007 from Standard & Poor's ("S&P"). According to S&P's rating criteria, the AAAm rating signifies excellent safety of invested principal and a superior capacity to maintain a \$1.00 per share net asset value. However, it should be understood that the rating is not either a "market" rating nor a recommendation to buy, hold or sell the securities.

FMIT is an inter-local governmental entity created under the laws of the State of Florida to provide eligible units of local government with an investment vehicle to pool their surplus funds into one or more investment portfolios. These portfolios are actively traded and have been structured to meet a variety of investment horizons using those investments permitted under the Trust's investment policy. Fitch Ratings assigns bond fund ratings to the Trust's four fixed income funds and the investment performance and compliance are monitored and audited in accordance with generally accepted auditing standards. Funds held in FMIT are recognized at fair value and are classified as investments.

		Inv	estment Matu	rities (in Year	rs)
Investment Type	Fair Value	Less than 1	1 - 5	6 - 10	More than 10
Cash and Short Term Investments	\$ 11,235,794	\$ 10,233,038 \$	1,002,756	\$	\$
Investment Pools	5,866,376	4,866,376	1,000,000		
US Agencies	4,459,641	2,836,506	774,002	296,636	552,497
Corporate Bonds	2,613,760	200,354	1,019,709	1,300,753	92,944
Common Stock	11,979,924	11,979,924			
Mutual Funds - Fixed Income	1,007,537	1,007,537			
Mutual Funds - Equity	2,256,195	2,256,195			
Alternative Investments - Hedge Fund	599,073	599,073			
Alternative Investments - Real Estate	2,175,058	2,175,058			
Total cash and investments	\$ 42,193,358	<u>\$ 36,154,061</u> <u>\$</u>	3,796,467	\$ 1,597,389	<u>\$ 645,441</u>

As of September 30, 2016, the City had the following cash and investments and maturities:

1. *Interest Rate Risk*: As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy requires diversification of the investments. The investment policy of the General Employees' Pension Fund requires the investment manager to maintain liquid reserves for the payment of pension benefits and expenses. This also limits exposure to fair value losses by allowing for quick liquidation in the event of fluctuating interest rates.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Deposits and Investments (Continued)

2. *Credit Risk*: City Investments. Credit quality risk results from potential default of investments that are not financially sound. The City invests a large amount of its surplus funds pursuant to Chapter 280 of the Florida Statutes whereby the City is made whole by all participating banks should a principal loss be incurred by the City. This statute limits investing activities to the SBA, certificates of deposits, registered SEC and money market mutual funds, and intergovernmental investment pools. Investments of these types insure the security of the City's surplus funds. The City has invested funds in two investment pool's, both of which are currently rated by Standard and Poor's at AAAm as of September 30, 2016. These funds include \$330,506 in the SBA and \$535,870 in Florida Safe. The City also has \$7,515,037 in certificates of deposit and term series held by qualified participating depositories. Investments in the Florida Municipal Investment Trust (FMIT) are rated by Fitch for the 1-3 Year High Quality Bond Fund at AAAf/S2, and the Intermediate High Quality Bond Fund at AAAf/S3 as of September 30, 2016. The City has investments in these bond funds of \$185,594 and \$2,283,380, respectively.

Credit Risk: Pension Plans. Investments in the policies governing the General Employees' Pension Fund and the Police Officers' Pension Fund limit investments to the top three ratings issued by nationally recognized statistical rating organizations (NRSROs).

Investments	Fair Valu	Credit Rating ue (Moody's)	Percent Distribution
Cash and Short Term Investments	\$ 582,1	22	4.76 %
U.S. Government Securities	933,3	52 Aaa	7.64 %
Corporate Bonds			
	104,9	78 Aa3	0.86 %
	61,5	48 Aa1	0.50 %
	216,7	00 A1	1.77 %
	177,0	23 A2	1.45 %
	153,6	31 A3	1.26 %
Corporate Stock	6,565,2	30	53.71 %
Mutual Funds - Fixed Income	595,1	45	4.87 %
Mutual Funds - Equity	930,0	81	7.61 %
Alternative Investments - Hedge Fund	599,0	73	4.90 %
Alternative Investments - Real Estate	1,305,1	95	10.68 %
Total cash and investments	\$ 12,224,0	78	100.00 %

General Employees' Pension Plan

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NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Deposits and Investments (Continued)

Police Pension Plan										
Investments	F	air Value	Credit Rating (Moody's)	Percent Distribution						
Cash and Short Term Investments	\$	464,812		4.06 %						
U.S. Governmental Securities		-								
	\$	646,970	Aaa	5.65 %						
	\$	410,345	Not Rated	3.59 %						
Corporate Bonds										
		115,524	Aaa	1.01 %						
		20,244	Aal	0.18 %						
		95,606	Aa2	0.84 %						
		114,962	Aa3	1.00 %						
		264,887	A1	2.31 %						
		257,739	A2	2.25 %						
		542,416	A3	4.74 %						
		384,149	Baa1	3.36 %						
		104,353	Baa2	0.91 %						
Corporate Stock		5,414,694		47.31 %						
Mutual Funds - Fixed Income		412,392		3.60 %						
Mutual Funds - Equity		1,326,114		11.59 %						
Alternative Investments - Real Estate		869,863		7.60 %						
Total cash and investments	<u>\$ 1</u>	1,445,070		100.00 %						

3. *Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy requires investment securities to be collateralized by direct obligations backed by the full faith and credit of the U. S. Government or by the actual security held in safekeeping. The cash and short term investments are largely comprised of cash in banks and certificates of deposit, where the bank is approved by the State of Florida as a qualified public depository. State approved banks are required to comply with Florida Statutes Chapter 280, which requires financial institutions to pledge securities with the state to insure government funds held by the bank.

4. Foreign Currency Risk: The City does not have an investment policy related to foreign currency risk.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Fair Value

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles which are measured on a recurring basis. The City and the Pension Plans have the following recurring fair value measurements as of September 30:

	September 30, 2016	I	uoted Prices in Active Markets for entical Assets (Level 1)	Signficiant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by fair value level:					
Common Stocks	\$ 11,979,924	\$	11,979,924	\$ 	\$
Mutual Funds	3,263,732		3,263,732		
Money Market Funds	1,046,934		1,046,934		
Debt Securities:					
U.S. Treasury Notes	1,173,008			1,173,008	
U.S. Government Agencies	3,286,633			3,286,633	
Corporate Bonds	2,613,760			2,613,760	
Total investments by fair value level	23,363,991		16,290,590	 7,073,401	
Instruments measured at the net asset value (NAV):					
Hedge/Alternative Investments Real Estate:	599,073				
UBS Trumbull Property Fund	1,305,195				
Principal U.S. Property Account	869,863				
Total investments measured at NAV	2,774,131				
Total investments	\$ 26,138,122	\$	16,290,590	\$ 7,073,401	<u>\$</u>
Investment derivative instruments:					
Interest rate swaps for loans	\$ 1,091,166	\$		\$ 1,091,166	\$
Total Derivatives	\$ 1,091,166	\$		\$ 1,091,166	<u>\$</u>

Common stocks, money market funds, and mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The City did not have any Level 3 assets or liabilities.

Derivative instruments classified in Level 2 of the fair value hierarchy are valued using a market approach that considers benchmark interest rates and were established to offset the interest expense of three bank-qualified loans.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Fair Value (Continued)

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) are presented in the following table:

	_ Fair Value			Unfunded ommitment s	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
Hedge/Alternative Investments Real Estate:	\$	599,073	\$		*	N/A
UBS Trumbull Property Fund		1,305,195			Quarterly	60 Days Prior to Quarter End Daily, but Subject to
Principal U.S. Property Account		869,863			Monthly	Deferment
Total investments measured at NAV	\$	2,774,131				

* Hedge/Alternative Investment is winding down per the following schedule:

6-30-2016	43%
12-31-2016	67%
6-30-2017	83%
12-31-2017	89%
12-31-2018	96%
After 12-31-2018	100%

1. *Hedge/Alternative Investments*. This type focuses on short and intermediate duration strategies that consist of long/short equity and opportunistic credit. The administrators of this particular hedge fund have opted to close the fund, and incrementally disburse the funds and phase it out by the end of 2018.

2. *Real Estate Funds*: This type includes two real estate funds that invest primarily in US commercial real estate. The fair values of the investments have been determined using the NAV per share of the plans' ownership interest in the fund.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Receivables

Receivables and allowances for uncollectible accounts as of September 30, 2016 totals \$1,654,977 for the City at the fund level as shown below:

	 Governmental Funds										
	 General	CRA		Road & Bridge		Capital Projects		Total		Pension Trust	
Accounts receivable	\$ 223,355 \$	\$ -	- \$	59,883	\$		\$	283,238	\$	1,406	
Special assessments	29,688	-	-	16,873				46,561			
Intergovernmental	98,634	-	-					98,634			
Interest and dividends	7,458	1,692	2	1,873				11,023		60,567	
Grants	 1,957	-				6,000	_	7,957			
Gross Receivables Less: Allowances for	361,092	1,692	2	78,629		6,000		447,413		61,973	
Uncollectible	 	-					_				
Net Total Receivables	\$ 361,092	\$ 1,692	2 \$	78,629	\$	6,000	\$	447,413	\$	61,973	

	Enterprise Funds											
	So	olid Waste Water and			Stormwater							
		Fund	S	ewer Fund	Fund		Reuse Fund			Total		
Accounts receivable	\$	350,492	\$	1,061,711	\$	137,176	\$	70,600	\$	1,619,979		
Special assessments				612						612		
Interest and dividends receivable Grants		799 		6,778		325		1,009 57,798		8,911 57,798		
Gross Receivables Less: Allowances for		351,291		1,069,101		137,501		129,407		1,687,300		
Uncollectible	_	(122,565)		(347,424)		(47,803)		(23,917)		(541,709)		
Net Total Receivables	\$	228,726	\$	721,677	\$	89,698	\$	105,490	\$	1,145,591		

D. Inter-fund Receivables, Payables and Transfers

1. Advances To/From Other Funds

The City reports interfund balances between funds as advances to/from other funds. The total of all balances agree with the sum of advances to/from other funds balances presented in the balance sheet/statement of net position for governmental funds and for proprietary funds.

At September 30, 2016, the General Fund advanced funds of \$702 to the General Employee's Pension Plan to cover cash deficits in pooled cash within the payable fund at year-end. This balance is a receivable that is expected to be liquidated early in the subsequent year.
NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Inter-fund Receivables, Payables and Transfers (Continued)

During fiscal year 2014, the Trailer Park Trust fund advanced the Reuse fund \$500,000 to provide funding for the ASR Well project. This advance is being repaid to the Trailer Park Trust fund over ten years with 3% interest. The outstanding balance of the advance as of September 30, 2016 is \$365,190 and is reported with the General Fund in the financial statements.

Receivable fund	Payable fund	 Amount
General Fund/Trailer Park Trust	Reuse	\$ 365,190
General Fund/Trailer Park Trust	General Employees' Pension Fund	 702
Total		\$ 365,892

2. Interfund Transfers

The City reports interfund transfers between many of its funds. The sum of all transfers presented in the following schedule agrees with the interfund transfers presented in the governmental and proprietary fund financial statements.

Transfers are used to move unrestricted revenues to various programs and capital projects that the City must account for in other funds in accordance with budgetary authorizations.

The composition of interfund transfers as of September 30, 2016, is as follows:

			Т	ransfers In			
				Capital	T	ransfers In	
	Tra	ansfers In		Projects	S	tormwater	Total
Transfers Out	Gen	eral Fund		Fund		Fund	 Transfers
CRA Fund	\$	43,673	\$	2,104,347	\$		\$ 2,148,020
Road and Bridge Fund		140,674		300,000		160,000	600,674
Solid Waste Fund		45,950					45,950
Water and Sewer Fund		439,581				50,000	489,581
Stormwater Fund		107,954					107,954
Reuse Fund		25,478	_		_		 25,478
Total	\$	803,310	\$	2,404,347	\$	210,000	\$ 3,417,657

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Restricted Assets

The balances of the restricted asset accounts are as follows:

	Governmental Funds							
				Road and		Capital		
		General		Bridge		Projects		Total
Building Department Reserve	\$	503,358	\$		\$		\$	503,358
Contributions - Capital Improvements		11,139		6,501		1,200,697		1,218,337
Capital Improvement Lease Proceeds		136,042						136,042
Law Enforcement		29,508						29,508
Impact Fees		164,790		198,967	_		_	363,757
Total Governmental Restricted Assets	\$	844,837	\$	205,468	\$	1,200,697	\$	2,251,002

	Proprietary Funds						
		Water and					
		Sewer	Stormwate	r	Reuse		Total
Cash - Capital projects	\$	1,362,336	\$ -	- \$	268,810	\$	1,631,146
Capital Improvement Loan Proceeds		651,727	47,01	4			698,741
Loan Covenants			191,50	3	1,381		192,884
Impact Fees		121,181	-	-			121,181
Customer Deposits		614,934					614,934
Total Proprietary Restricted Assets	\$	2,750,178	\$ 238,51	7\$	270,191	\$	3,258,886
Total Restricted Assets						\$	5,509,888

F. Capital Assets

Governments possess many different types of assets that may be considered intangible assets, including easements and right of ways. GASB 51 requires that all intangible assets not specifically excluded by its scope provisions be classified as capital assets. The City has certain easements and right of ways that meet these requirements and have classified these assets as land in the governmental activities. These assets were not increased in fiscal year 2016 and total \$108,721.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Capital Assets (Continued)

Capital asset activity, for the year ended September 30, 2016, was as follows:

Primary Government	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 4,579,391	\$ 9,661	\$	\$ 4,589,052
Construction in progress	1,687,172	803,820		2,490,992
Total capital assets, not being depreciated:	6,266,563	813,481		7,080,044
Capital assets, being depreciated:				
Buildings	2,039,731	170,141	(2,005)	2,207,867
Machinery and equipment	8,763,103	721,309	(2,044,672)	7,439,740
Infrastructure	41,137,965	19,259		41,157,224
Total capital assets, being depreciated:	51,940,799	910,709	(2,046,677)	50,804,831
Less accumulated depreciation for:				
Buildings	(1,975,584)	(65,218)	612	(2,040,190)
Machinery and equipment	(6,705,811)	(489,468)	2,010,555	(5,184,724)
Infrastructure	(11,895,803)	(875,589)		(12,771,392)
Total accumulated depreciation	(20,577,198)	(1,430,275)	2,011,167	(19,996,306)
Total capital assets, being depreciated, net	31,363,601	(519,566)	(35,510)	30,808,525
Governmental activities capital assets, net	\$ 37,630,164	\$ 293,915	\$ (35,510)	\$ 37,888,569

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 279,415	\$	\$ 5	\$ 279,415
Construction in progress	5,387,897	935,348	(768,118)	5,555,127
Total capital assets, not being depreciated:	5,667,312	935,348	(768,118)	5,834,542
Capital assets being depreciated:				
Buildings	617,706	29,824	(209)	647,321
Improvements other than buildings	40,704,669	953,420		41,658,089
Machinery and equipment	3,992,478	302,612	(421,672)	3,873,418
Total capital assets, being depreciated:	45,314,853	1,285,856	(421,881)	46,178,828
Less accumulated depreciation for:				
Buildings	(314,020)	(20,233)		(334,253)
Improvements other than buildings	(16,320,326)	(750,206)		(17,070,532)
Machinery and equipment	(1,938,265)	(298,591)	421,672	(1,815,184)
Total accumulated depreciation	(18,572,611)	(1,069,030)	421,672	(19,219,969)
Total capital assets being, depreciated, net	26,742,242	216,826	(209)	26,958,859
Business-type activities capital assets, net	\$ 32,409,554	\$ 1,152,174	<u>\$ (768,327)</u>	\$ 32,793,401

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 495,429
Public safety	238,764
Streets and roads	437,967
Intergovernmental services	223,337
Recreation	 34,778
Total depreciation for governmental activities	\$ 1,430,275
Business-type activities:	
Solid waste	\$ 196
Water and sewer	826,411
Stormwater	184,635
Reuse	 57,788
Total depreciation expense for business-type	
activities	\$ 1,069,030

Construction Commitments

The City has various active construction projects that are separate from the CRA. At September 30, 2016, the City's commitments with contractors, with the CRA listed separately for illustration purposes, are as follows:

	Spent-to-	Remaining
Capital Projects	Date	Commitment
Aquifer Storage Recovery Project	\$ 3,884,673	\$ 83,611
Inflow and Infiltration	1,117,055	61,816
8th Street Improvements	203,113	
Fire Protection Upgrades	144,083	49,817
Lift Station Upgrades	123,836	37,548
Waste Water Treatment Plant R&R	66,629	2,459
Other projects	150,352	276,476
Total capital projects	\$ 5,689,741	\$ 511,727
	Spent-to-	Domaining
	Spent-to-	Remaining
CRA Projects	Date	<u>Commitment</u>
CRA Projects Sutton/Lamb Park Improvements	-	0
	Date	Commitment
Sutton/Lamb Park Improvements	Date \$ 1,242,353	Commitment \$ 15,378
Sutton/Lamb Park Improvements Seawall Replacement	Date \$ 1,242,353 405,611	Commitment \$ 15,378 500
Sutton/Lamb Park Improvements Seawall Replacement Living Seawall Installation	Date \$ 1,242,353 405,611 340,426	Commitment \$ 15,378 500 70,600

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Capital Leases

The City has entered into lease agreements as lessee for financing the acquisition of police vehicles and radio equipment, street sweeper, backhoe, vacuum truck, lightning loader, utility trucks and a city-wide telemetry meter system. The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

The assets acquired through capital leases as of September 30, 2016, are as follows:

	Year Ended September 30, 2016					
		overnmental E Activities	Business -type Activities	Total		
Asset:						
Machinery & Equipment by Type						
Police Vehicles & Equipment	\$	883,921 \$	\$	883,921		
Light Duty & Equipment		65,661	1,377,953	1,443,614		
Heavy Duty & Equipment		508,085	577,041	1,085,126		
Office Systems		10,403		10,403		
Total Leased Assets		1,468,070	1,954,994	3,423,064		
Less Accumulated Depreciation		(189,132)	(267,145)	(456,277)		
Total Leases	<u>\$</u>	1,278,938 \$	1,687,849 \$	2,966,787		

During the fiscal year ending September 30, 2016, lease payments were made totaling \$594,320 which includes principal payments of \$563,862 and \$30,458 in interest. The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2016, were as follows:

Year Ending September 30	vernmental Activities	ısiness-type Activities	Total
2017	\$ 287,796	\$ 288,441	\$ 576,237
2018	236,882	231,595	468,477
2019	134,160	181,029	315,189
2020	34,407	160,970	195,377
2021		142,630	142,630
2022		142,603	142,603
2023	 	 71,301	 71,301
Total minimum lease payments	 693,245	 1,218,569	1,911,814
Less: amount representing interest	 (14,481)	 (56,716)	 (71,197)
Present value of minimum lease payments	\$ 678,764	\$ 1,161,853	\$ 1,840,617

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities

1. State Revolving Fund Loans

Reuse Loan

The City received funding in the amount of \$415,000 under the State of Florida Department of Environmental Protection Revolving Loan Program to assist in funding design and engineering costs (preconstruction project costs) related to the construction of reclaimed water reuse facilities.

As of September 30, 2016, the City had drawn down loan funds totaling \$134,200 representing the administrative and planning allowances. The loan balance at year end was \$29,912. Pledged revenues include water and sewer fund operating revenues, installation and connection fees, impact fees, and any local option sales tax revenues. The original amortization of the loan was to be repaid in forty semiannual payments of \$14,100 including interest which accrued semiannually at 3.18% (annual rate) of the unpaid balance. Payments began June 15, 2003 with the final maturity date of December 15, 2022. During fiscal year 2007, it was determined that no additional funding was necessary from the loan and it was finalized and the outstanding balance re-amortized. The interest rate and repayment term of the loan was not changed; however, the semiannual payment amount was changed to \$2,565.

During the fiscal year ending September 30, 2016, loan payments were made totaling \$5,087 which includes principal payments of \$4,076 and \$1,011 in interest. Annual installments for the fiscal years ending September 30, are as follows:

	Business-Type Activities						
Year]	Principal	Interest		Total		
2017	\$	4,212 \$	918	\$	5,130		
2018		4,347	783		5,130		
2019		4,486	644		5,130		
2020		4,630	500		5,130		
2021		4,779	351		5,130		
2022		4,932	198		5,130		
2023		2,530	39		2,569		
Total	\$	29,916 \$	3,433	\$	33,349		

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

Stormwater Loan

The City received funding in the amount of \$2,944,186 under the State of Florida Department of Environmental Protection Revolving Loan Program to assist in the construction of the City's stormwater system. These projects included the 10th Street and 10th Ave, Oakridge, Hidden Lake and Carr Drain projects.

As of September 30, 2016, the City had drawn down available loan funds totaling \$2,872,229. The loan balance at year end was \$862,190. Pledged revenues are stormwater fees. The original amortization of the loan was to be repaid in forty semiannual payments of \$100,744 including interest which accrues semiannually at 3.03% (annual rate) of the unpaid balance. Payments began October 15, 2001 with the final maturity date of April 15, 2021. During fiscal year 2007, it was determined that all projects approved for funding through this loan were complete and no additional funding was necessary. The loan was finalized and the outstanding balance re-amortized. The interest rate and repayment term of the loan was not changed; however, the semiannual payment amount was changed to \$93,565.

During the fiscal year ending September 30, 2016, loan payments were made totaling \$184,935 which includes principal payments of \$157,420 and \$27,515 in interest. Annual installments for the fiscal years ending September 30, are as follows:

		ties		
Year		Principal	Interest	Total
2017	\$	162,226 \$	24,904 \$	187,130
2018		167,178	19,952	187,130
2019		172,282	14,848	187,130
2020		177,542	9,588	187,130
2021		182,962	4,168	187,130
Total	\$	862,190 \$	73,460 \$	935,650

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

2. Capital Improvement Revenue Loans

2004 Bank of America Loan

On March 1, 2004, the City adopted Resolution No. 04-09 authorizing a loan by the City of \$4,300,000 through Bank of America, N.A. to finance the costs of certain capital projects within the City and to refund the outstanding balance of the City's Capital Improvement Revenue Note, Series 1998. The loan is payable from and secured by a pledge of and lien upon the stormwater, water, sewer and reuse revenues and certain other budgeted amounts and balances in certain funds created under the Resolution.

The interest rate on the loan is 64% of the 90 day LIBOR rate plus 111 basis points as set at the beginning of each quarter and is payable quarterly. The principal amount was swapped to an annual fixed rate of 4.235%, payable in quarterly installments through March 2024. Under terms of the Interest Rate Swap Agreement with Bank of America, N.A., the City receives 64% of the 90 day LIBOR rate plus 111 basis points on the unamortized principal of the swap amount.

During the fiscal year ending September 30, 2016, loan payments were made totaling \$203,928 which includes principal payments of \$142,930 and \$60,998 in interest. The loan proceeds and payments were allocated according to the cost, or estimated cost, of the projects funded from the proceeds.

The allocation at September 30, 2016 was 21.96% to governmental activities and 78.04% to business-type activities. The completed governmental activity projects include the City's fiber optic ring, the street related portion of improvements to Fifth, Sixth and Seventh Streets and the City Hall portion of improvements to City buildings. The completed projects from the business-type activities include the utility portion of improvements to Fifth, Sixth and Seventh Streets, the installation of the City's reuse system, the Public Works portion of improvements to City buildings, and a portion of the Infiltration and Inflow Project.

Annual estimated installments for the fiscal years ending September 30, are as follows:

		Governme	nt	Activities	 Business-Ty	pe	Activities		City-Wide				
Year	P	rincipal		Interest	Principal		Interest		Principal		Interest		Total
2017	\$	32,982	\$	11,514	\$ 117,226	\$	40,925	\$	150,208	\$	52,439	\$	202,647
2018		34,663		10,073	123,201		35,803		157,864		45,876		203,740
2019		36,374		8,560	129,282		30,422		165,656		38,982		204,638
2020		38,328		6,969	136,228		24,769		174,556		31,738		206,294
2021		40,233		5,295	142,998		18,821		183,231		24,116		207,347
2022		42,284		3,538	150,289		12,573		192,573		16,111		208,684
2023		44,438		1,690	157,946		6,006		202,384		7,696		210,080
2024		23,065		124	 81,987		442	_	105,052		566		105,618
Total	\$	292,367	\$	47,763	\$ 1,039,157	\$	169,761	\$	1,331,524	\$	217,524	\$	1,549,048

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

2005 Bank of America Loan

On June 20, 2005, the City adopted Resolution No. 05-40 authorizing a loan by the City of \$6,500,000 through Bank of America, N.A. to finance the costs of certain capital improvements within the City. The loan is payable from and secured by a pledge of and lien upon the stormwater, water, sewer and reuse revenues and certain other budgeted amounts and balances in certain funds created under the Resolution.

The interest rate on the loan is 64% of the 90 day LIBOR rate plus 111 basis points as set at the beginning of each quarter and is payable quarterly. The principal amount was swapped to an annual fixed rate of 4.345%, payable in quarterly installments of approximately \$125,000 through October 2025. Under terms of the Interest Rate Swap Agreement with Bank of America, NA, the City receives 64% of the 90 day LIBOR rate plus 111 basis points on the unamortized principal of the swap amount.

During the fiscal year ending September 30, 2016, loan payments were made totaling \$502,126 which includes principal payments of \$329,346 and \$172,780 in interest. The original loan proceeds were allocated according to the cost, or estimated cost, of the projects funded from the proceeds.

The allocation at September 30, 2016, was 19.90% to governmental activities and 80.10% to business-type activities. The completed governmental activity projects include the sidewalk replacement and street resurfacing within the City and the street related portion of improvements to Fifth, Sixth and Seventh Streets. The completed and ongoing projects from the business-type activities include the utility portion of improvements to Fifth, Sixth and Seventh Streets, US 301 future utility expansion, seven stormwater projects throughout the City, upgrades to the Waste Water Treatment Plant and a portion of the Infiltration and Inflow Project.

	Governmen	tal Activities	Business-Typ	e Activities			
Year	Principal	Interest	Principal	Interest	Principal	Interest	Total
2017	\$ 68,382	\$ 33,471	\$ 275,276	\$ 134,740	\$ 343,658	\$ 168,211	\$ 511,869
2018	71,713	30,781	288,684	123,913	360,397	154,694	515,091
2019	74,912	27,955	301,566	112,533	376,478	140,488	516,966
2020	78,133	24,997	314,532	100,627	392,665	125,624	518,289
2021	81,692	21,919	328,857	88,237	410,549	110,156	520,705
2022	85,345	18,699	343,561	75,275	428,906	93,974	522,880
2023	89,106	15,332	358,704	61,720	447,810	77,052	524,862
2024	93,190	11,821	375,146	47,588	468,336	59,409	527,745
2025	97,337	8,147	391,840	32,796	489,177	40,943	530,120
2026	10,493	668	42,237	2,691	52,730	3,359	56,089
2027							
Total	\$ 750,303	\$ 193,790	\$ 3,020,403	\$ 780,120	\$ 3,770,706	<u>\$ 973,910</u>	\$ 4,744,616

Annual estimated installments for the fiscal years ending September 30, are as follows:

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

2007 Bank of America Loan

On November 5, 2007, the City adopted Resolution No. 07-46 authorizing a loan by the City of \$5,337,000 through Bank of America, N.A. to finance the costs of certain capital improvements within the City. The loan is payable from and secured by a pledge of and lien upon the stormwater, water, sewer, and reuse revenues and certain other budgeted amounts and balances in certain funds created under the Resolution.

The interest rate on the loan is 63.7% of the 90 day LIBOR rate plus 90 basis points as set at the beginning of each quarter and is payable quarterly. The principal amount was swapped to an annual fixed rate of 4.302%, payable in quarterly installments beginning February 2008 through November 2027. Under terms of the Interest Rate Swap Agreement with Bank of America, NA, the City receives 63.7% of the 90 day LIBOR rate plus 90 basis points on the unamortized principal of the swap amount.

During the fiscal year ending September 30, 2016, loan payments were made totaling \$394,867 which includes principal payments of \$239,412 and \$155,455 in interest. The loan proceeds were allocated according to the cost, or estimated cost, of the projects funded from the proceeds.

At September 30, 2016, the allocation of funds was 16.87% to governmental activities and 83.13% to business-type activities. The ongoing governmental activity projects include the sidewalk replacement and street resurfacing within the City, Public Works facility upgrades, City building upgrades and the street related portion of US301 future utility expansion. The completed and ongoing projects from the business-type activities include the Jackson Park drainage, US301 future utility expansion, the Canal Road Phase II project, upgrades to the Waste Water Treatment Plant and portions of the Infiltration and Inflow Project and Aquifer Storage Recovery Project.

Annual estimated installments	s for the fiscal years	ending September 30,	are as follows:
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	0	Governmen	tal	Activities	Business-Ty	Activities		City-Wide					
Year	P	rincipal	al Interest		 Principal	Interest		Principal		Interest		Total	
2017	\$	42,252	\$	25,114	\$ 208,219	\$	123,761	\$	250,471	\$	148,875	\$	399,346
2018		44,125		23,266	217,451		114,655		261,576		137,921		399,497
2019		46,081		21,336	227,092		105,147		273,173		126,483		399,656
2020		48,071		19,322	236,896		95,218		284,967		114,540		399,507
2021		50,256		17,219	247,663		84,856		297,919		102,075		399,994
2022		52,484		15,021	258,644		74,026		311,128		89,047		400,175
2023		54,811		12,726	270,112		62,714		324,923		75,440		400,363
2024		57,213		10,328	281,948		50,895		339,161		61,223		400,384
2025		59,777		7,827	294,588		38,573		354,365		46,400		400,765
2026		62,428		5,213	307,648		25,690		370,076		30,903		400,979
2027		65,195		2,483	321,288		12,236		386,483		14,719		401,202
2028		16,744		182	 82,519	_	897	_	99,263		1,079	_	100,342
Total	\$	599,437	\$	160,037	\$ 2,954,068	\$	788,668	\$	3,553,505	\$	948,705	\$	4,502,210

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

2014 Water/Sewer Loan

On August 25, 2014, the City adopted Resolution No. 2014-15 authorizing a loan by the City of \$1,250,000 through the Branch Banking and Trust Company (BB&T) to finance certain capital improvement projects for the water and sewer fund. These projects include improvements for: I&I, fire protection, and a new chloramine system for the Waste Water Treatment Plant. The loan is payable from and secured by a pledge and lien upon the pledge to budget and appropriate legally available non-ad valorem revenues.

The interest rate on the loan is fixed at 3.05%, payable in quarterly installments of \$25,980 beginning in November, 2014 through August, 2029 entirely from the water and sewer fund.

During the fiscal year ending September 30, 2016, loan payments were made totaling \$103,582 which includes principal payments of \$68,698 and \$34,884 in interest. Annual estimated installments for the fiscal years ending September 30, are as follows:

	 Business-Type Activities									
Year	Principal	Interest	Debt Service							
2017	\$ 70,818 \$	33,106	\$ 103,924							
2018	72,998	30,922	103,920							
2019	75,250	28,670	103,920							
2020	77,572	26,348	103,920							
2021	79,965	23,955	103,920							
2022	82,432	21,488	103,920							
2023	84,975	18,945	103,920							
2024	87,597	16,323	103,920							
2025	90,299	13,621	103,920							
2026	93,085	10,835	103,920							
2027	95,957	7,963	103,920							
2028	98,917	5,003	103,920							
2029	 101,961	1,951	103,912							
Total	\$ 1,111,826 \$	239,130	\$ 1,350,956							

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

CRA Loan Agreement 2006

On July 18, 2006, the City adopted Resolution No. 06-01 authorizing a loan by the CRA of \$4,395,000 through the Bank of America, N.A. to finance certain costs of: (1) the acquisition of the historic Olympia Theater and the renovation thereof; (2) the acquisition of property on 5th Street West to be used as public parking; (3) the acquisition of property adjacent to the Palmetto Elementary School for use for public education purposes; and (4) to refinance the 2004 CRA Capital Improvement Revenue Loan. The loan is payable from and secured by a pledge and lien upon the pledged Tax Increment Funding revenues.

The interest rate on the loan is 63.7% of the LIBOR rate plus 1.15%, payable quarterly in January, April, July and October. Principal shall be repaid in installments of \$54,938 in January, April, July and October. Final payment is due in July 2026.

During the fiscal year ending September 30, 2016, loan payments were made totaling \$251,921 which includes principal payments of \$219,750 and \$32,171 in interest. Annual estimated installments for the fiscal years ending September 30, are as follows:

		Gov	vities					
Year	ŀ	Principal	 Interest		Total			
2017	\$	219,750	\$ 105,755	\$	325,505			
2018		219,750	94,767		314,517			
2019		219,750	83,780		303,530			
2020		219,750	72,792		292,542			
2021		219,750	61,805		281,555			
2022		219,750	50,817		270,567			
2023		219,750	39,830		259,580			
2024		219,750	28,842		248,592			
2025		219,750	17,855		237,605			
2026		219,750	 6,867		226,617			
Total	\$	2,197,500	\$ 563,110	\$	2,760,610			

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

3. Interest Rate Swaps

The City entered into interest rate swaps as a means to lower its borrowing costs, when compared against fixed-rate loans. The City's interest rate swaps are types of derivative instruments that are intended to synthetically fix the debt's interest rate, thereby hedging the risk that rising interest rates will negatively affect cash flows or offset the changes in fair value of hedgeable items.

GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, is intended to improve how the City reports information about derivative instruments in the financial statements and manage specific risks. It requires the derivative instruments to be reported on the face of the financial statements using the accrual basis of accounting and provide transparency in the financial statements by reporting the fair market value of the derivatives.

In 2004, 2005, and 2007, the City entered into debt agreements for a total of \$16,137,000. The terms of the loans and associated interest rate swaps are described on pages 72 - 74. The fair value and changes in fair value of the interest rate swap contracts are as follows:

	 Changes in Fair Value	S	Fair Value at eptember 30, 2016	 nal Value at nber 30, 2016
Governmental activities Fair value hedges:				
Pay fixed-receive variable interest rate swap contract				
2004 Loan	\$ (4,814)	\$	(29,842)	\$ 292,367
2005 Loan	(10,066)		(103,056)	750,304
2007 Loan	 (4,399)	_	(128,090)	 599,438
Total Governmental activities	 (19,279)	_	(260,988)	1,642,109
Business-type activities				
Pay fixed-receive variable interest rate swap contract				
2004 Loan	(17,068)		(94,925)	1,039,158
2005 Loan	(40,263)		(327,812)	3,020,402
2007 Loan	 (21,679)	_	(407,441)	 2,954,068
Total Business-type activities	 (79,010)	_	(830,178)	 7,013,628
Total interest rate swaps	\$ (98,289)	\$	(1,091,166)	\$ 8,655,737

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

The following table represents debt service payments on the variable rate notes, net of swap payments associated with the notes at year end. The variable interest at September 30, 2016 is assumed to be constant over the life of the note.

Year	Year Principal		 Variable Interest		Swap Interest	Net Cash Flows		
2017	\$	744,340	\$ 81,047	\$	288,478	\$	1,113,865	
2018		779,837	72,924		265,567		1,118,328	
2019		815,307	64,431		241,522		1,121,260	
2020		852,188	55,552		216,350		1,124,090	
2021		891,699	46,261		190,086		1,128,046	
2022		932,607	36,542		162,590		1,131,739	
2023		975,117	26,380		133,808		1,135,305	
2024		912,546	16,944		104,254		1,033,744	
2025		843,542	8,307		79,036		930,885	
2026		422,806	4,382		29,880		457,068	
2027		386,483	895		13,824		401,202	
2028		99,263	 	_	1,079	_	100,342	
Total	\$	8,655,735	\$ 413,665	\$	1,726,474	\$	10,795,874	

Fair value - Because interest rates have declined since the execution of the swaps, the swaps had a negative fair value of \$1,091,166 as of September 30, 2016. The swap's negative fair value may be countered in the future by an increase in interest rates resulting in a reduction in total interest payments. The fair value was estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swap.

Credit risk – As of September 30, 2016 the City was not exposed to credit risk because the swap had a negative fair value.

Basis risk – The swaps do not expose the City to basis risk because the interest rate on the notes and the swaps are the same.

Termination risk – The City may terminate the contract and the swap would no longer carry a synthetic interest rate. Also, if at the time of termination the swap has a negative fair value, the City would be liable to the bank for a payment equal to the swap's fair value.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

4. Conduit Debt

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private sector entity served by the bond issuance. No City, State or any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of September 30, 2016, there were two series of Industrial Revenue Bonds outstanding with an aggregate principal amount payable of \$13,339,220.

5. Other Information

In accordance with loan covenants and Section 148 of the Internal Revenue Code, the City is required to rebate to the U.S. Treasury, every five years, earnings on loan proceeds in excess of bond yield. For the year ended September 30, 2016, no amounts were earned that are required to be rebated to the U.S. Treasury for 2016.

The original 2004 and 2005 Bank of America loan agreements limited additional debt in excess of \$500,000 on an annual basis. During the year ended September 30, 2014, the Bank permanently waived the restriction. For the governmental activities, compensated absences are generally liquidated by the General, CRA, and Road and Bridge Funds.

Details of the net pension liabilities are included in Note VI, Section D.

Details of the long-term liability for other post-employment benefits are included in Note VI, Section F.

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Long Term Liabilities (Continued)

The following is a summary of changes in long-term liabilities for the year ended September 30, 2016:

]	Beginning Balance		Increases	-	Decreases		Ending Balance	ue Within Dne Year
Governmental Activities:									
Long-term bank loans									
2004 Loan	\$	323,751	\$		\$	31,384	\$	292,367	\$ 32,982
2005 Loan		815,837				65,534		750,303	68,382
2007 Loan		639,823				40,386		599,437	42,252
CRA Loan		2,417,250	_		_	219,750		2,197,500	 219,750
Total Long-term bank loans		4,196,661				357,054	_	3,839,607	 363,366
Interest rate swap contracts		280,267				19,279		260,988	
Other post-employment benefits		205,148		7,075				212,223	
Net pension liability		4,389,790		1,129,643		888,363		4,631,070	
Capital leases		718,812		266,000		306,048		678,764	279,583
Compensated absences		667,929		130,258		175,891		622,296	155,575
Governmental activities long-term liabilities	\$	10,458,607	\$	1,532,976	\$	1,746,635	\$	10,244,948	\$ 798,524

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Business-type activities:					
Long-term bank loans:					
2004 Loan	\$ 1,150,703	\$	\$ 111,546	\$ 1,039,157	\$ 117,226
2005 Loan	3,284,215		263,812	3,020,403	275,276
2007 Loan	3,153,094		199,026	2,954,068	208,219
2014 Loan	1,180,524		68,698	1,111,826	70,818
Total long-term bank loans	8,768,536		643,082	8,125,454	671,539
State revolving loans					
Stormwater	1,019,610		157,420	862,190	162,226
Reuse	33,992		4,076	29,916	4,212
Total state revolving loans	1,053,602		161,496	892,106	166,438
Total loans payable	9,822,138		804,578	9,017,560	837,977
Interest rate swap contracts	909,188		79,010	830,178	
Other post-employment benefits	37,855	3,339		41,194	
Net pension liability	1,079,889	112,605	295,318	897,176	
Capital leases	1,277,667	142,000	257,814	1,161,853	271,106
Compensated absences	71,549	3,023	25,500	49,072	12,154
Total business-type activities long-term liabilities	\$ 13,198,286	\$ 260,967	\$ 1,462,220	\$ 11,997,033	\$ 1,121,237

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Fund Balances

Effective October 1, 2010, the City implemented Governmental Accounting Standards Board Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement is implemented to address issues related to how fund balance was being reported and to clear up any confusion regarding the relationship between reserved fund balance and restricted net position. The City implemented GASB Statement 54 during fiscal year 2011 and is reporting the fund balance in summary in the Governmental Funds Balance Sheet. The detail of the fund balance is as follows:

• Nonspendable - The following fund balances are nonspendable because they are allocated to:

Inventories	\$ 275,92
estricted - The following fund balances are restricted for:	
General Fund	
Building Department - used to fund operations Impact fees - used to fund growth in General government, Law enforcement and Parks and	\$ 503,35
Recreation	164,79
Proceeds from the Hazel Smith Estate for the beautification and maintenance of the City's cemetery	11,13
Special law enforcement reserve	29,50
Lease proceeds - for capital assets	 136,04
General Fund subtota	\$ 844,8
Community Redevelopment Agency Fund	
Used to alleviate slum and blight in the City per Florida Statute 163	
General operating expenses	\$ 1,050,78
Community Redevelopment Agency Fund subtota	\$ 1,050,73
Road and Bridge Fund	

Capital Improvements	\$	295,783
Impact fees - For the growth in transportation		198,967
Boccage legal settlement		6,501
General operating expenses		917,275
	Road and Bridge Fund subtotal §	1,418,526

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Fund Balances (Continued)

Capital Projects Fund

Capital improvements		\$ 1,200,697
	Capital Projects Fund subtotal	 1,200,697
	Total Restricted Fund Balances	\$ 4,514,848
Committed - The following fund balances are committed to:		
General Fund		
Trailer Park Trust - City Commission approval required		\$ 2,039,206
	General Fund subtotal	\$ 2,039,206
Capital Projects Fund		
Capital Projects		\$ 846,341
	Capital Projects Fund subtotal	 846,341
	Total Committed Fund Balances	\$ 2,885,547
Assigned - The following fund balances are assigned to:		
General Fund		
Funding for Capital Improvements Program		\$ 105,010
Tree reserve - used to replant trees in the City		5,221
One-time operating expenses		 283,760

• Unassigned – The City's policy is to maintain an adequate General Fund unassigned fund balance to provide liquidity in the event of an economic downturn or natural disaster. Through resolution, the City Commission has adopted a financial standard to maintain a General Fund unassigned fund balance of three to six months of budgeted expenditures.

Total Assigned Fund Balance §

393,991

NOTE V - DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Encumbered Commitments

The following table lists the outstanding encumbrances at September 30, 2016. These encumbrances are reported in the financial statements based on the specific purpose of the resources that have been provided.

	Governmental Activities									
								Capital		
						Road and		Projects		
	Ger	neral Fund	(CRA Fund	Bı	ridge Fund		Fund		Total
Operating Encumbrances	\$	31,750	\$	52,591	\$	289,726	\$		\$	374,067
Operating Capital Projects				120,156						120,156
Capital Improvement Projects (CIP)								32,858		32,858
Total Encumbrances Outstanding	\$	31,750	\$	172,747	\$	289,726	\$	32,858	\$	527,081

	Business-Type Activities									
	S	olid Waste Fund		Vater and ewer Fund	S	tormwater Fund	Re	euse Fund		Total
Operating Encumbrances Capital Improvement Projects (CIP)	\$		\$	58,509 807,657	\$	14,926 256,325	\$	 121,721	\$	73,435 1,185,703
Total Encumbrances Outstanding	\$		\$	866,166	\$	271,251	\$	121,721	<u>\$</u>	1,259,138
Total Outstanding Encumbrances									\$	1,786,219

NOTE VI - OTHER INFORMATION

A. Risk Management

The City is exposed to risks of loss through various operations such as police, streets, water, sewer, and garbage operations and loss related to torts, theft of, damage to and destruction of assets, errors and omissions, and natural disasters for which the City carries commercial insurance.

The City purchases insurance through carriers, primarily, the Florida League of Cities' Florida Municipal Insurance Trust Fund, for large risks, and retains certain risks directly and through the use of deductibles on the insurance policy. The City's limits of insurance are based on the statutory limits of liability of \$100,000, with layering to a maximum of \$1,000,000, for certain types of exposures. The Florida League of Cities' Florida Municipal Insurance Trust is a non-assessable entity created by an act of the Legislature.

Risks retained by the City include risks of vehicle accidents for collision and comprehensive coverage, liability claims below the deductible or in excess of insured amounts, crime below a deductible of \$2,500, inland marine and property exposures less than \$10,000, and all unemployment insurance risks.

There have been no significant reductions in insurance coverage for the current fiscal year. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

NOTE VI - OTHER INFORMATION (CONTINUED)

A. Risk Management (Continued)

1. Unemployment Insurance

The City reimburses the State of Florida for eligible claims paid for unemployment benefits.

2. Workmen's Compensation

The City maintains an insurance policy with Florida Municipal Insurance Trust with regard to workmen's compensation benefits for employees.

B. Employee Retirement Systems and Pension Plan: Description, Policies and Contributions

The City has two (2) defined benefit single-employer pension plans:

- Palmetto General Employees' Pension Plan (PGEPP)
- Palmetto Police Pension Plan (PPPP)

The plans do not issue stand-alone financial reports and are not included in any other retirement system or entity's financial report. The City accounts for both plans as pension trust funds; therefore, they are accounted for in substantially the same manner as proprietary funds, with a capital maintenance measurement focus and employment of the accrual basis of accounting. Plan member contributions, employer contributions and contributions from other entities are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

The City Commission approves all plan provisions and amendments. City ordinance and state law requires contributions to be determined by actuarial studies at least every three years; however, the City has elected to obtain these studies each year.

In 2015, the City implemented GASB Statement No. 68 for the Palmetto Police Pension Plan and the Palmetto General Employees' Pension Plan. The primary objective of this Statement is to improve financial reporting by state and local governments for pension plans. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities.

A schedule of funding progress and employer contributions that include historical trend information about the annual required contributions of the employer are included as required supplementary information to the financial statements.

NOTE VI - OTHER INFORMATION (CONTINUED)

C. Palmetto General Employees' Pension Plan

Plan Administration

The City of Palmetto General Employees' Pension Plan (PGEPP), a defined benefit single-employer public employee retirement plan, is administered in accordance with Chapter 22, Article IV of the Palmetto City Code and Internal Revenue Code Section 401. The Plan is administered by a Board of Trustees which acts as the administrator of the plan. The Board consists of seven Trustees, two of whom shall be legal residents of the City who are appointed pursuant to City Charter, two of whom are Members of the plan who are elected by a majority of the General Employees who are Members of the plan, the City Clerk pursuant to City ordinance, and a sixth and seventh Trustee who are chosen by a majority of the first five Trustees.

Plan Membership

	As of September 30, 2015	As of September 30, 2016
Retirees, beneficiaries, and DROP participants benefits	62	61
Terminated employees entitled to, but not yet receiving benefits	3	6
Active plan members	71	70
Total	136	137

Normal Retirement and Vesting

The Plan covers permanent, probationary and full time City of Palmetto employees who are not members of the Palmetto Police Pension Plan. Any participant, is vested once 10 years of creditable service is reached or 5 years for participants hired prior to January 1, 1995. Any vested participant, who has attained age 60 or has creditable service of 30 years regardless of age, is eligible for normal retirement. Such a retiree would receive a retirement benefit based upon a 2.5% of average annual earnings during the highest 5 years of the last 10 years of employment prior to the date of retirement multiplied by the years of credited service.

Early Retirement

Plan members with 10 years of credited service, or 5 years for participants hire prior to January 1, 1995, are eligible to retire at age 55 with a reduction of the accrued benefit of 3% per each year that the benefit commencement date precedes the Normal Retirement Date.

<u>Disability</u>

The Plan provides disability benefits of 2.5% of average final compensation times the years of credited service, providing 10 year of credited service has been attained, or 5 years for participants hired prior to January 1, 1995. This benefit is payable as of the date the Board determines such entitlement.

NOTE VI - OTHER INFORMATION (CONTINUED)

C. Palmetto General Employees' Pension Plan (Continued)

Termination of Employment

If an employee separates service from the City before achieving 10 years of credited service, the employee will receive his contributions plus 4% interest compounded annually. If an employee separates service from the City after achieving ten or more years, the employee may choose 1) refund of contributions with interest, 2) vested accrued benefit payable at Normal (unreduced) Retirement Date or 3) vested accrued benefit payable at Early (reduced) Retirement Date, determined as if the Member had continued employment.

Death Benefits

The Plan provides death benefits for vested and non-vested members. Beneficiaries of members dying prior to vesting eligibility for retirement receive a full refund of the member's accumulated contributions with interest. A beneficiary of a member, who is vested will received an accrued benefit, payable for 10 years at the Member's otherwise Normal Retirement Date (unreduced), at the otherwise actuarially reduced Early Retirement Date, or immediately.

Contributions

Participants are required to contribute 5% of their annual salary to the Plan. The City contributes an amount to make the fund actuarially sound. The City's contribution rate for fiscal year 2016 was 28.85%.

Deferred Retirement Option Program (DROP)

Effective October 18, 2004, the City approved an ordinance creating a deferred retirement option plan (DROP). In lieu of terminating employment, any member may elect to defer receipt of such service retirement pension and to participate in the DROP. A member's participation in the DROP may not exceed sixty months beginning at the time the member becomes eligible for Normal Retirement. A member may participate only once. An account is established for each member participating in the DROP. The member's DROP account consists of the monthly retirement benefit the member would have received had they terminated their employment and the earnings on those amounts. DROP accounts earn interest as elected by the plan member at an effective rate of 6.5% per annum, compounded monthly, or at the actual net rate of investment return realized by the plan. As of September 30, 2016, two employees are participating in the DROP program with a balance of \$169,276.

Net Pension Liability of the City

The City's net pension liability was measured as of September 30, 2016. The total pension liability used to calculate the net pension liability was determined as of that date. The components of the net pension liability of the City at September 30, 2015, were as follows:

Total pension liability	\$ 15,527,460
Plan fiduciary net position	(12,318,303)
City's net pension liability	3,209,157
Plan fiduciary net position as a percentage of the total pension liability	79.33 %

NOTE VI - OTHER INFORMATION (CONTINUED)

C. Palmetto General Employees' Pension Plan (Continued)

The required schedule of changes in the City's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2015 updated to September 30, 2016 using the following actuarial assumptions:

Inflation	2.30%
Salary increases	Service based
Discount rate	7.00%
Investment rate of return	7.00%

Mortality rates were based on the RP2000 Fully Generational with Scale BB, with collar and annuitant adjustments for males of 50% Annuitant White Collar, 50% Annuitant Blue Collar, and 100% Annuitant White Collar for females. The Mortality rates for disabled lives are based on the RP2000 without projection and adjustments for males of 100% disabled male with four year setback and 100% disabled female with two year set forward for females.

Changes in actuarial assumptions

The actuarial valuation performed with a measurement date of September 30, 2016 had made changes of assumptions as a result of an experience study performed on August 26, 2016 as approved by the Board of Trustees related to salary increases, normal and early retirement rates, withdrawal rates and investment return. Salary increases decreased from a range of 6.00%-7.50% to 6.00%. Normal retirement rates and early retirement rates are based on the results of an experience study based on service period, age and probability of retirement. Investment return decreased from 7.50% to 7.00%. Additionally, the inflation assumption rate was lowered from 3.00% to 2.30%, matching the long-term assumption utilized by the Plan's investment consultant.

Investment policy assumptions

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2016 the inflation rate assumption of the investment advisor was 2.30%. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

NOTE VI - OTHER INFORMATION (CONTINUED)

C. Palmetto General Employees' Pension Plan (Continued)

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2016 are summarized in the following table:

Asset Class	Target Allocations	Long Term Expected Real Rate of Return
	<u>50.00 %</u>	7.71 %
Domestic equity		
International equity	10.00 %	7.30 %
Fixed Income	15.00 %	2.47 %
Global fixed income	5.00 %	2.81 %
Hedge funds	7.50 %	2.72 %
Real estate	12.50 %	3.58 %
Total	100.00 %	

Concentrations

The Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

Rate of Return

For the year ended September 30, 2016 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was 8.18%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate that the City's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE VI - OTHER INFORMATION (CONTINUED)

C. Palmetto General Employees' Pension Plan (Continued)

CHANGES IN NET PENSION LIABILITY

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Reporting Period Ending September 30, 2015	\$ 15,140,628	\$ 11,300,338	\$ 3,840,290
Change in accounting principle	460,024	71,056	388,968
Reporting Period Ending September 30, 2015, as restated	15,600,652	11,371,394	4,229,258
Changes for a Year:			
Service Cost	432,504		432,504
Interest	1,167,342		1,167,342
Differences between expected and actual experience	(598,066)		(598,066)
Changes of assumptions	(137,785)		(137,785)
Changes of benefit terms			
Contributions - Employer		836,906	(836,906)
Contributions - Employee		144,902	(144,902)
Net investment income		928,197	(928,197)
Benefit payments, including refunds of employee contributions	(937,187)	(937,187)	
Administrative expense		(25,909)	25,909
Net changes	(73,192)	946,909	(1,020,101)
Reporting period ending September 30, 2016	\$ 15,527,460	\$ 12,318,303	\$ 3,209,157

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the City, calculated using the discount rate of 7.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1.0% lower (6.00%) or 1.0% higher (8.00%) than the current rate:

		1.0%		Current	1.0%
	Ι	Decrease		Discount	Increase
		6.00%	R	ate 7.00%	8.00%
City's net pension liability	\$	4,938,714	\$	3,209,157	\$ 1,759,856

NOTE VI - OTHER INFORMATION (CONTINUED)

C. Palmetto General Employees' Pension Plan (Continued)

Pension expense and deferred inflows/outflows of resources related to pension

For the year ended September 30, 2016, the City recognized a reduction of pension expense of \$563,457. On September 30, 2016 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments Changes of assumptions Net difference between projected and actual earnings on pension plan investments	\$ 240,952 338,922	\$ 685,152 103,338
Total	\$ 579,874	\$ 788,490

The outcome of the deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the applicable year. There were no subsequent contributions for the year ended September 30, 2016. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended September 30:	
2017	\$ (63,837)
2018	(63,838)
2019	(66,013)
2020	(14,928)

D. Palmetto Police Pension Plan

Plan Administration:

The City of Palmetto Police Pension Plan (PPPP), a defined benefit single-employer public employee retirement plan, is administered in accordance with Chapter 22, Article IV of the Palmetto City Code and Internal Revenue Code Section 401. The Plan is administered by a Board of Trustees which acts as the administrator of the plan. The Board consists of five Trustees, two of whom shall be legal residents of the City who are appointed by the City Commission, two of whom are Members of the plan who are elected by a majority of the Police Officers who are Members of the plan, and a fifth Trustee who is chosen by a majority of the first four Trustees.

Plan	Membership:	

	As of September 30, 2015	As of Sontombor 30, 2016
Retirees, beneficiaries, and DROP participants receiving benefits	28	30
Terminated employees entitled to, but not yet receiving benefits	5	5
Active plan members	31	33
Total	64	68

NOTE VI - OTHER INFORMATION (CONTINUED)

D. Palmetto Police Pension Plan (Continued)

Normal Retirement and Vesting

The Plan covers permanent, probationary and full time City of Palmetto employees who are classified as uniform police personnel. Any participant, is vested once 10 years of creditable service is reached. Any vested participant, who has attained age 55 or has creditable service of 23 years regardless of age, is eligible for normal retirement. Such a retiree would receive a retirement benefit based upon a 3% of average annual earnings during the highest 5 years of the last 10 years of employment prior to the date of retirement multiplied by the years of credited service with a maximum of 75% of average final compensation if hired after June 7, 1982.

On October 7, 2002, the City of Palmetto adopted Ordinance 02-579. This ordinance allows a member who previously served as a police officer with the City during a period of previous employment and for which period accumulated contributions were withdrawn from the plan, or a member who served as a police officer for any other municipal, county or state law enforcement department in the United States to purchase other police service time. To purchase other police service time, the police officer must contribute to the Plan, the amount actuarially determined for the time for which he or she is requesting credit, such that the crediting of service does not result in a cost or liability to the Plan. However, the member may not purchase prior police service that is counted for retirement benefits from another pension plan.

Early Retirement

Plan members with 10 years of credited service are eligible to retire at age 50 with a reduction of the accrued benefit of 3% per each year that the benefit commencement date precedes the Normal Retirement Date.

Disability

The Plan provides disability benefits for both duty-related and non-duty related disabilities from the date of employment. A service incurred disability is computed at 3% of average final compensation (AFC) multiplied by years of credited service on the date of disability, actuarially reduced for payment prior to the normal retirement date. The actuarially reduced benefit may not be less than 62% of the members' AFC. The benefit provided for a non-service incurred disability is computed at the same 3% of AFC as a service incurred disability. However, to a member with 10 years of credited service, the actuarially reduced benefit may not be less than 25% of the member's AFC or 20% of the member's AFC for members with at least 5 years of service. Benefits are paid at a maximum of 75% of average final compensation if hired after June 7, 1982.

Termination of Employment

If an employee separates service from the City before achieving 10 years of credited service, the employee will receive his contributions only. If an employee separates service from the City after achieving ten or more years, the employee may choose 1) refund of contributions without interest, 2) vested accrued benefit payable at Normal (unreduced) Retirement Date, or 3) vested accrued benefit payable at Early (reduced) Retirement Date.

NOTE VI - OTHER INFORMATION (CONTINUED)

D. Palmetto Police Pension Plan (Continued)

Death Benefits

The Plan provides death benefits for vested and non-vested members. Beneficiaries of members dying prior to vesting eligibility for retirement receive a full refund of the member's accumulated contributions. A beneficiary of a member, who is vested or eligible for retirement upon their death, will receive a benefit payable for life equal to the accrued benefit on the date of death at early (reduced) or normal (unreduced) retirement date.

Contributions

Participants are required to contribute 5% of their annual salary to the Plan. Other contributions are received from the State of Florida and the City. The State of Florida contribution results from the City's share of insurance tax. The City contributes an amount to make the fund actuarially sound. The City's contribution rate was 26.96% for fiscal year 2016.

Deferred Retirement Option Program (DROP)

Effective October 7, 2002, the City approved an Ordinance No. 02-759 creating a deferred retirement option plan (DROP). In lieu of terminating employment, any member may elect to defer receipt of such service retirement pension and to participate in the DROP. A member's participation in the DROP may not exceed sixty months beginning at the time the election becomes effective. A member may participate only once. An account is established for each member participating in the DROP. The member's DROP account consists of the monthly retirement benefit the member would have received had they terminated their employment and the earnings on those amounts. DROP accounts earn interest as elected by the plan member at an effective rate of 6.5% per annum, compounded monthly, or at the actual net rate of investment return realized by the plan. As of September 30, 2016, one sworn officer is participating in the DROP program with a balance of \$173,775.

Net Pension Liability of the City

The City's net pension liability was measured as of September 30, 2016. The total pension liability used to calculate the net pension liability was determined as of that date. The components of the net pension liability of the City at September 30, 2016, and reported for fiscal year 2016, were as follows:

Total pension liability Plan fiduciary net position	\$ 13,787,612 (11,468,522)
City's net pension liability	2,319,090
Plan fiduciary net position as a percentage of the	
total pension liability	83.18 %

The required schedule of changes in the City's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

NOTE VI - OTHER INFORMATION (CONTINUED)

D. Palmetto Police Pension Plan (Continued)

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2015 updated to September 30, 2016 using the following actuarial assumptions:

Inflation	2.50%
Salary increases	Service based
Discount rate	7.25%
Investment rate of return	7.25%

Mortality rates were based on the RP2000 Generational, 100% Annuitant white collar, scale BB for females and RP2000 Generational, 10% Annuitant white collar/90% Annuitant blue collar, scale BB for males. The Mortality rates for disabled is 60% RP2000 Disabled female set forward two years/40% Annuitant white collar with no setback and no projection scale and 60% RP2000 Disabled male setback four years/40% Annuitant white collar with no setback, no projection scale.

Changes in actuarial assumptions

The actuarial valuation performed with a measurement date of September 30, 2016 had made changes of assumptions as a result of an experience study performed on August 26, 2016 as approved by the Board of Trustees related to salary increases and withdrawal rates. Salary increases changed from a range of 6.00%-7.50% to a methodology based on years of service. Investment return decreased from 7.50% to 7.25%. Additionally, the inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term assumption utilized by the Plan's investment consultant.

Investment policy assumptions

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2016 the inflation rate assumption of the investment advisor was 2.50%.

These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

NOTE VI - OTHER INFORMATION (CONTINUED)

D. Palmetto Police Pension Plan (Continued)

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2016 are summarized in the following table:

		Long Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic equity	45.00 %	7.50 %
International equity	15.00 %	8.50 %
Broad market fixed income	30.00 %	2.50 %
Global fixed income	5.00 %	3.50 %
Real estate	5.00 %	4.50 %
Total	100.00 %	

Concentrations

The Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

Rate of Return

For the year ended September 30, 2016, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was 10.33%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate that the City's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE VI - OTHER INFORMATION (CONTINUED)

D. Palmetto Police Pension Plan (Continued)

CHANGES IN NET PENSION LIABILITY

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Position Liability (a) - (b)
Reporting Period Ending September 30, 2015 Change in Accounting Principle	\$ 12,239,343 730,490	\$ 10,609,954 (122,791)	\$ 1,629,389 853,281
Reporting Period Ending September 30, 2015, as restated	12,969,833	10,487,163	2,482,670
Changes for a Year:			
Service Cost	392,233		392,233
Interest	975,789		975,789
Differences between expected and actual experience	(332,570)		(332,570)
Changes of assumptions	485,432		485,432
Changes of benefits terms			
Contributions - Employer		442,836	(442,836)
Contributions - State		114,200	(114,200)
Contributions - Employee		82,118	(82,118)
Net investment income		1,076,748	(1,076,748)
Benefit payments, including refunds of employee contributions	(703,105)	(703,105)	
Administrative expense		(31,438)	31,438
Net changes	817,779	981,359	(163,580)
Reporting period ending September 30, 2016	\$ 13,787,612	\$ 11,468,522	\$ 2,319,090

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the City, calculated using the discount rate of 7.25%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1.0% lower (6.25%) or 1.0% higher (8.25%) than the current rate:

		Current	
	1.0%	Discount	1.0%
	Decrease	Rate	Increase
	6.25%	7.25%	8.25%
City's net pension liability	\$ 3,913,257	\$ 2,319,090	\$ 989,160

NOTE VI - OTHER INFORMATION (CONTINUED)

D. Palmetto Police Pension Plan (Continued)

Pension expense and deferred inflows/outflows of resources related to pensions

For the year ended September 30, 2016 the City recognizes a pension expense of \$702,487 and reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows o Resource	of Inflows of
Net difference between projected and actual earnings on pension plan investments	\$	\$ 548,780
Changes of assumptions	689,25	3
Net difference between projected and actual earnings on pension plan investments	305,08	0
	\$ 994,33	3 \$ 548,780

The outcome of the Deferred Outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date is recognized as a reduction of the pension expense in the applicable year. There were no subsequent contributions for the year ended September 30, 2016. Other amounts reported as Deferred Inflows of Resources related to pensions will be recognized in pension expense as follows:

Year ended September 30:	
2017	\$ 168,105
2018	168,103
2019	168,103
2020	(58,758)

NOTE VI - OTHER INFORMATION (CONTINUED)

E. Combining statement of fiduciary net position and statement of changes in fiduciary net position

Combining statement of fiduciary net position and statement of changes in fiduciary net position for the defined benefit pension plans are as follows:

	Palmetto Police Officers' Pension Plan	Palmetto General Employees Pension Plan	Total Fiduciary Funds
Assets			
Cash and cash equivalents	\$ 800	\$	\$ 800
Accounts receivable	600	806	1,406
Interest and dividends receivable	19,734	40,833	60,567
Prepaid benefits		67,213	67,213
Investments			
Money market funds	464,812	582,122	1,046,934
U. S. government securities	1,057,315	933,352	1,990,667
Corporate bonds	1,899,880	713,880	2,613,760
Corporate stocks	5,414,694	6,565,230	11,979,924
Mutual funds	1,738,506	1,525,226	3,263,732
Alternative investments	869,863	1,904,268	2,774,131
Total Investments	11,445,070	12,224,078	23,669,148
Total Assets	11,466,204	12,332,930	23,799,134
Liabilities			
Accounts payable and accrued liabilities	801		801
Advances from other funds		702	702
Total liabilities	801	702	1,503
Net Position			
Restricted for pension benefits	\$ 11,465,403	\$ 12,332,228	\$ 23,797,631

NOTE VI - OTHER INFORMATION (CONTINUED)

E. Combining statement of fiduciary net position and statement of changes in fiduciary net position (Continued)

Comprising statement of nationary net position and statement of end	Palmetto Police Officers' Pension Pla	Palmetto General Employees	Total Fiduciary Funds
Additions			
Contributions			
Employer	\$ 442,93		\$ 1,279,842
Plan members	82,11	· · · ·	227,020
State (from the General Fund)	114,20		114,200
Miscellaneous	2,46		3,735
Total contributions	641,72	0 983,077	1,624,797
Investment earnings			
Interest	77,44		143,573
Dividends	170,99	· · · · ·	343,607
Net increase in the fair value of investments	902,79		1,736,586
Total investment earnings	1,151,24		2,223,766
Investment expense	(71,65	8) (90,328)	(161,986)
Net investment earnings	1,079,58	2 982,198	2,061,780
Total additions	1,721,30	2 1,965,275	3,686,577
Deductions			
Benefits	702,30	· · · · ·	1,529,983
Refunds of contributions	79	,	40,288
Administrative expenses	34,43	7 25,909	60,346
Total deductions	737,54	2 893,075	1,630,617
Change in net position	983,76	0 1,072,200	2,055,960
Net position - beginning	10,481,64	3 11,260,028	21,741,671
Net position - ending	\$ 11,465,40	3 \$ 12,332,228	\$ 23,797,631

F. Other Post-Employment Benefits (OPEB)

1. Plan Description

The City provides a single employer defined benefit health care plan to all of its employees. The plan allows its employees and their beneficiaries, at their own cost and until the attainment of age 65, to continue to obtain health, dental and life benefits upon retirement. The benefits of the plan conform to Florida Statutes, which are the legal authority for the plan. The plan has no assets and does not issue a separate financial report.

NOTE VI - OTHER INFORMATION (CONTINUED)

F. Other Post-Employment Benefits (OPEB) (Continued)

2. Funding Policy and Annual OPEB Cost

Retirees under the age of sixty-five and their beneficiaries pay the same group rates as charged to the City for active employees by its healthcare provider. However, the City's actuaries, in their actuarial valuation, calculate an offset to the cost of these benefits as an employer contribution, based upon an implicit rate subsidy. This offset equals the total age-adjusted costs paid by the City or its active employees for coverage of the retirees and their dependents for the year net of the retiree's own payments for the year. There is no implied subsidy for dental and life insurance since dental insurance costs for covered individuals do not increase with age and life insurance premiums are age-specific.

The annual other post-employment benefit (OPEB) cost is calculated based on the annual required contribution of the employer, an amount actuarially determined in accordance with GASB Statement No. 45. The annual required contribution represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over a period not to exceed fifteen years.

	As of September 30, 2016	As of September 30, 2015	
Required contribution rates: Employer Plan members	Pay-as-you-go N/A	Pay-as-you-go N/A	
Annual required contribution (ARC)	\$ 30,000	\$ 34,000	
Interest on the Net OPEB Obligation	10,000	9,000	
Adjustment to the ARC	(21,000)	(20,000)	
Annual OPEB Cost	19,000	23,000	
Employer contributions *	(9,000)	(14,000)	
Increase in the Net OPEB	\$ 10,000	\$ 9,000	
Net OPEB obligation (beginning of year)	243,000	234,000	
Net OPEB obligation (end of year)	\$ 253,000	\$ 243,000	

* reflects a contribution credit for the implied subsidy

NOTE VI - OTHER INFORMATION (CONTINUED)

F. Other Post-Employment Benefits (OPEB) (Continued)

The annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and previous years were:

		Percentage of OPEB	
Fiscal year ended	Annual OPEB Cost	Cost Contributed	Net OPEB Obligation
September 30, 2011	\$ 47,000	43 %	\$ 193,000
September 30, 2012	47,000	45 %	219,000
September 30, 2013	23,000	65 %	227,000
September 30, 2014	22,000	68 %	234,000
September 30, 2015	23,000	61 %	243,000
September 30, 2016	19,000	47 %	253,000

3. Funded Status and Funding Progress

The funded status of the plan based on the actuarial valuation as of July 1, 2016.

			4	Actuarial					
	Actuarial			Accrued		Unfunded			UAAL As %
	V	alue of		Liability		AAL	Funded	Covered	of Covered
Actuarial Valuation Date	Assets			(AAL)		(UAAL)	Ratio	Payroll	Payroll
July 1, 2011	\$		\$	338,000	\$	338,000	0.0 % \$	4,380,000	7.7 %
July 1, 2013				210,000		210,000	0.0 %	4,225,000	5.0 %
July 1, 2016				171,000		171,000	0.0 %	4,864,000	3.5 %

The actuarial valuation for the calculation of OPEB involves estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information is designed to provide multi-year trend information to show whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. However, the City has not contributed assets to the plan at this time.

4. Actuarial Methods and Assumptions

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the City and the plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.
CITY OF PALMETTO, FLORIDA NOTES TO THE FINANCIAL STATEMENTS September 30, 2016

NOTE VI - OTHER INFORMATION (CONTINUED)

F. Other Post-Employment Benefits (OPEB) (Continued)

Significant methods and assumptions were as follows:

Actuarial valuation date Actuarial cost method Amortization method	July 1, 2016 Projected unit credit 15-year open period
	level-dollar payment
Asset valuation method	Unfunded
Actuarial assumptions:	
Investment rate of return	4.00% per annum; includes
	inflation at 2.75% per annum
Healthcare cost trend rate	
Select rates	7.50% for 2016/17 graded
Ultimate rate	to 5.50% for 2020/21 5.00% per annum

G. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the City Attorney that resolution of these matters will not have a material adverse effect on the financial condition of the City.

H. Deferred Compensation Plan

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. All amounts of compensation deferred under the plan are held in trust on behalf of the employees. Accordingly, the assets are not reported in these financial statements.

I. Subsequent Events

Manatee County and the City/CRA is combining efforts to expedite the private development of a hotel to combine with the existing convention center located in the City limits and the CRA District. The CRA will finance \$8.5 million to purchase land, construct the extension of 7th Street, and parking improvements at the convention center as its contribution to the project.

The City is obtaining a \$4.5 million loan from the State Revolving Loan fund for the construction of a Equilization Basin at the Wastewater Treatment Plant and the expansion of the City's reclaimed water utility.

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REQUIRED SUPPLEMENTARY INFORMATION

	PAGE
In accordance with the Governmental Accounting Standards Board Statement Number 34, the following budgetary comparisons for the Governmental Funds include: General, CRA, and Road and Bridge Funds.	
Budget (GAAP Basis) and Actual	
Schedule of Revenues, Expenditures, and Changes in Fund Balance - General Fund	103
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Community Redevelopment Agency	104
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Road and Bridge Fund	105
In accordance with the Governmental Accounting Standards Board Statement Numbers 67 <i>Financial Reporting for Pension Plans</i> , implemented in fiscal year 2014, and 68 <i>Accounting and Financial Reporting for Pensions - An Amendment of GASB No. 27</i> , implemented in fiscal year 2015, the following is the historical trend information of the City's Pension Trust Funds.	
Pension Trust Funds	
Palmetto General Employees' Pension Plan	
Schedule of Changes in the City's Net Pension Liability and Related Ratios	106
Schedule of Contributions	107
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Palmetto Police Officers' Pension Plan	
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Schedule of Funding Progress - Other Post Employment Benefits	114

CITY OF PALMETTO, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP) BASIS AND ACTUAL GENERAL FUND

	_	Budgeted Amounts			
		Original	Final	Actual	Variance with Final Budget
REVENUES					
Taxes					
Property	\$	4,106,184 \$	4,146,579 \$	4,141,024	\$ (5,555)
Sales		946,608	988,608	987,991	(617)
Utility		1,030,750	1,096,057	1,107,225	11,168
Motor fuel		11,000	11,603	11,603	
Other		801,851	823,444	813,066	(10,378)
Permits, fees, and special assessments		1,241,600	1,285,287	1,314,226	28,939
Intergovernmental revenues		2,990	6,503	5,470	(1,033)
Fines and forfeitures		45,300	52,667	47,122	(5,545)
Charges for services		667,263	687,630	665,174	(22,456)
Interest earnings		42,600	42,600	106,803	64,203
Miscellaneous		160,717	215,583	189,511	(26,072)
Impact fees	_		27,220	27,220	
Total revenues	_	9,056,863	9,383,781	9,416,435	32,654
EXPENDITURES					
Current					
General government Commission		241,721	262 012	253,637	10,275
City Clerk		· ·	263,912		· · · ·
5		1,953,318 241,304	1,948,605	1,901,151 233,754	47,454 7,550
City Attorney Finance		606,560	241,304 592,987	233,734 578,214	14,773
Human resources		174,621	170,671	144,847	25,824
Total general goverment		3,217,524	3,217,479	3,111,603	105,876
Public Safety					
Police		3,973,856	3,998,178	3,893,807	104,371
Code enforcement		141,434	143,771	133,718	10,053
Planning and zoning		235,615	210,278	173,454	36,824
Building department		255,679	257,905	255,193	2,712
Total public safety		4,606,584	4,610,132	4,456,172	153,960
Recreation					
Parks and recreation		554,112	573,109	483,732	89,377
Events and facilities	_	144,264	144,264	133,773	10,491
Total recreation	_	698,376	717,373	617,505	99,868
Intergovermental services		393,349	261 020	251 166	7 472
Information technology Public works administration			361,939	354,466	7,473
		558,326	583,016	562,911 221,900	20,105
Fleet management	—	229,274	229,101		7,201
Total intergovernmental services		1,180,949	1,174,056	1,139,277	34,779
Capital outlay		326,683	450,815	419,869	30,946
Debt service principal and interest	_	263,180	263,180	246,007	17,173
Total expenditures	—	10,293,296	10,433,035	9,990,433	442,602
Excess (deficiency) of revenues over (under) expenditures	_	(1,236,433)	(1,049,254)	(573,998)	475,256
OTHER FINANCING SOURCES (USES)					
Transfers in		833,310	833,310	803,310	(30,000)
Capital leases		243,000	254,767	254,767	
Total other financing sources (uses)		1,076,310	1,088,077	1,058,077	(30,000)
Net change in fund sources (uses)		(160,123)	38,823	484,079	445,256
Fund balances - beginning		7,722,601	7,722,601	7,722,601	
	¢				¢ 115.251
Fund balances - ending	\$	7,562,478 \$	7,761,424 \$	8,206,680	\$ 445,256

CITY OF PALMETTO, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP) BASIS AND ACTUAL COMMUNITY REDEVELOPMENT AGENCY (CRA) FUND

		Budgeted A	mounts		
	_	Original	Final	Actual	Variance with Final Budget
REVENUES					
Taxes					
Property	\$	3,092,973 \$	3,120,083 \$		
Interest earnings		15,000	15,000	9,672	(5,328)
Miscellaneous		16,000	11,000	3,814	(7,186)
Total revenues		3,123,973	3,146,083	3,133,569	(12,514)
EXPENDITURES					
Intergovernmental services Capital outlay		1,603,864	1,776,746	1,383,095	393,651
Other		2,570,000	809,753	167,931	641,822
Debt service principal and interest		340,750	279,750	251,921	27,829
Total expenditures		4,514,614	2,866,249	1,802,947	1,063,302
Excess (deficiency) of revenues over (under) expenditures		(1,390,641)	279,834	1,330,622	1,050,788
OTHER FINANCING SOURCES (USES)					
Transfers out		(43,673)	(2,148,020)	(2,148,020)	
Total other financing sources (uses)		(43,673)	(2,148,020)	(2,148,020)	
Net change in fund sources (uses)		(1,434,314)	(1,868,186)	(817,398)	1,050,788
Fund balances - beginning		1,868,186	1,868,186	1,868,186	
Fund balances - ending	\$	433,872 \$	\$	1,050,788	\$ 1,050,788

CITY OF PALMETTO, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP) BASIS AND ACTUAL

ROAD AND BRIDGE FUND

	 Budgeted A	mounts		
	 Original	Final	Actual	Variance with Final Budget
REVENUES				
Taxes				
Motor fuel	\$ 1,315,850 \$	1,516,442 \$	1,516,447	
Charges for services	110,498	110,498	51,289	(59,209)
Interest earnings	8,000	8,000	7,245	(755)
Miscellaneous		21,094	21,905	811
Impact fees	 	8,308	37,308	29,000
Total revenues	 1,434,348	1,664,342	1,634,194	(30,148)
EXPENDITURES				
Highways and streets	916,540	976,965	740,798	236,167
Capital outlay				
Streets	37,501	294,695	292,248	2,447
Debt service principal and interest	 285,406	286,930	281,537	5,393
Total expenditures	 1,239,447	1,558,590	1,314,583	244,007
Excess (deficiency) of revenues over (under) expenditures	 194,901	105,752	319,611	213,859
OTHER FINANCING SOURCES (USES)				
Transfers out	(240,674)	(600,674)	(600,674)	
Capital leases		11,233	11,233	
Total other financing sources (uses)	(240,674)	(589,441)	(589,441)	
Net change in fund sources (uses)	(45,773)	(483,689)	(269,830)	213,859
Fund balances - beginning	 1,688,356	1,688,356	1,688,356	
Fund balances - ending	\$ 1,642,583 \$	1,204,667 \$	1,418,526	\$ 213,859

CITY OF PALMETTO, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS

PALMETTO GENERAL EMPLOYEES' PENSION PLAN

Last Ten Fiscal Years (1)

	2014	2015	2016
Total pension liability			
Service cost	\$ 388,341	\$ 406,052 \$	432,504
Interest	1,098,660	1,125,493	1,167,342
Differences between expected and actual experience		(473,204)	(598,066)
Changes of assumptions		481,905	(137,785)
Benefit payments, including refunds of employee contributions	(1,213,674)	(1,080,222)	(937,187)
Net change in total pension liability	273,327	460,024	(73,192)
Total pension liability - beginning	14,867,301	15,140,628	15,600,652
Total pension liability - ending (a)	\$ 15,140,628	<u>\$ 15,600,652</u> <u>\$</u>	15,527,460
Plan fiduciary net position			
Contributions - employer	\$ 837,688	\$ 859,333 \$	836,906
Contributions - employee	133,816	140,131	144,902
Net investment income	923,158	179,086	928,197
Benefit payments, including refunds of employee contributions	(1,213,674)	(1,080,222)	(937,187)
Administrative expense	(20,097)	(27,272)	(25,909)
Net change in plan fiduciary net position	660,891	71,056	946,909
Plan fiduciary net position - beginning	10,639,447	11,300,338	11,371,394
Plan fiduciary net position - ending (b)	\$ 11,300,338	<u>\$ 11,371,394</u> <u>\$</u>	12,318,303
City's net pension liability - ending (a - b)	\$ 3,840,290	<u>\$ 4,229,258</u> <u>\$</u>	3,209,157
Plan fiduciary net position as a percentage of the total pension liability	74.64 %	72.89 %	79.33 %
Covered employee payroll (2)	\$ 2,676,320	\$ 2,938,908 \$	2,898,036
City's net pension liability as a percentage of covered employee payroll	143.49 %	143.91 %	110.74 %

Notes to the Schedule:

(1) GASB 68 was implemented in fiscal year 2015. Information necessary for this table will accumulate until 10 years of data is available.

(2) The covered employee payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

Changes of assumptions:

Salary increases, Normal and Early Retirement Rates, Withdrawal Rates, Investment Return

Inflation assumption rate was lowered from 3.00% to 2.30%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

CITY OF PALMETTO, FLORIDA REQUIRED SUPPEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS PALMETTO GENERAL EMPLOYEES' PENSION PLAN

Last Ten Fiscal Years (1)

	2	014	2	015	20	16
Actuarially determined contribution Contributions in relation to the actuarially determined contributions		837,688 837,688		859,281 \$ 859,333		336,083 336,906
Contribution deficiency (excess)				(52)		(823)
Covered employee payroll (2)	2,6	576,320	2,9	938,908	2,8	398,036
Contributions as a percentage of covered employee payroll		31.30 %		29.24 %	2	28.88 %

Notes to the Schedule:

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Measurement date	September 30, 2016
Valuation date	October 1, 2016
Funding method	Entry age normal actuarial cost method (level percent of pay).
Amortization method	Level dollar, closed
Remaining amortization period	27 years (as of 10/1/2014)
Mortality	RP-2000 Combined Healthy, projected to the valuation date with Schedule AA. Static rates from RP2000 were utilized for the prior valuation.
Interest rate	7.5% per year compounded annually, net of investment related expenses.
Inflation	2.30% per year
Cost of living adjustments	None
Payroll increases	None
Actuarial value of assets	The Actuarial Value of Assets utilize four-year smoothing methodology. The annual difference between expected and actual investment earnings (Market Value, net of investment-related expenses), is phased-in over a four-year period.

Normal Retirement Age:

Number of Years after First Eligibility for

Normal Retirement	Probability of Retirement
0 - 1 years	75%
1 - 2 years	25%
2 - 3 years	50%
3 + years	100%

Early Retirement Age:

Number of Years before First Eligibility

	for Normal Retirement	Probability of Retirement
	0 - 1 years	25%
	1 - 2 years	10%
	2 - 3 years	10%
	3 - 4 years	10%
	4 - 5 years	10%
alary increases:		
	Years of Service	Rates
	Less than 20 years	7.50%
	20 - 24 years	7.00%
	25 - 29 years	6.50%
	30 or more years	6.00%

Age	Probability of Disability
25	0.09%
30	0.12%
35	0.14%
40	0.25%
45	0.35%
50	0.55%
55	0.74%
60	0.97%
65 and older	1.19%

Termination rates:

Sample Age	Years of service	% of Active Members Separating Within Next Year
All	0 - 1 years	22%
	1 - 2 years	20%
	2 - 3 years	18%
	3 - 4 years	16%
	4 - 5 years	14%
	5 - 6 years	12%
	6 - 7 years	10%
	7 - 8 years	9%
	8 - 9 years	8%
	9 - 10 years	7%
30 and older	10 or more years	2%
Credited Service	e	Liability Loop

Terminal leave pay:

Credited Service				
as of 10/1/2012	Liability Loan			
10 or more years	4.5%			
At least 5, less than 10 years	3.0%			
Less than 5 years	0.0%			

(1) GASB 68 was implemented in fiscal year 2015. Information necessary for this table will accumulate until 10 years of data is available.

(2) The covered employee payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

CITY OF PALMETTO, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS PALMETTO GENERAL EMPLOYEES' PENSION PLAN

Last Ten Fiscal Years (1)

	September 30, 2014	September 30, 2015	September 30, 2016
Annual money-weighted rate of return net of investment expense	8.77 %	1.61 %	8.18 %

Notes to the Schedule

(1) GASB 68 was implemented in fiscal year 2015. Information necessary for this table will accumulate until 10 years of data is available.

CITY OF PALMETTO, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS

PALMETTO POLICE OFFICERS' PENSION PLAN

Last Ten Fiscal Years (1)

	2014	2015	2016
Total pension liability			
Service cost	\$ 393,530	\$ 375,644 \$	392,233
Interest	883,658	933,499	975,789
Differences between expected and actual experience		(498,919)	(332,570)
Changes of assumptions		541,965	485,432
Benefit payments, including refunds of employee contributions	(585,282)	(621,699)	(703,105)
Net change in total pension liability	691,906	730,490	817,779
Total pension liability - beginning	11,547,437	12,239,343	12,969,833
Total pension liability - ending (a)	12,239,343	12,969,833	13,787,612
Plan fiduciary net position			
Contributions - employer	426,776	437,216	442,836
Contributions - state	97,971	103,281	114,200
Contributions - employee	74,568	77,319	82,118
Net investment income	1,032,897	(94,890)	1,076,748
Benefit payments, including refunds of employee contributions	(585,282)	(621,699)	(703,105)
Administrative expense	(16,881)	(24,018)	(31,438)
Net change in plan fiduciary net position	1,030,049	(122,791)	981,359
Plan fiduciary net position - beginning	9,579,905	10,609,954	10,487,163
Plan fiduciary net position - ending (b)	10,609,954	10,487,163	11,468,522
City's net pension liability - ending (a - b)	1,629,389	2,482,670	2,319,090
Plan fiduciary net position as a percentage of the total pension liability	86.69 %	80.86 %	83.18 %
Covered employee payroll (2)	1,491,360	1,663,139	1,642,361
City's net pension liability as a percentage of covered employee payroll	109.26 %	149.28 %	141.20 %

Notes to the Schedule:

(1) GASB 68 was implemented in fiscal year 2015. Information necessary for this table will accumulate until 10 years of data is available.

(2) The covered employee payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

Changes of assumptions:

For measurement date 9/30/2016, amounts reported as changes of assumptions was a result of the Experience Study dated 8/26/2016, the Board approved the following changes of assumptions: Salary increases and Withdrawal Rates

The investment return assumption will be lowered from the current 7.50% rate by the following schedule: 10/1/2016 - 7.25%; 10/1/2017 - 7.10%; 10/1/2018 - 7.00%

Inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

CITY OF PALMETTO, FLORIDA REQUIRED SUPPEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS PALMETTO POLICE OFFICERS' PENSION PLAN Last Ten Fiscal Years (1)

	2014	2015	2016
Actuarially determined contribution Contributions in relation to the actuarially determined contributions	\$ 524,660 524,747	\$ 536,596 \$ 540,497	551,341 557,036
Contribution deficiency (excess)	(87)	(3,901)	(5,695)
Covered employee payroll (2)	1,491,360	1,663,139	1,642,361
Contributions as a percentage of covered employee payroll	35.19 %	32.50 %	33.92 %

Notes to the Schedule:

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Measurement date	September 30, 2016
Valuation date	October 1, 2014
Funding method	Entry age normal actuarial cost method (level percent of pay).
Amortization method	Level dollar
Remaining amortization period	25 years (as of 10/1/2014)
Mortality	RP-2000 Combined Healthy - Sex Distinct. Disabled lives set forward 5 years. Based on a study of over 650 public safety funds, this table reflects a 10% margin for future mortality improvements.
Interest rate	7.6% per year compounded annually, net of investment related expenses.
Inflation	2.50% per year
Cost of living adjustments	None
Payroll increases	None
Actuarial value of assets	The Actuarial Value of Assets utilize four-year smoothing methodology. The annual difference between expected and actual investment earnings (Market Value, net of investment-related expenses), is phased-in over a four-year period.

Normal Retirement Age:

Number of Years after First Eligibility for

Normal Retirement	Probability of Retirement
0 years	80%
1 - 4 years	40%
5 years	100%

Early Retirement Age: 5% for each eligible year

Salary increases:

Years of Service	Rates
Less than 10 years	9.4%
10 - 15 years	6.0%
16 - 20 years	6.5%
21 or more years	4.0%

Age	Probability of Disability
25	0.15%
30	0.18%
35	0.23%
40	0.30%
45	0.51%
50	1.00%

It is assumed that 75% of disablements and active member deaths are service related.

Termination rates:

Age	Rates
25	5.7%
30	5.0%
35	3.8%
40	2.6%
45	1.6%
50	0.8%

Terminal leave pay:

Credited Service	
as of 10/1/2011	Liability Loan
10 or more years	4.5%
1 - 10 years	3.5%
Less than 1 year	0.0%

(1) GASB 68 was implemented in fiscal year 2015. Information necessary for this table will accumulate until 10 years of data is available.

(2) The covered payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

CITY OF PALMETTO, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS

POLICE PENSION TRUST FUND Last Ten Fiscal Years (1)

	September 30,	September 30,	September 30,
	2014	2015	2016
Annual money-weighted rate of return net of investment expense	10.85 %	(0.90)%	10.33 %

Notes to the Schedule

(1) GASB 68 was implemented in fiscal year 2015. Information necessary for this table will accumulate until 10 years of data is available.

CITY OF PALMETTO, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS Other Post Employment Benefits

Actuarial Valuation Date	Actuarial Value of Assets	 Actuarial Accrued Liability (AAL)	 Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a % of Covered Payroll
October 1, 2007	\$ 0	\$ 519,000	\$ 519,000	0.0 %	\$ 4,485,000	11.6 %
July 1, 2011	0	338,000	338,000	0.0 %	4,380,000	7.7 %
July 1, 2013	0	210,000	210,000	0.0 %	4,225,000	5.0 %
September 30, 2015 (1)	0	228,000	228,000	0.0 %	4,225,000	5.4 %
July 1, 2016	0	171,000	171,000	0.0 %	4,864,000	3.5 %

Notes to the Schedule

(1) The data from the July 1, 2013 valuation was rolled forward to September 30, 2015.

The City does not contribute to its other post employment benefits. The OPEB valuation calculates a contribution credit for the City's implied subsidy. The actuarially determined annual required contributions (ARC) are \$33,000, \$34,000 and \$30,000 for the fiscal years ended 2014, 2015 and 2016, respectively. The percentage of ARC contributed are 45%, 41% and 30% for the fiscal years ended 2014, 2015 and 2016, respectively. The actuarially determined annual OPEB cost is \$22,000, \$23,000 and \$19,000 for the fiscal years ended 2014, 2015 and 2016, respectively. The percentage of annual OPEB cost contributed is 68%, 61% and 47% for the fiscal years ended 2014, 2015 and 2016, respectively.

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COMBINING FUND STATEMENTS AND SCHEDULES

These financial statements provide a more detailed view of the "Basic Financial Statements" presented in the preceding section.

Combining statements are presented when there are more than one fund of a given fund type. Individual fund statements are presented when there is only one fund of a given type. They are also necessary to present non-major capital project fund budgetary comparisons.

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CITY OF PALMETTO, FLORIDA OTHER SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP) BASIS AND ACTUAL CAPITAL PROJECTS FUND

	Budgeted Amounts					
	(Driginal	Final		Actual	riance with nal Budget
REVENUES						
Intergovernmental revenues	\$		\$ 357,500	\$	223,977	\$ (133,523)
Total revenues			357,500		223,977	 (133,523)
EXPENDITURES Capital outlay						
Streets			1,981,473		58,832	1,922,641
Other			986,207		785,310	200,897
Total expenditures			2,967,680		844,142	 2,123,538
Excess (deficiency) of revenues over (under) expenditures			(2,610,180)		(620,165)	 1,990,015
OTHER FINANCING SOURCES (USES)						
Transfers in			2,404,347		2,404,347	
Total other financing sources (uses)			2,404,347		2,404,347	
Net change in fund sources (uses)			(205,833)		1,784,182	1,990,015
Fund balances - beginning		262,856	262,856		262,856	
Fund balances - ending	\$	262,856	\$ 57,023	\$	2,047,038	\$ 1,990,015

CITY OF PALMETTO, FLORIDA OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

	Palmetto Police Officers' Pension Plan	Palmetto General Employees' Pension Plan	Total Fiduciary Funds
ASSETS			
Cash and cash equivalents	\$ 800	\$	\$ 800
Accounts receivable	600	806	1,406
Interest and dividends receivable	19,734	40,833	60,567
Prepaid benefits		67,213	67,213
Investments			
Money market funds	464,812	582,122	1,046,934
U. S. government securities	1,057,315	933,352	1,990,667
Corporate bonds	1,899,880	713,880	2,613,760
Corporate stocks	5,414,694		
Mutual funds	1,738,506		3,263,732
Alternative investments	869,863	1,904,268	2,774,131
Total investments	11,445,070	12,224,078	23,669,148
Total assets	11,466,204	12,332,930	23,799,134
LIABILITIES			
Accounts payable and accrued liabilities	801		801
Advances from other funds		702	702
Total liabilities	801	702	1,503
NET POSITION			
Restricted for pension benefits	\$ 11,465,403	\$ 12,332,228	\$ 23,797,631

CITY OF PALMETTO, FLORIDA OTHER SUPPLEMENTARY INFORMATION COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

For the Year Ended For the Year Ended September 30, 2016

	Palmetto Police Officers' <u>Pension Plan</u>	Palmetto General Employees' Pension Plan	Total Fiduciary Funds
ADDITIONS			
Contributions:			
Employer	\$ 442,936	· · · · · · · · · · · · · · · · · · ·	
Plan members State (from the Compred Fund)	82,118	144,902	227,020 114,200
State (from the General Fund) Miscellaneous	114,200 2,466	1,269	3,735
Total contributions:	641,720	983,077	1,624,797
Investment Earnings	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	1,02 1,727
Interest	77,446	66,127	143,573
Dividends	170,997	172,610	343,607
Net increase in the fair value of investments	902,797	833,789	1,736,586
Total investment earnings	1,151,240	1,072,526	2,223,766
Less investment expense	(71,658)	(90,328)	(161,986)
Net investment earnings	1,079,582	982,198	2,061,780
Total additions	1,721,302	1,965,275	3,686,577
DEDUCTIONS			
Benefits	702,309	827,674	1,529,983
Refunds of contributions	796	39,492	40,288
Administrative expenses	34,437	25,909	60,346
Total deductions	737,542	893,075	1,630,617
Change in net position	983,760	1,072,200	2,055,960
Net position, beginning of year	10,481,643	11,260,028	21,741,671
Net position, end of year	\$ 11,465,403	\$ 12,332,228	\$ 23,797,631

CITY OF PALMETTO, FLORIDA OTHER SUPPLEMENTARY INFORMATION STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FIDUCIARY FUND - AGENCY FUND

September 30, 2016

	Agency Fund								
	0	october 1, 2015	Additions		Deletions	Sep	otember 30, 2016		
ASSETS									
Cash and cash equivalents	\$	3	\$ 2,637,513	\$	(2,633,966)	\$	3,547		
Prepaid benefits		69,666			(69,666)				
Total assets		69,666	2,637,513		(2,703,632)		3,547		
LIABILITIES									
Accounts payable and accrued liabilities		2,631	2,724,567		(2,723,651)		3,547		
Advances from other funds		67,035			(67,035)				
Total liabilities	\$	69,666	\$ 2,724,567	\$	(2,790,686)	\$	3,547		

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STATISTICAL SECTION

This part of the City of Palmetto, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health. The following types of information are presented:

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Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

CITY OF PALMETTO, FLORIDA NET POSITION BY COMPONENT

Last Ten Fiscal Years

(accrual basis of accounting)

	Fiscal Year								
		2007 (1)	2008	2009 (2)	2010				
Governmental Activities Net investment in capital assets Restricted Unrestricted	\$	22,066,324 \$ 2,701,868 5,427,424	21,790,336 \$ 2,951,584 5,355,196	26,180,322 \$ 2,303,732 10,297,510	25,413,841 3,836,360 10,257,039				
Governmental Activities net position	\$	30,195,616 \$	30,097,116 \$	38,781,564 \$	39,507,240				
Business-type Activities Net investment in capital assets Restricted Unrestricted		15,142,690 232,947 (428,519)	15,222,642 265,339 735,193	15,824,203 311,137 1,058,757	16,716,784 2,033,805 1,215,155				
Total business-type activities net position	\$	14,947,118 \$	16,223,174 \$	17,194,097 \$	19,965,744				
Primary Government Net investment in capital assets Restricted Unrestricted	\$	37,209,014 \$ 2,934,815 4,998,905	37,012,978 \$ 3,216,923 6,090,389	42,004,525 \$ 2,614,869 11,356,267	42,130,625 5,870,165 11,472,194				
Total primary government net position	\$	45,142,734 \$	46,320,290 \$	55,975,661 \$	59,472,984				

(1) During fiscal year 2007 the City recorded "pre-fiscal-year 2003" general governmental infrastructure assets in the Statement of Net Assets through the restatement of Net Assets at October 1, 2006.

(2) The status of the Community Redevelopment Agency (CRA) changed from a discretely presented component unit to a blended component unit in fiscal year 2009 and is now reported as a Special Revenue Fund within the governmental activities.

(3) GASB 63 & 65 was implemented during fiscal year 2013. Prior to this, Net Position was termed Net Assets and Net investment in capital assets was titled Invested in Capital Assets, Net of Related Debt.

(4) GASB 68 and 71 was implemented during fiscal year 2015. Prior to this Net Pension Liability and associated deferred inflows and outflows were not recorded.

Fiscal Year										
 2011		2012		2013 (3)		2014		2015 (4)		2016
\$ 27,139,012 8,923,098 5,196,210	\$	30,654,831 5,078,638 7,684,475	\$	31,673,980 4,217,646 7,257,727	\$	32,241,516 3,193,316 6,679,783	\$	33,319,038 3,567,422 3,030,809	\$	33,506,241 4,378,810 3,140,557
\$ 41,258,320	\$	43,417,944	\$	43,149,353	\$	42,114,615	\$	39,917,269	\$	41,025,608
17,638,823 469,719 2,548,267		18,570,910 530,506 2,392,528		19,190,117 488,908 2,564,049		21,989,061 245,743 2,929,840		21,533,620 906,723 3,731,428		22,947,006 1,012,806 3,937,734
\$ 20,656,809	\$	21,493,944	\$	22,243,074	\$	25,164,644	\$	26,171,771	\$	27,897,546
\$ 44,777,835 9,392,817 7,744,477	\$	49,225,741 5,609,144 10,077,003	\$	50,864,097 4,706,554 9,821,776	\$	54,230,577 3,439,059 9,609,623	\$	54,852,658 4,474,145 6,762,237	\$	56,453,247 5,391,616 7,078,291
\$ 61,915,129	\$	64,911,888	\$	65,392,427	\$	67,279,259	<u>\$</u>	66,089,040	\$	68,923,154

CITY OF PALMETTO, FLORIDA

CHANGES IN NET POSITION Last Ten Fiscal Years (accrual basis of accounting) (continued on subsequent pages)

	Fiscal Year							
		2007	2008	2009 (1)	2010			
Expenses								
Governmental activities:								
General government (net of indirect allocation)	\$	5,339,790 \$	5,327,528 \$	4,495,082 \$	4,036,111			
Public safety		4,368,584	4,543,046	4,776,464	4,648,615			
Highways and streets		814,556	1,004,720	895,995	870,116			
Recreation		1,277,409	1,299,642	1,180,146	892,002			
Intergovernmental (net of indirect allocation) Interest on long-term debt		 248,752	 155,583	3,440,725 229,944	3,151,831 188,221			
Total governmental activities expenses		12,049,091	12,330,519	15,018,356	13,786,896			
			,,,		,			
Business-type activities:		2 100 250	0 100 001	2 0 41 2 (2	2 000 (25			
Solid waste		2,108,258	2,138,301	2,041,362	2,008,625			
Water and sewer		4,059,466 729,909	4,368,485	4,489,574	3,794,901			
Stormwater Reuse		87,150	971,958 147,375	675,366 85,519	686,325 89,366			
Total business-type activities expenses		6,984,783	7,626,119	7,291,821	6,579,217			
Total primary government expenses	\$	19,033,874 \$	19,956,638 \$	22,310,177 \$	20,366,113			
Program revenues								
Governmental activities:								
Charges for services								
General government		152,740	297,739	1,667,917	1,646,668			
Public safety		515,604	338,004	412,943	414,139			
Highways and streets Recreation		193,103	92,672	247,958	137,268			
Operating grants and contributions		448,272 1,139,797	123,862 1,081,897	496,629 48,000	87,333 3,000			
Capital grants and contributions		349,373	264,360	54,347	654,471			
Total governmental activities program revenues		2,798,889	2,198,534	2,927,794	2,942,879			
Business-type activities:								
Charges for services		2 1 1 9 1 9 0	2 127 525	2 120 022	0 155 751			
Solid waste Water and sewer		2,118,189 4,620,521	2,127,525 4,826,409	2,120,933 4,689,607	2,155,751 4,653,542			
Stormwater		535,429	708,504	4,089,007 824,822	4,055,542 804,251			
Reuse		168,656	183,824	188,115	184,702			
Operating grants and contributions				223,712				
Capital grants and contributions		826,323	988,859	44,906	132,575			
Total business-type activities program revenues		8,269,118	8,835,121	8,092,095	7,930,821			
Total primary government program revenues		11,068,007	11,033,655	11,019,889	10,873,700			
Net (Expense)/Revenue								
	¢	(9,250,202)\$	(10,131,985)\$	(12,090,562)\$	(10,844,017)			
Government activities	\$	(9,200,202)	(10,151,0575	(12,0)0,00210	(10,044,017)			
	2	1,284,335	1,209,002	800,274	1,351,604			

		Fiscal Yea			
2011 (2)	2012	2013 (3)	2014	2015 (4)	2016 (4)
2,270,420 \$	2,667,131 \$	3,382,557 \$	3,434,529 \$	2,761,333 \$	3,063,567
4,256,660	4,432,536	4,353,495	4,489,409	4,447,435	4,773,190
960,680	827,562	894,480	1,332,919	1,030,938	1,163,107
787,011	823,114	729,485	636,947	648,017	632,666
3,068,007 171,188	2,504,506 160,217	2,582,701 151,233	2,634,057 129,675	2,713,354 120,874	2,699,069 116,363
11,513,966	11,415,066	12,093,951	12,657,536	11,721,951	12,447,962
1,974,313	1,990,565	2,075,468	2,200,590	2,180,098	2,001,620
4,193,367	4,258,959	4,524,200	4,744,118	4,919,816	5,255,761
688,710	668,659	656,269	612,953	574,894	593,910
91,761	86,689	88,650	113,245	130,437	158,216
6,948,151	7,004,872	7,344,587	7,670,906	7,805,245	8,009,507
18,462,117 \$	18,419,938 \$	19,438,538 \$	20,328,442 \$	19,527,196 \$	20,457,469
330,820 277,205 85,349 2,242 209,731 304,488	243,076 340,888 92,720 1,700,739	312,316 270,709 109,443 144,407	163,793 375,222 139,397 600 334,025	480,864 146,175 113,236 35,139 29,693 554,283	521,631 188,432 88,597 33,706 5,470 220,296
1,209,835	2,377,423	836,875	1,013,037	1,359,390	1,058,132
2,124,827	2,088,560	2,136,874	2,177,967	2,272,215	2,170,087
4,805,767	4,815,175	4,897,027	5,615,854	6,638,840	6,935,577
788,920	788,563	785,132	785,144	781,649	786,912
187,480	188,069	189,698	282,522	389,078	397,958
912,043	211,618	513,359	960,091	67,137	41,303
8,819,037	8,091,985	8,522,090	9,821,578	10,148,919	10,331,837
10,028,872	10,469,408	9,358,965	10,834,615	11,508,309	11,389,969
(10,304,131)\$	(9,037,643)\$	(11,257,076)\$	(11,644,499)\$	(10,362,561) \$	(11,389,830)
1,870,886	1,087,113	1,177,503	2,150,672	2,343,674	2,322,330
	1,087,113 (7,950,530)	1,177,503 (10,079,573)	2,150,672 (9,493,827)	2,343,674 (8,018,887)	2,322,330

CITY OF PALMETTO, FLORIDA

CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting) (continued from previous pages)

		Fiscal Year								
		2007	2008	2009 (1)	2010					
Net (Expense)/Revenue										
Government activities	\$	(9,250,202)\$	(10,131,985)\$	(12,090,562)\$	(10,844,017)					
Business-type activities		1,284,335	1,209,002	800,274	1,351,604					
Total primary government net expense		(7,965,867)	(8,922,983)	(11,290,288)	(9,492,413)					
General Revenues and Other Changes in Net Positio	n									
Government activities:										
Taxes										
Property taxes		4,428,513	4,663,292	9,951,558	8,191,906					
Sales taxes		915,019	859,157	807,927	809,534					
Utility taxes		817,117	821,401	841,254	903,826					
Motor fuel taxes		1,104,761	1,170,680	1,205,131	1,219,376					
Other taxes		372,673	363,776	333,337	316,025					
Franchise fees		1,361,267	1,358,799	1,410,284	1,265,842					
Interest and investment earnings		393,731	205,031	338,298	253,740					
Other general revenues										
Capital contributions from community			544,140							
Transfers		68,392	47,209	262,209	(1,390,556)					
Total government activities		9,461,473	10,033,485	15,149,998	11,569,693					
Business-type activities:										
Investment earnings		198,802	114,263	22,231	29,487					
Transfers		(68,392)	(47,209)	(262,209)	1,390,556					
Total business-type activities		130,410	67,054	(239,978)	1,420,043					
Total primary government		9,591,883	10,100,539	14,910,020	12,989,736					

Total primary government	 9,591,883	10,100,539	14,910,020	12,989,736
Change in Net Position Government activities	211,271	(98,500)	3,059,436	725,676
Business-type activities	 1,414,745	1,276,056	560,296	2,771,647
Total primary government	\$ 1,626,016 \$	1,177,556 \$	3,619,732 \$	3,497,323

(1) The status of the Community Redevelopment Agency (CRA) changed from a discretely presented component unit to a blended component unit in fiscal year 2009 and is now reported as a Special Revenue Fund within the governmental activities.

(2) As of fiscal year 2011, franchise fees are no longer reported as taxes.

(3) GASB 63 & 65 was implemented during fiscal year 2013. Prior to this, Net Position was termed Net Assets and Net Investment in Capital Assets was titled Invested in Capital Assets, Net of Related Debt.

(4) GASB 68 and 71 was implemented during fiscal year 2015. Prior to this Net Pension Liability and associated deferred inflows and outflows were not recorded.

		Fiscal Yea			
2011 (2)	2012	2013 (3)	2014	2015 (4)	2016 (4)
(10,304,131) \$ 1,870,886	(9,037,643) \$ 1,087,113	(11,257,076) \$ 1,177,503	(11,644,499) \$ 2,150,672	(10,362,561) \$ 2,343,674	(11,389,830) 2,322,330
(8,433,245)	(7,950,530)	(10,079,573)	(9,493,827)	(8,018,887)	(9,067,500)
6,315,246 861,772	6,107,019 793,591	5,802,343 848,863	6,252,171 912,455	6,557,041 950,806	7,261,107 987,991
909,987 1,227,138 917,678	910,783 1,202,520 886,666	986,029 1,194,620 864,389	1,088,481 1,298,344 853,806	1,096,095 1,428,522 781,298	1,107,225 1,528,050 813,066
818,570 196,277 	840,158 178,264 	811,682 26,515 	856,531 107,545 	904,809 111,708 244,338	848,579 123,720 192,608
808,543	278,266	454,044	(759,572)	406,595	 458,963
12,055,211	11,197,267	10,988,485	10,609,761	12,481,212	13,321,309
29,989 (808,543)	28,288 (278,266)	25,671 (454,044)	11,326 759,572	23,362 (406,595)	36,754 (458,963)
(778,554)	(249,978)	(428,373)	770,898	(383,233)	(422,209)
11,276,657	10,947,289	10,560,112	11,380,659	12,097,979	12,899,100
1,751,080 1,092,332	2,159,624 837,135	(268,591) 749,130	(1,034,738) 2,921,570	2,118,651 1,960,441	1,931,479 1,900,121
2,843,412 \$	2,996,759 \$	480,539 \$	1,886,832 \$	4,079,092 \$	3,831,600

CITY OF PALMETTO, FLORIDA FUND BALANCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

		Fiscal Year					
	_	2007	2009 (1)	2010			
General fund							
Reserved	\$	2,156,783 \$		1,473,190 \$	1,474,449		
Unreserved		4,605,911	4,715,179	5,381,549	6,078,712		
Nonspendable							
Restricted							
Committed							
Assigned							
Unassigned							
Total general fund	\$	6,762,694 \$	6,411,820 \$	6,854,739 \$	7,553,161		
All other governmental funds							
Reserved		1,081,700	1,822,132	3,954,371	3,096,331		
Unreserved, reported in:							
Special revenue funds				3,877,606	3,666,272		
Capital projects funds			519	519	670,772		
Nonspendable							
Restricted							
Committed							
Total all other governmental funds	\$	1,081,700 \$	1,822,651 \$	7,832,496 \$	7,433,375		

(1) The status of the Community Redevelopment Agency (CRA) changed from a discretely presented component to a blended component unit in fiscal year 2009 and is now reported as a Special Revenue Fund within the governmental activities.

(2) During fiscal year 2011, the City implemented the new fund balance classifications under GASB No. 54.

Fiscal Year										
 2011 (2)	2012	2013		2014		2015		2016		
\$ \$	\$		\$		\$		\$			
459,956	345,962	277,823		 319,834		318,269		275,926		
1,041,681	797,181	654,934		477,674		615,227		844,837		
2,008,234	1,964,498	1,964,498		1,983,593		2,003,079		2,039,206		
123,674	461,271	804,869		343,795		199,142		393,991		
 4,022,971	4,047,702	3,867,975		4,077,272		4,586,884		4,652,720		
\$ 7,656,516 \$	7,616,614 \$	7,570,099	\$	7,202,168	\$	7,722,601	\$	8,206,680		
2,654										
7,881,417	5,256,670	4,509,519		3,320,385		3,556,542		3,670,011		
 876,753	941,849	583,906		281,583		262,856		846,341		
\$ 8,760,824 \$	6,198,519 \$	5,093,425	\$	3,601,968	\$	3,819,398	\$	4,516,352		

CITY OF PALMETTO, FLORIDA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

		Fiscal Ye	ar	
	2007	2008	2009 (2)	2010 (3)
Revenues				
Taxes	\$ 8,999,350 \$	9,237,105 \$	14,549,491 \$	12,706,509
Permits, fees, and special assessments Intergovernmental revenues	347,625 389,436	255,191 272,658	299,253 102,347	215,939
Charges for services	1,419,841	1,304,733	1,738,264	657,471 1,485,145
Fines and forfeitures	167,979	82,813	113,690	161,769
Interest earnings	393,731	205,031	338,298	253,740
Impact fees (1)		34,300	177,611	245,878
Miscellaneous	457,876	142,855	2,524,862	168,566
Total revenues	\$ 12,175,838 \$	11,534,686 \$	19,843,816 \$	15,895,017
Expenditures				
General government	3,403,304	3,133,268	3,518,269	3,125,314
Public Safety	4,397,477	4,352,240	4,571,897	4,313,113
Highways and streets	842,726	696,269	683,448	637,443
Economic and physical environment	1,169,792	1,192,966	3,395,195	2,865,768
Recreation	1,287,909	1,200,155	1,098,184	763,796
Capital outlay Debt service	1,621,230	1,359,257	533,100	1,770,178
Principal retirement	89,836	126,700	229,943	188,221
Interest	64,476	419,929	697,993	625,867
Total expenditures	 12,876,750	12,480,784	14,728,029	14,289,700
Excess of revenues over (under) expenditures	 (700,912)	(946,098)	5,115,787	1,605,317
Other financing sources (uses)				
Transfers in	631,475	666,907	1,702,110	597,074
Transfers out	(563,083)	(820,698)	(1,815,901)	(1,987,630)
Loan proceeds		1,334,000		
Capital leases	378,037	155,966		84,000
Reallocation of loan	 			
Total other financing sources (uses)	 446,429	1,336,175	(113,791)	(1,306,556)
Net change in fund balances	 (254,483)	390,077	5,001,996	298,761
Debt service as a percentage of non-capital expenditures	1.37 %	4.92 %	6.54 %	6.50 %

(1) Impact Fees for General Government, Public Safety, Highways and Streets, and Recreation were established in 2007.

(2) During fiscal year 2009, City Commission approved the reorganization of the Community Redevelopment Agency (CRA), declaring itself as the CRA Board changing the presentation of the CRA from a discretely presented component unit to a blended component unit as a special revenue fund included in governmental activities.

(3) Beginning in fiscal year 2011, franchise fees are no longer reported as taxes but are reported as permits, fees and special assessments.

2011		2012	2013	2014	2015		2016
						_	
	10,231,821 \$	9,900,579 \$	9,696,244 \$	10,405,257 \$	10,813,762	\$	11,697,439
	1,015,445	1,023,579	964,238	1,135,631	1,312,655		1,314,226
	514,219	1,700,739	102,941	334,025	511,887		229,447
	1,405,022	907,925	846,821	783,332	874,483		716,463
	29,843	101,317	61,545	58,255	53,414		47,122
	196,277	178,264	26,515	107,545	111,708		123,720
	4,045	12,611	21,292	65,417	34,422		64,528
	245,295	228,740	168,543	255,752	279,535		215,230
	13,641,967 \$	14,053,754 \$	11,888,139 \$	13,145,214 \$	13,991,866	\$	14,408,175
	2,728,179	2,723,534	3,378,574	2,767,181	2,896,947		3,111,603
	4,196,600	4,215,246	4,159,702	4,264,229	4,337,159		4,456,172
	768,765	590,527	609,082	757,656	635,317		740,798
	2,958,752	2,359,788	2,421,266	2,483,372	2,587,428		2,522,372
	742,296	754,781	672,960	598,012	637,539		617,505
	869,311	6,044,196	1,679,365	2,636,068	2,323,322		1,724,190
	171,189	160,217	151,233	339,802	629,785		663,096
	543,020	466,938	526,340	347,493	120,954	_	116,369
	12,978,112	17,315,227	13,598,522	14,193,813	14,168,451		13,952,105
	663,855	(3,261,473)	(1,710,383)	(1,048,599)	(176,585)		456,070
	1,402,298	1,602,970	2,081,969	1,358,442	1,146,055		3,207,657
	(574,387)	(1,324,704)	(1,627,925)	(2,118,014)	(739,460)		(2,748,694)
	165,482	381,000	104,730	291,500	507,853		266,000
				(342,717)			
	993,393	659,266	558,774	(810,789)	914,448		724,963
	1,657,248	(2,602,207)	(1,151,609)	(1,859,388)	737,863	_	1,181,033
	5.90 %	5.56 %	5.68 %	5.95 %	6.34 %		6.37 %

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CITY OF PALMETTO, FLORIDA GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS (accrual basis of accounting)

Fiscal year	Tax Year	Property Tax	Franchise Fees (2)	Sales Tax	Utility Tax	Motor Fuel Tax	Other Taxes	Total
2007		\$4,428,513	\$1,361,267	\$915,019	\$ 817,117	\$1,104,761	\$ 372,673	\$ 8,999,350
2008		4,663,292	1,358,799	859,157	821,401	1,170,680	363,776	9,237,105
2009 (1)		9,951,558	1,410,284	807,927	841,254	1,205,131	333,337	14,549,491
2010		8,191,906	1,265,842	809,534	903,826	1,219,376	316,025	12,706,509
2011		6,315,246		861,772	909,987	1,227,138	917,678	10,231,821
2012		6,107,019		793,591	910,783	1,202,520	886,666	9,900,579
2013		5,802,343		848,863	986,029	1,194,620	864,389	9,696,244
2014		6,252,171		912,455	1,088,481	1,298,344	853,806	10,405,257
2015	2014	6,557,041		950,806	1,096,095	1,428,522	781,298	10,813,762
2016	2015	7,261,107		987,991	1,107,225	1,528,050	813,066	11,697,439
Change: 2007 - 2016		63.96 %	(100.00)%	7.97 %	35.50 %	38.31 %	118.17 %	29.98 %

(1) During fiscal year 2009, City Commission approved the reorganization of the Community Redevelopment Agency (CRA), declaring itself as the CRA Board changing the presentation of the CRA from a discretely presented component unit to a blended component unit as a special revenue fund included in governmental funds. Tax Increment Financing (TIF) received by CRA is now listed as property tax revenue.

(2) Beginning in fiscal year 2011, Franchise Fees are no longer reported as taxes but are now reported as permits, fees and special assessments in the fund statements. Communication services taxes previously reported as franchise fees are now reported as other taxes.

CITY OF PALMETTO, FLORIDA ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

				Re	eal Property (1)					
Fiscal year	Tax Year		Residential Property		Commercial Property (2)		Other Property		Personal Property (2)	
2008	2007	\$	809,517,595	\$	229,226,826	\$	135,838,492	\$	72,189,561	
2009	2008		944,283,089		254,524,487		158,149,860		82,113,719	
2010	2009		800,179,028		226,838,156		148,447,421		69,541,573	
2011	2010		614,168,328		212,722,187		137,320,529		69,641,003	
2012	2011		557,754,188		196,427,515		118,572,496		62,585,676	
2013	2012		529,454,692		177,147,023		117,865,188		58,154,531	
2014	2013		542,474,465		170,679,337		120,027,477		56,942,237	
2015	2014		546,047,253		173,714,875		130,736,017		54,537,589	
2016	2015		575,879,259		183,047,888		148,321,535		54,046,711	
2017	2016		604,560,649		204,843,261		153,101,726		51,876,829	

Source: Manatee County Property Appraiser's Office

(1) Taxable value of property subject to direct tax rate.

(2) Personal Property includes furniture, fixtures, tools, machinery, euqipment, etc.

and is taxed at various rates.

(3) Adopted Millage Rate

(4) Estimated Actual Value represents the Total Net Taxable Assessed Value plus the value of:

A. Tax exempt properties (i.e. governmental and institutional),

B. Exemptions (i.e. homestead exemptions) and

C. The 1992 Florida Constitution amendment known as "Save Our Homes" (or Amendment 10 Cap).
ess: Tax Exempt Real Property	Total Taxable Assessed Value	Total Direct Tax Rate (3)	 stimated Actual Taxable Value	Assessed Value as a Percent of Actual Value
\$ 362,763,582	\$ 884,008,892	4.6662	\$ 884,008,892	100.0 %
410,465,307	1,028,605,848	4.6662	1,028,605,848	100.0 %
315,710,987	929,295,191	4.6662	929,295,191	100.0 %
275,055,525	758,796,522	4.6662	763,433,066	99.4 %
248,654,218	686,685,657	5.1185	686,685,657	100.0 %
229,863,094	652,758,340	5.2171	652,758,340	100.0 %
233,788,946	656,334,570	5.7171	656,334,570	100.0 %
225,659,674	679,376,060	5.7171	679,376,060	100.0 %
244,350,184	716,945,209	5.9671	716,945,209	100.0 %
249,085,938	765,296,527	5.9671	765,296,527	100.0 %

CITY OF PALMETTO, FLORIDA PROPERTY TAX RATES, DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS (Per \$1,000 of Assessed Value)

		City Direct Rates (1)		Overlapping Rates	
Fiscal year	Tax Year	General Fund	School District (2)	County (2)	Total
2007	2006	4.67	7.66	7.06	19.39
2008	2007	4.67	7.37	7.08	19.12
2009	2008	4.67	7.54	7.10	19.31
2010	2009	4.67	7.59	7.11	19.37
2011	2010	5.12	7.96	6.99	20.07
2012	2011	5.22	7.59	6.99	19.80
2013	2012	5.71	7.57	6.98	20.26
2014	2013	5.71	7.38	6.31	19.40
2015	2014	5.97	7.27	6.94	20.18
2016	2015	5.97	6.92	6.94	19.83

Sources:

(1) Office of the City Clerk

(2) Manatee County Tax Collector's Office

http://www.taxcollector.com/docs/tax/MillageRates.pdf

CITY OF PALMETTO, FLORIDA PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO

		2016			2007	
Тахрауег	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assesssed Value	Rank	Percentage of Total Taxable Assessed Value
Wal-Mart Stores East LP	\$ 12,296,130	1	1.61 %	\$ 19,535,971	1	2.21 %
Palm Bay MHC Holdongs LLC	10,820,100	2	1.41 %			
Colonial Manor MHC Holdings LLC	10,094,172	3	1.32 %			
Florida Power & Light Co	8,260,990	4	1.08 %	5,653,829	7	0.64 %
SS Palmetto LLC	7,000,970	5	0.91 %			
Palmetto, City of	6,843,017	6	0.89 %			
Palmetto Dunes LTD	6,757,861	7	0.88 %	6,317,044	6	0.71 %
Sanctuary Cove (Bradenton) ASLI VI LLLP	6,366,163	8	0.83 %			
Palmetto Mobile Home Club Inc.	6,170,365	9	0.81 %			
Riverside Investment Property LLC	5,885,406	10	0.77 %			
Sanctuary Development Partners LLC				11,077,600	2	1.25 %
Westra Contruction				7,729,423	3	0.87 %
Verizon Florida				6,991,634	4	0.79 %
Bright House Networks				6,563,187	5	0.74 %
Florida, State of				5,173,330	8	0.59 %
Bergeron WE Palmetto, LLC				5,034,247	9	0.57 %
West Coast Tomato Inc				5,023,943	10	0.57 %
	\$ 80,495,174		10.51 %	\$ 79,100,208		8.94 %
Note						
Total taxable assessed value	\$765,296,527			\$884,008,892		

Source: Manatee Countee Property Top 100 Tax Payers/2016/Palmetto

Website: https://www.manateepao.com/dnn/Downloads

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CITY OF PALMETTO, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

				hin the Fiscal te Levy (2)		Total Collec	tions to Date
Fiscal year ended September 30,	Tax Year	Taxes Levied for the Fiscal Year	Amount (1)	Percentage of Levy	Collections in Subsequent Years (2)	Amount	Percentage of Levy
2007		\$ 4,561,037	\$ 4,410,731	96.7 %	\$ 411	\$ 4,411,142	96.7 %
2008		4,800,476	4,663,292	97.1 %	2,292	4,665,584	97.2 %
2009		5,052,558	4,966,769	98.3 %	19,995	4,986,764	98.7 %
2010		4,336,277	4,203,070	96.9 %	22,957	4,226,027	97.5 %
2011		3,524,841	3,411,075	96.8 %	9,223	3,420,298	97.0 %
2012		3,422,787	3,386,486	98.9 %	2,925	3,389,411	99.0 %
2013		3,415,249	3,292,442	96.4 %	8,582	3,301,024	96.7 %
2014		3,752,330	3,623,920	96.6 %		3,623,920	96.6 %
2015		3,889,099	3,755,416	96.6 %		3,755,416	96.6 %
2016	2015	4,278,064	4,134,271	96.6 %		4,134,271	96.6 %

Notes:

(1) Florida law allows a percentage discount for prompt payment of taxes. Accordingly, it is unlikely that the amount levied will equal the amount collected.

(2) Manatee County's payment system started tracking prior year payments in fiscal year 2011. Therefore, taxes for prior years are only determinable if remiteed in fiscal year 2011 or later.

Source: Manatee County Property Appraiser's and Tax Collector's offices and Office of the City Clerk.

CITY OF PALMETTO, FLORIDA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	Governmen	tal Activities	Bus	siness-type activ	vitie	s			
Fiscal year	Bank Qualified Loans	Capital Leases	Bank Qualified Loans	State Revolving Loan Funds		Capital Leases	Total Primary Government (1)	Percentage of Personal Income	Per Capita
2007	\$ 1,774,878	\$ 808,551	\$ 6,896,548	\$ 2,184,580	\$	527,171	\$ 12,191,728	2.16 %	\$ 871
2008	3,009,708	806,064	10,542,967	2,057,650		159,122	16,575,511	2.81 %	1,147
2009	6,630,671	442,606	10,136,732	1,926,841		73,292	19,210,142	3.30 %	1,309
2010	6,290,948	240,462	9,712,117	1,792,033		26,465	18,062,025	3.10 %	1,250
2011	5,945,722	208,150	9,268,053	1,653,105		50,444	17,125,474	3.43 %	1,359
2012	5,595,143	472,791	8,805,056	1,509,929		39,162	16,422,081	3.06 %	1,288
2013	5,238,163	408,161	8,319,269	1,362,376		1,464,786	16,792,755	3.06 %	1,317
2014	4,547,953	489,532	9,388,019	1,210,313		1,632,738	17,268,555	2.71 %	1,349
2015	4,196,661	718,812	8,768,536	1,053,602		1,277,667	16,015,278	2.55 %	1,224
2016	3,839,607	678,764	8,125,454	892,106		1,161,853	14,697,784	2.24 %	1,124

CITY OF PALMETTO, FLORIDA RATIO OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal year	Population (1)	Assessed Value (2)	Gross Bonded Debt (3) (4)	Net Bonded 	Percentage of Actual Taxable Value of Property (3)	Per Capita (3)
2007	14,002	\$ 884,008,892	\$	\$	0.00 %	\$
2008	14,447	1,028,605,848	-	-	0.00~%	-
2009	14,447	929,295,191	-	-	0.00~%	-
2010	14,447	763,433,066	-	-	0.00~%	-
2011	12,606	686,685,657	-	-	0.00~%	-
2012	12,755	652,758,340	-	-	0.00~%	-
2013	12,755	656,334,570	-	-	0.00~%	-
2014	12,799	679,376,060	-	-	0.00~%	-
2015	13,082	716,945,209	-	-	0.00~%	-
2016	13,082	765,296,527	-	-	0.00 %	-

Source:

(1) University of Florida, Bureau of Economic and Business Research. Table 1.25 Population

(2) Manatee County Property Appraiser's Office

(3) Office of the City Clerk

(4) Reclassified to Proprietary Fund - Stormwater, Fiscal Year 2003

CITY OF PALMETTO, FLORIDA COMPUTATION OF DIRECT AND OVERLAPPING DEBT AS OF SEPTEMBER 30, 2016

Governmental Unit	<u> </u>	Debt itstanding	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt
Direct:				
City of Palmetto	\$	4,518,371	100.00 %	\$ 4,518,371
Subtotal direct debt				4,518,371
Overlapping (2):				
Manatee County		135,221,000	3.74 %	5,063,810
Manatee County School Board		211,504,454	3.74 %	7,920,503
Subtotal overlapping debt				12,984,313
Total direct and overlapping debt				\$ 17,502,684

Source: Manatee County Government

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the City's boundaries and dividing it buy the County's total taxableassessed value.

(2) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Palmetto. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

CITY OF PALMETTO, FLORIDA DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

Fiscal year	City Population	Personal Income thousand \$(1)	Personal Income Per Capita (2)	Median Age (3)	School Enrollment (4)	Manatee County Unemployment Rate (5)
2007	14,002	\$ 564,323	\$ 40,303	37.6	42,572	4.20%
2008	14,447	589,784	40,824	38.7	42,307	6.90%
2009	14,447	582,980	40,353	36.8	42,075	11.30%
2010	14,447	582,980	40,353	44.6	42,700	12.60%
2011	12,606	499,828	39,650	45.7	43,516	10.90%
2012	12,755	537,049	42,105	45.8	45,050	9.00%
2013	12,755	549,447	43,077	45.8	45,800	7.50%
2014	12,799	638,197	49,863	46.0	46,800	6.10%
2015	13,082	626,903	47,921	46.0	47,700	5.10%
2016	13,082	655,918	50,139	46.0	48,600	4.70%

Source:

(1) University of Florida, Bureau of Economic and Business Research. Florida Estimates of Population - Table 1 Pg. 11

(2) U.S. Bureau of Economic Analysis - 2015

(3) Personal income is a calculated amount based on population and per capita person income utilizing North Port - Sarasota Brandenton Metropolitan Statistical Area

(4) Manatee County School Board. School enrollment exceeds the City population because the school system serves the entire county via Manatee County. Data provided by Manatee County Clerk of Circuit Court.

CITY OF PALMETTO, FLORIDA PRINCIPAL EMPLOYERS IN MANATEE COUNTY CURRENT YEAR AND NINE YEARS AGO

		2016			2007	
Employer	Employees	Rank	Percentage of Total County Employment (1)	Employees	Rank	Percentage of Total County Employment (1)
Manatee County School Board	5,448	1	3.43 %	7,000	1	4.64 %
Manatee County Government	1,835	2	1.15 %	1,730	3	1.15 %
Beall's Inc	1,694	3	1.07 %	2,100	2	1.39 %
Manatee Memorial Hospital	1,150	4	0.72 %	1,500	5	0.99 %
Manatee County Sheriff's Dept	1,146	5	0.72 %	1,146	6	0.76 %
Tropicana Products, Inc	1,000	6	0.63 %	1,600	4	1.06 %
Blake Medical Center	849	7	0.53 %	1,100	7	0.73 %
IMG Academies	640	8	0.40 %			
Publix	639	9	0.40 %			
Feld Entertainment	563	10	0.35 %			
SYSCO Food				695	8	0.46 %
Hoverround				637	9	0.42 %
City of Bradenton				588	10	0.39 %
Total	14,964		9.40 %	18,096		11.99 %
Note						
Total Manatee County	159,044			150,940		

Source:

(1) Data was unavailable specifically for the City of Palmetto. The above information is based on the count in which the City resides. Manatee County 2016 CAFR.

CITY OF PALMETTO, FLORIDA FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	Full-time Equivalent Employees as of September 30,									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Function										
General government	19.0	17.5	17.5	17.5	17.8	17.8	21.0	20.0	19.0	19.0
Intergovernmental	17.0	16.5	12.5	13.5	12.0	13.3	13.3	13.5	12.5	12.0
Public safety										
Police										
Officers	36.0	37.0	35.0	35.0	35.0	35.8	35.8	36.0	35.5	35.0
Civilians	24.3	25.8	19.8	20.8	19.0	20.8	20.8	22.0	22.0	22.0
Highways and streets										
Engineering	4.0	3.0	3.0	3.0	-	-	-	-	-	-
Maintenance	3.0	3.0	4.0	3.0	3.0	5.0	5.0	5.0	10.0	10.0
Sanitation	2.0	2.0	1.0	2.0	1.0	1.0	2.0	2.0	2.0	2.0
Culture and recreation	17.0	17.0	13.0	10.0	10.0	9.0	9.0	8.0	8.0	8.0
Water	15.0	15.0	13.0	13.0	14.0	12.0	11.0	11.0	6.0	6.0
Sewer	6.0	6.0	6.0	6.0	4.0	7.0	7.0	6.0	7.0	7.0
Total	143.3	142.8	124.8	123.8	115.8	121.7	124.9	123.5	122.0	121.0

Source: Payroll Reports: Cost Center Analysis

CITY OF PALMETTO, FLORIDA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

		Fiscal Y	Fiscal Year								
Function	2007	2008	2009	2010							
Police (1)											
Total arrests	504.00	511.00	567.00	478.00							
Juvenile arrests	132.00	130.00	112.00	93.00							
Traffic violations	2,050.00	2,003.00	2,450.00	1,993.00							
Traffic warnings	924.00	860.00	1,380.00	713.00							
Water											
New connections (2)	44.00	14.00	17.00	62.00							
Average daily consumption (3) (million of gallons)	1.48	1.43	1.29	1.31							
Average daily capacity (3) (million of gallons)	2.00	2.00	2.00	2.00							
Wastewater											
New connections (2)	85.00	27.00	28.00	58.00							
Average daily sewage treatment (3) (million of gallons)	0.95	0.89	1.18	1.14							
Average daily capacity (3) (million of gallons)	2.40	2.40	2.40	2.40							
Reuse											
New connections (2)	125.00	28.00	42.00	-							
Average daily consumption (3) (million of gallons)	0.98	0.89	1.02	0.91							
Average daily capacity (3) (million of gallons)	4.07	4.07	4.07	4.07							

N/A Information is not available

Source: (1) Palmetto PD

(2) Palmetto Customer Service

(3) Palmetto Public Works

		Fiscal Y	ear		
2011	2012	2013	2014	2015	2016
473.00	470.00	547.00	986.00	884.00	732.00
100.00	99.00	74.00	149.00	193.00	156.0
1,419.00	2,120.00	1,882.00	1,950.00	1,754.00	1,414.0
1,039.00	1,844.00	1,168.00	1,045.00	792.00	967.0
10.00	19.00	32.00	11.00	14.00	14.0
1.31	1.28	1.38	1.39	1.45	1.4
2.00	2.00	2.00	2.00	2.00	2.0
11.00	13.00	15.00	11.00	11.00	9.0
1.07	1.20	1.32	1.25	1.48	1.4
2.40	2.40	2.40	2.40	2.40	2.4
20.00	39.00	315.00	_	25.00	30.0
0.92	0.96	1.07	1.12	0.87	0.8
4.07	3.25	3.25	3.32	3.33	3.3

CITY OF PALMETTO, FLORIDA CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

	Fiscal Year				
Function	2007	2008	2009	2010	
Public Safety (1)					
Police					
Stations	1.00	1.00	1.00	1.00	
Patrol units	46.00	49.00	48.00	49.00	
K-9 units	2.00	2.00	2.00	2.00	
Highway and Streets (2)					
Streets (miles)	41.20	42.00	42.00	42.00	
Traffic signals	11.00	11.00	11.00	12.00	
Streetlights	864.00	864.00	864.00	864.00	
Culture and Recreation (3)					
Parks acreage	64.74	64.74	64.74	95.49	
Parks	12.00	12.00	12.00	12.00	
Tennis courts	1.00	1.00	1.00	1.00	
Utility Infrastructure					
Water mains (miles)	66.06	66.66	66.66	66.66	
Sewer (miles)	46.00	47.60	49.10	49.10	
Storm sewers (miles)	11.76	11.76	11.90	11.90	
Reclaimed water (miles)	22.00	22.00	22.80	22.80	

Source: (1) Palmetto PD

(2) Palmetto Public Works

(3) Palmetto Parks Department

Fiscal Year							
2011	2012	2013	2014	2015	2016		
1.00	1.00	1.00	1.00	1.00	1.0		
44.00	45.00	41.00	44.00	46.00	45.0		
2.00	2.00	3.00	3.00	3.00	-		
42.00	42.00	42.33	42.33	42.33	42.3		
12.00	12.00	12.00	12.00	12.00	12.0		
864.00	864.00	1,111.00	1,111.00	928.00	928.0		
95.49	95.49	95.49	95.49	100.79	100.7		
12.00	12.00	12.00	12.00	13.00	13.0		
1.00	1.00	1.00	1.00	1.00	1.0		
66.66	66.66	66.69	66.69	73.85	73.8		
49.10	49.10	49.10	49.10	67.76	67.7		
11.90	11.90	11.90	11.90	27.30	27.3		
22.80	22.80	22.80	24.18	32.54	32.5		

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Honorable Mayor, and Members of the City Commission City of Palmetto, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Palmetto, Florida (the "City"), as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 17, 2017.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and

BRADENTON SARASOTA TAMPA 1001 3rd Avenue West, Suite 700 1515 Ringling Boulevard, Suite 900 101 East Kennedy Boulevard, Suite 1460 Bradenton, FL 34205 Sarasota, FL 34236 Tampa, FL 33602 ph 941.748.1040 ph 941.954.4040 ph 813.490.4490 material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christophen, Smith, Jeonard, Brista & Sturnell, P.A.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

March 17, 2017 Bradenton, Florida



MANAGEMENT LETTER

To the Honorable Mayor, and Members of the City Commission City of Palmetto, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Palmetto, Florida (the "City"), as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated March 17, 2017.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reports

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 17, 2017, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

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BRADENTON SARASOTA TAMPA

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Financial Condition

Sections 10.554(1)(i)5.a. and 10.566(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the City of Palmetto, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the City of Palmetto, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City of Palmetto, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the same.

Annual Financial Report

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the City of Palmetto, Florida for the fiscal year ended September 30, 2016, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2016. In connection with our audit, we determined that these two reports were in agreement.

Other Matters

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Mayor and Members of the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Christophen, Smith Second, Briton & Stanell, P.A.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

March 17, 2017 Bradenton, Florida



INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

To the Honorable Mayor, and Members of the City Commission City of Palmetto, Florida

We have examined the City of Palmetto, Florida's (the "City") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2016. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Christophen, Smith, Leanad Bristow & Stemel, P.A.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

March 17, 2017 Bradenton, Florida

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